

BRECKENRIDGE TOWN COUNCIL REGULAR MEETING

Tuesday, July 22, 2014; 7:30 PM Town Hall Auditorium

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	A.	CAST/MMC (MAYOR WARNER)		
	B.	BRECKENRIDGE OPEN SPACE ADVISORY COMMITTEE (MS. LAWRENCE)		
	C.	GOBRECK (MS. WOLFE)		
	D.	BRECKENRIDGE HERITAGE ALLIANCE (MS. GIGLIELLO)		
	E.	WATER TASK FORCE (MR. GALLAGHER)		

*Report of the Town Manager, Report of Mayor and Council Members; Scheduled Meetings and Other Matters are topics listed on the 7:30 pm Town Council Agenda. If time permits at the afternoon work session, the Mayor and Council may discuss these items. The Town Council may make a Final Decision on any item listed on the agenda, regardless of whether it is listed as an action item.

- F. CULTURAL ARTS ADVISORY COMMITTEE (MR. GALLAGHER AND MS. WOLFE)
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CALL TO ORDER, ROLL CALL

Mayor Warner called the meeting of July 8, 2014 to order at 7:37 pm. The following members answered roll call: Mr. Gallagher, Mr. Brewer, Ms. Lawrence, Mr. Burke, Ms. Wolfe, Ms. Gigliello and Mayor Warner.

APPROVAL OF MINUTES - JUNE 24, 2014

With no changes or corrections to the meeting minutes of June 24, 2014, Mayor Warner declared they would stand approved as submitted.

APPROVAL OF AGENDA

Mr. Gagen stated if there is time, he would suggest adding the Administration Rules and Regulations and Naming Policy discussions (not covered in the Work Session) under other matters.

COMMUNICATIONS TO COUNCIL

A. Citizen's Comment - (Non-Agenda Items ONLY: 3-minute limit please)

Mayor Warner opened Citizen's Comment.

Ms. Carol Rockne, residing at 547 Broken Lance Drive, thanked the Council for the Fourth of July festivities, including the Budweiser Clydesdales and the fireworks. She also stated that regarding the afternoon marijuana discussion, she doesn't want to see Council making decisions based on threats of initiatives and elections. Mayor Warner thanked her for her thoughts.

Mr. Jeff Westcott, Owner of Maverick Sports Promotions and the Director of the Firecracker 50 Bike Race, introduced his staff and sponsors for the event. Mr. Westcott thanked Council for its support of the event and stated the race was recently selected by Bicycling Magazine as the number one race to do on the Fourth of July. Mr. Westcott also recognized Town staff for their help in the event and stated he hopes there's a feeling of pride for this event. The Council thanked Mr. Westcott for his production of the race. Mr. Brewer stated he raced this year and enjoyed it, and he believes it's an incredible asset to the community and an enormously positive experience.

There were no other comments and Citizen's Comment was closed.

B. Red, White and Blue Fire District Update

Mr. Jim Keating, Fire Chief of Red, White and Blue Fire District, wasn't present for an update.

C. GoBreck Update

Ms. Lucy Kay, CEO of GoBreck, stated the Fourth of July weekend was big, with 95%+ occupancy. Mr. Glen Johnson, distributor of Budweiser, sent a letter to the Town that Ms. Kay read into record expressing his thankfulness for the event. Ms. Kay further stated June is going to hit its highest occupancy level since 2007, and summer overall is expected to be a record. She also stated winter numbers are small, but have increased significantly over last year at this time. Ms. Kay stated Rachel Zerowin, PR Director for GoBreck, placed an article for an arts package in the San Diego newspaper, and is working on a Zagat story about dining. Also, Channel 4 News recently featured the B&B trail, and the annual GoBreck meeting is Thursday.

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CONTINUED BUSINESS

A. Second Reading of Council Bills, Series 2014 - Public Hearings

NEW BUSINESS

- A. First Reading of Council Bills, Series 2014
 - 1. COUNCIL BILL NO. 24, SERIES 2014 AN ORDINANCE REPEALING AND READOPTING WITH CHANGES CHAPTER 16 OF TITLE 1 OF THE BRECKENRIDGE TOWN CODE, KNOWN AS THE "BRECKENRIDGE TOWN CODE OF ETHICS"

Mayor Warner read the title into the minutes. Mr. Berry stated the first code of ethics was adopted in 1992, this ordinance would revise and restate the Town's ordinance regarding ethics. He further stated some revisions need to be made based on conversations in the Work Session (reference audio file for specific information).

Ms. Gigliello moved to approve COUNCIL BILL NO. 24, SERIES 2014 - AN ORDINANCE REPEALING AND READOPTING WITH CHANGES CHAPTER 16 OF TITLE 1 OF THE BRECKENRIDGE TOWN CODE, KNOWN AS THE "BRECKENRIDGE TOWN CODE OF ETHICS". Mr. Gallagher seconded the motion. The motion passed 7 - 0.

- B. Resolutions, Series 2014
 - 1. RESOLUTION NO. 12, SERIES 2014 A RESOLUTION APPROVING THE "RESIDENTIAL HOUSING RESTRICTIVE COVENANT FOR THE HOMES AT MAGGIE POINT"

Mayor Warner read the title into the minutes. Mr. Berry stated this resolution would approve the housing covenant for the Maggie Point project, and staff recommends adoption.

Ms. Lawrence moved to approve RESOLUTION NO. 12, SERIES 2014 - A RESOLUTION APPROVING THE "RESIDENTIAL HOUSING RESTRICTIVE COVENANT FOR THE HOMES AT MAGGIE POINT". Mr. Brewer seconded the motion.

The motion passed 7 - 0.

C. Other

PLANNING MATTERS

A. Planning Commission Decisions

With no request to call an item off the consent calendar, Mayor Warner declared the Planning Commission Decisions would stand approved as presented.

B. Planning Commission Report (Mr. Brewer)

Mr. Brewer stated the meeting minutes reflected his report.

REPORT OF TOWN MANAGER AND STAFF

Mr. Gagen stated there was no report.

REPORT OF MAYOR AND COUNCILMEMBERS

A. Cast/MMC (Mayor Warner)

Mayor Warner stated there was no report.

B. Breckenridge Open Space Advisory Committee (Ms. Lawrence)

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Ms. Lawrence stated the next meeting is on Monday. Mayor Warner asked about the requirements of Maverick Sports for trail repair for the Firecracker 50 event. Mr. Gagen stated trail maintenance is required as part of their contract for the event.

C. GoBreck (Ms. Wolfe)

Ms. Wolfe stated there was no report.

D. Breckenridge Heritage Alliance (Ms. Gigliello)

Ms. Gigliello stated she emailed her report to the Council. She also stated the railroad park was not finished in time for the Fourth of July holiday. Mr. Mike Barney, Recreation Director, explained the components of the playground, including the ground cover. Mayor Warner stated there would be a Grand Opening event for the park and information would be available soon.

E. Water Task Force (Mr. Gallagher)

Mr. Gallagher stated the next meeting is July 25th, and Mayor Warner and Mr. Gallagher met with Allyn Mosher of the Upper Blue Sanitation District in an effort to stay connected with their Board of Directors, and it was a positive step.

F. Cultural Arts Advisory Committee (Mr. Gallagher and Ms. Wolfe)

Mr. Gallagher stated there was no meeting. He further stated Mr. Robb Woulfe, Cultural Arts Director, sent a memo regarding options for the roundabout. Ms. Lawrence asked about the Barnhart Creative presentation, which will take place on July 22, and Mr. Woulfe clarified that it will be to look at branding options. Ms. Wolfe also stated the ideas are powerful enough that Council shouldn't have to worry about local competition.

OTHER MATTERS

Two items that were not covered as part of the Work Session were added to the agenda under Other Matters.

Regarding the Town-Owned Property Naming Policy, Mr. Holman stated he did research to see what other municipalities have in place and he's proposing a policy that includes some exceptions (historical registry, public art, and open space, for example). He further stated that it's important to look at what helps tell the story of Breckenridge, and to make sure there's a way to include significant donors in the name, and take public input. Mr. Holman also stated there's a caveat about naming something after someone's death, which should be done only after a specified time after the death. Mr. Holman stated that if Council is okay with this policy, he will bring it back as a Resolution, Mayor Warner asked about donors who request naming rights as part of their donation. Council then discussed major sponsorship opportunities and how that might prohibit them from following the policy as stated. Mr. Gagen clarified that the language of the policy says "may", but we should be clear in the policy that when a major donation is part of the process, it could be its own process. Ms. Lawrence worried about the five year timeframe for naming after deceased people, as you may not want to wait that long to do the naming. Council agreed to changing the five-year requirement to a minimum of one year instead. Mr. Brewer asked about how the Stephen C. West Ice Arena was named, and Mayor Warner stated Mr. West served as mayor for 16 years, and was a big proponent of the bond issue that funded the Ice Arena. Mr. Holman stated you don't have the same time considerations if the person is still alive. Mr. Gagen stated the new Terry L. Perkins Building is a public building and he was a long-term public official.

Regarding the Amended Open Records Act Requirements Administrative Rules and

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Regulations, Mr. Berry stated the Town Clerk has the authority to amend the current regulations to be consistent with changes in the Colorado Revised Statutes, and Council doesn't need to formally approve these changes. Ms. Lawrence stated there needs to be a clarification for the per-page \$0.25 on the fee schedule.

Mr. Gagen clarified what should be reported in the quarterly honoraria report.

Mr. Brewer stated that with the high runoff, he's been seeing kayakers in the park.

Ms. Gigliello stated the Fourth of July was great, and she agreed with what others said about how good it was.

Mayor Warner stated, relating to the discussion this afternoon about retail marijuana sales, he would like to express the importance of moving forward with what creates the best possible outcome for this new retail pot vision in the community.

SCHEDULED MEETINGS

ADJOURNMENT

With no further business to discuss, the meeting adjourned at 8:45 pm. Submitted by Helen Cospolich, Municipal Services Manager.

ATTEST:	
John Warner, Mayor	

MEMO

TO: Town Council

FROM: Town Attorney

RE: Council Bill No. 24 (New Ethics Ordinance)

DATE: July 15, 2014 (for July 22nd meeting)

The second reading of the new Ethics Ordinance is scheduled for your meeting on July 22nd.

There are two changes proposed to ordinance from first reading:

- 1. Section 1-16-8(G)(3) (on page 5) has been revised to require a Council member with a disqualifying conflict of interest to leave the Council Chambers (not just the Council table) until the matter is concluded.
- 2. A new Section 1-16-12(B) (on page 8) has been added prohibiting a former Council member from being appointed to serve on any Town board or commission for a period of one year after leaving office. The title of Section 1-16-12 has been revised to reflect this amendment.

I will be happy to discuss this matter with you on Tuesday.

FOR WORKSESSION/SECOND READING – JULY 22 1 2 3 Additions To The Ordinance As Approved on First Reading Are 4 Indicated By **Bold + Double Underline**; Deletions By Strikeout 5 6 COUNCIL BILL NO. 24 7 8 Series 2014 9 10 AN ORDINANCE REPEALING AND READOPTING WITH CHANGES CHAPTER 16 OF 11 TITLE 1 OF THE <u>BRECKENRIDGE</u> TOWN CODE, KNOWN AS THE "BRECKENRIDGE 12 TOWN CODE OF ETHICS" 13 14 BE IT ORDAINED BY THE TOWN COUNCIL OF THE TOWN OF BRECKENRIDGE. 15 COLORADO: 16 17 Section 1. Chapter 16 of Title 1 of the Breckenridge Town Code is repealed and 18 readopted with changes so as to read in its entirety as follows: 19 20 CHAPTER 16 21 22 TOWN CODE OF ETHICS 23 24 1-16-1 Citation 25 1-16-2: **Declaration of Policy** Finding of Local Concern 26 1-16-3: Finding Concerning Article XXIX of the Colorado Constitution; Statutory Gift-27 1-16-4: Reporting Form 28 29 1-16-5: Authority Effect of Common Law 30 1-16-6: 31 1-16-7: **Definitions** 32 1-16-8: Conflict of Interest - Town Officer 1-16-9: 33 Prohibited Conduct - Town Officers and Employees 34 Exemptions - Town Officers and Employees 1-16-10: 35 1-16-11: Restrictions on Appearance Before Town Bodies; Exceptions 1-16-12: Restrictionson Representation After Leaving Town Employment or Office 36 37 Prohibited Conduct - Temporary Boards 1-16-13: Prohibited Conduct - Town Contractors 38 1-16-14: 39 1-16-15: **Town Contracts** 40 Enforcement 1-16-16:

2014 ETHICS ORDINANCE

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1-16-17:

1-16-18:

1-16-19:

Penalties and Remedies

Distribution Of Code Of Ethics

Authority of Town Attorney to Issue Opinions

1-16-1: CITATION: This Chapter is to be known and may be cited as the "2014 TOWN OF BRECKENRIDGE CODE OF ETHICS."

1-16-2: DECLARATION OF POLICY:

A. The proper operation of democratic government requires that public officers and employees be independent, impartial, and responsible to the people; that government decisions and policy be made within the proper channels of the governmental structure; that public office not be used for personal gain; and that the public have confidence in the integrity of its government.

 B. The purpose of this Chapter is to establish minimum ethical standards of conduct for the members of the Town Council, the members of all Town boards and commissions, the members of all temporary boards, all Town employees, and all Town contractors.

- 1-16-3: FINDING OF LOCAL CONCERN: The Town Council finds and determines that the subject of ethical municipal government is a matter of local concern upon which home rule
- municipalities in Colorado are fully empowered to legislate and to supersede conflicting state
- statutes. Accordingly, this Chapter supersedes all conflicting state statutes, including, but not
- 18 limited to: (i) Article 18 of Title 24, C.R.S.; (ii) Section 24-6-203, C.R.S.; and (iii) Section 31-4-

19 404, C.R.S.

1-16-4: FINDING CONCERNING ARTICLE XXIX OF THE COLORADO CONSTITUTION; STATUTORY GIFT-REPORTING FORM:

A. The Town Council finds, determines, and declares that this Chapter addresses the matters covered by Article XXIX of the Colorado Constitution. Therefore, the provisions of Article XXIX are inapplicable to the Town, the Town Council, all Town boards and commissions, all temporary boards, all Town employees, and all Town contractors. As such, the Independent Ethics Commission created by Section 5 of Article XXIX has no jurisdiction over any member of the Town Council, any member of a Town board or commission, any member of a temporary board, any Town employee, or any Town contractor.

B. Notwithstanding the inapplicability of Article XXIX of the Colorado Constitution and Section 24-6-203, C.R.S., members of the Town Council shall file the periodic reports required by Section 24-6-203(2), C.R.S.

1-16-5: AUTHORITY: The Town Council finds, determines, and declares that it has the power to adopt this Chapter pursuant to the authority granted to home rule municipalities by Article XX of the Colorado Constitution, and the powers contained in the Breckenridge Town Charter.

1-16-6: EFFECT OF COMMON LAW: This Chapter supersedes and overrides the common law as to the subject matter of this Chapter.

1-16-7: DEFINITIONS:

A. As used in this Chapter, unless the context otherwise requires:

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2 3

4 5 EMPLOYEE):

BUSINESS: Any corporation, limited liability company or entity, limited or

general partnership, sole proprietorship, trust or foundation, or other organization operated for the purpose of attempting to make a profit. The term "business" includes any activity conducted

primarily for the purpose of making a profit, including, but not limited to, any activity that substantially advances a person's

private monetary interest or position.

CONFIDENTIAL All information, whether transmitted orally or in writing, that is of such a nature that it is not, at that time, a matter of public record or INFORMATION:

public knowledge.

EMPLOYEE (OR TOWN Any person in an employer-employee relationship with the Town.

> The term "Town Employee" includes, but is not limited to, the Town Manager, Town Attorney, Municipal Judge, and Associate Municipal Judge(s), but does not include a Town officer, a member

of a temporary board, or a Town contractor.

IMMEDIATE FAMILY: A Town officer's or a Town employee's spouse, domestic partner,

or dependent child under the age of eighteen years.

OFFICIAL ACT (OR Any vote, decision, recommendation, approval, disapproval, or OFFICIAL ACTION):

other action, including inaction, that involves the use of

discretionary authority.

TEMPORARY BOARD: Any temporary (non-permanent) board, commission, or advisory

board created by the Town Council.

TOWN BOARD OR The Town's Planning Commission, Open Space Advisory

Commission, and the Liquor Licensing Authority. COMMISSION:

TOWN CONTRACTOR: An independent contractor as defined by state law who is under

contract to perform work for the Town, or a person or business that has submitted a bid to do work for the Town as an independent

contractor, which bid is still pending.

TOWN OFFICER: A member of the Town Council or the member of any Town board

or commission.

B. Terms not defined in this Chapter or this Code are to be given their common meaning.

1-16-8: CONFLICT OF INTEREST – TOWN OFFICER:

2014 ETHICS ORDINANCE

2 3	body of which the Town officer is a member with respect to any question as to which the member has a substantial personal or financial interest as determined by majority of the body.
4 5 6 7	B. For the purpose of this Section, and Section 5.7 of the Breckenridge Town Charter, a Town officer has a "substantial personal or financial interest" with respect to a particular question if a majority of the body determines that the body's final decision on the question would have a:
8	(a) reasonably foreseeable;
9	(b) material; and
10	(c) beneficial financial effect,
11 12	distinguishable from its effect on the public generally, on:
13	1. The Town officer, or his or her immediate family;
14 15	2. Any business in which the Town officer, or a member of his or her immediate family, has an investment or owns a 10% or greater interest;
16 17	3. Any real property in which the Town officer, or a member of his or her immediate family, has an interest;
18 19	4. Any source of income of the Town officer, or a member of his or her immediate family; or
20 21 22	5. Any business of which the Town officer, or a member of his or her immediate family, is a director, officer, partner, trustee, employee, independent contractor, or holds any position of management.
23 24 25 26 27 28	C. A Town officer does not have a conflict of interest with respect to any matter determined by the body to involve the common public interest. For members of the Town Council, examples include the adoption of the Town's budget, adoption of general land use regulations, the formation of a special or local improvement district within which the Town officer owns real property, the imposition of taxes, the authorization of bonds, and similar actions.
29 30 31 32 33	D. A Town officer who may have a conflict of interest on a particular matter shall disclose the potential conflict of interest to the body before it begins its consideration of the matter. Any other member of the body who believes a Town officer may have a conflict of interest may bring the issue to the attention of the body before it begins its consideration of the matter.
34 35	E. A Town officer who may have a conflict of interest on a particular matter is entitled to be heard by the body on the issue before the body determines whether a conflict of interest

1 2	exists; however, the Town officer may not vote with respect to the question of whether he or she has a conflict of interest.
3 4 5 6	F. The body's determination of whether a conflict of interest exists is final and conclusive for all purposes, but the affected Town officer may request the body to reconsider its determination for the purpose of presenting additional relevant facts. Whether to reconsider its determination lies in the sound discretion of the body.
7	G. If a Town officer is determined to have a conflict of interest on a particular matter:
8 9	 The Town officer may not attempt to influence other members of the body in connection with the matter;
10 11	2. Except as provided in Section 1-16-8(H), the Town officer may not vote upon the matter; and
12 13 14	3. The Town officer shall leave the <u>table Council Chambers</u> during the body's discussion and action on the matter, and may return only when the body has taken up the next agenda item.
15 16	H. Notwithstanding Section 1-16-8(G)(2), a Town officer may vote upon a matter as to which he or she has a conflict of interest if:
17 18	 His or her participation is necessary to obtain a quorum or to otherwise enable the body to act; and
19 20 21	2. Not later than seventy two hours before voting the Town officer gives written notice to both the Colorado Secretary of State and the body. The notice shall clearly state the nature of his or her conflict of interest.
22 23	Exception: This subsection (H) shall not be applied to permit a Town Council member to vote to approve a contract in which he or she has a personal interest.
242526	1-16-9: PROHIBITED CONDUCT – TOWN OFFICERS AND EMPLOYEES.
27	A. A Town officer or Town employee shall not:
28 29 30	 Disclose or use confidential information acquired in the course of the officer's or employee's duties in order to further substantially his or her personal monetary interests.
31 32 33 34 35	2. Disclose any confidential information acquired in the course of the officer's or employee's duties to any person under circumstances where the officer or employee knows, or reasonably should know, that the person to whom the confidential information is disclosed will use the confidential information for a private business purpose.

- 3. Solicit or accept a present or future gift, favor, loan, service, or thing of value from a person under circumstances that would lead a reasonably prudent person to believe that the gift, favor, loan, service, or thing of value was made or given primarily for the purpose of influencing or attempting to influence the officer or employee in connection with an official act, or as a reward for official action he or she has previously taken.
 - 4. Perform an official act directly and substantially affecting to its economic benefit any business when the officer or employee, or a member of the officer's or employee's immediate family: (i) is an employee of the business; (ii) owns a 10% or greater interest in the business; or (iii) is a director, officer, partner, trustee, or holds any management position in the business.
 - 5. Affirmatively act to obtain employment for a member of his or her immediate family, a gift of substantial value, or an economic benefit tantamount to a gift of substantial value, from a person whom the officer or employee is in a position to reward with official action, or has rewarded with official action in the past.
 - B. A Town officer shall not make or accept an ex parte communication or contact concerning a quasi-judicial matter pending before the Town body of which he or she is a member without making the contents of the communication or contact a part of the record of the public hearing. This Section does not apply to a legislative or administrative matter.
 - C. A Town employee shall not:

- 1. Engage in a substantial financial transaction for the employee's private business purposes with a person whom the employee inspects or supervises in the course of his or her employment with the Town.
- 2. Perform an official act that directly and substantially affects to its economic detriment a business in which the employee, or a member of the officer's of employee's immediate family: (i) is an employee of a competing business, (ii) owns a 10% or greater ownership interest in a competing business; or (iii) is a director, officer, partner, trustee, or holds any management position in a competing business.
- 3. Acquire or hold an interest in any business that the employee has reason to believe may be directly and substantially affected to its economic benefit by official action to be taken by the Town department over which he or she has substantive authority.
- 32 1-16-10: EXEMPTIONS TOWN OFFICERS AND EMPLOYEES:
- A. Section 1-16-9 does not prohibit a Town officer or Town employee from:
- 1. Accepting or receiving a benefit as an indirect consequence of the performance of an official act.

1 2. Taking official action when the Town officer or employee is similarly situated with 2 other Town residents, or generally acting when the matter involves the common 3 public interest. 4 3. Accepting gifts or loans that are: 5 (a) an occasional nonpecuniary gift, insignificant in value; 6 (b) a gift publicly presented to all members of the body of which a Town officer is a 7 member; 8 (c) a nonpecuniary award publicly presented by a nonprofit organization in 9 recognition of public service: 10 (d) payment of or reimbursement for actual and necessary expenditures for travel and 11 subsistence for attendance at a convention or other meeting at which the officer or 12 employee is scheduled to participate as a speaker or other contributor in his or her 13 official capacity if the paying or reimbursing party has no current or anticipated business with the Town. Any honorarium or other monetary compensation 14 15 received by the officer or employee in connection with the convention or meeting 16 shall be turned over to the Town: 17 (e) reimbursement for or acceptance of an opportunity to participate in a social function or meeting that is not extraordinary when viewed in light of the position 18 19 held by the officer or employee; 20 (f) items of perishable or nonpermanent value, including, but not limited to, meals 21 and tickets to sporting, recreational, educational, or cultural events, unless 22 prohibited by the body of which the Town official is a member, or by an 23 employee's departmental rules; 24 (g) payment for speeches, debates, or other public events, reported as honorariums to 25 the Town Manager; or 26 (h) a loan at a rate of interest that is not substantially lower than the commercial rate 27 then currently prevalent for similar loans within the Town. 28 4. Receiving compensation for his or her services to the Town as may be fixed by 29 ordinance, pay plan, budget, or other similar official Town action. 30 5. Personally contracting with a Town contractor for the performance of work so long as the contract will not interfere with or delay the contractor's performance of any 31 32 contract with the Town, and the contractor is paid by the officer or employee at 33 substantially the generally prevailing market rate for the services within the Town. Before entering into the contract the officer or employee shall notify the Town 34

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Manager in writing.

1 B. Section 1-16-9 does not prohibit a Town Council member from accepting a campaign contribution reported as required by law, or any gift reported as required by Section1-16-4(B). 2 3 1-16-11: RESTRICTIONS ON APPEARANCE BEFORE TOWN BODIES; EXCEPTIONS: 4 5 A. Except as authorized by Section B of this Section, a Town officer shall not appear as 6 an applicant, witness, or party in interest with respect to any matter that comes before the Town 7 body of which he or she is a member, nor shall a Town officer appear before or address the body 8 of which he or she is a member in his or her capacity as a citizen. 9 B. Nothing in Section A of this Section prohibits a Town officer from appearing before the Town Council or the Planning Commission in connection with a planning or development 10 matter pertaining to the Town officer's primary residence; provided that a Town Council 11 12 member appearing before the Town Council pursuant to this Section, or a Planning Commission member appearing before Planning Commission, pursuant to this Section, shall be deemed to 13 14 have a conflict of interest with respect to such matter. 15 C. If a Town employee has a financial interest in an application that comes before the Town Council or any Town board or commission, he or she shall not be involved in the Town 16 17 staff processing, analyzing, reporting, or presenting the application. 18 D. Except as provided in Section C of this Section, nothing in this Chapter prohibits a 19 Town employee from: 20 1. Appearing before the Town Council, any Town board or commission, any temporary 21 board, or the municipal court in the course of the performance of the employee's 22 duties for the Town; or 23 2. Appearing with respect to any matter of public concern before the Town Council, 24 Planning Commission, a Town board or commission, or any temporary board in his 25 or her capacity as a citizen. 26 E. A Town officer or Town employee shall not appear before the Town Council, 27 Planning Commission, a Town board or commission, or a temporary board, as counsel, 28 consultant, representative, or agent for any person or business. 29 1-16-12: RESTRICTIONSON REPRESENTATION AFTER LEAVING TOWN 30 EMPLOYMENT **OR OFFICE**: 31 32 A. For a period of one (1) year after leaving Town employment no former Town 33 employee may personally represent a person for compensation before the Town Council, any

B. No former member of the Town Council may be appointed to serve on any Town board or commission for a period of one (1) year after leaving office.

Town board or commission, any temporary board, or any Town department, with respect to any

matter that the former employee worked on while employed by the Town.

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1-16-13: PROHIBITED CONDUCT - TEMPORARY BOARDS: A member of a temporary board shall not perform an official act that would have a direct economic benefit on a business in which he or she has a financial interest. Except as provided in this Section, the provisions of this Chapter do not apply to the members of any temporary board.

1-16-14: PROHIBITED CONDUCT - TOWN CONTRACTORS:

 A. A Town contractor may not offer or give to a Town officer or a Town employee a present or future gift, favor, loan, service, or thing of value under circumstances that would lead a reasonably prudent person to believe that the gift, favor, loan, service, or thing of value was offered or given primarily for the purpose of influencing or attempting to influence the member or employee in connection with an official act, or as a reward for official action the member or employee has previously taken.

B. Nothing in this Chapter prevents a Town contractor who provides instructional services to customers at a Town recreational facility from accepting tips or gratuities for services provided by the contractor if the acceptance of tips or gratuities is authorized by the Town contractor's contract, or by the Town Manager.

1-16-15: TOWN CONTRACTS:

- A. Except as provided in subsection C of this Section, no Town officer or employee may have an interest in any contract made by the Town.
- B. Every contract made in violation of this Section is voidable at the request of any party to the contract, except the Town officer or employee interested in such contract.
 - C. Section A of this Section does not apply to:
- 1. Contracts awarded to the lowest responsible bidder based on competitive bidding procedures;
 - 2. Merchandise sold to the highest bidder at public auction;
- 28 3. Investments or deposits in financial institutions that are in the business of loaning or receiving monies;
 - 4. A contract between the Town and a Town officer or employee if, because of geographic restrictions, the Town could not otherwise reasonably afford itself of the subject of contract. It is presumed that the Town could not otherwise reasonably afford itself of the subject of a contract if the additional cost to the Town is greater than ten percent (10%) of a contract with a Town officer or Town employee, or if the contract is for services that will be performed within a limited time period and no other contractor can provide those services within that time period. If the contract involves a Town Council member, the member shall disclose his or her interest to the Town Council before the contract is signed; or

2014 ETHICS ORDINANCE

- D. In addition to the restrictions set forth in subsections (C)(1) through (C)(4) of this section, before the Town enters into a contract with a member of the Town Council the Town Council member must disclose a personal interest in the proposed contract, and either:
 - 1. The Town Council itself (and not the Town Manager or other Town employee) approves the contract at a public meeting; or
 - 2. The Town Manager approves the contract; provided that prior to approving the contract the Town Manager must notify the Town Council of the proposed contract and explain how the proposed contract satisfies the requirements of subsections (C)(1) through (C)(4) of this section.
- E. Notwithstanding Section 1-16-8(H), a Town Council member shall not vote to approve a contract in which he or she has a personal interest.

1-16-16: ENFORCEMENT:

- A. The Town Manager has the responsibility for the enforcement of this Chapter as to all Town employees, other than those Town employees appointed or hired by the Town Council. The Town Manager may investigate any complaint, and direct the filing of appropriate legal action against any person as to whom he or she has enforcement authority if the Town Manager believes such action is appropriate. The Town Manager may exempt from the provisions of this Chapter the conduct of any person as to whom he or she has enforcement authority upon the finding that the enforcement of this Chapter with respect to the employee's conduct would not be in the public interest.
- B. The Town Council has the responsibility for the enforcement of this Chapter as to all other persons who are subject to the provisions of this Chapter. The Town Council may investigate any complaint, and direct the filing of appropriate legal action against any person as to whom it has enforcement authority if the Town Council believes such action is appropriate. The Town Council may exempt from the provisions of this Chapter the conduct of any person as to whom it has enforcement authority upon the finding that the enforcement of this Chapter with respect to such person's conduct would not be in the public interest.
- C. The Town Manager or Town Council, as the case may be, may direct the Town Attorney to investigate or prosecute any apparent violation of this Chapter, or the Town Manager or Town Council may employ or appoint any qualified attorney to investigate or prosecute any violation of this Chapter.
- D. Any person who believes that a violation of this Chapter has occurred may file a complaint with the Town Manager or Town Council, as the case may be, which complaint shall be promptly investigated and such action taken thereon as the Town Manager or Town Council determines to be appropriate.
- 1-16-17: PENALTIES AND REMEDIES:

- 1 A. It is unlawful and a misdemeanor offense for any person to knowingly violate any 2 provision of this Chapter. "Knowingly" has the meaning provided in Section 6-3-5 of this Code. 3 B. Any person convicted of violating any provision of this Chapter shall be punished as 4 provided in Chapter 4 of this Title. Additionally, upon conviction such person is liable to the 5 Town for such damages as may have been suffered or incurred as a result of the violation, 6 together with any costs (including, but not limited to, attorneys' fees and expert witness fees) 7 incurred by the Town in the investigation and prosecution of the violation. 8 1-16-18: AUTHORITY OF TOWN ATTORNEY TO ISSUE OPINIONS: 9 10 A. Notwithstanding anything contained in this Chapter to the contrary, no person who is subject to the provisions of this Chapter may be convicted of violating this Chapter if, prior to 11 12 engaging in the conduct that would otherwise have resulted in a violation of this Chapter, such person obtains a written opinion from the Town Attorney that the particular conduct in question 13 14 would not violate this Chapter, and such person acts in accordance with the opinion of the Town 15 Attorney. 16 B. The Town Attorney shall promptly render an opinion as to legality of proposed 17 conduct or action under this Chapter upon request. 18 C. The Town Attorney has no authority to finally determine whether a conflict of interest exists with respect to any Town officer. Such determination may only be made by the 19 Town body of which the officer is a member. 20 21 1-16-19: DISTRIBUTION OF CODE OF ETHICS: 22 23 A. Within thirty days after the effective date of the ordinance adopting this Chapter, the 24 Town Clerk shall notify the following persons of the adoption of the ordinance and provide such 25 persons with a link to this Chapter on the Town's web site: 26 1. each current member of the Town Council; 27 2. each current member of all Town boards and commissions; 28 3. each current member of any temporary board; and 29 4. all current Town employees. 30 B. Within thirty days after they assume office the Town Clerk shall provide the following persons with a link to this Chapter on the Town's web site: 31 32 1. each new member of the Town Council;

3. each new member of any temporary board.

2. each new member of all Town boards and commissions; and

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1 2	C. Within thirty days after their appointment or hiring the Town Clerk shall provide each newly hired Town employee with a link to this Chapter on the Town's web site.
3 4	D. Not later than the date a contractor's commences work for the Town, the Town Clerk shall provide the Town contractor with a link to this Chapter on the Town's web site.
5 6 7 8	Section 2. Except as specifically amended by this ordinance, the <u>Breckenridge Town</u> Code, and the various secondary codes adopted by reference therein, shall continue in full force and effect.
9 10 11 12 13	Section 3. The Town Council finds, determines, and declares that this ordinance is necessary and proper to provide for the safety, preserve the health, promote the prosperity, and improve the order, comfort and convenience of the Town of Breckenridge and the inhabitants thereof.
14 15 16	<u>Section 4</u> . This ordinance shall be published and become effective as provided by Section 5.9 of the <u>Breckenridge Town Charter</u> .
17 18 19 20 21 22	INTRODUCED, READ ON FIRST READING, APPROVED AND ORDERED PUBLISHED IN FULL this day of, 2014. A Public Hearing shall be held at the regular meeting of the Town Council of the Town of Breckenridge, Colorado on the day of, 2014, at 7:30 P.M., or as soon thereafter as possible in the Municipal Building of the Town.
23 24 25 26	TOWN OF BRECKENRIDGE, a Colorado municipal corporation
27	$\mathbf{B}\mathbf{y}$
28	By John G. Warner, Mayor
29	ATTEST:
30	
31	
32 33	Helen Cospolich
	Town Clerk
34 35 36 37 38 39 40	TOWII CICIK
39 40	500-13\Revised Ethics Ordinance (07-09-14)(Second Reading)

2014 ETHICS ORDINANCE

MEMO

TO: Breckenridge Town Council

FROM: Laurie Best-Community Development Department

RE: Base 9 Condo-Development Agreement First Reading

AN ORDINANCE APPROVING A DEVELOPMENT AGREEMENT WITH THE BASE 9 CONDOMINIUMS HOMEOWNERS ASSOCIATION, A COLORADO NONPROFIT

CORPORATION

DATE: July 13, 2014 (for July 22nd Town Council Meeting)

On April 8, 2014, the Town Council discussed a proposal from the Base 9 Condo Association regarding a Development Agreement that would allow the HOA to convert a portion of their common area into an employee housing unit. The Council was supportive of moving forward with the project, and the Development Agreement has now been drafted for your review/consideration. The Agreement and the Ordinance are attached and are scheduled for first reading on July 22nd. The project background and specifics of the Agreement are described below.

Background:

In this case a Development Agreement is required because the conversion of the common area, which is not considered density, into an employee housing unit will result in a net increase of 900 square feet of density. The existing complex is already over density by about 5,600 square feet due to code changes that occurred after Base 9 was developed in 1979. When Base 9 was constructed, the approved plans included 22 condominium units in two buildings, with a third building designated as a general common element. The general common element included an 800 square foot manager's apartment, a 600 square foot studio apartment, and approximately 670 square feet of hot tub, changing rooms, laundry and storage. At the time of construction, the project complied with the Development Code. However, in the 1980s the code was changed in regard to density allocations, and as a result Base 9 is now considered over density. Because the project was legal at the time of construction and became non-conforming as a result of a code change, it is considered legal non-conforming. Pursuant to the Development Code non-conforming structures may not be altered or expanded in any way that would increase the degree of non-conformance.

The HOA is proposing to move the hot tub outside, add an interior loft, and convert the hot tub area into a 900 square foot employee housing unit (apartment). The remodel will not impact the two existing apartments, and the small laundry room and storage area will also remain for common use. It should be noted that with the exception of moving the hot tub outside all of

the remodeling and conversion occurs within the existing building and there is no change to the building mass, footprint, shell or height. There is sufficient parking on site to accommodate an additional apartment and the relocated hot tub will comply with setback requirements.

Development Agreement:

Pursuant to Chapter 9 of Title 9 of the Breckenridge Town Code the Town Council has the authority to consider requests for Development Agreements where there is no other provision to allow a particular request. In this case, the HOA has offered to deed restrict the apartment in return for a Development Agreement that authorizes the additional 900 square feet of density. The request was reviewed with the Housing/Childcare Committee, who supported the request because:

- the Town typically incentivizes the development of employee housing
- the new unit will be accommodated within the existing building and the remodel complies with all other elements of the code
- the existing structure became non-conforming because of a code change and not because of any action by the owners
- the Housing Needs Assessment, which was updated in 2013, indicates a significant need for rental units
- the unit will be constructed, managed, owned, and maintained by the HOA without any cash subsidy from the Town
- there is sufficient parking on site to accommodate the new apartment

The Agreement as presented includes the following terms:

- the HOA agrees to deed restrict the new apartment, as well as the two original apartments, in a form acceptable to the Town (employment and income)
- the Town agrees to transfer density to the project for the new apartment (1/4 of a TDR is required to comply with the affordable housing policies of the Joint Upper Blue Master Plan)
- the Town agrees to waive the Town's fees associated with the construction of the new unit
- a Class D Development Permit will be required

Summary:

Staff recommends approval of the Agreement as presented. The applicant will be available at your meeting to answer and questions and discuss this proposal.

1	FOR WORKSESSION/FIRST READING – JULY 22
2 3	COUNCIL BILL NO
4	COUNCIL BILL NO.
5	Series 2014
6	
7	AN ORDINANCE APPROVING A DEVELOPMENT AGREEMENT WITH
8	THE BASE 9 CONDOMINIUMS HOMEOWNERS ASSOCIATION, A COLORADO
9	NONPROFIT CORPORATION
10	
11	BE IT ORDAINED BY THE TOWN COUNCIL OF THE TOWN OF BRECKENRIDGE,
12	COLORADO:
13	
14	Section 1. Findings. The Town Council of the Town of Breckenridge finds and
15	determines as follows:
16 17	A. The Base 9 Condominiums Homeowners Association, a Colorado nonprofit
18	corporation ("Association"), is the true and lawful attorney-in-fact for all of the owners of the
19	units in The Base 9 Condominiums, located in Breckenridge, Summit County, Colorado (the
20	"Base 9 Condominiums"), with the power to manage, control, and deal with the interests of
21	such owners in the common elements of The Base 9 Condominiums so as to permit the
	Association to fulfill all of its duties and obligations and to exercise all of its rights under the
22 23	Declaration of Condominiums For Base 9 Condominiums ("Declaration").
2.4	
24	B. Pursuant to Article V, Section 1(o) of the Declaration the Association has the power to
25 26	enter into contracts, and the Association has obtained all approvals necessary for it to lawfully
20 27	enter into this Agreement and the Association is fully authorized to enter into the proposed development agreement between the Town and the Association.
<i>4 1</i>	development agreement between the Town and the Association.
28	C. Article V, Section 1 (a) of the Declaration grants the Association the authority on its
29	own, and without the need for the formal approval of the owners of the units in the Base 9
30	Condominiums, or any other person (except the Town with respect all of its required
31	governmental approvals), to improve, repair, and replace the general common elements of the
32	Base 9 Condominiums ("General Common Elements"), and to make necessary or desirable
33	additions, betterments or improvements to or on the General Common Elements.
2.4	D. The Aggregation wents to make contain improvements to the existing Congrel
34 35	D. The Association wants to make certain improvements to the existing General Common Elements, including converting an existing common area space into a 900 square foot
36	workforce housing unit.
50	workforce nousing unit.
37	E. The improvements to the General Common Elements proposed by the Association will
38	increase the density of the Base 9 Condominiums.
20	
39	F. The density of the Base 9 Condominiums currently exceeds the amount of density
40	allowed by the Town's "Development Code", Chapter 1 of Title 9 of the <u>Breckenridge Town</u>

1 <u>Code</u> ("**Development Code**"). As a result, in order for the Association's proposed project to be approved, density must be transferred to the site.

- G. The Town has agreed to transfer up to one fourth (1/4) of a transferable development right of Town-owned density to the Base 9 Condominiums to allow for the construction of the proposed new workforce housing unit if the Association will execute a standard Town-approved housing covenant perpetually encumbering in favor of the Town the new workforce housing unit, as well as two existing units owned by the Association, all as more descried in the proposed development agreement between the Town and the Association.
- H. In addition, the Town is willing to waive the commitments encouraged to be made in connection with an application for a development agreement in accordance with Section 9-9-4 of the <u>Breckenridge Town Code</u>.
- I. Pursuant to Chapter 9 of Title 9 the <u>Breckenridge Town Code</u> the Town Council has the authority to enter into a development agreement.
- J. The Association has submitted to the Town a completed application for a development agreement.
 - K. A proposed development agreement between the Town and Association has been prepared, a copy of which is marked **Exhibit "A"**, attached hereto and incorporated herein by reference ("**Development Agreement**").
- L. The Association has requested that the Town waive the normal application fees for the
 Development Agreement. The Town Council finds and determines that Section 9-10-9 of the
 Breckenridge Town Code can properly be applied to the Association's application for the
 Development Agreement, and that the waiver of the application fee for the Development
 Agreement: (i) is necessary to avoid payment of an excessive or duplicative application fee, and
- 24 (ii) is justified and is consistent with the intent of Chapter 10 of Title 9 of the Breckenridge
- 25 Town Code.

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- M. Chapter 9 of Title 9 of the <u>BreckenridgeTownCode</u> sets forth a procedure for the adoption and approval of a development agreement by the Town Council. All requirements of said Chapter have been met or waived in connection with the adoption of this ordinance.
- N. The Town Council had a preliminary discussion of the Association's application and the Development Agreement as required by Section 9-9-10(A) of the <u>Breckenridge Town Code</u>.
- O. The Town Council determined that Association's request for a development agreement need not be referred to the Breckenridge Planning Commission for its review and recommendation.
 - P. The Town Council has reviewed the Development Agreement, and finds and determines that it should be approved.
 - Q. The approval of the Development Agreement is warranted in light of all relevant circumstances.

1	Section 2. Approval of Development Agreement. The Development Agreement between
2	the Town and The Base 9 Condominiums Homeowners Association, a Colorado nonprofit
3	corporation (Exhibit "A" hereto), is approved, and the Town Manager is authorized,
4	empowered, and directed to execute such agreement for and on behalf of the Town of
5	Breckenridge.
6	
7	Section 3. Notice of Approval. The Development Agreement must contain a notice in the
8	form provided in Section 9-9-13 of the <u>BreckenridgeTownCode</u> . In addition, a notice in
9	compliance with the requirements of Section 9-9-13 of the <u>BreckenridgeTownCode</u> must be
10	published by the Town Clerk one time in a newspaper of general circulation in the Town within
11	fourteen days after the adoption of this ordinance. Such notice shall satisfy the requirement of
12	Section 24-68-103, C.R.S.
13	
14	Section 4. Police Power Finding. The Town Council finds, determines, and declares that
15	this ordinance is necessary and proper to provide for the safety, preserve the health, promote the
16	prosperity, and improve the order, comfort and convenience of the Town of Breckenridge and
17	the inhabitants thereof.
18	
19	<u>Section 5</u> . <u>Authority</u> . The Town Council finds, determines, and declares that it has the
20	power to adopt this ordinance pursuant to the authority granted to home rule municipalities by
21	Article XX of the Colorado Constitution and the powers contained in the
22	BreckenridgeTownCharter.
23	
24	Section 6. Effective Date. This ordinance shall be published and become effective as
25	provided by Section 5.9 of the <u>BreckenridgeTownCharter</u> .
26	INTRODUCED DE AD ON FIRST DE ADING ADDROVED AND ORDEDED
27	INTRODUCED, READ ON FIRST READING, APPROVED AND ORDERED
28 29	PUBLISHED IN FULL this day of, 2014. A Public Hearing shall be held at the regular meeting of the Town Council of the Town of Breckenridge, Colorado on the day of
30	, 2014, at 7:30 P.M., or as soon thereafter as possible in the Municipal Building of the
31	Town.
32	TOWII.
33	TOWN OF BRECKENRIDGE
34	TOWN OF BREEKENRIDGE
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36	$\mathbf{B}\mathbf{y}$
37	John G. Warner, Mayor
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39	ATTEST:
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43	
44	Helen Cospolich
45	Town Clerk
46 47	1900 447 Development Agreement Ordinance 2 (07.14.14)
T /	1800-447\Development Agreement Ordinance_2 (07-14-14)

APPROVAL OF THIS DEVELOPMENT AGREEMENT CONSTITUTES A VESTED PROPERTY RIGHT PURSUANT TO ARTICLE 68 OF TITLE 24, COLORADO REVISED STATUTES, AS AMENDED

DEVELOPMENT AGREEMENT

This Development Agreement ("Agreement") is dated _______, 2014 and is between the TOWN OF BRECKENRIDGE, a Colorado municipal corporation (the "Town") and THE BASE 9 CONDOMINIUMS HOMEOWNERS ASSOCIATION, a Colorado nonprofit corporation (the "Association"). The Town and the Association are sometimes collectively referred to in this Agreement as the "Parties," and individually as a "Party."

Recitals

- A. The Association is the true and lawful attorney-in-fact for all of the owners of the units in The Base 9 Condominiums, located in Breckenridge, Summit County, Colorado (the "Base 9 Condominiums"), with the power to manage, control, and deal with the interests of such owners in the common elements of The Base 9 Condominiums so as to permit the Association to fulfill all of its duties and obligations and to exercise all of its rights under the Declaration of Condominiums For Base 9 Condominiums ("Declaration").
- B. Pursuant to Article V, Section 1(o) of the Declaration the Association has the power to enter into contracts, and the Association has obtained all approvals necessary for it to lawfully enter into this Agreement and the Association is fully authorized to enter into this Agreement.
- C. Article V, Section 1 (a) of the Declaration grants the Association the authority on its own, and without the need for the formal approval of the owners of the units in the Base 9 Condominiums, or any other person (except the Town with respect all of its required governmental approvals), to improve, repair, and replace the general common elements of the Base 9 Condominiums ("General Common Elements"), and to make necessary or desirable additions, betterments or improvements to or on the General Common Elements.
- D. The Association wants to make certain improvements to the existing General Common Elements, including converting an existing common area space into a 900 square foot workforce housing unit.
- E. The improvements to the General Common Elements proposed by the Association will increase the density of the Base 9 Condominiums.

DEVELOPMENT AGREEMENT

Page 1

- F. The density of the Base 9 Condominiums currently exceeds the amount of density allowed by the Town's "Development Code", Chapter 1 of Title 9 of the <u>Breckenridge Town Code</u> ("**Development Code**"). As a result, in order for the Association's proposed project to be approved, density must be transferred to the site.
- G. The Town has agreed to transfer up to one fourth (1/4) of a transferable development right of Town-owned density to the Base 9 Condominiums to allow for the construction of the proposed new workforce housing unit if the Association will execute Town-approved housing covenant(s) perpetually encumbering certain residential housing units owned by the Association, all as more fully set forth hereafter.
- H. In addition, the Town is willing to waive the commitments encouraged to be made in connection with an application for a development agreement in accordance with Section 9-9-4 of the <u>Breckenridge Town Code</u>, and certain fees and charges that would normally be required to be paid to the Town, all as more fully set forth in this Agreement.
- I. Pursuant to Chapter 9 of Title 9 the <u>Breckenridge Town Code</u> the Town Council has the authority to enter into a development agreement.
- J. Chapter 1 of Title 9 of the <u>Breckenridge Town Code</u> sets forth a procedure for the adoption and approval of a development agreement by the Town Council. All requirements of said Chapter have been met or waived in connection with the approval of this Agreement and the authorizing ordinance.
- K. The Town Council has received a completed application and all required submittals for a development agreement; had a preliminary discussion of the application and this Agreement; determined that it should commence proceedings for the approval of this Agreement without referring the development agreement application to the Planning Commission; and, in accordance with the procedures set forth in Section 9-9-10(C) of the Breckenridge Town Code, has approved this Agreement by non-emergency ordinance.

Agreement

- **1. Development Permit.** The Town's Director of the Department of Community Development is hereby authorized to review and approve, subject to compliance with all other applicable development policies of the Town, a Class D development permit for the improvements to the General Common Elements of the Base 9 Condominiums as proposed by the Association and as contemplated by this Agreement ("**Development Permit**").
- **2. Density**. As a required condition of the Development Permit the Town will agree to transfer to the Base 9 Condominiums a maximum of one fourth of a transferable development right to allow for the construction by the Association of the new workforce housing unit in the general Common Elements of the Base 9 Condominiums as proposed by the Association and as

contemplated by this Agreement. No other use may be made of the transferred density without the prior, written permission of the Town. The transferred density will come from the Town's existing inventory of density, and will be transferred at a ratio of one transferable development right for each four single family equivalents of deed restricted housing to be provided by the Association pursuant to this Agreement.

- **3. Required Housing Covenant.** In addition to other conditions of approval, the Development Permit shall require the Association to execute and deliver to the Town, in a form acceptable to the Town Attorney, the Town's standard housing covenant perpetually restricting the occupancy and use of the following units at the Base 9 Condominiums owed by the Association to local workforce housing: (i) the new residential housing unit to be constructed by the Association pursuant to the Development Permit; (ii) the existing "Manager's Unit" in Building 3 (approximately 800 square feet in size); and (iii) the existing "Employee Unit" in Building 3 (approximately 600 square feet in size).
- **4. Designation of Site Specific Development Plan.** The Town acknowledges and agrees that the Development Permit will constitute a site specific development plan or, in the alternative, the Town Council, by approving this Agreement, hereby designates the Development Permit as a site specific development plan.

5. Waiver of Certain Fees; Limitation.

A. Pursuant to Section 9-10-9 of the <u>Breckenridge Town Code</u>, and the findings made by the Town Council in the ordinance that approved this Agreement, the Town waives:

- (i) any fees that would normally be required to be paid to the Town in connection with the application for this Agreement;
- (ii) any fee that would normally be required to be paid to the Town in connection with the Development Permit application; and
- (iii) any fee that would normally be required to be paid to the Town in connection with the issuance of a building permit to construct the improvements to the Base 9 Condominiums to be described in the Development Permit.

The fee waivers provided for in this Section do not apply to future development of the Base 9 Condominiums not covered by the Development Permit.

B. The Town waives all water tap fees (called water "**Plant Investment Fees**" under the Town ordinances) for the new workforce housing unit to be constructed by the Association pursuant to the Development Permit. As required by Section 12-4-9(A) of the <u>Breckenridge Town Code</u>, the Town Council finds that:

- (i) the Association's development of the Base 9 Condominiums pursuant to the Development Permit will provide a substantial public benefit as described in Recitals of this Agreement, and that such public benefit justifies the waiver of the Plant Investment Fees; and
- (ii) sufficient cause for the waiver of the Plant Investment Fees has been demonstrated, and the waiver of the Plant Investment Fees will be in the public interest.

The Association shall pay for water service delivered by the Town to the new workforce housing unit at the then-current in-Town water rates. Water use by at the new workforce housing unit is subject to all rules, regulations and ordinances pertaining to the Town's water utility system, including all future amendments.

- **6. Application of Other Laws.** Except as provided in Section 24-68-105, C.R.S., and except as specifically provided for herein, the execution of this Agreement shall not preclude the current or future application of municipal, state or federal ordinances, laws, rules or regulations to the real property that is the subject of this Agreement (collectively, "laws"), including, but not limited to, building, fire, plumbing, engineering, electrical and mechanical codes, and the Town's Development Code, Subdivision Standards, Land Use Guidelines, and other land use laws, as the same may be in effect from time to time throughout the term of this Agreement. Any development of the real property that is the subject of this Agreement shall be done in compliance with the then current laws of the Town.
- **7. Continuing Authority of Town.** Nothing in this Agreement shall preclude or otherwise limit the lawful authority of the Town to adopt or amend any Town law, including, but not limited to the Town's: (i) Development Code; (ii) Master Plan; (iii) Land Use Guidelines; and (iv) Subdivision Standards.
- **8. Benefits and Burdens Run With Land.** This Agreement shall run with the title to the real property that is the subject of this Agreement and be binding upon and inure to the benefit of the Town and the Association, their successors and assigns.
- **9. Notice of Default.** Prior to any action against the Town for breach of this Agreement, the Association shall give the Town a sixty (60) day written notice of any claim by the Association of a breach or default by the Town, and the Town shall have the opportunity to cure such alleged default within such time period.
- 10. Non-Liability of Town. The Town shall not be responsible for and the Association shall have no remedy against the Town if development of the real property which is the subject of this Agreement is prevented or delayed for reasons beyond the control of the Town.
- 11. Further Permits Required. Actual development of the real property which is the subject of this Agreement shall require the issuance of such other and further permits and approvals by the Town as may be required from time to time by applicable Town ordinances.

- **12. No Personal Liability.** No official or employee of the Town shall be personally responsible for any actual or alleged breach of this Agreement by the Town.
- **13. Indemnification.** The Association agrees to indemnify and hold the Town, its officers, employees, insurers, and self-insurance pool, harmless from and against all liability, claims, and demands, on account of injury, loss, or damage, including without limitation claims arising from bodily injury, personal injury, sickness, disease, death, property loss or damage, or any other loss of any kind whatsoever, which arise out of or are in any manner connected with this Agreement, if such injury, loss, or damage is caused in whole or in part by, or is claimed to be caused in whole or in part by, the negligence or intentional act or omission of the Association; any subcontractor of the Association, or any officer, employee, representative, or agent of the Association or of any subcontractor of the Association, or which arise out of any worker's compensation claim of any employee of the Association, or of any employee of any subcontractor of the Association; except to the extent such liability, claim or demand arises through the negligence or intentional act or omission of the Town, its officers, employees, or agents. The Association agrees to investigate, handle, respond to, and to provide defense for and defend against, any such liability, claims, or demands at the sole expense of the Association. The Association also agrees to bear all other costs and expenses related thereto, including court costs and attorney's fees. The Association's indemnity obligation to the Town under this Agreement includes any claim challenging the authority of the Association to enter into this Agreement. The Association's indemnity obligations under this Agreement will survive the completion of the work to be done by the Development Permit or the termination of this Agreement for any reason, and will continue to be fully enforceable by the Town thereafter until such indemnity obligations are fully performed.
- **14. Severability.** If any provision of this Agreement shall be invalid, illegal, or unenforceable, it shall not affect or impair the validity, legality, or enforceability of the remaining provisions of the Agreement.
- **15. Vested Right.** This Agreement constitutes a vested property right pursuant to Article 68 of Title 24, Colorado Revised Statutes, as amended.
- 16. Waiver. No waiver of any provision of this Agreement shall be deemed or constitute a waiver of any other provision, nor shall it be deemed to constitute a continuing waiver unless expressly provided for by a written amendment to this Agreement signed by both the Town and the Association; nor shall the waiver of any default under this Agreement be deemed a waiver of any subsequent default or defaults of the same type. The Town's failure to exercise any right under this Agreement shall not constitute the approval of any wrongful act by the Association, or the acceptance of any improvements.
- 17. No Waiver of Sovereign Immunity. Nothing contained in this Agreement shall constitute a waiver of the Town's sovereign immunity under any applicable state or federal law.

- 18. Jurisdiction and Venue. Personal jurisdiction and venue for any civil action commenced by either Party shall be deemed to be proper only if such action is commenced in District Court of Summit County, Colorado. The Association expressly waives its right to bring such action in or to remove such action to any other court, whether state or federal. BOTH PARTIES WAIVE THEIR RIGHT TO A JURY TRIAL IN ANY ACTION TO INTERPRET OR ENFORCE THIS AGREEMENT.
- **19. Notice.** Any notice required or permitted hereunder shall be in writing and shall be sufficient if personally delivered or mailed by certified mail, return receipt requested, addressed as follows:

If To the Town: Timothy J. Gagen, Town Manager

Town of Breckenridge

P.O. Box 168

Breckenridge, CO 80424

With A Copy (which shall not constitute

notice to the Town) to: Timothy H. Berry, Esq.

Town Attorney P.O. Box 2

Leadville, CO 80461

If To the Association: President

Base 9 Condominiums Homeowners Association

P.O. Box

Breckenridge, CO 80424

Notices mailed in accordance with the provisions of this Section shall be deemed to have been given upon delivery. Notices personally delivered shall be deemed to have been given upon delivery. Nothing herein shall prohibit the giving of notice in the manner provided for in the Colorado Rules of Civil Procedure for service of civil process.

- **20. Entire Agreement.** This Agreement constitutes the entire agreement and understanding between the Parties relating to the subject matter of this Agreement and supersedes any prior agreement or understanding relating to such subject matter.
- **21. Governing Law.** This Agreement shall be interpreted in accordance with the laws of the State of Colorado without regard to its conflict of laws rules that might require it to be interpreted in accordance with the laws of any state other than the State of Colorado.

- **22. Required Notice.** Within fourteen (14) days following the final adoption of the ordinance approving this Development Agreement, the Town Clerk shall cause to be published one time in a newspaper of general circulation within the Town a notice satisfying the requirements of Section 9-9-13 of the Development Code.
- **23. Recording.** This Agreement **SHALL BE RECORDED** in the office of the Clerk and Recorder of Summit County, Colorado.
- **24.** Costs. The costs of publication of the Notice as described in Section 23, above, and the cost of recording this Agreement as described in Section 24, above, shall be paid by the Association.
- **25. Effective Date.** The effective date of this Agreement shall be the date that the Town Council ordinance approving this Agreement becomes effective as provided in the Breckenridge Town Charter

[SIGNATURE PAGES FOLLOW]

TOWN OF BRECKENRIDGE

	By: Timothy J. Gagen, Town Manager
A TOTAL OF	imoni vi sugen, i s i i i i i i i i i i i i i i i i i
ATTEST:	
Helen Cospolich Town Clerk	
STATE OF COLORADO)) ss.
COUNTY OF SUMMIT)
The foregoing instru	ment was acknowledged before me this day of
Town Clerk, of the Town of	4 by Timothy J. Gagen, Town Manager, and Helen Cospolich, Breckenridge, a Colorado municipal corporation.
WITNESS my hand	and official seal.
My commission expi	res:
	Notary Public

DEVELOPMENT AGREEMENT

Page 8

THE BASE 9 CONDOMINIUMS HOMEOWNERS ASSOCIATION, a Colorado nonprofit corporation

	By:
	Name:
	Title:
STATE OF COLORADO)) ss. COUNTY OF SUMMIT) The foregoing instrument w , 2014, by	as acknowledged before me this day of
Association, a Colorado nonprofit o	, as, of The Base 9 Condominiums Homeowners corporation.
WITNESS my hand and off	
My commission expires:	
	Notary Public

1800-447\Development Agreement_2 (07-11-14)

DEVELOPMENT AGREEMENT

Page 9

MEMO

TO: Town Council

FROM: Town Attorney

RE: Proposed Amendment To Town's "Fine In Lieu of Suspension" Ordinance

DATE: July 8, 2014 (for July 22nd meeting)

From time to time the Town's Liquor Licensing Authority suspends a liquor license as a result of the licensee's violation of the Colorado Liquor Code, the administrative rules of the Colorado Department of Revenue, or a Town ordinance.

The Colorado Liquor Code authorizes both the state licensing authority and local licensing authorities to allow a licensee to pay a fine instead of actually having the license suspended under certain circumstances. If payment of a fine is allowed, the fine is equal to 20% of the licensee's estimated gross revenues from the sale of alcoholic beverages during the period of the proposed suspension, with a minimum fine of \$200 and a maximum fine of \$5000. The rule does not require a local licensing authority to allow a fine to be paid in lieu of an actual suspension; it simply allows the local authority to permit a fine to be paid if the local authority determines that payment of a fine instead of actually having the licensed establishment closed for the period of suspension would not be detrimental to the public welfare and morals, and would achieve the desired disciplinary purpose.

The Liquor Code "fine in lieu of suspension" rule does not automatically apply to local licensing authorities. The municipal governing body must first affirmatively act to "opt in" to the state rule. In 1998 the Town Council adopted an ordinance authorizing the Town's Liquor Licensing Authority to use the state's fine in lieu of suspension rule.

The Colorado legislature recently passed Senate Bill 14-054 which amended the Colorado Liquor Code fine in lieu of suspension rule. The Governor signed the law on April 11, 2014, and the new law became effective on that date.

The most significant change to the state law resulting from the adoption of Senate Bill 14-054 is the elimination of language that allowed a licensee to request permission to pay a fine in lieu of suspension only for violations carrying a potential period of suspension of 14 days or less, and only if the licensee had no liquor violations in the preceding two years. Now, a local licensing authority may allow payment of a fine in lieu of suspension in an appropriate case without these two restrictions.

The Town's Fine In Lieu of Suspension Ordinance has worked well, and gives the Liquor Licensing Authority a useful tool in the event that a particular liquor violation is deemed by the Authority not to be so serious that the only acceptable disciplinary action is actual closure of the licensed premises during the period when the license is suspended. Amending the Town's

ordinance to reflect the changes to the state law contained in Senate Bill 14-054 would remove current limitations on the Authority's ability to accept a fine in lieu of suspension in an otherwise appropriate case, and would thereby create more flexibility for the Authority. As a result, I see no reason not to amend the Town's ordinance to take advantage of the changes to the state law

Enclosed with this memo is a proposed ordinance amending the Town's Fine In Lieu of Suspension Ordinance to incorporate the changes to the state law brought about by Senate Bill 14-054. The changes to the current Town ordinance are blacklined.

I look forward to discussing this ordinance with you on Tuesday.

FOR WORKSESSION/FIRST READING – JULY 22

_	
2	
3	Additions To The Current <u>Breckenridge</u> <u>Town Code</u> Are
4	Indicated By Bold + Double Underline ; Deletions By Strikeout
5	
6	COUNCIL BILL NO
7	
8	Series 2014
9	
10	AN ORDINANCE AMENDING SECTION 4-4-2 OF THE <u>BRECKENRIDGE</u> <u>TOWN CODE</u>
11	CONCERNING THE PAYMENT OF A FINE IN LIEU OF THE SUSPENSION OF A
12	LICENSE TO SELL ALCOHOLIC BEVERAGES
13	
14	BE IT ORDAINED BY THE TOWN COUNCIL OF THE TOWN OF BRECKENRIDGE,
15	COLORADO:
16	
17	<u>Section 1.</u> Section 4-4-2 of the <u>Breckenridge Town Code</u> is amended to read as
18	follows:
19	
20	4-4-2: SUSPENSION OR REVOCATION; FINE:
21	
22	A. Whenever a decision of the liquor licensing authority, suspending a license or permit for
23	fourteen (14) days or less becomes final, whether by failure of the licensee to appeal the
24	decision or by exhaustion of all appeals and judicial review, the licensee may, before the
25	operative date of the suspension, petition the liquor licensing authority for permission to
26	pay a fine in lieu of having his the license or permit license suspension suspended for all
27	or part of the suspension period. Upon the receipt of the petition, the liquor licensing
28	authority may, in its sole discretion, stay the proposed suspension and cause any
29	investigation to be made which that it deems desirable and may, in its sole discretion,
30	grant the petition if it is satisfied <u>that</u> :
2.1	
31	1. public welfare and morals would not be impaired by permitting the licensee to
32	operate during the period set for suspension and that the payment of the fine will
33	achieve the desired disciplinary purposes; <u>and</u>
34	2. That The healts and records of the licenses are least in such a manner that the loss of
	2. That Tthe books and records of the licensee are kept in such a manner that the loss of
35	sales of alcoholic beverages which the licensee would have suffered had the
36 37	suspension gone into effect can be determined with reasonable accuracy <u>atherefrom;</u>
3 /	and
38	3. That the licensee has not had his license suspended or revoked, nor had any
39	suspension stayed by payment of a fine, during the two (2) years immediately
40	preceding the date of the motion or complaint which has resulted in a final decision to
41	suspend the license.
	suspend the heerise.
42	B. The fine accented shall be equivalent to twenty percent (20%) of the retail licensee's

estimated gross revenues from sales of alcoholic beverages during the period of the proposed suspension; except that the fine shall be not less than two hundred dollars (\$200.00) nor more than five thousand dollars (\$5,000.00).

- C. Payment of any fine pursuant to the provisions of this section shall be in the form of cash, certified check or cashier's check made payable to the town clerk and shall be deposited in the general fund of the town.
 - D. Upon payment of the fine pursuant to this section, the liquor licensing authority shall enter its further order permanently staying the imposition of the suspension.
 - E. In connection with any petition pursuant to this section, the authority of the liquor licensing authority is limited to the granting of such stays as are necessary for it to complete its investigation and make its findings and, if it makes such findings, to the granting of an order permanently staying the imposition of the entire suspension or that portion of the suspension not otherwise conditionally stayed.
 - F. If the liquor licensing authority does not make the findings required in subsection A of this section and does not order the suspension permanently stayed, the suspension shall go into effect on the operative date finally set by the liquor licensing authority.
 - <u>Section 2.</u> Except as specifically amended hereby, the <u>BreckenridgeTownCode</u>, and the various secondary codes adopted by reference therein, shall continue in full force and effect.
 - <u>Section 3.</u> The Town Council hereby finds, determines and declares that this ordinance is necessary and proper to provide for the safety, preserve the health, promote the prosperity, and improve the order, comfort and convenience of the Town of Breckenridge and the inhabitants thereof.
 - <u>Section 4.</u> The Town Council hereby finds, determines and declares that it has the power to adopt this ordinance pursuant to the provisions of Section 12-47-601(7) C.R.S., and the powers possessed by home rule municipalities in Colorado.
 - <u>Section 5.</u> This ordinance shall be published and become effective as provided by Section 5.9 of the Breckenridge Town Charter.

INTRODUCED, READ ON FIRST READING, APPROVED AND ORDERED PUBLISHED IN FULL this ____ day of ____, 2014. A Public Hearing shall be held at the regular meeting of the Town Council of the Town of Breckenridge, Colorado on the ____ day of ____, 2014, at 7:30 P.M., or as soon thereafter as possible in the Municipal Building of the Town.

1	
2	TOWN OF BRECKENRIDGE, a Colorado
3	municipal corporation
4	
5	
6	
7	By:
8	John G. Warner, Mayor
9	
0 ATTEST:	
1	
2 3	
3	
4	
Helen Cospolich	
Town Clerk	
1	
)	

100-117\Fine In Lieu Ordinance Amendment (07-10-14)(First Reading)

MEMORANDUM

To: Mayor and Town Council

From: Rick Holman, Assistant Town Manager

Date: July 16, 2014

Subject: Ordinance to Amend the Code Concerning the Deadline for the Required Closure of

Premises Licensed under the Town's Marijuana Licensing Ordinance

The current Town Code states that any marijuana business that is currently licensed to operate in the Downtown Overlay District may remain in such location until September 1, 2014. Attached to this memorandum is a draft of an ordinance that would allow the Town Council to amend the current ordinance and change the date requiring any marijuana business to relocate out of the Downtown Overlay District. This ordinance amending the code is scheduled for first reading at the July 22, 2014 Town Council meeting. Based on the feedback received from the Council during the work session discussion, staff will input a date into the ordinance prior to first reading in the regular meeting.

FOR WORKSESSION/FIRST READING – JULY 22

2 3	Additions To The Current <u>Breckenridge Town Code</u> Are
4	Indicated By Bold + Double Underline ; Deletions By Strikeout
5 6	COUNCIL BILL NO
7	COUNCIL BILL NO.
8	Series 2014
9	2011
10	AN ORDINANCE AMENDING SECTION 4-14-21 OF THE BRECKENRIDGE TOWN
11	CODE CONCERNING THE DEADLINE FOR THE REQUIRED CLOSURE OF PREMISES
12	LICENSED UNDER THE "TOWN OF BRECKENRIDGE 2013 MARIJUANA LICENSING
13	ORDINANCE" THAT ARE LOCATED WITHIN THE TOWN'S DOWNTOWN
14	OVERLAY DISTRICT
15	
16	BE IT ORDAINED BY THE TOWN COUNCIL OF THE TOWN OF BRECKENRIDGE,
17	COLORADO:
18	
19	Section 1. Section 4-4-21(C) of the <u>Breckenridge Town Code</u> is amended to read as
20	follows:
21	
22	C. Notwithstanding subsection B of this section any licensed premises that are
23	lawfully located within the Downtown Overlay District as of the effective date of
24 25	this chapter may remain in such location until the first to occur of:
25 26	1. the licensee loses legal right to possession of the licensed premises for any
27 27	reason; or
28	2. September 1, 2014, 20
20	
29	Upon the first to occur of subsection C1 or C2 of this section, the licensed
30	premises shall be permanently closed, but may be relocated to a location outside
31 32	of the Downtown Overlay District in accordance with Section 4-14-19.
32 33	Section 2. Except as specifically amended hereby, the <u>Breckenridge Town Code</u> , and the
34	various secondary codes adopted by reference therein, shall continue in full force and effect.
<i>J</i> I	various secondary codes adopted by reference therein, shall continue in run force and effect.
35	Section 3. The Town Council hereby finds, determines and declares that it has the power
36	to adopt this ordinance pursuant to: (i) the Colorado Medical Marijuana Code, Article 43.3 of
37	Title 12, C.R.S.; (ii) Section 16 of Article XVIII to the Colorado Constitution; (iii) the Colorado
38	Retail Marijuana Code, Article 43.4 of Title 12, C.R.S.; (iv) the applicable administrative
39	regulations; (v) The Local Government Land Use Control Enabling Act, Part 1 of Article 20 of
40	Title 29, C.R.S.; (vi) Part 3 of Article 23 of Title 31, C.R.S. (concerning municipal zoning
41	powers); (vii) Section 31-15-103, C.R.S. (concerning municipal police powers); (viii) Section
42	31-15-401, C.R.S. (concerning municipal police powers); (ix) Section 31-15-501, C.R.S.
43	(concerning municipal authority to regulate businesses); (x) the authority granted to home rule

1 2	municipalities by Article XX of the Colorado Constitution; and (xi) the powers contained in the Breckenridge Town Charter.
3 4 5 6	<u>Section 4.</u> The Town Council hereby finds, determines, and declares that this ordinance is necessary and proper to provide for the safety, preserve the health, promote the prosperity, and improve the order, comfort and convenience of the Town of Breckenridge and the inhabitants thereof.
7 8	Section 5. This ordinance shall be published and become effective as provided by Section 5.9 of the Breckenridge Town Charter.
9 10 11 12 13	INTRODUCED, READ ON FIRST READING, APPROVED AND ORDERED PUBLISHED IN FULL this day of, 2014. A Public Hearing shall be held at the regular meeting of the Town Council of the Town of Breckenridge, Colorado on the day of, 2014, at 7:30 P.M., or as soon thereafter as possible in the Municipal Building of the Town.
14 15 16 17	TOWN OF BRECKENRIDGE, a Colorado municipal corporation
19 20 21 22	By: John G. Warner, Mayor
22 23 24 25 26 27	ATTEST:
2 8 9 0 1 2 3 3 4 5 6 7 8 9 0 1 2 3 3 4 5 6 7 8 9 0 1 2 3 4 4 5 6 7 8 9 0 1 2 3 4 5 6	Helen Cospolich Town Clerk

900-174\Change of Deadline Ordinance (07-16-14)(First Reading)

MEMORANDUM

To: Mayor and Town Council

From: Rick Holman, Assistant Town Manager

Date: July 16, 2014

Subject: Resolution to Establish a Policy for Naming of Town-Owned Properties

At the July 8, 2014 Town Council meeting, staff presented the draft of a naming policy for Council's consideration. Attached to this memorandum is a resolution that if approved, would establish a policy for the naming of Town-owned properties.

Based on feedback received from the Council, the following changes were made to the policy:

- Consideration for the naming of property honoring a deceased individual should not occur until the person has been deceased for at least **one (1)** year
- A new Section 5 was added for "Naming in Connection With Fund-Raising Effort. This new section should address the concerns aired by the Council that allow for a fund-raising effort to be exempt from this policy.
- Some additional language was added to Section 6, "Right to Change Name" which better describes those circumstances that would allow the Town Council to change the name of a property.

I will be available at the July 22, 2014 work session to discuss this resolution.

1	FOR WORKSESSION/ADOPTION – JULY 22
2	RESOLUTION NO
4	RESOLUTION NO.
5	Series 2014
6	
7	A RESOLUTION ESTABLISHING A POLICY FOR THE NAMING OF
8	TOWN-OWNED PROPERTIES
9	
10	BE IT RESOLVED BY THE TOWN COUNCIL OF THE TOWN OF BRECKENRIDGE,
11	COLORADO:
12 13	Section 1. Purpose and Intent of Policy.
14	<u>Section 1.</u> I dipose and intent of I oney.
15	The Breckenridge Town Council believes that the naming of public property, such as
16	buildings, structures, parks, or features within those properties, is a matter of great importance
17	and deserves careful consideration. Special consideration should be given to names that help tell
18	the story of Breckenridge and help preserve and honor the history, geographical location, and
19	cultural background of our community. The Town Council, therefore, enacts this policy to
20	establish a systematic and consistent methodology for the naming of Town-owned property.
21	Section 2. Properties Included Within Policy.
21 22 23	
23	The following categories of Town-owned property are included within the scope of this
24	policy:
25	1. Town-owned Buildings and structures;
26	2. All Town-owned real property, including Town open space and parks, unless
27	specifically excluded in Section 3, below;
28	3. Major features of a Town-owned property (including, for example, a secondary
29	component of a piece of Town-owned property, such as a tennis court located within
30	a park or a ball field); and
) 1	A monities (evenueles includes north banches small formishings tables)
31	4. Amenities (examples include: park benches, small furnishings, tables).
32 33	Section 3. Properties Excluded From Policy.
33	
34 35	This policy does not apply to the naming of the following categories of Town-owned
7.7	property:

- 1. Historically registered properties for which a name has been indicated on a nomination form and accepted for use on a historic register;
 - 2. Public art, the naming of which will be approved and overseen through the Town's Cultural Arts partner organization;
 - 3. Public trails owned and managed by the Town's Open Space and Trails Department. The naming of such trails will be approved and overseen by the Town's Open Space Advisory Commission, and must comply with the requirements of this policy; and
 - 4. Public open space or trails in which the Town has an interest but is managed by the Summit County Open Space and Trails Department. The naming of such trails will be approved and overseen by the Town's Open Space Advisory Commission and the Summit County Open Space Advisory Commission.

Section 4. Guidelines For Naming Town-Owned Property.

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- When considering naming any Town-owned property to which this policy applies, the Town Council may consider the following guidelines:
- A. Priority should be given to names carrying geographical, historical, or cultural significance to the area in which the property is located, or to the Town as a whole.
- B. Property may be named after an individual when the individual has a historical association with the property, or the area in which it is located within the Town of Breckenridge.
- C. Property may be named after an individual, living or deceased, or a business entity or other organization that has either: (i) made significant financial or civic contributions to the Town, or (ii) made a significant financial contribution to the particular property being named.
- D. Consideration for the naming of a property honoring a deceased individual should not occur until the person has been deceased for at least one (1) year, and the person's historical significance and good reputation have been secured in the history of the Town.
- E. Names should be chosen in a manner that avoids duplication, confusing similarity, or inappropriateness.
- F. Suggestions for names of property may be solicited from organizations, residents, and individuals. Suggestions shall be prioritized based on these guidelines and submitted to the Town Council for consideration.
- G. The Town Council shall approve any naming of Town-owned property by resolution.

Section 5. Naming In Connection With Fund-Raising Effort.

The naming of Town-owned property in connection with an effort to raise private funds for the construction or improvement of such property presents a unique situation. In such circumstance, the Town Council may develop a separate property naming strategy and procedure, and may agree to name the property, or any portion of the property, in a written agreement with a donor based upon the Council's considered determination that such action is appropriate and in the best interests of the Town. When naming a Town-owned property, or any portion of such property, in connection with a fund-raising effort the provisions of this policy shall not apply unless the Town Council determines otherwise.

Section 6. Right To Change Name.

If the Town Council determines, in its reasonable and good faith opinion, that the circumstances have changed since the naming of a Town-owned property such that continued association of the Town with the name would adversely impact the reputation, image, mission, or integrity of the Town, the Town Council may change the name of the Town-owned property. Examples of changed circumstances that might warrant changing the name of a Town-owned property included, without limitation, the person for whom a Town-owned property has been name has been convicted of a felony or other crime of moral turpitude under state or federal law.

Section 7. Amenities.

The naming of small furnishings, such as tables or park benches, are reviewed and approved by the Town Manager, and do not fall within the guidelines previously listed in this policy. The decision to approve or disapprove an amenity item on Town-owned property will be made by the Town Manager after consideration of the following guidelines:

- A. An agreement must be entered into between the Town and the contributor for the amenity property being requested.
 - B. The contributor must pay the full cost, or at the Town Manager's discretion, a majority of the cost, of the item being requested.
 - C. Amenity items will only be placed in areas where it is deemed appropriate based on the use of the property and available space.

Section 8. Policy Only a Guide.

This policy is only a guide. Nothing in this policy limits the Town Council's ultimate authority to vary from the terms of this policy, and to use its discretion in naming a Town-owned property based on the unique facts of a particular circumstance.

1	<u>Section 9.</u> Effective Date. This resolution is effective upon adoption.	
2	RESOLUTION APPROVED AND ADOPTED this day of, 201-	4.
4 5	TOWN OF BRECKENRIDGE	
6		
7		
8	D	
9 10	By:	-
11	John G. Warner, Mayor	
12	ATTEST:	
13		
14		
15		
16 17	Helen Cospolich	
18	Town Clerk	
19	APPROVED IN FORM	
20		
21		
22		
21 22 23 24	Town Attorney Date	
25	Town Attorney Bute	
25 26 27		
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36 37 38 39		
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41 42		
43		
44 45	500-361\Naming Policy Resolution 2 (07-11-14)	

MEMORANDUM

To: Town Council

From: Peter Grosshuesch, Director of Community Development

Date: July 16, 2014

Re: Planning Commission Decisions of the July 15, 2014, Meeting.

DECISIONS FROM THE PLANNING COMMISSION AGENDA OF July 15, 2014:

CLASS C APPLICATIONS:

None.

CLASS B APPLICATIONS:

None.

CLASS A APPLICATIONS:

1) Breckenridge Distillery Phase 3 (MGT) PC#2014036, 1925 Airport Road Construct an 8,333 sq. ft. addition to the existing commercial building, including space for storage, retail, bar, tasting room, catering kitchen and a courtyard for outdoor seating with a "steel barrel" burning top half of a gas fire pit, new restrooms, and an optional attached cigar shack. Approved.

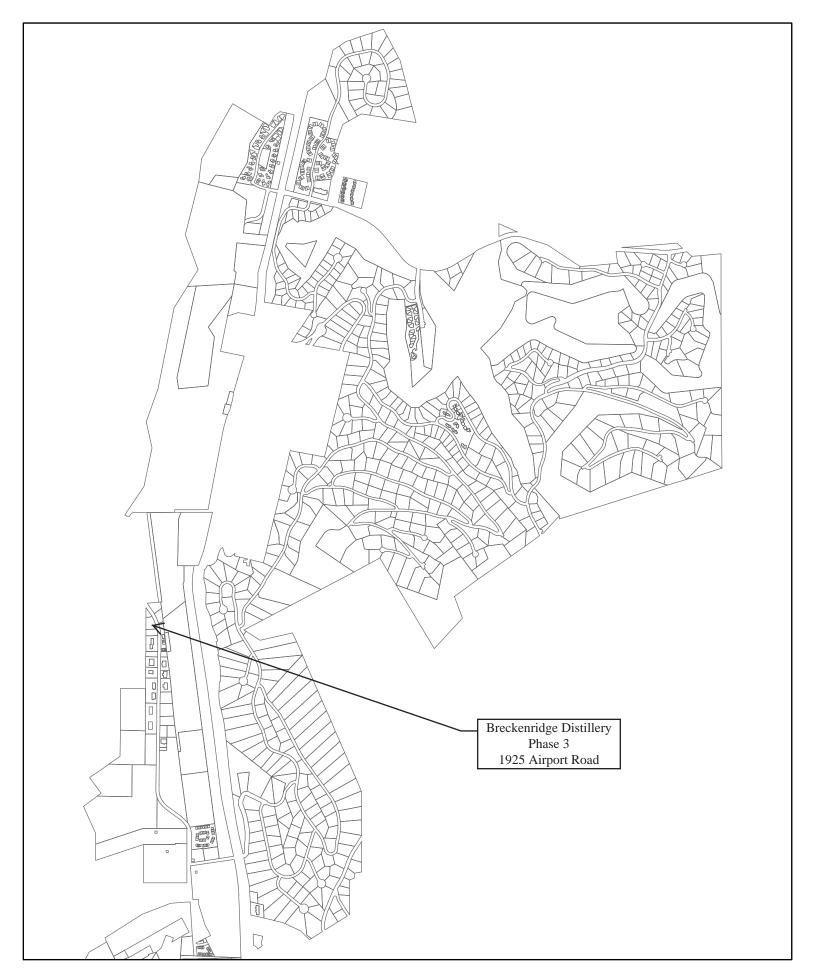
2) The Elk Permit Renewal (MM) PC#2014041, 103.5 North Main Street Renewal of an existing permit (PC#2011001) to construct a new, 1,552 sq. ft. mixed use building with commercial / retail and workforce housing uses and add an additional variance from Priority Policy 80A. Approved.

TOWN PROJECT HEARINGS:

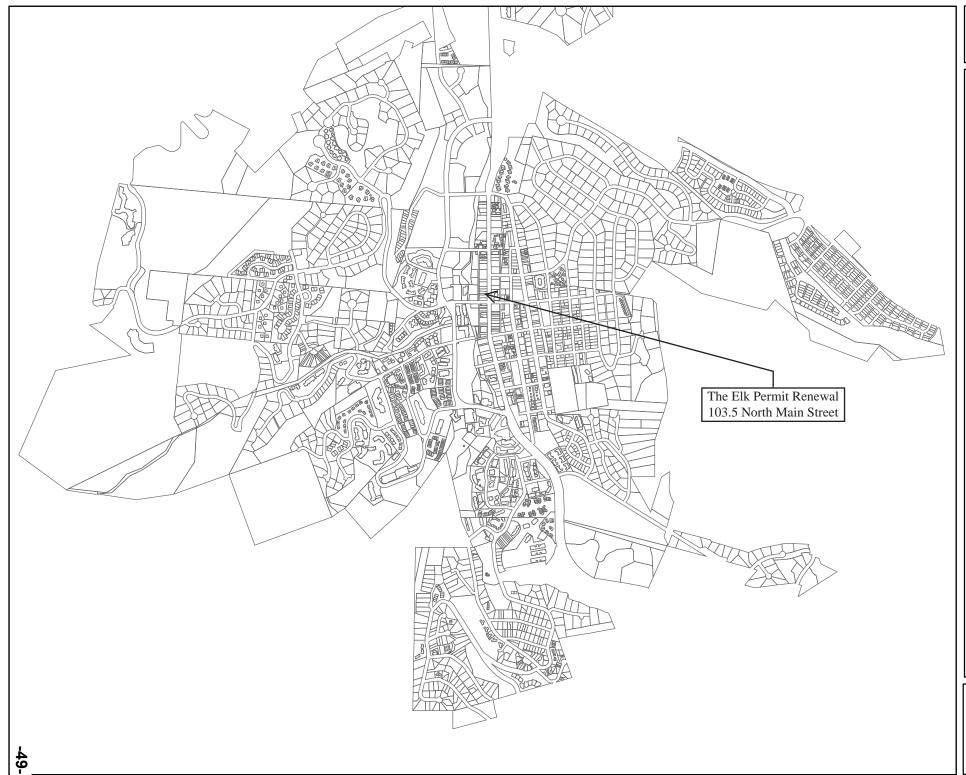
None.

OTHER:

None.







PLANNING COMMISSION MEETING

The meeting was called to order at 7:01pm

ROLL CALL

Jim Lamb Eric Mamula Kate Christopher Gretchen Dudney Ron Schuman Eric Mamula Dan Schroder Dave Pringle arrived at 7:04pm

Ben Brewer, Town Council liaison

APPROVAL OF AGENDA

With no changes, the July 15, 2014, Planning Commission Agenda was approved as presented.

APPROVAL OF MINUTES

With no changes, the July 1, 2014, Planning Commission Minutes were approved as presented.

TOWN COUNCIL REPORT:

Mr. Brewer:

Marijuana is the most significant thing that occurred at our meeting. I would like to hear the Commission's opinions. There is no support on Town Council for anything that would make it in your face on Main Street or change the character on Main Street. There is also a sense that retail marijuana on the second floor would have to be within certain parameters. One shop has been working on Main Street; it has been there last few years and has not caused any public safety issue. Discussion we are currently having is pretty hot right now. I received more email on that issue than most. (Mr. Schroder: People are writing in Daily that they are not coming any more (to Breckenridge) because of marijuana but it is part of the national culture now.) People fear that people who spend \$10,000 on a ski vacation are going to have marijuana in their face. Council is split 4-3 on this issue. I would like to get your individual feedback on the issue to take to Council as well tonight. (Mr. Mamula: Council should wait and see; let the guy on Main Street extend for one year. Signage you can argue in your face or not. Concerned about driving up price of retail space; these vendors are willing to pay more than others, will misplace retail. I engaged the public daily and I have heard more since that TC meeting on a daily basis not one person for putting in more MJ retail spaces. Everyone dead set against it which surprised me. I don't think we have enough information. Is guy on Main Street doing that much better than those elsewhere, is that right? Is it that much better on Main Street? It hasn't caused any problems but there was no defining what that meant. There was no concrete proof other than we think it s a good idea because it's more fair. It is easy right now to say let's wait and do no damage but if we say ok, then we have done the damage and can't go back. Precarious situation to go into with no information.) Not just that these people are nice guys, they run a tight ship, they educate the public. For a regular tourist who comes here and heard it's legal; where do I go, what's legal? I have no idea how well they run their business. They are very good at educating their customers and that everything they are doing with their customers is legal. Point two: alcohol is a huge safety issue. Alcohol probably costs our town millions of dollars a year to deal with all the issues. The point about marijuana - it has not caused any problems; eventually we will have a marijuana entity that will go the legal route. It's much more complicated. (Mr. Schuman: My personal thought is I am against it; if I was king, we would have a dry town marijuana wise. There has to be some legislation as far as the tourist community. Less on Main Street is better. Is Airport Road the answer? Don't know. Like the idea of waiting and seeing. I didn't know we were going to discuss this tonight; I haven't given it a lot of thought, but less visibility on Main Street is better and Airport Road is better.) (Ms. Christopher: My experience is face to face at the Welcome Center; we get a lot of questions.) The nature of those questions? (Ms. Christopher: Responsible people asking where do we get it? I direct them to Main Street and Airport Road. Obviously if they are on foot to Main Street.) (Mr. Lamb: This is a social experiment; like Mr. Mamula, I like the wait and see. Some of letters Council is getting remind them that in other states it is legal. I didn't even know the Breckenridge Cannabis Club was there, I like idea of restriction to second floor; I think that is a better option.

It might be a concern of getting out of control, but it hasn't so far.) The landlord of that space said the space was vacant for 8 years. (Ms. Christopher: On that note, people who get directed to the BCC come back because they can't find it.) (Mr. Mamula: That was an odd comment; I have second floor space that has been leased all the time, maybe she didn't want to remodel it to office.) Are second floor spaces more difficult to rent? It would be good to talk to people like Turk Montepare to find out. (Mr. Schroder: As far as alcohol, we had prohibition and then that moved forward. We have four liquor stores in town, none are on Main Street. We have a brewery on Main Street. Let's not be hypocrites, let's open the whole thing up.) (Mr. Pringle: I'm conflicted on this. Would like to let the whole thing alone; without the headlines and hoopla it was going along just fine. I worry about as a policy maker the unintended consequences; these people are flush with cash. Park County is anticipating a significant number of grow operations over there. That inventory needs to go somewhere. At one time this town was nothing but t-shirts and trinkets. We wanted to diversify our businesses. I'm not sure if we open it up to anywhere on Main Street, will it start to grow and become the prominent industry? I hear there are a lot of people coming into the state because now they can use marijuana recreationally without any problem. I don't know; I kind of take the same track as Mr. Mamula; once we open it up it will be hard to turn off. I thought we did good to allow medical on the second floor. I just don't see that you can stop this thing once it gets going. My feeling is we don't know enough; maybe the other states won't approve and we will still be the novelty.) (Mr. Lamb: They'll see the novelty.) (Mr. Pringle: Maybe; maybe a different federal administration will see it differently.) (Ms. Dudney: I am going to go down the list. The alcohol is not a reason voting for it. You control where alcohol is located; you can do the same with marijuana; some people say they are free market people, everyone has a right to do what they want, to an extent but not at the cost of neighbors. They can pay more rent, you don't want them pushing out the retail. They put out information; we can do that at the welcome center. Not fair to let BCC stay on Main Street; not fair to close them down, but you did that to the others a year ago, not fair now to not close them down. Either you open it up or you close them down there. What I would do is allow it on Main Street to a greater extent but I would restrict it and enforce it. Not one half story up, not in basement, only on second floor. I went to Red Rocks and I will not go back, I've never been around anything like that. It was just a folk band, oh my god, it was really invasive, you were not supposed to smoke there but there was no enforcement. There were no police at all-pregnant woman and kids all over the smoke. I think really, really if you enforced it and limited it. You can't just let BCC stay and not let anyone else be there too.) (Mr. Lamb: Does that help you?) It really helps me a ton.

We also talked about Town Ethics Ordinance; we are adopting an improved ethics ordinance. Town Attorney Tim Berry wrote the criteria about when one should be recused more clearly.

We passed the Maggie Point deed restriction.

We got an update on public projects. We get one every meeting now because there are so many of them. (Ms. Christopher: What about the Highline Railroad Park?) That is almost done. (Ms. Christopher: That is the most frequently asked question by young guests.) (Ms. Dudney: What about the other park?) The contractor on that couldn't come in anywhere close to a reasonable price. I think the Town is going to take that over and save that money. (Mr. Pringle: The Town can do it cheaper than contractor?) Yes. (Mr. Grosshuesch: You can probably save 30% by general contracting yourself.)

(Mr. Mamula: Have you gotten an update on the disaster of Highway 9?) It has to be redone before the snow flies. This was a two year contract. They took liberties last summer to their detriment this year. They have made progress, but we are crossing fingers and toes. (Ms. Dudney: Tiger Road to Farmers Korner; it was a four lane road now they ripped that up?) It's going to be beautiful if you like highways. There will be a roundabout at Fairview. I have seen plenty of cars t-boned at that intersection. (Mr. Lamb: I heard they just got it done and now are fixing it for the final.) It's a CDOT project. We did try to get them to raise the bridge; it should be higher for the huge elk habitat on either side. We hope the underpass will be used by them. We have two seasons here Breckenridge ski season and summer road construction. (Mr. Mamula: Just before 4th of July it was taking 5 hours from Denver and most of that was Highway 9. We will lose customers because of that.)

The last thing is that we discussed was the library operating hours. When Harris Street is done, the Town is hoping library hours will be expanded. Hours weren't working so Scott Vargo, the Assistant County Manager,

came and talked us through it; sounds like we are going to be working together. Key card system so community rooms can be used even when library is closed.

WORKSESSIONS:

1) Condo-Hotels (JP)

Ms. Puester presented. This is the follow up to our last worksession on June 3. We are looking at the definitions and the ability of those existing to adhere to the definitions; those that got density bonuses and higher multipliers than a condo as incentives for short term lodging. A lot of the requirements are seen as no longer needed and outdated. Recreation amenity packages are more important than others (example of 24 hour front desk). Really difficult for smaller condo hotels to maintain those facilities currently required. At the June 3 meeting, the Planning Commission was in general agreement that the definition should be revised, simplified by combining condos and condo hotels into one simpler definition and providing for one density multiplier. Condo hotels and condos can both be rented out. Planning Commission asked what are we seeing for numbers? I talked to a lot of condo hotel operators, big and small, about 40% year round occupancy in small lodges; larger were 45 – 60% and are seeing their numbers go up again. You are not going to get the 100% in product because of the huge variability in our seasons. Staff would like to maintain hotels as a separate definition. We saw that a product of a hotel which has a single ownership is a different animal than condos or condo hotels that can be owned by many owners. Brings forward a different kind of clientele we are lacking, like those who are loyal to Hilton or Hyatt brand names.

Staff provided the current definitions and density conversion table for condo, condo-hotels and hotels, as well as the following questions below, to assist the Planning Commission in their discussion.

- Did the Commission support a combined definition of condo and condo-hotel that eliminates the requirements for a 24 hour front desk, a central phone system to individual rental units, meeting rooms or recreation and leisure amenities, and food services? Should recreation and leisure amenities continue to be required?
- Should the 1,200 square foot density multiplier apply to both condominiums and condo-hotels?
- Would the Planning Commission support keeping the hotel/lodging/inn with the current definition, which no kitchens of any kind in the units (means there could be microwave, refrigerator, sink, but no stovetop or range as currently defined), a twenty four (24) hour front desk check in operation, a central phone system to individual rental units, meeting rooms, food services, and recreational or leisure amenities?
- If a separate definition, should hotely maintain the 1.380 square foot multiplier?

With the Planning Commission's direction, staff would like to return with draft code language at another meeting.

Commissioner Questions / Comments:

Ms. Dudney: Why would you permit kitchens? (Ms. Puester: For hotels?) Yes. (Ms. Puester: That is

definition we have now, asking that to the Commission, do you want to allow for more of a kitchen? Higher density multiplier for hotel. When it was originally drafted, the thought was that if you are not cooking in your room you are going out to eat.) You are forcing people to

go out to eat.

Mr. Brewer: Having those units individually for sale. (Ms. Puester: If you think of Embassy Suites with a

refrigerator, sink, microwave but no cook top or oven, it is different product.)

Ms. Dudney: But things change.

Mr. Pringle: Cannot be subdivided down the road. (Ms. Puester: Yes, there are also hotel products that

have it; Residence Inn)

Ms. Dudney: 1. I am in favor of combining definition of condos and condo hotels and in favor of

eliminating the 24 hour front desk and central phone. I am in favor of eliminating

requirement for leisure. It's a market thing. 2. I agree with 1,200 square foot density. 3. I am against requiring no kitchens. Just had presentation from BML that has kitchens. Wondering whether you should consider central reservation and one ownership. 4. I agree with 1,380 square feet for hotel.

Mr. Pringle:

1. If we combine condo and condo hotel together we will never see condo hotels because there is no impetus. This was a hotel that could be condominiumized not a condo operated as a hotel. If you combine condo and condo hotel as one and eliminate all amenities, that is fine. You should go back to 900 square foot SFEs for condo/condo hotel. 1,200 square feet was the incentive. Let's go back and look at mass bonus incentive that we gained. If we are going to combine condo and condo hotel call it what it is condo, 900 square feet. That answers 2 also. 3. I think the kitchen thing is not as important to me as maintaining single ownership. Still is under single ownership and operation. (Mr. Steve West: If you go through SEC registration, you can sell them off individually but not sure the town should be getting into that.)

Mr. Brewer: That would apply to Vail Resorts; they are a public company.

Mr. Pringle: My biggest concern is if you give someone amenity and square foot bonus, we need to make sure they can't subdivide.

Mr. Schroder: 1. 1,200 square feet seems amenable to me; ok to combine condo and condo hotel.

Mr. Pringle: We have to be thinking about the 1,200 square feet both ways; pushes up density we have to

be considerate of. (Ms. Puester: Just want to note to all that the timeshares in town have

been processed as condo hotels; 1,200 square foot multiplier with kitchens.)

Mr. Schroder: We want a little elbow room; I want to go somewhere a little nicer. Amenities don't have to

be part of this; don't support front desk in the definition, simple.

Mr. Lamb: 1. I support eliminating the front desk; combining condo and condo hotel is a great idea. 2. If

amenities go away, should go back to 900 square feet, maybe 1,000 square feet if we remove

amenities we should go back down to 900. 3. I like keeping hotels at 1,380.

Ms. Dudney: Aren't amenities not included in density, just mass? (Mr. Grosshuesch: He's got a point if

you choose not to build the amenities, why do you get the higher multiplier? The amenities are what sell these projects.) We are not prohibiting the amenities. (Mr. Grosshuesch: The

amenities cause hot beds to be filled.) Then town is getting into business.

Ms. Christopher: 1. In agreement with all those lean more towards Mr. Lamb and Mr. Mamula; it seems like

amenities equals incentivation. 900 or 1,000 square feet unless amenities are included. I

have no opinion on the kitchens. Yes on the last one.

Mr. Schuman: 1. I do support combining. 2. If we do combine, we should limit density to 1,000 square feet.

3. I like current definition and all amenities mentioned there. I would like to see covenant go

to hotel so not broken up. 4. I do support the 1,380 as a hotel multiplier.

Mr. Mamula:

We can't combine condo and condo-hotel and then tell them they get a bigger multiplier. It leads to potential of filling in a swimming pool in 30 years. I say we call them condos and give them 1,200 square feet. You let the operator tell you what he needs to do to make that viable in today's economy. You have to put in a pool you have to have amenities or you are not going to rent your space. Unless you are building just 6 units, you are not building 150 units without amenities problem takes care of itself. I'm ok with hotel thing, but definition needs a lot of work. Jack Wolfe told us you can buy a room in a hotel. I know there is disagreement between Mr. Pringle and Mr. West. We need to next work on the hotel def because in five years we are going to have the same issues we have now with condos. Has to be something with whole ownership; I don't know how we do that. We probably say they have to buy TDRs if they change it. You call it an SFE per room or some penalty that makes it really restrictive. I think getting rid of this in 2014 is the right thing. The market will take care of things like pools and weight rooms. I say we call it condo get rid of everything else. I am good with 1,200 square feet; I say we work on definition of hotel. If we had all hotels that would be great; they get the kind of turnover that is the hot bed. Is 1,380 enough maybe

1,400.

Mr. Pringle: One follow up question: how do we address the Grand Lodge on Peak 8?

Mr. Mamula: They wouldn't be doing anything different right now. They take their 1,200 square feet; that

is their model.

Mr. Pringle: But I remain skeptical; I have seen the market do different things.

Mr. Mamula: Then in 15 years we can do this again.

Mr. Brewer: I think the 1,200 square foot multiplier has the ability of changing minds of guests. 900

square feet causes those developers to come to Town Council and get a development

agreement.

Ms. Dudney: That is not how big the units are; it is the multiplier, they can split all that square footage up

into whatever size units they want-it's the density on the whole property.

Mr. Lamb: Sounds like you are in agreement it should be one number.

Mr. Brewer: I think it needs to be something agreeable. I have to say it may be the case today that the

market demands those amenities but I really don't think that it is; I think that is something that is changing under our feet. I think that I can envision a developer building a project with no amenities because it's Breckenridge and there are plenty of college kids who will rent a

small place to sleep.

Mr. Mamula: What's wrong with that?

Mr. Brewer: Don't really want to get into what's wrong with that.

Mr. Mamula: Some build amenities some don't.

Mr. Brewer: I am going with my vision for Breckenridge: higher amenities, longer stays. Really our

future is in the quality of the experience for the guest. You can't cram all that many more people on an already busy day in Breckenridge; there are 30 of them a year now where you can't cram another person in here. At a certain point there won't be a lot of growth in

volume. Need better product, higher quality.

Mr. Pringle: One thought: if you separate the difference between 1,200 and 1,380, you really don't

incentivize a hotel. Development of property is going to take path of least resistance. In right market you will never see a hotel. But if you keep square footage as part of the incentive, you have no true hotel in operation here. Developer will take path of least resistance. There

is a bigger difference between 900 and 1,380.

Ms. Dudney: Developers build hotels because they want a long lasting investment. They build condos

because they want in and out. It's what the developer wants. It's expensive to build condos.

Mr. Pringle: I draw on my experience.

Mr. Lamb opened to public comment.

Mr. Steve West: I don't disagree with Mr. Pringle about the history. I represent a couple of people who own last development areas in town. For 30 years we have had a Town that has not enforced any of the condo hotels that they got their incentive, after building, the developer abandoned those requirements within weeks or months. If you use the 900 square feet, you will not get any development. If you get rid of it, you need to keep the multiplier at 1,200. It seems to me we ought to be a little more creative. Leave the 900, then give them a plate of amenities to get on a sliding scale to get up to 1,200. Why don't we do a definition of time share? Those guys call it a condo hotel to get it passed. Better quality better amenities; get rid of silly stuff that isn't working. Places that have hot tubs and workout rooms work; get rid of central phones. Meeting rooms once you get them are never used. I think the definition has worked out poorly; no one is building condos. Hotels are much more modern, little kitchenette units that are really cool. I think about what hotels are. I think like Mr. Mamula; the multiplier ought to be a little bigger. It's just a different model. We have a Double Tree. One building Vail owns in the Village is a pure hotel. Little place on north of town (Breck Inn) built by Luis Alonso is a hotel. They might not work well but they are.

There was no more public comment.

Commissioner Questions / Comments (Continued):

Mr. Pringle: I agree with everything you said except 900 to 1,200; it's so easy to get 1,200 and we never

enforced it after it was built.

Mr. Mamula: My problem with amenities is you are still in the same position. We had a guy the other day

who wanted to get rid of his hot tub to build a place for his manager. You have to enforce this. I am trying to get away from something you need to enforce. (Mr. Grosshuesch: You are enforcing with people who have no idea what they have bought into. Code enforcement officer knocks on the door and says you have to have phone system and front desk or give back your density.) You have to figure out a way to make them honor this in perpetuity and I

don't think you can.

Mr. Pringle: I don't want to run out the Grand Lodge on Peak 7 and Peak 8; their product is working.

Mr. Mamula: Those guys are not going to become condo guys. They sell that thing 52 times; it makes way

more money than selling it once.

Mr. Pringle: A few years ago time shares were not what we wanted. What we design today is vastly

different from then.

Mr. Mamula: There is a difference between enforcing when they walk in the door and try to change

something. I am saying it is challenging to stay up on this and we need to be careful about creating that again. (Mr. Grosshuesch: Our concern is we don't set up a new requirement that is unenforceable.) (Mr. West: I am perfectly happy with Mr. Mamula's solution, but I am not happy with you going back to the 900 square feet, which was never actually used and

would create a major hardship for those with development rights left.)

Mr. Lamb: I am hearing now that we're mostly in agreement there should be one number. We are going

to clean up the condo hotel definition; any traction on sliding scale? (Ms. Puester: As Staff, we have concerns with a sliding scale based on amenities that people can get rid of later.)

Mr. Pringle: How do we get a number? It has implications all the way down the development code.

That's a problem when they come in.

Mr. Lamb: Traction on sliding scale? (The Commission stated no, they did not agree with a sliding

scale.)

Mr. Pringle: Be careful about throwing more density in a project.

Mr. Lamb: I think we are in agreement for eliminating amenities and combining condo with condo

hotel.

Mr. Pringle: Check mass bonus they got.

Ms. Dudney: Question whether condo/condo hotel gets 1,200 square feet?

Mr. Lamb: Moving amenities; 1,200 square feet has not done any damage which we said is what we

have seen so far in town.

Ms. Christopher: I agree now, I change my opinion to the 1,200 (rather than 1,000 previously stated).

Mr. Pringle: Bump density. Trying to make sure we have a big enough difference between incentive for

condo vs. for hotel.

Mr. Mamula: Does hotel work in our Town? Hotel might just not work here. Needs greater occupancy to

work. (Mr. Grosshuesch: Triumph says it will work. Prior to Triumph, I was skeptical but they walked in here and said they want to do it. It apparently does work. They want more density though; the operators, they achieve an operating efficiency over a certain number of units. Optimal level of staffing. Density bonus improves that entitlement to make that work.)

Mr. Lamb: Hotel might help dead seasons. They just give rooms away or have a conference of oral

surgeons up here. Go to some resort town and they are the only people here. (Mr.

Grosshuesch: I got a call today from someone looking for a pure hotel site.)

Mr. Pringle: We have all seen success of time shares. How many of those people are going to come back

here year after year after year?

Mr. Lamb: Ms. Puester, do you have what you need? (Ms. Puester: I think we have a majority to

combine to 1,200, separate hotel, redo both definitions. Note that a large project will still

build amenities. Smaller projects you will not see those packages which they abandon now anyway, not much difference in end result. The Tyras at 1,200 square feet that abandon their amenities now.)

Mr. Pringle: We need to be careful of building condos that family never comes but twice a year. Need to

be careful of that ghost project like in Telluride.

Mr. Mamula: The Highlands is an example of that, and that impact to Town is substantially greater at a

low density.

Mr. Lee Edwards: What is the next step? (Mr. Grosshuesch: We will go to Town Council.) Will that be a work session too? (Mr. Grosshuesch: Yes.)

The Commission took a five minute break.

FINAL HEARINGS:

1) Breckenridge Distillery Phase 3 (MGT) PC#2014036, 1925 Airport Road

Mr. Thompson presented a proposal to construct an 8,333 sq. ft. addition to the existing commercial building, including space for storage, retail, bar, tasting room, catering kitchen and courtyard for outdoor seating with a "steel barrel" burning top half of a gas fire pit, new restrooms, and an optional attached cigar shack. There would be a covered loading dock on the rear side of the building; the end of the loading dock will be open air for ease of trucks entering the area. A material and color sample board was also presented.

On May 20, 2014 the Planning Commission heard a preliminary hearing on this application. There were four questions the Staff asked the Planning Commission at that meeting.

- 1. Did the Planning Commission agree with negative three points (-3) points under Policy 33R for outdoor heated delivery dock and gas fire pit? The consensus of the Planning Commission was that while it is a safety issue with heating the loading dock, the Code, and precedent, dictates that negative two (-2) points are warranted for the heated outdoor space and negative one (-1) for the outdoor fire pit, for a total of negative three (-3) points.
- 2. Did the Planning Commission agree that the chimney/cupola elements on the elevation do not break up the roofline that is over 50' (designed at 125' in length) per Policy 6R? The Planning Commission consensus was the long unbroken roofline of over 50' in length warrants negative one (-1) point.
- 3. Did the Planning Commission find the placement of the northern driveway right on the property line acceptable? The consensus of the Planning Commission was to try and work with the neighbor to the north to come to an across property line agreement; if no agreement could be reached, the Commission indicated they do not have a major issue with this driveway location. The applicant has contacted the property owner to the north, but at this time no agreement has been reached. Staff believed the existing location of the driveway is acceptable. The applicant has contacted that property owner, but at this time no agreement has been made.
- 4. Did the Planning Commission agree with positive points for parking out of public view behind the addition? The Commission was split on the positive points for screening all parking from public view. The Commission asked Staff to research whether other properties on Airport Road were awarded positive points for parking out of public view. Staff has done this research and has not found positive points awarded for parking out of public view on Airport Road. Furthermore, some of the parking will still be visible when driving south on Airport Road. Hence, Staff did not support positive points for placing all parking out of public view.

The density number has stayed the same from the previous meeting. Employee housing is staying the same. The architecture has stayed the same.

Staff believes the application warrants negative three (-3) points under Policy 33/R for excessive energy use; negative one (-1) point under Policy 6/R for a long unbroken ridgeline over 50' in length; and positive four

(+4) points under Policy 24/R for providing at least 6.51% of the project density in employee housing, for a passing point analysis of zero (0).

Staff requested Planning Commission input on the point analysis as presented. Staff recommended the Planning Commission approve PC#2014036, Breckenridge Distillery Phase 3, located at 1925 Airport Road, Lot 1BC, Breckenridge Airport Subdivision, with the presented Findings and Conditions.

Mr. Thompson introduced Mr. Dan Farber, Architect and Mr. Daniel Teodoru, Attorney.

Mr. Daniel Teodoru, West Brown, Attorney for the Applicant: One thing we did submit a letter clarifying some of our positions. Our request would be in terms of the driveway and the safety of heating it. In terms of parking, we tried to make sure we have that parking properly screened. Want to thank staff for their cooperation and work on this project.

Mr. Lamb opened the hearing to public comment.

Mr. Lee Edwards, property owner across Airport Road: Could we have the Staff flip through the sheets so we can see what the Commission is looking at in terms of elevations? (Mr. Thompson showed the plans to Mr. Edwards.) Is there a picture that shows all the phases? (Mr. Thompson: Yes, here it is.) How does this structure relate to the addition that was just completed? (Mr. Thompson: Demonstrated on the plans that the new addition will be less tall than the second phase addition.) I will report back to my Board that the eave on the existing building is lower than the new addition. (Mr. Thompson: Yes it is lower). Was there any additional density transferred? (Mr. Thompson: They will transfer 376 square feet of density through the TDR program.) Thank you very much.

There was no further comment and the hearing was closed.

Commissioner Questions / Comments:

Mr. Pringle: I appreciate the effort; I wish you could have stepped down the roof line. You show us

cupolas on this building. What we have here is a better solution. Dropping the corners is a

better solution.

Mr. Lamb: Yes, but it passes the point analysis.

Mr. Pringle made a motion to approve the point analysis for the Breckenridge Distillery Phase 3, PC#2014036, 1925 Airport Road. Ms. Christopher seconded, and the motion was carried unanimously (7-0).

Mr. Pringle made a motion to approve the Breckenridge Distillery Phase 3, PC#2014036, 1925 Airport Road, with the presented findings and conditions. Ms. Christopher seconded, and the motion was carried unanimously (7-0).

COMBINED HEARINGS:

1) The Elk Permit Renewal (MM) PC#2014041, 103.5 North Main Street

Mr. Mosher presented a proposal to renew the existing Development Permit, PC#2011001, for an additional 3 years with the addition of a new request to include a second variance. PC#2011001 expired on July 12, 2014; however, the application for renewal was submitted on May 20, 2014, so the applicant did meet the deadline to request the renewal.

Mr. Craig Burson, Applicant, and Ms. Janet Sutterley, Architect for Applicant, were not present at the meeting.

The original request was to construct a 1,902 square foot mixed use building with commercial/retail and

workforce housing uses. A 495 square foot garage is located at the rear of the lot. The commercial/retail use occurs on the front portion of the site on three levels (one below grade). The residential, workforce housing, is below grade, beneath the garage, at the back portion of the site. A variance was also sought under Policy 24 of the Development Code, The Social Community, for non-compliance with Priority Policy 80A of the Handbook of Design Standards for the Historic and Conservation Districts: "Use connectors to link smaller modules and for new additions to historic structures".

A second variance is also sought under Policy 24, Absolute, of the Development Code, The Social Community, for non-compliance with Priority Policy 80A of the Handbook of Design Standards for the Historic and Conservation Districts: "A connector shall be visible as a connector. It shall have a simple design with minimal features and a gable roof form".

Priority Policy 80A, "Use connectors to link smaller modules and for new additions to historic structures" functions as an Absolute Policy under Policy 24. With the exception of the two separate issues regarding the connector that require variances, Staff had no concerns with the renewal application. Staff was supportive of the two variances as described in the Findings and Conditions.

The applicant and agent have been working with Staff and the Commission to create a building that should enhance the Historic District and provide a new structure that complements the historic character of Main Street. Staff had two questions for the Commission:

- 1. Did the Commission support the request for a variance from Priority Policy 80A, "Use connectors to link smaller modules and for new additions to historic structures"?
- 2. Did the Commission support the request for a variance from Priority Policy 80A, "A connector shall be visible as a connector. It shall have a simple design with minimal features and a gable roof form"?
- 3. Staff suggested the shed porch on the upper level deck be removed to allow a clearer interpretation of the partial gable roof form for the connector. Did the Commission concur?

Staff welcomed any additional Commission comment. Staff advertised this as a Combined Preliminary and Final hearing as the issues related to the proposed project are such that no useful purpose would be served by requiring two separate hearings. If the Commission believes this proposal needs additional discussion, Staff requested the proposal be continued to a future hearing date.

Staff recommended the Commission support The Elk, Mixed Use Building and Two Variance Requests, PC#2014041, 103.5 North Main Street, by endorsing the Point Analysis showing a passing score of zero along with the presented Findings and Conditions which include the variances requests.

Commissioner Questions / Comments:

Ms. Dudney: What could be the rational for a variance to allow this railing (instead of the roof) as the

applicant really wants...because of the language? (Mr. Mosher: Either would need the variance, however, making efforts to meet the policy with the roof design is also important.) You have to have a variance anyway. (Mr. Mosher: Staff felt pretty strongly that this design better met the intent. If you imagined it as you are walking by, what's driving these impacts now is plan of the first variance.)

Mr. Pringle: The reason why it's a bigger connector is we are protecting it. It made more sense to move

the wall out to protect the Gold Pan. (Mr. Mosher: This connector is flat so all the water is

not shedding to the historic property to the south.)

Mr. Dudney: With the fake gable, where will the water shed? (Mr. Mosher: To the north with gutters and

downspouts if needed.)

Ms. Christopher: And the gable, did the applicant propose that? (Mr. Mosher: With staff direction.)

Ms. Dudney: Is the reason they don't want it because they can't put a deck there? (Mr. Mosher: The deck

will still be there, just behind the false roof.)

Mr. Mamula: So in the end, this is not a connector at all? (Mr. Mosher: The north side is; the south is not.

They kept the module sizes to Code with to two large portions connected with a smaller.) If module size is what it is, they would have small side yard, which is normal for this area. So we allowed them to do this odd connector to save the Gold Pan? (Mr. Mosher: Yes.) How does that meet the variance criteria? I don't have to support the variance. As far as I am concerned this fails the priority policy. (Mr. Mosher: This is why the variance was originally

requested.)

Mr. Pringle: You are right, but the feeling of the Commission at the time was that a lot of thought was to

protecting the wall of the Gold Pan rather than having a small narrow walkway damaging the Gold Pan. (Mr. Mosher: This property is not in the Commercial Core Character Area and last its discount to it. The absorption of the city is projected by the city is a sixty of the city is a sixty of the city in the commercial of the city is a sixty of the city in the city of the city is a sixty of the city in the city of the city is a sixty of the city of

but is adjacent to it. The character of the site is residential, not commercial.)

Mr. Mamula: I don't see that in the land use area that the Gold Pan is in that area. This is Main Street

residential / commercial Character Area #5. Southern end was smaller buildings doesn't say anything about not allowing zero lot lines. With the way that we've gone with the connector,

now we are going to have to grant yet another variance for our new policy?

Mr. Mamula: 1. I don't agree with the original variance request. I don't agree with the second variance

request either; I do believe what Staff is proposing, with the gable roof, is better than what the Applicant desired. (Mr. Mosher: What about the shed porch over the upper doorway to

the deck?) No, do not support this.

Mr. Schuman: 1. Yes. 2. Yes. 3. Yes.

Ms. Christopher: Mr. Mamula brings up valid point. 1. Would support. 2. Would support. 3. Shed porch; I

think it looks funky; I don't think it should be there.

Mr. Schroder: 1. Yes. 2. Yes. 3. Yes, remove the porch.

Mr. Pringle: Is there a building code requirement to protect the door? (Mr. Mosher: No.) 1. Yes. 2. Yes,

reluctantly, a fake gable? I'm not going to stand in the way of it.

Ms. Dudney: I agree with Staff on all three.

Mr. Lamb: I agree with 1, 2 and 3. I wish we could make it zero lot line.

Mr. Mamula: For positive three (+3) points for the lot connection, do we have something that will keep

them from renting that to Oscars in the summer? (Ms. Puester: That has to be maintained as a pedestrian connection and will be a platted easement.) (Mr. Mosher: There will be a

recorded plat.)

Ms. Dudney: It's only for now (the summer patio) until the building is built.

Mr. Mamula: I know how this is going to go; Oscar's is going to have two or three summers of having

outdoor seating on this lot, then after a while, they are going to try to get it again on the

walkway.

Mr. Pringle made a motion to approve the point analysis for the Elk Permit Renewal, PC#2014041, 103.5 North Main Street. Ms. Christopher seconded, and the motion was carried unanimously (7-0).

Mr. Pringle made a motion to approve the variance request showing the original variance that was in violation of Priority Policy 80A and a second variance for a gable roof form together with the variances stated in the findings. The motion was carried (6-1).

Mr. Pringle made a motion to approve the Elk Permit Renewal, PC#2014041, 103.5 North Main Street, with the presented findings and conditions. Ms. Christopher seconded, and the motion was carried (6-1).

OTHER MATTERS:

1) Class C Subdivisions Approved January 1, 2014 through June 30, 2014 (JP) (Memo Only)

Ms. Puester presented a memo detailing the three Class C Subdivisions approved between January 1, 2014 and June 30, 2014.

Town of Breckenridge	
Planning Commission Regular I	Meeting

Date 07/15/2014 Page 11

Ms. Puester: This Friday a few of the Planning Commission members RSVP'd for housing tour to Boulder; we are leaving Town Hall at 8am. Please RSVP by this Friday if you want to go to Board and Commission event July 23.

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The meeting	was ad	iourned	at 9:14	pm.

Jim Lamb, Chair



Scheduled Meetings, Important Dates and Events

Shading indicates Council attendance – others are optional

The Council has been invited to the following meetings and events. A quorum may be in attendance at any or all of them. All Council Meetings are held in the Council Chambers, 150 Ski Hill Road, Breckenridge, unless otherwise noted.

JULY 2014

Friday, July 18; 8-9am; Amazing Grace

Coffee Talk

Tuesday, July 22, 2014; 3:00/7:30 pm

Second Meeting of the Month

AUGUST 2014

Tuesday, August 12, 2014; 3:00/7:30 pm

First Meeting of the Month

Friday, August 15; 8-9am; TBA

Coffee Talk

Tuesday, August 26, 2014; 3:00/7:30 pm

Second Meeting of the Month

SEPTEMBER 2014

Tuesday, September 9, 2014; 3:00/7:30 pm

First Meeting of the Month

Friday, September 19; 8-9am; TBA

Coffee Talk

Tuesday, September 23, 2014; 3:00/7:30 pm

Second Meeting of the Month

OCTOBER 2014

Tuesday, October 14, 2014; 3:00/7:30 pm

First Meeting of the Month

Friday, October 17; 8-9am; TBA

Coffee Talk

Tuesday, October 28, 2014; 3:00/7:30 pm

Second Meeting of the Month

OTHER MEETINGS

4th Monday of the Month; 4:00 p.m.

 1^{st} & 3^{rd} Tuesday of the Month; 7:00 p.m.

1st Wednesday of the Month; 4:00 p.m.

2nd & 4th Tuesday of the Month; 1:30 p.m.

2nd Thursday of every other month (Dec, Feb, Apr, June, Aug, Oct) 12:00 noon

2nd & 4th Tuesday of the month; 2:00 p.m.

2nd Thursday of the Month; 5:30 p.m.

3rd Monday of the Month; 5:30 p.m.

3rd Tuesday of the Month; 9:00 a.m.

4th Wednesday of the Month; 9:00 a.m.

4th Wednesday of the Month; 8:30 a.m.

4th Thursday of the Month; 7:00 a.m.

4th Monday of the Month; 3:00 p.m.

Cultural Arts Advisory Committee; Riverwalk Center

Planning Commission; Council Chambers

Public Art Commission; 3rd floor Conf Room

Board of County Commissioners; County

Breckenridge Heritage Alliance Housing/Childcare Committee

lousing/Childcare Committee

Sanitation District

BOSAC; 3rd floor Conf Room

Liquor Licensing Authority; Council Chambers

Summit Combined Housing Authority

GoBreck; GoBreck Offices

Red White and Blue; Main Fire Station

Childcare Advisory Committee; Town Hall

Town of Breckenridge Executive Summary Economic Indicators

(Published July 16, 2014)

Indicator Monitoring System

Up and down arrow symbols are used to show whether the indicator appears to be getting better, appears stable, or is getting worse. We have also designated the color green, yellow or red to display if the indicator is currently good, fair or poor. Please note months of data will vary with indicator, based on the most recent information available.



Unemployment: Local (May 2014)

Summit County's unemployment rate increased to 6.6% in May. This rate is lower than the May 2013 rate of 8.8% and the May 2012 rate of 10.5%. Summit's May rate is lower than that of Pitkin County (9.8%) and Eagle County (7.4%). (Source: BLS)



Unemployment: State (May 2014)

The Colorado State unemployment rate decreased to 5.8 % in May. This May rate is lower than the May 2013 rate of 6.9 %. (Source: State of Colorado)



Unemployment: National (May 2014)

The national unemployment rate stayed at 6.3 % in May. Since 2011, we have seen the national rate continue a general incremental downward trend. May 2014 has seen a notable drop from last May's rate of 7.6% and the May 2012 rate of 8.2%. (Source: BLS)



Destination Lodging Reservations Activity (June 2014)

Occupancy rates increased 15.9 % for the month of June compared to June 2013, with an increase of 7.7 % in the Average Daily Rate (ADR) for the month. On average, the occupancy rates for all Colorado mountain resort destinations increased by 9.0 % for the month. (Source: DestiMetrics)



6 Month Projected YTD Occupancy (July-December 2014)

Future bookings for the upcoming July-December 2014 period show an increase of 7.8 % in projected occupancy rate over the corresponding period last year. The Average Daily Rate for the same time period is up 6.0 %. (Source: DestiMetrics)



Traffic Counts (April 2014) (*Updated numbers for May unavailable*)

The April average daily traffic count in town on Highway 9 at Tiger Road was 17,203 total vehicles, as compared to 15,304 vehicles in April 2013. (Source: CDOT)



Traffic Count at Eisenhower Tunnel and Town's Relative Capture (April 2014) (Updated numbers for May unavailable)

During the month of April, the traffic count at the Eisenhower tunnel (westbound) totaled 396,701 vehicles compared to April 2013 traffic counts (350,444 vehicles), representing a 13 % increase. The tunnel and Hwy 9 counts indicate Breckenridge is maintaining its relative capture rate of I-70 traffic. (Source: CDOT)



Consumer Confidence Index-CCI (June 2014)

The Consumer Confidence Index (CCI) increased in June to 85.2, an increase of 2.2 percentage points from May. The CCI has maintained a generally positive upward trend since spring of 2013. (Source: CCB)



Mountain Communities Sales Tax Comparisons (May 2014)

The amount of taxable sales in Town for May 2014 was up 7.2% from May 2013 levels. All mountain towns monitored (with two exceptions) experienced an increase in sales as compared to May 2013. Other mountain towns saw sales changes that ranged from -8.3% to 27.8% increases for the month, as compared to May 2013, with an average increase of 7.6%. (Source: Steamboat Springs Finance Dept.)



Standard & Poor's 500 Index (June 2014)

The S&P 500 average monthly adjusted closing price reached a record high in June (1924). Overall, there has been an upward trend in the index that started over three years ago. (Source: S&P 500 and Town Finance)



Town of Breckenridge RETT Collection (June 2014)

June 2014 RETT collection (\$246,563) was 5.0 % lower than June 2013 (\$255,184) collections and below June 2012 collections (\$251,399). Year to date RETT collections through June (\$1,973,462) are 0.8 % higher than 2013 collections for the same time period and higher than 2012 collections (\$1,201,129). (Source: Town Finance)



Real Estate Sales for Summit County/Breckenridge (May 2014)

May Summit County real estate sales increased by 13 percent in \$ volume and 10 percent in the number of transactions compared to May 2013. Of that, Breckenridge took in 41% of the \$ volume and 32% of the transactions countywide for the month. (Source: Land Title)



Foreclosure Stressed Properties (May 2014)

Ten properties in Breckenridge (excluding timeshares) were in the foreclosure process in May, which accounts for 27% of the total foreclosures in the County. (35 timeshare units were in the foreclosure process as of May.) (Source: Land Title)

