

## BRECKENRIDGE TOWN COUNCIL WORK SESSION

Tuesday, October 22, 2013; 3:00 PM Town Hall Auditorium

**ESTIMATED TIMES:** The times indicated are intended only as a guide. They are at the discretion of the Mayor, depending on the length of the discussion, and are subject to change.

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-		Public Projects Update	
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4:00-5:30pm	IV	OTHER	
-		Old Masonic Hall (Abby Hall)	100
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#### **MEMORANDUM**

**To:** Town Council

From: Peter Grosshuesch, Director of Community Development

**Date:** October 16, 2013

**Re:** Planning Commission Decisions of the October 15, 2013, Meeting.

## DECISIONS FROM THE PLANNING COMMISSION AGENDA OF October 15, 2013:

## CLASS C APPLICATIONS:

1) Cedars #13 Addition and Remodel (SG) PC#2013088, 505 Village Road, Unit 13 Addition to an existing townhome to create a total of 3 bedrooms (1 new), 3.5 bathrooms (1 new), 1,642 sq. ft. of density and 1,955 sq. ft. of mass. Approved.

2) Wellington Block 4, Lot 1A New Detached Garage (SG) PC#2013089, 57 Midnight Sun Construct a new, 484 sq. ft. detached 2-car garage and parking pad. Approved.

#### **CLASS B APPLICATIONS:**

1) Peak 8 Infiltration Gallery PMA Variance (JP) PC#2013084, 1627 Ski Hill Road Construct and maintain a groundwater infiltration gallery within the Cucumber Gulch Preserve PMA in association with the approved Breckenridge Grand Vacations Lodge on Peak 8 Development Permit. Approved.

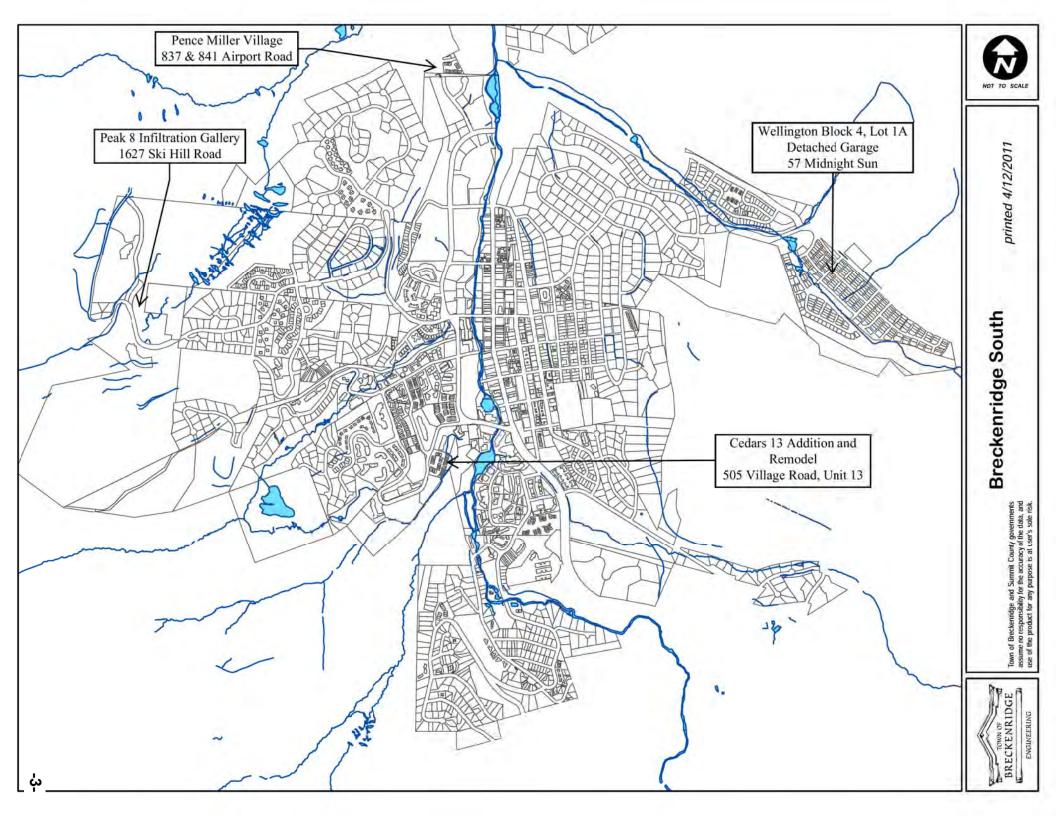
## **CLASS A APPLICATIONS:**

None.

#### TOWN PROJECT HEARINGS:

1) Pence Miller Village (MGT) PC#2013087, 837 & 841 Airport Road

Construction of an 81-unit affordable rental complex designed with two buildings. Advice and recommendations on Development Code policies- Application does not comply with Policy Section 9-1-19-3A Density/Intensity as the density applied is not from a contiguous parcel as previously reviewed by Town Council. Negative twenty (-20) points under 6/R Building Height; Positive one (+1) point under 15/R Refuse; Positive two (+2) points under 18/R Parking; Positive two (+2) points under Policy 22/R Landscaping; Positive ten (+10) points under 24/R Social Community; Positive four (+4) points under 25/R Transit; Positive four (+4) points under 26/R Infrastructure. This results in the application failing an absolute policy and passing a point analysis with positive three (+3) points.



## PLANNING COMMISSION MEETING

The meeting was called to order at 7:00 pm

## **ROLL CALL**

Kate Christopher Jim Lamb Eric Mamula

Trip Butler Gretchen Dudney Dan Schroder, arrived at 7:11 pm

Dave Pringle, arrived at 7:06 pm

Jennifer McAtamney, Town Council Liaison, Absent

## APPROVAL OF AGENDA

No Town Council report this evening as Ms. McAtamney is not present. The amended October 15, 2013 Planning Commission meeting agenda was approved unanimously (5-0).

#### APPROVAL OF MINUTES

With no changes, the October 1, 2013, Planning Commission Minutes were approved as presented.

#### **CONSENT CALENDAR:**

- 1. Cedars #13 Addition and Remodel (SG) PC#2013088, 505 Village Road, Unit 13
- 2. Wellington Block 4, Lot 1A New Detached Garage (SG) PC#2013089, 57 Midnight Sun

With no requests for call up, the Consent Calendar was approved as presented.

# **TOWN COUNCIL REPORT:**

Ms. McAtamney was not present for the meeting.

# **COMINED HEARINGS:**

1. Peak 8 Infiltration Gallery PMA Variance (JP) PC#2013084, 1627 Ski Hill Road

Ms. Puester presented a proposal to construct and maintain a groundwater infiltration gallery within the Cucumber Gulch Preserve PMA in association with the approved Breckenridge Grand Vacations Lodge on Peak 8 Development Permit.

Some alternatives to the construction of the proposed infiltration gallery:

- 1. <u>Daylight the intercepted groundwater as surface water</u>: This option would capture and divert the groundwater intercepted by the BGV Lodge on Peak 8 foundation to a surface water channel such as the 60-inch culvert that drains the Peak 8 watershed. Although this option would cause less ground disturbance, it would also turn the groundwater, which is critical to fen wetland development, into surface water. In the long term, this approach would likely contribute to the drying of some of the fen wetlands in Upper Cucumber Gulch.
- 2. Construct the infiltration gallery outside of the Cucumber Gulch PMA or in another location: BGV representatives and Town staff evaluated locations for the infiltration gallery but encountered several challenges with alternate locations. Locating the infiltration gallery uphill of Ski Hill Road would not directly benefit the wetlands and would likely prompt structural issues with the road. The Town Engineer did not support this location for the infiltration gallery. Other locations considered were too short to provide effective infiltration length needed, or caused greater wetland impacts.

It is the opinion of the Town Engineer and Town's hydrogeologist that locating the water spreader at the proposed location would minimize disruption of the natural groundwater flow caused by the building foundation drains because the water would be replaced into the Cucumber Gulch wetlands immediately

downhill of the proposed buildings. The Town Engineer is encouraged that the proposed location will also result in minimal existing vegetation disturbance and further protection of natural ground water recharge.

Staff believes that the proposal meets the criteria (A) of the Relief Procedures section as the Town Engineer and the Town's consultant (URS) have collaborated on the proposed design, and have agreed that the proposed plan is the most appropriate course of action for the health of the wetlands in the upper Cucumber Gulch. Also, under subsection (i) the granting of the variance will not result in substantial degradation of the natural and wildlife features and the granting of the variance will not nullify the intent and purpose of the Cucumber Gulch regulation. The consultant suggested some conditions of approval which have been included in the Findings and Conditions in the packet.

The granting of a variance from the prohibitions of Section 8.4 will in no way relieve the applicant, BGV from complying with all of the Development Standards and Best Management Practices provided for in Sections 11 and 12 of the PMA regulations. Engineering staff will comfirm BMPs are in place prior to any site work starting.

Staff found that the proposal meets the requirements for a variance from the Preventive Management Area of the Cucumber Gulch Overlay Protection District, and recommended that the Planning Commission approve the Breckenridge Grand Vacations Lodge on Peak 8 Cucumber Gulch Variance from the PMA Regulations, PC#2013084, along with the presented Findings and Conditions.

Commissioner Questions / Comments:

Mr. Mamula Condition # 9 binds in perpetuity the owners, but after awhile BGV will no longer own the

project and it will go to the HOA. Is Tim Berry satisfied that it is legally binding enough when it is turned over to the HOA? Does he think that the people who are there will pay

attention to maintaining the infiltration unit?

Ms. Puester: Staff had this concern too. There will be a condition put in place per condition #9 that will

bind BGV and the future owners which Tim Berry worked on. They also have to meet the intent of performance over the long term as well. We crafted a condition that the town attorney will develop the covenant outlining the expectations. Tim understands this is the intent as well. The Gulch is constantly monitored and it will trigger a review if the ground

water level is unusually off, and we can catch it then as well.

Mr. Rob Millisor, BGV Owner/Applicant:I don't have a whole lot to say except that we've been working the

past 2-3 months with town and engineer and we believe this is the best for everyone. We want to minimize impacts as much as possible. The gulch is the crown jewel of the

community and we will do whatever we can to mitigate any disturbance.

Ms. Dudney opened the hearing to public comment. There was no public comment and the hearing was closed.

Mr. Schroder: We've been out for several site visits and looked at the runoff and this plan looks to

remediate the issues.

Mr. Pringle: I was concerned about long term monitoring and maintenance and I suppose the covenant

you write will be strong enough to hold 10-20 years from now. Condition #8 will allow for us to find another solution if this doesn't work. My concern is that the groundwater gets

into at the system at roughly the same rate as it would have normally.

Mr. Lamb: If Tim Berry is comfortable with the language then I'm good. I think this is good.

Ms. Dudney: I'm good with it Ms. Christopher: I'm good with it

Mr. Butler: I'm good with it

Mr. Mamula: Is this imminent; to be done right away? (Mr. Millisor: Yes, as soon as Town Council

approves it hopefully on Oct 22.) I want to make sure that it gets done soon, because it is the right thing to do and I don't want it to get value engineered down the road if it is supposed to

be done much later.

Mr. Pringle: Is this eligible for negative points under 7R site disturbance? (Ms. Puester: It is a variance to

PMA. Not much site disturbance will occur in comparison to other projects that receive negative points. It will also have the BMPs that will be in place, it won't be too impactful as

designed.

Mr. Pringle: I'm good.

Mr. Dudney: If an applicant makes a modification to the design, they can't just modify it without coming

back to the Town Council or the Planning Commission right? (Ms. Puester: If there are any significant changes which are proposed, it would go back under review. The town's hydrogeologist as well as engineering, open space staff and the BGV hydrogeologist is fine

with this as designed, so if there is a significant change it would come back.)

Mr. Schroder made a motion to approve the Peak 8 Infiltration Gallery PMA Variance, PC#2013084, 1627 Ski Hill Road, with the presented findings and conditions. Ms. Christopher seconded, and the motion was carried unanimously (7-0).

#### **TOWN PROJECT HEARINGS:**

1) Pence Miller Village (MGT) PC#2013087, 837 & 841 Airport Road

Mr. Thompson presented a proposal for an 81-unit, affordable rental apartment project. The project consists of two buildings with a majority of parking under the buildings. Each building consists of studio, 1 bedroom, and 2 bedroom units. The west building also contains one 3 bedroom unit and a leasing office. The trash collection for each building is by way of one trash chute and one recycle chute that are collected in the garage level.

Each parking garage contains 39 parking spaces and 39 storage lockers for tenants. The buildings are proposed nearly parallel to Airport Road on the site with one building closer to Airport Road and one further up the hill at the back of the site. The project style is typical mountain architecture incorporating stone veneer, board and battens siding and lap siding with heavy timber accents. The Town of Breckenridge owns the land for the proposed attainable housing project; hence this is being processed as a Town Project.

# **Changes From the Previous Submittal**

- Height: An entire story from both Building 1 and Building 2 have been removed, which reduced their overall height by 8.5'. (From their original design the buildings have been reduced in height by 21'- 3 ½".) The applicant has since proposed a height that is just below 50' submitted just today-different from packet.
- Garages: The entries have been reconfigured so both enter from the side of the buildings, instead of the front of Building 2.
- Elevations: The elevations have been reconfigured and some positive changes have been made to the roof lines in response to the need to break them up more.
- Density: There has been a reduction in total density from 65,142 sq. ft. down to 61,055 sq. ft. (Density reduced from 92,242 sq. ft. from first submittal).
- Number of units from 96 to now down to 81.

**Point Analysis (Section: 9-1-17-3):** Staff believes the proposal warrants the following points: Policy 24/R Employee Housing positive ten (+10) points, Policy 18/R Parking positive two (+2) points, Policy 22/R

Landscaping (+4) points staff believes this does provide above average landscaping for the community, beyond the minimum requirements, Policy 15/R Refuse positive one (+1) for placing the trash dumpster inside of a principal structure screened from public view, Policy 25/R Transit positive four (+4) points for a bus pull out with shelter for waiting guest, Policy 26/A &R Infrastructure positive four (+4) for installation of a sidewalk to the bus stop paralleling Airport Road, and installation of street lights, and negative ten points (-10) under Policy 6/R as the building height is more than one story over the land use guidelines recommendation, but are no more than one and (1) stories over the land use guidelines recommendation; for a total passing point analysis of positive fifteen (+15) points (revised based on new height proposed).

Policy 3A: Density is proposed at half of allowed density. Two parcels north of and south of Claimjumper Condos have been combined for the purposes of the density calculation even though they are not contiguous (separated by 11.53') per Council direction. The density would be permanently stripped from the north parcel where the conservation values are higher than the south parcel.

Applicant is retaining trees east of Building 1 between the building and Airport Road to meet the condition in Land Use District 9.2 to go from a two to three story land use district. Per LUD 9.2: "Buildings in excess of two stories are discouraged. Buildings of three stories may be acceptable only if situated in such a way that the hill to the west provides an appropriate backdrop, and sufficient trees are left to the east to provide adequate screening."

Snow removal plan did have some problems, push down into the detention pond, but staff believes need to lose two parking spaces to allow for snow to realistically pushed in there. Applicant does have the necessary 25% for snow storage. Parking requirement would still be met even with two spots removed.

Emergency access gate near Pinewood. Internal access, there is a single track trail that will lead to Claimjumper and allow for travel to the bus stop.

Received comments today from the County. This site is adjacent to SC Govt. property. Matt Thompson handed them out. Concerns raised are that other than the single track trail there are no pedestrian connections coming out of building to existing sidewalks. Also, had concerns that three of the units did not have storage in the underground garage. Applicant agreed in writing to staff that they would add those pedestrian sidewalks and three more storage units so every unit has a designated storage area.

Received 15 e-mails, also received 4 more since staff deadline, Mr. Thompson passed these out Findings and conditions from the Town Attorney and are shown in tracked changes.

Drainage and detention pond met town codes.

Did the Planning Commission agree that the buildings are situated in such a way that the hill to the west provides an appropriate backdrop, and sufficient trees are left to the east to provide adequate screening as described in LUD 9.2?

This is a Town Project pursuant to the recently adopted ordinance amending the Town Projects Process (Council Bill No. 1, Series 2013), effective April 12, 2013. As a result, the Planning Commission is asked to identify any code issues they may have with this application. In addition, the Commission is asked to give advice and recommendations to the Town Council.

Staff has identified that the only policy that this application does not comply with is Policy 3A/3R *Density/Intensity* due to the lots not being contiguous.

As the proposal has a positive point analysis the Planning Department recommends the Planning Commission support approval of Pence Miller Village, PC#2013087 with the presented findings.

#### **Questions**

Mr. Schroder: If we approved, how are things like drainage that aren't yet addressed, how will they be worked out?

Mr. Thompson: I feel comfortable that the town's engineers and the applicants engineer will work out the final details on the drainage. The plan is to bring all the drainage from the site into a detention pond near the front of the project and then slowly release into a ditch along Airport Road, which will lead to the Cucumber Creek drainage.

Ms. Dudney: Addressing the letters. Want to confirm that there is a sidewalk and bus stop on the west side of road? (Christopher and Butler also were concerned about this) (Mr. Thompson: Yes there will be a sidewalk, bus pull out, and bus shelter on the west side of Airport Road at the proposed Pence Miller Village. The big thing for transit is the need for an appropriate pull-out so the transportation department was in favor of this new stop. The standard is that there should be a bus stop every 800-1200' along a street with significant riders, especially because this project would be adding riders at this location.)

Mr. Lamb: In that area you have one across the street from the recreation center entrance and one at Pinewood, would this be combined. (Mr. Thompson – No not combined, this would be an additional stop.)

Ms. Dudney: What if I disagree with the interpretation of the base height being 2 stories instead of 3? The project would still be approved, but with negative 15 points. (Mr. Thompson: If the Commission considered this to be a two story land use district the proposal would warrant negative twenty (-20) points.)

Ms. Dudney: Parcel 1 as 8.979 and parcel 2 at 6.79 acres? (Mr. Thompson: The Claimjumper land exchange was reviewed. When the land trade happened, the town decided to be consistent with land use district 9.2 and LUD 1. When the slope becomes very steep LUD 9.2 ends and LUD 1 begins. For LUD 9.2 we are not using land that is so steep that it is in LUD 1.)

Ms. Dudney: Question, above average points on landscaping is minimum of 10' for evergreens. (Mr. Thompson: Felt that the 12' trees off set having some of the 8' trees, and it is good to have some of the trees be of the larger sizes.)

Mr. Butler: Connectivity question, is it unusual to transfer density from the big plot to the little plot?

Mr. Thompson: I have never worked on a project that had the connectivity issue.

Mr. Butler: It is not a deal breaker, because this is a Town Project process.

Mr. Grosshuesch: The bigger parcel is a better candidate for open space and has best conservation values.

(Mr. Thompson pointed out the larger parcel and the connectivity gap of 11.5' for the commissioners and the audience to help clarify.)

Mr. Butler: Question on the elevation drawing, the conversion is a sticking point, between stories and feet. If you look at the subfloors called out on the elevation that looks like 4 or 5 stories. Stories architecturally don't necessarily mean they are real on the inside. (Ms. Puester: The first 2 stories are 13' each, every story above that is 12'. This is the height conversion in the code. And 6' for half stories, In a multi-family development you are calculating stories to the median of the roof, halfway up that roofline and measure straight down to get building height.)

Ms. Christopher: On the height, is it -10 points based on the 3 story assumption baseline? (Mr. Thompson: Yes) Explain why it is off of 3 story not 2. (Mr. Thompson: Read the language on height LUD 9.2: "Buildings in excess of two stories are discouraged. Buildings of three stories may be acceptable only if situated in such a way that the hill to the west provides an appropriate backdrop, and sufficient trees are left to the east to provide adequate screening."

(Mr. Thompson: We believe that it meets the condition to go to 3 stories. Code allows any applicant take any warranted negative points, but they cannot go over two stories over the land use guidelines recommendation, or they fail the absolute policy.)

Ms. Christopher: Still positive point analysis if the baseline is a 2 story assumption as I would propose. It would be negative -20 points but I feel this is better than going with a 3 story baseline.

Mr. Mamula: Explain how this has become a town project? I don't understand how a for-profit company is now allowed to use the Town Project process.

(Julia Puester: It is town land and is attainable housing. This ordinance was amended about a year ago.) Mr. Mamula: This is a complete waste of this body's time if the Council is going to do this anyway. Frustrated with this process and disagree that it's a town project.

# **Applicant Presentation:**

Mr. Robert Miller from (PBA Studio) Paul Bergner Architect, 1575 Gilpin Street, Denver: Mr. Thompson did a good job of the overview of site and plans. Mr. Miller wants to go over how feedback has been received in the planning process. Miller showed graphical renderings. In July 2012, showed concepts for the project, that included structured parking, originally proposed as Pinewood Village 2. At that time we showed a basement parking garage at grade on Airport road and then it got buried behind and 4 habitable floors above. As we heard feedback about the scale, massing and height concerns, we looked at different options. Lowering roof, habitable living in the roof, differences from front building and back building. As feedback and concerns continued we stepped it back again and looked at 2 story roofline along the front and building into the roof, 3 story elements and a dichotomy between the two buildings. But more feedback showed that the dichotomy between the 2 buildings is not what the town or neighbors wanted. Now both buildings are the exact same height and design. We really tried and succeeded in getting this below a 50' height building.

It is a buried parking garage for the most part, then we have 2 stories of habitable floors on one part, and 3 story habitable element in the middle of the building, with 2 story eave line and then a 3 story eave line. We are not providing a 4<sup>th</sup> floor of habitable living. We feel like we've responded to critiques on height, massing and scale and feel like it is compatible to the 9.2 district. Most of the housing along Airport Road is 3 stories because it is down sloping. This is similar in nature, but is pulled together so that we can provide structured parking. And the site area is more compact.

Mr. Miller showed original site plan and showed how much they responded to concerns previously raised and how it has re-oriented to save trees, comply with easements, improved landscaping and visuals along Claimjumper.

Mr. Casey, 1031 Boreas Pass Road, resident Town of Breckenridge, Applicant. Needs Assessment by Reese Consulting said that the demand for workforce housing far exceeds the supply. This is a town project, because Pinewood and this project reverts back to the town after 65 years. There are rent payments on the lease when there is appropriate cash flow. In this particular location, if we look at the available sites left in our community in proximity to amenities, it is a unique site and that is why the town went after it and that is why we were asked to create a product. Also, the building will have an elevator and will beaccessible to anyone in the community. We are able to accommodate 81 storage units for residents toys and will install pedestrian walkways from the buildings to the sidewalk along Airport Road. We've addressed most Summit County Planning Department's, the Planning Commission and neighbor's concerns.

Ms. Christopher: Asked about the length of the middle ridge line, looks more than 50'?

Mr. Miller: We are 52', but we will modify the design to get to less than 50' in length.

Mr. Butler: Will you have handicap accessible units on ground floor?

Mr. Miller: All units will be type B, baseline accessibility, doorways will be big enough, the building code requires to be type A units so we will comply with all of these. We've found historically that the percentage of renters meet this code requirement. There is an elevator so all units may be accessable.

Mr. Pringle: Were you able to address concerns for more sidewalks?

Mr. Miller: We fully commit to provide sidewalks to Airport Road, we also have 81 storage units.

Mr. Pringle: Did not comply with 3A with density – can you explain. (Mr. Thompson: Took this proposal to the Council and they comfortable with combining the two parcels for the purpose of the density

and mass calculations. Since it doesn't meet 3A, 3 R doesn't apply for this Town Project. Wanted to point out density is from 2 parcels. Calculated all density numbers off of that.)

Mr. Pringle: Shouldn't we say that it doesn't meet 3A?

Mr. Grosshuesch: That is what we intend to do.

(Ms. Puester: Findings #6, you will see this is outlined how it does not comply with the density / intensity this is highlighted in the findings and report.)

Mr. Pringle: We are looking at this as carefully as we can but we have to look at what the council has presented as well.

Ms. Dudney opened the hearing to public comment.

Ms Carol Rockne: Owns 4 units across the street and long-term rents them. My son lives in one of my units. I have a great deal of respect for planning staff and commission, I've lived here since 1963 when we didn't have a commission and we got some big things built by people that we didn't want. This doesn't fit in the neighborhood. It is ironic that we've gone full circle. The planning commission and staff have saved this town, but now we are full circle that this piece of land that is untouched and the town is building something that is too big. The planning staff has been compromised by the town mayor and the town manager, I don't blame the developers. I don't forgive the town leaders. I didn't know that when they passed the town projects ordinance that they can do whatever they want to do. Big government is making their own rules. We have over 300 low income people living here. I know things are expensive, I don't see businesses going out of business because they can't find employees or that they are even paying people more. District 9.2 is 10 units per acre, more than 2 stories are discouraged. This is a 2 story district. Every project in 9.2 has met this. Previous projects in this area have met this. The points should be -20. Left old staff report for the commissioners. They have an upper blue density transfer, so now they have put that on this. You cannot take density from one parcel and put on another unless it fits. Can't put 8 acres of density and mass and put it on 3 acres and make it fit. The open space including detention plan is 85% of the site, the building and hard surface is only 15% but if you look at the picture this is not true. Setbacks should not have anything more than can fit on the parcel. The ordinance, there should be on the ballot to appeal this ordinance, the town council should be separate from the planning commission. Employee housing positive points was indented to encourage others to build, not the town. Landscaping, 4 positive points is what Kingdom park got, 41 spruce, 110 aspen, 126 shrubs, meandering berm and sidewalk and save 44 mature trees we got 4 positive points. Corum has proposed 27 Colorado spruce trees (8'-12'), 22 Engelmann spruce trees (8'-10'), and 7 aspen trees (3" minimum caliper). Pinewood put in landscaping and they got zero points and they put in twice as much landscaping as they did. The planning staff has been compromised because they've been told what to do. No surface drainage plan and they are doing a surface detention pond, looks like Mountain Thunder Lodge but is not in district 9.2 but it is in district 2.1 where the height fits. The detention pond will be filled with every rain, should all be going into a storm sewer not a detention pond. This is a residential district not a mixed use district, the lease office doesn't belong on this land.

Mr. Jeremy Worsester 1001 Riverstone Dr Parker, CO. I oppose the size of the building going on that size of lot and it will put our Unit 16 of Claimjumper in the shade. Left 2 copies of his concerns for the commissioners.

Mr. John Yelnick, Claimjumper 6 and 13. Do we have a volumetric of the amount of soil removed for the project? I understand that this will be approved by city council regardless of the Planning Commission recommendation tonight. This was federal property transferred to Breckenridge, it has an historical designation and did not show up in the transfer. It also has prescriptions, the Claimjumper has not given consent and the Town took these from the Claimjumper over a decade ago. These two parcels are both super fund sites and the arsenic and heavy metals will be a great concern to the EPA for remediation. We should be concerned about the dust and give notice to the residents living here. I'm sure that this is subject to

federal jurisdiction and this has not been addressed. The city manager said he would address the Claimjumper concerns at our HOA meeting and he has not. Policy 3A/ 3 R concerns – I have been a professor of law for thirty years and I've never seen this done. The drainage down the side the building and is going to pool on the Claimjumper property. Never seen a proposal where storm water is not addressed. This information was not given to the public nor the planning commission in the packet.

Mr. Perry Keller Claimjumper 34. I'm not sure what is being proposed. There are internal inconsistencies with real time changes just being introduced at this meeting. The comments about the two parcels being connected versus what is actually being built on. The density is either 130-150% of what is allowed. I've heard mention of 8-12' trees that look more like 5' trees from the renderings. The last piece of land being close to Rec Center, City market and library and it seems to me that it does not look like it is incredibly over built. The master plan talks about mixed use and this doesn't seem consistent. The façade of the claim jumper facing these properties is 3 stories, but the roof ends at the top of the 3<sup>rd</sup> floor, if something was similar that would take off 20'. The profiles between two properties are completely different. The garage does not appear to be mostly below grade, but the garage does not add to the appearance, maybe better to be completely below grade.

Mr. Rick Gleason, Overton Law Firm, speaking for Lacy Brewer, owner of unit 3 at Claimjumper. Why is this scale the minimum that would be acceptable? Clearly the height is way out of scale with the surrounding neighborhood. Agree completely with starting at the baseline of being 2 stories. The EPA question, I saw information about this being a superfund site and with all of this dirt moved, what steps will be taken to notify everyone. Final comment, the note for town to disregard the various standards that are used for every other project in town. I don't think the planning commission should go along lightly. It is not acceptable.

Mr. Frank Steen, 832 Airport Road, Town of Breckenridge. I'm appalled at how the point system is being used and pushed through. Too much height and density.

Ms. Barb Schaffer, 832 Kingdom Park. I don't know if you are familiar with the neighborhood, but the amount of density is too dense. If you cut the number of units in half it would be ok. Three quarters of residents in Kingdom Park don't live there year round and we have problems already with overcrowding with parking and noise problems. It is too much for us as a community. I have no problem with employee housing, reality is that when one person lives there are really 3 people living there. If we don't diversify that all the employees are living there with all of the marijuana shops and a school we are going to have a lot more issues to deal with in 5-10 years. I don't know the town code, I do know that people can manipulate points to get what they want. But please listen to the people here tonight and make the points work. Kingdom Park did not receive notice, so not sure if other neighborhoods didn't also.

Ms. Robin Reade, owner in Claimjumper, also part of home owner's board. I want to echo what others have said and I agree with them. In addition, my condo is #5 and my deck is facing the proposed development and back bedrooms of these units are close to the density. The elevations don't compare how the back deck from Claimjumper and views and sun light with the proposed buildings will block all of this. Robin showed a drawing of how the proposed would appear to be a whole other story than the Claimjumper. An extreme difference in elevation. The sunshine, view, landscaping will screen out the whole view.

Ms. Phyllis Emrich #33 Claimjumper. We all realize that property values will plummet, because parking lot right next door and density. If it was your place that you have lived in for a long time that you plan to retire too, it won't be good 5 years down the road when you have 5-6 people living there because they don't follow the rules. We have been gracious to work with the mobile home park. No one is against employee housing, but this is a monstrosity.

There was no further public comment, and the hearing was closed.

Commissioner Questions / Comments:

Mr. Mamula: The way that the ordinance reads, I don't understand how this becomes a town project when

it is being built and funded by an outside business.

Ms. Puester: Read a section of 9-14-1 to the Planning Commission: b) the planning, design, construction, erection, repair, maintenance, replacement, relocation, or improvement of any building.

structure, facility, excavation or any other project or work of any kind undertaken with the consent of the town council on town owned real property by a nonprofit entity or the planning, design, construction, erection, repair, maintenance, replacement, relocation or improvement of an attainable work force housing project on town owned, leased, or controlled real property, regardless of whether the attainable work force housing project

will be operated by the town or some other person.

Mr. Mamula: It says construction by a non-profit entity. Tim Casey are you a non-profit?

Mr. Tim Casey: We are not a non-profit.

Mr. Mamula: There is very little planning commission experience on the Town Council and what we say

may not even work. I believe that rental affordable housing is a desperate need, however I don't think we can look at this project any differently just because it is employee housing. I think we need to look at it like a Mountain Thunder Lodge. If Council just wants a reference that it meets the rules. I do not think the reading of 9.2 says 2 story district with possibility of 3, our code is very straight forward, it is 2 full stories, so 20 negative points.

I made a lot of comments that 9.2 is not the district for a building of this size.

Density issue: I'm sure there are other calculations that the town could do where there is other property to make this land use density work. The Town would have treated you as a private developer by counting the entire bulk of the property.

Landscaping: I argue the landscaping points and recognize Carol's point.

Pinewood did an exemplary job, one of the best in landlord/ tenant relations. I don't think Corum will run it improperly, but I don't think that this is the right size for this. I don't think

this passes the point analysis for me.

Ms. Christopher: We expect private homeowners to give us exact uses, without changes so this feels because this is town project, it feels like it needs to come back with all of the changes. All of the

changes are in our packet and I don't feel like I can approve this.

Drainage: Needs to be addressed, Internal Circulation: Not in packet, Height is not in our packet, Ridgeline is more than 50' in length, landscaping and possibly additional berming

for neighbors so that headlights don't shine.

2-story baseline with negative 20 points. I have a problem with no points for 3A/3R just because it is a town project, density addded. We need to show all the negative points to the

Council even though that is overall negative.

Mr. Butler: Even with negative 20 points, they have points to spare. I appreciate the efforts they have

made to make it fit. I think the conversion factor is a double edged sword. I wish it said that buildings in excess of 26' are discouraged, buildings at 38' are acceptable. I'm glad that Christopher and Mamula said what they did. It does fit on the site, but I think that the scale is still pretty scary and the issues that the residents have pointed out make it difficult to

give the Town Council a positive recommendation.

Ms. Dudney: Height: I agree with staff that baseline is 3 stories, if this wasn't there then there wouldn't be

language in 9.2 based on hillside and trees, negative 10 points as Mr. Thompson presented in his staff report. I disagree with landscape points because minimum is a minimum, should be positive 2 points. Density was decided by town council, they shouldn't be combining

two parcels but that parcel is really 8.96 acres but part is in a different district, it can be in the building area so I'm divided on this, as it is it doesn't pass the density category and they should know that. Drainage and EPA superfund is a big void, I don't have enough information on these.

Mr. Lamb:

Pretty clearly the audience doesn't like this project, but our job is to look at the code. This is coming in ½ of the density and ½ the allowed mass allocated to the site and it makes sense that this is combined between the two parcels. Employee housing is sorely needed in this community. I agree that we need more information with regards to height, drainage, landscaping, but we've seen this a couple of times. I think it can be done responsibly. Pinewood is a tight run operation and I don't see 8 people living in one apartment.

Mr. Pringle:

This applicant is not the bad guy. They build good projects, Pinewood had the same objections initially but it is now one of the best run affordable housing projects we have. On one hand I love this project because it is exactly what we need. This is the right project for the site. Having said all that, I've always been uncomfortable when we have to deviate from the policies and it is in violation of 3A and could not pass an absolute. I think it should get -20 for being too high. Landscaping should be +2. This is a project that the Council wants and we've discussed for well over a year. I understand that it is a nice vacant lot and I don't know what the Claimjumper residents would like. I am not sure there is a project that Claimjumper would be happy with. It reminds me of solar panels on the McCain property, its up and now no one says anything. Any building put here will be fairly large. I think the project will pass on points and the town council will approve it as they want to. We need to recognize that the community objects to this and this is important to the process. These developers only want what's best for the town too.

Mr. Schroder:

I feel strongly that we are charged with upholding the code and reviewing code requirements. There are a lot of things that aren't in our packet. I can only comment on what was presented before the meeting. Height – the mass density I agree that we are not meeting the threshold, I would be in support of -20 points, Not sure about sufficient screening to the east, hill is dramatic, but east is not. This would still pass a point analysis and I would support the rest of what was presented. This is a public meeting and no one came in support of this project. I feel uncomfortable with public feedback and then submitting the passing point analysis, but the human side needs to be presented to Council as well.

Mr. Pringle makes a motion to change on policy 6R from -10 to -20 points because it is two stories over than over that allowed in LUD 9.2: Mamula seconded.

Mr. Butler: yes
Ms. Christopher: yes
Ms. Dudney: no
Mr. Mamula: yes
Mr. Pringle: yes
Mr. Schroder: yes
Mr. Lamb: no

Motion passes.

Mr. Pringle makes a motion to change the points analysis on Policy 22/R from plus 4 to plus 2 on landscaping, Ms. Christopher seconded.

Mr. Lamb: no

Mr. Mamula: yes
Ms. Dudney: yes
Ms. Christopher: yes
Mr. Mamul: yes
Mr. Pringle: yes
Mr. Schroder: yes

## Motion passes.

Mr. Mamula: We don't have full information because this is a town project. Under a normal project we

would tell them to come back. This is a half-baked plan that we are proposing to send on

to Council

Ms. Dudney: Let's look at density and then make other motions.

Mr. Mamula: I don't think we can make comments on the EPA because this is not a planning code issue.

Mr. Lamb: I thought the remediation was done before town bought it.

Ms. Dudney: It could be site and design, I think it would be helpful to make motions on the notes of the

items.

Mr. Lamb: It is tough to vote on something that we don't have all the information on

Mr. Pringle moves that on page 48 on the packet that this project is not compliant with 3A to change point analysis to say that 3A does not comply because the parcels are not contiguous, Seconded by Ms. Christopher.

Mr. Pringle: yes Mr. Lamb: no Mr. Butler: yes Ms. Dudney: yes

Mr. Mamula: yes, I don't know but I want council to see this.

Mr. Schroder: no

Ms. Dudney: The Council can make the decision that the 11' gap doesn't matter but at least they know that we don't think this is compliant.

Mr. Pringle: Can we point out to them that we would like more information on drainage? Commission agreed that it is just in the minutes.

Mr. Schroder: We are asked to make recommendations on these policies? Any other point analysis issues to bring up to town council?

Commission thanked all who showed up.

Mr. Pringle made a motion to approve the point analysis as amended for the Pence Miller Village, PC#2013087, 837 & 841 Airport Road. Ms. Christopher seconded, and the motion was carried unanimously (7-0). Point analysis of + 23 points total and -20 points, results in a point analysis of positive three (+3) points, and a failing of absolute policy 3A.

Re-opened meeting after a 5 minute break 9:45pm

# **OTHER MATTERS:**

Ms. Puester stated it was time for the annual election of Chair and Vice Chair, to serve from November 1, 2-13, until October 31, 2014.

Date 10/15/2013 Page 12

Mr. Pringle nominated Mr. Lamb for Chair as he has been Vice Chair and been doing a good job filling in. Nomination was carried unanimously (7-0).

Mr. Pringle nominated Ms. Christopher as Vice-Chair of the Planning Commission. Nomination was carried unanimously (7-0).

Planning Commission retreat on Friday 10/25 meet at 9:00am at Town Hall.

Today is the day which the disposable bag fee became effective day so in commemoration, Ms. Puester handed out reusable Breckenridge bags to the Commission. Mr. Grosshuesch asked if there are any bag questions and gave an overview of the program details.

Mr. Schroder asked about vegetable bags being used (Mr. Truckey: Those are still allowed and encouraged to separate meats and vegetables from other groceries.)

Mr. Truckey: These bags are for sale for 99 cents, in 25-30 stores, Welcome Center is selling them.

Dave Pringle thanked Gretchen Dudney for being Chair the last year.

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AD	JV	UK		יועדווע	N I :

The meeting was adjourned at 9:51 p.m.	
	Gretchen Dudney, Chair



#### **MEMORANDUM**

**TO:** Town Council

FROM: Julia Puester, AICP, Senior Planner

DATE: October 16, 2013 for meeting of October 22, 2013

SUBJECT: Classification of Development-1st Reading

Staff has recently reviewed the Development Classification definitions within the Development Code and identified modifications that could assist with efficiencies and clean up issues within the development review process. At their September 17 worksession the Planning Commission was supportive of the changes and recommended that staff proceed to the Town Council with the changes.

Staff reviewed the proposed changes to the Development Classifications with the Town Council at their October 8 worksession and received direction to proceed to first reading.

The main changes proposed in this ordinance include:

- Adding a new "Wireless towers and antennas" development under Class A applications. Staff believes that a more stringent review process is warranted to address potential issues such as land use, visibility and location, all of which have presented concerns in past applications. Staff has begun researching how other jurisdictions have addressed wireless towers and antennas in their regulations and intends to come back before the Council with a proposed review process for these facilities at a future worksession.
- Reclassify "Vendor Carts, Small" development from a Class B to a Class C with the stipulation that public notice is still required in accordance with the Class B development permit application guidelines. This will allow for notice to adjacent property owners and posting of the property.
- Adding "seasonal" structures into the Class C development temporary structures language which are currently not accommodated by the Code (i.e. ski locker building). This will require a future modification to Policy 9-1-36A Temporary Structures.
- Reclassify "Single-family, duplex structure or major remodel outside of the conservation" to a Class D development unless negative points are warranted or there is no platted building or

disturbance envelope. These Class D Permits, which are not reviewed by the Planning Commission, will be discussed and evaluated after a year under the new classification system by staff and the Planning Commission. Staff will also keep the Commission updated monthly regarding permits recently reviewed and approved by staff. (Note that application fees would remain the same as fees currently charged.)

- Adding a new "Master Sign Plan Modification" development Class D application. This will allow for older Master Sign Plans to be updated without a huge cost.
- Adding "modification to unit floor plan" of an employee housing unit to be a Class D development application. This would allow staff to have a formal check on any changes to employee housing units to identify any potential issues such as change in floor plan (unit size, kitchen, number of bedrooms, etc) which may affect the quality of the unit.
- Strike existing wording in Minor Remodel definition: Additional residential square footage of ten percent (10%) or less of the existing structure's square footage and no change to the exterior of the structure. This is a clean up item. Staff is proposing to remove the conflicting language addressing the "and no change to the exterior of the structure" (as any addition would cause a change to the exterior of the structure).

Staff and the Town Attorney will be available to answer questions about this ordinance during the meeting on Tuesday.

1	DRAFT Oc	tober 10, 2013 DRAFT
2 3 4		Current <u>Breckenridge Town Code</u> Are <u>Oouble Underline</u> ; Deletions By <del>Strikeout</del>
5	CO	OUNCIL BILL NO. 41
7 8		Series 2013
9 10 11 12 13	TOWN CODE, KNOWN AS TH	CHAPTER 1 OF TITLE 9 OF THE <u>BRECKENRIDGE</u> HE "BRECKENRIDGE DEVELOPMENT CODE," LASSIFICATION OF "DEVELOPMENT"
14 15	BE IT ORDAINED BY THE TOWN C COLORADO:	COUNCIL OF THE TOWN OF BRECKENRIDGE,
16 17 18	Section 1. The definition of "C Breckenridge Town Code is amended to	lass A Development" in Section 9-1-5 of the o read as follows:
	CLASS A DEVELOPMENT:	Any development which includes any of the following activities or elements:
19		A. Residential uses which include three (3) units or more.  B. Lodging and hotel uses. C. Any site work or landscaping which is in excess of two hundred thousand dollars (\$200,000.00) in value, to include ski lifts and parking lots. D. Commercial and industrial uses, additions and remodels <b>thereto</b> which are one thousand (1,000) square feet in size or greater. E. Approval of a master plan on a site five (5) acres or more in size. F. Major amendment to a master plan pursuant to section 9-1-19-39A, "Policy 39 (Absolute) Master Plan", subsection L, of this chapter.  G. Wireless communication facilities
20 21	Section 2. The definition of "C Breckenridge Town Code is amended to	lass B Development" in Section 9-1-5 of the o read as follows:
	CLASS B DEVELOPMENT:	Any development which includes any of the following

DEVELOPMENT CLASSIFICATION ORDINANCE

Page 1

#### activities or elements:

# Class B - Major:

- A. <u>New single-family non historic</u> residential within the historic district or the conservation district.
- B. <u>New</u> duplex residential within the historic district <u>or conservation district</u>.
- C. Bed and breakfasts, and boarding houses.
- D. Commercial and industrial uses and additions which are less than one thousand (1,000) square feet in size or 10% of the existing square footage (unless classified as a Class A development).
- E. Approval of a master plan on a site of less than five (5) acres.
- F. Demolition or moving of a landmark or historic structure (including any portion of the structure).

#### Class B - Minor:

- A. <u>New or major</u> remodel<sup>1</sup> of any <u>historic</u> residential structure within the historic district or the conservation district
- B. Change of use within a residential district.
- C. Site work, landscaping, grading, and utility installations on steep slopes (greater than 15 percent) or within environmentally sensitive areas.
- D. Operation of a home childcare business.
- E. Vendor carts, <u>Large</u> (large vendor carts and small vendor carts). Because a small vendor cart development permit is valid for only one year, the application fee for a small vendor cart development permit shall be one-third (1/3) of the normal class B-minor application fee.
- F. Application for exempt large vendor cart designation.

Class B development is divided into major and minor categories for purposes of payment of application fees<sup>2</sup> only. The procedures set forth in the development code for the processing of class B development permit applications apply to both major and minor categories.

Footnotes:

- 1. See asterisks following definition of "class D development."
- 2. See chapter 10 of this title.
- 1 Section 3. The definition of "Class C Development" in Section 9-1-5 of the
- 2 Breckenridge Town Code is amended to read as follows:

CLASS C DEVELOPMENT:

Any development which includes any of the following activities or elements:

Class C - Major: A. Single-family structure outside of the historic district, with or without an accessory apartment, except where development occurs on a steep slope or within an environmentally sensitive area, in which case the project may be reclassified as a class B - major.

B. Duplex residential outside of the historic district. Class C - Minor:

- A. Change of use outside of a residential district.
- B. Master sign plans.
- C. Temporary **<u>seasonal</u>** structures or uses greater than three (3) days in duration.
- D. Minor remodels and Additions to commercial, office or industrial structures of less than 10% of the existing square footage.
- E. Matters relating to nonconforming uses.
- F. Minor amendment to a master plan pursuant to section 9-1-19-39A, subsection L, of this chapter.
- G. Installation of solar device within the conservation district.
- H. Vendor Carts, Small. A Small Vendor Cart shall be processed as a Class C development permit with public notice requirements per a Class B development permit.

<u>I. Major remodel to residential condominium, lodging, or hotel structure.</u>

Class C development is divided into major and minor

DEVELOPMENT CLASSIFICATION ORDINANCE

Page 3

categories for purposes of payment of application fees<sup>4</sup> only. The procedures set forth in the development code for the processing of class C development permit applications apply to both major and minor categories.

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<u>Section 4.</u> The definition of "Class D Development" in Section 9-1-5 of the <u>Breckenridge Town Code</u> is amended to read as follows:

CLASS D DEVELOPMENT:

Any development which includes any of the following activities and elements:

# Class D - Major:

1.New single-family, duplex structure, or major remodel outside of the historic district, with or without an accessory apartment, except where the proposed development either:

a. Warrants the assessment of any negative points based upon the Director's preliminary assessment at the time the application is initially filed; or

b. Is located on a lot, tract, or parcel without a platted building or disturbance envelope outside of the conservation district as defined in Section 9-1-19 4A (Mass).

A Class D - Major permit application that meets the conditions described in subsection a or b above, shall be reclassified as a Class C development permit application.

# Class D - Minor:

- A. Banners and sponsor banners (all).
- B. Individual signs (all).
- C. Demolition or moving of any structure outside of the historic <u>or conservation</u> district.
- D. Demolition of nonhistoric structure within the historic **or conservation** district.
- E. Fencing (all).
- F. Home occupation.

# DEVELOPMENT CLASSIFICATION ORDINANCE

Page 4

- G. Minor remodel<sup>1</sup> of any residential structure.
- H. Temporary structures or events of three (3) days or less in duration.
- I. Operation of a chalet house.
- J. Any painting of a structure within the historic <u>or</u> <u>conservation</u> district, except for paint maintenance.
- K. Any painting of a structure with a commercial or lodging use outside of the historic district in land use districts 3, 4, 5, 6, 9, 13, 20, 23, 25, 28, 31, 32, 33, 35 or 39; except for paint maintenance.
- L. The painting of a contemporary landmark as provided in section 9-1-19-5A, "Policy 5 (Absolute) Architectural Compatibility", subsection A(2), of this chapter.
- M. The placement of a commercial handbill dispenser outside of a fully enclosed building as provided in section 11-5-6 of this code.
- N. Construction of approved trash dumpster enclosure or conversion of nonconforming trash dumpster enclosure to approved trash dumpster enclosure.
- O. Placement of public art.
- P. Substitution of employee housing unit <u>or</u> modification to unit floor plan.
- Q. Summer seasonal occupancy of employee housing unit as provided in section 9-1-19-24R, "Policy 24 (Relative) Social Community", subsection A(5), of this chapter.
- R. Placement of a satellite earth station larger than two meters (2 m) in diameter in land use districts where industrial or commercial uses are recommended, or larger than one meter (1 m) in diameter in land use districts where any other use is recommended.

  S. Repealed.
- <u>**TS**</u>. Site work, landscaping, grading, and utility installations unless done on steep slopes or within environmentally sensitive areas.
- $\underline{\mathbf{U}}\underline{\mathbf{T}}$ . The outdoor display or storage of bicycles as provided in subsection 9-7-6C of this title.
- $\underline{\mathbf{V}}\underline{\mathbf{U}}$ . Any other development described as a class D development in any town ordinance.
- $\underline{\mathbf{W}}\underline{\mathbf{V}}$ . Installation of swimming pool, spa or hot tub.
- **XW**. Seasonal noncommercial greenhouse.

 $\underline{\underline{\mathbf{Y}}}\underline{\underline{\mathbf{X}}}$ . Installation of solar device outside the conservation district.

**Z<u>Y</u>**. Creation of voluntary defensible space around a building or structure, or on a parcel of land. AA<u>Z</u>. Application for a renewable energy mechanical system under section 9-1-19-4A of this chapter.

# AA. Master sign plan modification.

Class D development is divided into major and minor categories for purposes of payment of application fees only. The procedures set forth in the development code for the processing of Class D development permit applications apply to both major and minor categories.

\*Major remodel - Additional residential square footage of more than ten percent (10%) of existing structure square footage and/or change of character to the exterior of the structure.

\*Minor remodel - Additional residential square footage of ten percent (10%) or less of the existing structure's square footage and no change to the exterior of the structure.

Footnote:

1. See asterisks following this definition

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Section 5. The development permit application fees for Class C and Class D applications shall be as follows: (i) the application fee for a Class C development permit application shall be \$705; (ii) the application fee for a Class D – Major development permit application fee shall be \$1,410; and the application fee for a Class D – Minor development permit application fee shall be \$50. These fees shall remain in effect until a resolution modifying these fees is adopted by the Town Council pursuant to Section 9-10-4 of the Breckenridge Town Code.

<u>Section 6.</u> Except as specifically amended hereby, the <u>Breckenridge Town Code</u>, and the various secondary codes adopted by reference therein, shall continue in full force and effect.

<u>Section 7.</u> The Town Council hereby finds, determines and declares that this ordinance is necessary and proper to provide for the safety, preserve the health, promote the prosperity, and improve the order, comfort and convenience of the Town of Breckenridge and the inhabitants thereof.

1 2 3 4 5 6 7	Section 8. The Town Council hereby finds, determines and declares that it has the power to adopt this ordinance pursuant to: (i) the Local Government Land Use Control Enabling Act, Article 20 of Title 29, C.R.S.; (ii) Part 3 of Article 23 of Title 31, C.R.S. (concerning municipal zoning powers); (iii) Section 31-15-103, C.R.S. (concerning municipal police powers); (iv) Section 31-15-401, C.R.S. (concerning municipal police powers); (v) the authority granted to home rule municipalities by Article XX of the Colorado Constitution; and (vi) the powers contained in the Breckenridge Town Charter.
8 9	Section 9. This ordinance shall be published as provided by Section 5.9 of the Breckenridge Town Charter, and shall become effective on January 1, 2014.
10 11 12 13 14	INTRODUCED, READ ON FIRST READING, APPROVED AND ORDERED PUBLISHED IN FULL this day of, 2013. A Public Hearing shall be held at the regular meeting of the Town Council of the Town of Breckenridge, Colorado on the day of, 2013, at 7:30 P.M., or as soon thereafter as possible in the Municipal Building of the Town.
15 16 17 18 19 20	TOWN OF BRECKENRIDGE, a Colorado municipal corporation
21 22 23 24	John G. Warner, Mayor
25 26 27 28 29	ATTEST:
30 31 32 33 34 35 36 37 38 40	Helen Cospolich Town Clerk
39 40	500-351\Development Classification Ordinance (10-09-13)



October 13, 2013 – for Council Work Session on October 22, 2013

TO: Breckenridge Town Council

FROM: Maribeth Lewis-Baker and James Phelps

RE: Title VI Plan and Limited English Proficiency (LEP) Plan Updates

Ladies and Gentlemen of the Breckenridge Town Council:

As a recipient of federal financial assistance grant funds, the Free Ride is required by the Federal Transit Administration to prepare a Title VI Civil Rights Plan and file triennial updates related to any complaints and how we are providing meaningful access to our Transportation Program for people with Limited English Proficiency. A Limited English Proficiency Person is one who does not speak English as their primary language and who has a limited ability to read, speak, write, or understand English.

In 2009, the Council adopted by Resolution No. 1, a Title VI Program for the Free Ride Transit System to submit to the Federal Transit Administration (FTA). At this time, a triennial update is now due and we are updating our Plan to conform to some new regulations that were recently released in the FTA Circular 4702.1B

New in this Circular is the requirement to submit to the FTA some Service Standards to document that we have sufficient methodology in place to where we are not being discriminatory in how we assign buses to bus routes, place transit amenities such as bus shelters, benches, and trash cans, and in our selection process for the spacing between bus stops. These basic Service Standards for our transit system were previously adopted by the Council in the 2009 Master Transit Plan.

Due diligence was conducted by staff to determine the potential number of LEP individuals that are present within the Breckenridge community. We underwent a Four Factor Analyses using data from the 2010 US Census, American Community Survey, and the Summit School District. Upon conclusion of the exercise, we determined that we are below a 5% residential population for LEP individuals.

Pursuant to public involvement requirements set forth by the Federal Transit Administration, the proposed Title VI and LEP Plans are available for public review and comment. Public Notice was published in the Summit Daily News on October 19, 2013. The Free Ride shall accept comments for informational purposes from the public through November 13, 2013. Any public comments received shall be included with the final submittal to the FTA.

By way of resolution, we are seeking your adoption and approval for the revised Title VI Plan, inclusive of the LEP Plan, for the Free Ride Transit System.

Staff will be on-hand at the Council Work Session to answer any questions you may have regarding the Title VI Plan, LEP Plan, or the process for our Title VI Compliance.

1	FOR WORKSESSION/ADOPTION – OCT. 22
2 3	
	A RESOLUTION
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5	SERIES 2013
6 7	A RESOLUTION APPROVING UPDATES TO AND ADOPTING THE REVISED "TOWN
8	OF BRECKENRIDGE TITLE VI PLAN RELATED TO TRANSPORTATION PLANNING,
9	IMPROVEMENTS, AND TRANSPORTATION SERVICES"
10	IVII RO VEIVIENTS, TIND TRAINED ORTHITON SERVICES
11	WHEREAS, Title VI of the Civil Rights Act of 1964 prohibits discrimination against any
12	person on the basis of race, color, or national origin in the provision of benefits and services
13	from federally assisted programs and activities; and
14	,
15	WHEREAS, the Town of Breckenridge is currently receiving federal assistance under the
16	Urban Mass Transportation Act of 1964, as amended, and may seek further federal financial
17	assistance funds for its transportation program in the future; and
18	
19	WHEREAS, it is necessary and appropriate for the Town of Breckenridge to approve and
20	submit to the Federal Transit Administration and the Colorado Department of Transportation a
21	plan evidencing the Town's commitment and plan for fully complying with the requirements of
22	the Title VI of the Civil Rights Act of 1964, and the implementing federal regulations, in
23	connection with the operation of the Town's transit system; and
24	
25	WHEREAS, the Breckenridge Town Council had previously approved and adopted a
26	Title VI Plan through Resolution No.1, Series 2009, and a triennial update of said plan is now
27	due along with revisions to meet additional regulations as outlined in the Federal Transit
28	Administration Circular 4702.1B; and
29	
30	WHEREAS, a proposed "Town of Breckenridge Title VI Plan related to Transportation
31	Planning, Improvements, and Transportation Services" ("Title VI Plan") has been prepared, a
32 33	copy of which is marked Exhibit "A", attached hereto, and incorporated herein by reference; and
34	WHEREAS, the Town's Transit Division has advertised the availability of the Title VI
35	Plan for public participation and solicitation of comments on the Town website and in the
36	Summit Daily News; and
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38	WHEREAS, the Town Council has received and given due consideration to any
39	comments submitted concerning the Town's Title VI Plan; and

WHEREAS, the Town Council of the Town of Breckenridge has reviewed the proposed

Title VI Plan, and finds and determines that it should be approved and adopted as the Town's

required Title VI Plan for the Town's transit system.

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1 2	NOW, THEREFORE, BE IT BRECKENRIDGE, COLORA	RESOLVED BY THE TOWN COUNCIL OF THE TOWN OF ADO, as follows:
3 4 5 6 7 8 9 10	Planning, Improvements, and adopted as the Town of Breck Manager and Transit Manage document and all related certifications.	Town of Breckenridge Title VI Plan Related to Transportation Transportation Services" (Exhibit "A" hereto) is approved and kenridge Title VI Plan for the Town's transit system; and the Town or are authorized, empowered, and directed to execute such difficates and assurances, and to file such document, certificates and dransit Administration and other applicable state or federal agencies
11	Section 2. This re	solution shall become effective upon its adoption.
12 13	RESOLUTION APPR	ROVED AND ADOPTED this 22nd day of October, 2013.
14		TOWN OF BRECKENRIDGE
15 16		
17 18		By
19 20		John G. Warner, Mayor
21	ATTEST:	
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26 27	Town Clerk	
28	APPROVED IN FORM	
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33 34	Town Attorney	Date
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# Town of Breckenridge Title VI Plan

Related to
Transportation Planning, Improvements, and Transportation Services

Endorsed and Approved January 13, 2009 by the:
TOWN OF BRECKENRIDGE
COUNCIL
Resolution No. 1 Series 2009

Updated to meet Circular 4702.1B "Title VI Requirements and Guidelines for Federal Transit Administration Recipients"

Revisions & Additions Endorsed and Approved
October 22, 2013 by the:
TOWN OF BRECKENRIDGE
COUNCIL
Resolution No. 14 Series 2013

Submitted to:
Federal Transit Administration
Region 8
12300 West Dakota Avenue, Suite 310
Lakewood, CO 80228-2583

CDOT Civil Rights & Business Resource Center 4201 East Arkansas Avenue, Room 150 Denver, CO 80222

October 23, 2013

# RECIPIENT INFORMATION

RECIPIENT:

Town of Breckenridge (TOB)

Rural Transit Agency (population under 200,000)

ORIGINAL TITLE VI PROGRAM SUBMISSION: January 13, 2009

ORIGINAL TITLE VI PROGRAM APPROVAL BY FTA: July 13, 2010

This submission is an UPDATE and conforms to FTA Circular 4702.1B

SUBMITTAL DATE:

October 23, 2013

**EXPIRATION YEAR:** 

2016

# CONTACT INFORMATION:

Maribeth Lewis-Baker
Transit Manager
Town of Breckenridge
1105 Airport Road
P.O. Box 168
Breckenridge, CO 80424
maribethL@townofbreckenridge.com

Phone:

970-547-3141

Fax:

970-453-0693

Timothy Gagen
Town Manager
Town of Breckenridge
150 Ski Hill Road
P.O. Box 168
Breckenridge, CO 80424
timg@townofbreckenridge.com

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# I. PROVISION OF TITLE VI ASSURANCES

The TOB hereby certifies that, as a condition of receiving Federal financial assistance from the Department of Transportation under the Urban Mass Transportation Act of 1964, as amended, it will ensure that:

- a. TOB shall submit on an annual basis, their Title VI Assurance, as part of their annual Certification and Assurance submission to the FTA.
- b. No person, on the basis of race, color, or national origin, will be subjected to discrimination in the level and quality of transportation services and transit-related benefits.
- c. TOB will compile, maintain, and submit in a timely manner, Title VI information required by FTA Circular 4702.1B and in compliance with the Department of Transportation's Title VI Regulation, 49 CFR, Part 21.7.
- d. TOB will make it known to the public that those persons or persons alleging discrimination on the basis of race, color, or national origin as it relates to the provision of transportation services and transit-related benefits may file a compliant with the Federal Transit Administration, and/or the U.S. Department of Transportation, and/or the Colorado Department of Transportation.

# II. TITLE VI COMPLIANCE HISTORY

- a. During the course of the last three (3) years, there have not been any lawsuits or complaints received related to Title VI. Currently, there are no outstanding lawsuits or complaints naming the TOB which allege discrimination on the basis of race, color or national origin with respect to transit service or other transit benefits.
- b. Currently the TOB is applying for Section 5311 & 5339 federal financial assistance funding through the Colorado Department of Transportation as a sub-recipient of FTA pass-through assistance funds.
- c. During the course of the last three (3) years, there have not been any civil rights compliance review activities conducted with respect to the TOB and, to the best of our knowledge, there are not presently any ongoing civil rights compliance review activities being conducted with respect to the TOB.
- d. The Town of Breckenridge has not constructed a transit facility within the last three (3) years. There are currently no pending construction projects which would negatively impact minority communities being performed by the TOB.

# III. INCORPORATION OF THE PROGRAM

The Town of Breckenridge (hereinafter referred to as the "TOB" or "Recipient") hereby agrees that, as a condition to receiving any Federal financial assistance from the Department of Transportation, it will comply with Title VI of the Civil Rights Act of 1964, 78 Stat. 252, 42 U.S.C. 2000d-42 U.S.C. 2000d-4 (hereinafter referred to as the "Act"), and all requirements imposed by or pursuant to Title 49, Code of Federal Regulations, Department of Transportation, Subtitle A, Office of the Secretary, Part 21, Nondiscrimination in Federally-Assisted Programs of the Department of Transportation - Effectuation of Title VI of the Civil Rights Act of 1964 (hereinafter referred to as the "Regulations"), and other pertinent directives. No person in the United States shall, on the grounds of race, color or national origin, be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination under any program or activity for which the Recipient receives Federal financial assistance from the Department of Transportation, including the Federal Transit Administration, and HEREBY GIVES ASSURANCE THAT it will promptly take any measures necessary to effectuate this agreement. This assurance is required by subsection 21.7(a) of the Regulations.

More specifically, and without limiting the above general assurance, the Recipient hereby gives the following specific assurances with respect to its Federal Transit Administration program:

- a. That the Recipient agrees that each "program" and each "facility", as defined in subsections 21.23(e) and 21.23(b) of the Regulations will be (with regard to a "program") conducted, or will be (with regard to a "facility") operated, in compliance with all requirements imposed by, or pursuant to, the Regulations.
- b. That the Recipient shall insert the following notification in all solicitations for bids for work or material subject to the Regulations and made in connection with all Federal Transit Administration programs and, in adapted form in all proposals or negotiated agreements:

The TOB, in accordance with Title VI of the Civil Rights Act of 1964, 78 Stat. 252, 42 U.S.C. 2000d to 2000d-4 and Title 49, Code of Federal Regulations, Department of Transportation, Subtitle A, Office of the Secretary, Part 21, Nondiscrimination in Federally-Assisted Programs of the Department of Transportation issued pursuant to such Act, hereby notifies all bidders/proposers that it will affirmatively insure that in any contract entered into pursuant to this advertisement, minority business enterprises will be afforded full opportunity to submit bids in response to the invitation and will not be discriminated against on the grounds of race, color, or national origin in consideration for an award.

- c. That the Recipient shall insert the clauses contained herein as **APPENDIX A** in every contract subject to this Act and the Regulations.
- d. That the Recipient shall insert the clauses contained herein as <u>APPENDIX</u> <u>B</u>, as a covenant running with the land, in any deed from the United States affecting a transfer of real property, structures, or improvements thereon, or interest herein.
- e. That where the Recipient receives Federal financial assistance to construct a facility, or part of a facility, the assurance shall extend to the entire facility and facilities operated in connection therewith.
- f. That where the Recipient receives Federal financial assistance in the form, or for the acquisition of real property or an interest in real property, the assurance shall extend to rights to space on, over or under such property.
- g. That the Recipient shall include the appropriate clauses contained herein as APPENDIX C, as a covenant running with the land, in any future deeds, leases, permits, licenses, and similar agreements entered into by the Recipient with other parties: (a) for the subsequent transfer of real property acquired or improved under Federal Transit Administration programs; and (b) for the construction or use of, or access to, space on, over, or under real property acquired, or improved under Federal Administration programs.
- h. That this assurance obligates the Recipient for the period during which Federal financial assistance is extended to the program, except where the Federal financial assistance is to provide, or is in the form of personal property or real property or interest therein or structures or improvements thereon, in which case the assurance obligates the Recipient or any transferee for the longer of the following periods: (a) the period during which the property is used for a purpose for which the Federal financial assistance is extended, or for another purpose involving the provision of similar services or benefits; or (b) the period during which the Recipient retains ownership or possession of the property.
- i. The Recipient shall provide for such methods of administration for the programs as are found by the Secretary of Transportation or the official to whom he/she delegates specific authority to give reasonable guarantee that it, other interest, and other participants of Federal financial assistance under such program will comply with all requirements imposed or pursuant to the Act, the Regulations and this assurance.
- j. The Recipient agrees that the United States has a right to seek judicial enforcement with regard to any matter arising under the Act, the Regulations, and this assurance.

k. The Recipient assures that the level and quality of transit service and related benefits are provided in a manner consistent with Title VI of the Civil Rights Act of 1964.

THESE ASSURANCES are given in consideration of, and for the purpose of, obtaining any and all Federal grants, loans, contracts, property, discounts or other Federal financial assistance extended after the date hereof to the recipient by the Department of Transportation under the Federal Administration and is binding on it, other recipients, subgrantees, contractors, subcontractors, transferees, successors in interest and other participants in the Federal Transit Administration programs.

The person(s) whose signature appears below, are authorized to sign these assurances on behalf of the grant applicant, recipient, or sub-recipient.

Date:		
	Maribeth Lewis-Baker, Transit Manager Town of Breckenridge (TOB)	
Date:		
	Timothy Gagen, Town Manager Town of Breckenridge (TOB)	

# IV. GENERAL GUIDELINES/REQUIREMENTS

# a. Annual Certification and Assurance

As stated in Section I, TOB shall submit annually, their Title VI assurance, as part of their annual Certification and Assurance submission to the FTA and/or CDOT. The most recent submission for the TOB was approved by Town Council on October 22, 2013 *through Resolution No. 14 Series of 2013* and was executed and submitted to the FTA and CDOT October 23, 2013.

# b. Complaint Procedures

In compliance with 49 CFR Section 21.9(b), TOB has developed procedures for investigating and tracking Title VI complaints filed against them. Such procedures shall be made available to the public upon request. TOB complaint procedures and complaint form are contained herein as **APPENDIX D**.

# c. Record Title VI Activities

In compliance with 49 CFR Section 21.9(b), TOB shall prepare and maintain a list of any active investigations conducted by entities other than the FTA, lawsuits, or complaints naming TOB that allege discrimination on the basis of race, color, or nation origin. Such list shall include:

- 1) Date the investigation, lawsuit, or complaint was filed;
- 2) Summary of the allegation(s);
- 3) The status of the investigation, lawsuit, or complaint; and
- Actions taken by the TOB in response to the investigation, lawsuit, or complaint.

# d. Access for LEP Persons

TOB shall take steps to ensure meaningful access to the benefits, services, information, and other important portions of their programs and activities for individuals who are Limited English Proficient (LEP). TOB will assist persons with limited English proficiency to participate in the transportation planning process. TOB Staff will make every effort to provide translators and document translation, where feasible, upon request. TOB's Limited English Proficiency (LEP) Plan is contained herein as **APPENDIX E**.

#### e. Public Notification

In compliance with 49 CFT Section 21.9(d), TOB shall provide information to the public regarding their Title VI obligations and apprise members of the public of the protections against discrimination afforded to them by the Title VI. TOB complaint procedures and public notification information are contained herein as **APPENDIX D**.

#### f. Additional Information

TOB acknowledges that, at the discretion of the FTA, information other than that which is required by FTA C 4702.1B, may be requested in writing of the TOB, to investigate complaints of discrimination or to resolve concerns about possible noncompliance with Title VI.

#### g. Timely Submission

TOB acknowledges that their Title VI submissions and/or updates thereto, shall be supplied to their FTA Regional Office and/or CDOT once every three (3) years. The submission shall include, but is not limited to:

- A summary of public outreach and involvement activities undertaken since the last submission and a description of steps taken to ensure that minority and low-income people had meaningful access to these activities;
- 2) TOB's process for persons with limited English proficiency (LEP) and the TOB's plan for Language Assistance;
- 3) Title VI Complaint and Tracking procedures;
- 4) A list of any Title VI investigations, complaints or lawsuits filed since the last submission; and
- 5) A copy of TOB's public notice regarding Title VI compliance and public access and instructions to TOB Title VI complaint procedures.
- 6) Service standards, service policies, and monitoring results.

Portions of the Plan which have not changed since the last submission will not be resubmitted, however, TOB shall include a statement to this effect in lieu of copies of the original documents in order to eliminate redundancy in resubmissions.

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#### h. Environmental Analysis of Construction Projects

TOB shall integrate an environmental justice analysis into their National Environmental Policy Act (NEPA) documentation of transit related construction projects of which require NEPA. If a Categorical Exclusion (CE) is performed, TOB shall complete the FTA's standard CE check-list which includes a section on community disruption and environmental justice. While preparing an Environmental Assessment (EA) or Environmental Impact Statement (EIS), TOB shall integrate into their documents, the following:

- A description of the low-income and minority population within the study area affected by the project, and a discussion of the method used to identify this population;
- 2) A discussion of all adverse effects that would affect the identified minority and low-income population;
- A discussion of all positive effects that would affect the identified minority and low-income population;
- 4) A description of all mitigation and environmental enhancement actions incorporated into the project to address the adverse effects, including, but not limited to, any special features of the relocation program that go beyond the requirements of the Uniform Relocation Act and address adverse community effects such as separation or cohesion issues, and the replacement of the community resources destroyed by the project, if applicable;
- 5) A discussion of the remaining effects, if any, and why further mitigation is not proposed; and
- 6) For projects that traverse predominantly minority and low-income and predominantly non-minority and non-low-income areas, a comparison will be completed of mitigation and environmental enhancement actions between the two stated areas. If there is no basis for such a comparison, TOB shall describe why this is so.

#### Public Participation

The TOB shall seek out and consider viewpoints of minority, low-income, and LEP populations in the course of conducting public outreach and involvement activities in regards to proposed transportation decisions. TOB shall make every effort to include the following practices:

- Coordination with individuals, institutions, or organizations and implementing community-based public involvement strategies to reach out to members in the affected minority and/or low-income communities;
- Provision of opportunities for public participation through means other than written communication, such as personal interviews or use of audio or video recording devices to capture oral comments;
- Utilization of locations, facilities and meeting times that are convenient and accessible to low-income and minority communities;
- 4) Utilization of different meeting sizes or formats, or varying the type and number of news media used to announce public participation opportunities; and
- 5) Implementation of DOT's policy guidance regarding TOB's responsibilities to LEP persons.

The person(s) whose signature appears below, are authorized to sign these assurances on behalf of the grant applicant, recipient, or sub-recipient.

Date:	
	Maribeth Lewis-Baker, Transit Manager Town of Breckenridge (TOB)
Date:	
	Timothy Gagen, Town Manager Town of Breckenridge (TOB)



## Town of Breckenridge Contract Clauses for Insertion APPENDIX A, B, and C

Endorsed and Approved October 22, 2013 by the: TOWN OF BRECKENRIDGE COUNCIL

Submitted to:

Federal Transit Administration Region 8 12300 West Dakota Avenue, Suite 310 Lakewood, CO 80228-2583

October 23, 2013

#### **APPENDIX A - TITLE VI PLAN**

(to be inserted into every contract subject to Title VI)

The Town of Breckenridge is herein referred to as the "TOB"

During the performance of this contract, the contractor, for itself, its assignees and successors in interest (hereinafter referred to as the "contractor") agrees as follows:

- 1) <u>Compliance with Regulations</u>: The contractor shall comply with the Regulations relative to nondiscrimination in federally assisted programs of the Department of Transportation (hereinafter, "DOT") Title 49, Code of Federal Regulations, Part 21, as they may be amended from time to time, (hereinafter referred to as the Regulations), which are herein incorporated by reference and made a part of this contract.
- 2) Nondiscrimination: The contractor, with regard to the work performed by it during the contract, shall not discriminate on the grounds of race, color, or national origin in the selection and retention of subcontractors, including procurements of materials and leases of equipment. The contractor shall not participate either directly or indirectly in the discrimination prohibited by Section 21.5 of the Regulations, including employment practices when the contract covers a program set forth in Appendix B of the Regulations.
- Solicitations for Subcontracts, Including Procurements of Materials and Equipment: In all solicitations either by competitive bidding or negotiation made by the contractor for work to be performed under a subcontract, including procurements of materials or leases of equipment, each potential subcontractor or supplier shall be notified by the contractor of the contractor's obligations under this contract and the Regulations relative to nondiscrimination on the grounds of race, color, or national origin.
- 4) Information and Reports: The contractor shall provide all information and reports required by the Regulations or directives issued pursuant thereto, and shall permit access to its books, records, accounts, other sources of information, and its facilities as may be determined by the <u>TOB</u> or the <u>FEDERAL TRANSIT ADMINISTRATION</u> to be pertinent to ascertain compliance with such Regulations, orders and instructions. Where any information required of a contractor is in the exclusive possession of another who fails or refuses to furnish this information the contractor shall so certify to the <u>TOB</u>, or the <u>FEDERAL TRANSIT ADMINISTRATION</u> as appropriate, and shall set forth what efforts it has made to obtain the information.
- 5) Sanctions for Noncompliance: In the event of the contractor's noncompliance with nondiscrimination provision of this contract, the <u>TOB</u> shall impose contract sanctions as it or the <u>FEDERAL TRANSIT ADMINSTRATION</u> may determine to be appropriate, including but not limited to:
  - a) Withholding of payments to the contractor under the contract until the contractor complies: and/or
  - b) Cancellation, termination, or suspension of the contract, in whole or in part.

#### **APPENDIX A - TITLE VI PLAN (Continued)**

(to be inserted into every contract subject to Title VI)

6) Incorporation of Provisions: The contractor shall include the provisions of paragraphs (1) through (6) in every subcontract, including procurements of materials and leases of equipment, unless exempt by the Regulations, or directives issued pursuant thereto. The contractor shall take such action with respect to any subcontract or procurement as the <u>TOB</u> or the <u>FEDERAL TRANSIT ADMINISTRATION</u> may direct as a means of enforcing such provisions including sanctions for noncompliance: Provided, however, that in the event a contractor becomes involved in, or is threatened with, litigation with a subcontractor or supplier as a result of such direction, the contractor may request the <u>TOB</u> to enter into such litigation to protect the interests of the <u>TOB</u>, and, in addition, the contractor may request the United States to enter into such litigation to protect the interests of the United States.

#### **APPENDIX B - TITLE VI PLAN**

(to be inserted into real property transactions)

The Town of Breckenridge is herein referred to as the "TOB"

The following clauses shall be included in any and all deeds effecting or recording the transfer of real property, structures or improvements thereon, or interest therein from the United States.

#### (GRANTING CLAUSE)

NOW, THEREFORE, the Department of Transportation, as authorized by Law, and upon the condition that the <u>TOB</u> will accept title to the Lands and maintain the project constructed thereon, in accordance with <u>THE STATE OF COLORADO</u>, the Regulations for the Administration of <u>PROGRAM</u> and the policies and procedures prescribed by <u>FEDERAL TRANSIT ADMINISTRATION</u> of the Department of Transportation and, also in accordance with and in compliance with all requirements imposed by or pursuant to Title 49, Code of Federal Regulations, Department of Transportation, Subtitle A, Office of the Secretary, Part 21, Nondiscrimination in Federally-Assisted Programs of the Department of Transportation (hereinafter referred to as the Regulations) pertaining to and effectuating the provisions of Title VI of the Civil Rights Act of 1964 (78 Stat. 252; 42 U.S.C. 2000d to 2000d-4), does hereby remise, release, quitclaim and convey unto the <u>TOB</u> all the right, title and interest of the Department of Transportation in and to said lands described in Exhibit "A" attached hereto and made a part hereof.

#### (HABENOUM CLAUSE)

TO HAVE AND TO HOLD said lands and interests therein unto the <u>TOB</u> and its successors forever, subject, however, to the covenants, conditions, restrictions and reservations herein contained as follows, which will remain in effect for the period during which the real property or structures are used for a purpose for which Federal financial assistance is extended or for another purpose involving the provision of similar services or benefits and shall be binding on the <u>TOB</u>, its successors and assigns.

The <u>TOB</u>, in consideration of the conveyance of said lands and interests in lands, does hereby covenant and agree as a covenant running with the land for itself, its successors and assigns, that (1) no person shall on the grounds of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination with regard to any facility located wholly or in part on, over or under such lands hereby [,] [and]\* (2) that the <u>TOB</u> shall use the lands and interest in lands and interests in lands so conveyed, in compliance with all requirements imposed by or pursuant to Title 49, Code of Federal Regulations, Department of Transportation, Subtitle A, Office of the Secretary, Part 21, Nondiscrimination in Federally-Assisted Programs of the Department of Transportation - Effectuation of Title VI of the Civil Rights Act of 1964, and as said Regulations may be amended, and (3) that in the event of breach of any of the above mentioned nondiscrimination conditions, the Department shall have a right to re-enter said lands and facilities on said land, and the above described land and facilities shall thereon revert to and vest in and become the absolute property of the Department of Transportation and its assigns as such interest existed prior to this instruction. \*

\* Reverter clause and related language to be used only when it is determined that such a clause is necessary in order to effectuate the purposes of Title VI of the Civil Rights Act of 1964.

#### APPENDIX C - TITLE VI PLAN

(to be inserted into Federally funded real property transactions or improvements)

The Town of Breckenridge Village is herein referred to as the "TOB"

The following clauses shall be included in all deeds, licenses, teases, permits, or similar instruments entered into by the **TOB** pursuant to the provisions of Assurance 7(a).

The (grantee, licensee, lessee, permitee, etc., as appropriate) for herself/himself, his/her heirs, personal representatives, successors in interest, and assigns, as a part of the consideration hereof, does hereby covenant and agree (in the case of deeds and leases add "as a covenant running with the land") that in the event facilities are constructed, maintained, or otherwise operated on the said property described in this (deed, license, lease, permit, etc.) for a purpose for which a Department of Transportation program or activity is extended or for another purpose involving the provision of similar services or benefits, the (grantee, licensee Lessee, permitee, etc.) shall maintain and operate such facilities and services in compliance with all other requirements imposed pursuant to Title 49, Code of Federal Regulations, Department of Transportation, Subtitle A, Office of the Secretary, Part 21, Nondiscrimination of Federally-Assisted Programs of the Department of Transportation - Effectuation of Title VI of the Civil Rights Act of 1964, and as said Regulations may be amended.

(Include in licenses, leases, permits, etc.)\*

That in the event of breach of any of the above nondiscrimination covenants, the <u>TOB</u> shall have the right to terminate the (license, lease, permit, etc.) and to re-enter and repossess said (licenses, lease, permit, etc.) to re-enter and repossess said land and facilities thereon, and hold the same as if said (license, lease, permit, etc) had never been made or issued.

(Include in deeds)\*

That in the event of breach of any of the above nondiscrimination covenants the <u>TOB</u> shall have the right to re-enter said lands and facilities thereon, and the above described lands and facilities shall thereupon revert to and vest in and become the absolute property of the <u>TOB</u> and its assigns.

The following shall be included in all deeds, licenses, leases, permits, or similar agreements entered into by the <u>TOB</u> pursuant to the provisions of Assurance 7(b).

The (grantee, licensee, lessee, permitee, etc., as appropriate) for herself/himself, his/her personal representatives, successors in interest, and assigns, as a part of the consideration hereof, does hereby covenant and agree (in case of deeds, and leases add "as a covenant running with the land") that (1) no person on the ground of race, color, or national origin shall be excluded form participation in, be denied the benefits of, or be otherwise subjected to discrimination in the use of said facilities, (2) that in the construction of any improvements on, over or under such land and the furnishing services thereon, no person on the grounds of race, color, or national origin shall be excluded from the participation in, be denied, the benefits of, or be otherwise subjected to discrimination, and (3) that the (grantee, licensee, lessee, permitee, etc.) shall use the premises in compliance with all other requirements imposed by or pursuant to Title 49, Code of Federal Regulations, Department of Transportation, Subtitle A, Office of the Secretary, Part 21, Nondiscrimination in Federally-Assisted Programs of the Department of Transportation - Effectuation of Title VI of the Civil Rights Act of 1964, and as said Regulations may be amended.

# APPENDIX C - TITLE VI PLAN (Continued) (to be inserted into Federally funded real property transactions or improvements)

(Include in licenses, leases, permits, etc.)\*

That in the event of breech of any of the above nondiscrimination covenants, the <u>TOB</u> shall have the right to terminate the (license, lease, permit, etc.) and to re-enter and repossess said land and the facilities as thereon, and hold the same as if said (license, lease, permit, etc.) had never been made or issued.

(Include in deeds)\*

That in the event of breach of any of the above nondiscrimination covenants, the <u>TOB</u> shall have the right to re-enter said land and facilities thereon, and the above described lands and facilities shall thereupon revert to and vest in and become the absolute property of the <u>TOB</u> and its assigns.

\* Reverter clause and related language to be used only when it is determined that such a clause is necessary in order to effectuate the purpose of Title VI of the Civil Rights Act of 1964.



# Town of Breckenridge Public Notice of Rights / Complaint Process APPENDIX D

Endorsed and Approved October 22, 2013 by the: TOWN OF BRECKENRIDGE COUNCIL

Submitted to:

Federal Transit Administration Region 8 12300 West Dakota Avenue, Suite 310 Lakewood, CO 80228-2583

October 23, 2013

#### APPENDIX D

## TITLE VI PUBLIC NOTICE OF RIGHTS / COMPLAINT PROCESS TOWN OF BRECKENRIDGE, COLORADO (TOB)

#### Public Notice of Rights

The following statement shall be posted on site at the TOB office, the TOB Transit Center, on the TOB website (<a href="www.breckfreeride.com">www.breckfreeride.com</a>); permanently displayed on public transit vehicles; and other appropriate materials made available to the public: (Documents will be translated into languages other than English, upon request.)

Non-Discrimination - Your Rights Under Title VI of the Civil Rights Act of 1964
The United States Department of Transportation (DOT) ensures full compliance with Title VI of the Civil Rights Act of 1964 by prohibiting discrimination against any person on the basis of race, color or national origin in the provisions of benefits and services resulting from federally assisted programs and activities. Any person, who believes the Town of Breckenridge (TOB) has violated his /her Title VI protections or would like additional information regarding the statutes or about our Title VI Plan, should contact the TOB Transit Division at 970-547-3141 or email transit@townofbreckenridge.com. TOB has also developed a policy to assist individuals who are Limited English Proficient (LEP). Translation services, in order to assist LEP individuals, shall be made available to TOB's customers upon request. TOB's Title VI policy, complaint procedures and LEP Plan shall be made available upon request by contacting the TOB Free Ride Transit System at the above-noted information. For Federal Title VI information, please contact the Federal Transit Administration (FTA), Region 8 at 720-963-3300. Federal Title VI information, including filing complaints, can also be accessed on the FTA web site at: www.fta.dot.gov.

A single sentence will be provided in Spanish for people to request information in Spanish.

In 2013, a notice to beneficiaries was included on every Free Ride bus stop sign. A larger copy of the notice is included at the end of this section.



## <u>Title VI Information, Limited English Proficient (LEP) information and Complaint Process (for printed materials, website, and other mediums upon request)</u>

The Town of Breckenridge (TOB) grants all citizens equal access to all its public transportation services. It is further the intent of the TOB that all citizens are aware of their rights to such access. This is designed to serve as an educational tool for citizens so that they may understand one of the civil rights laws that protect their benefit of the TOB programs and services, specifically, as it relates to Title VI of the Civil Rights Act of 1964.

#### What is Title VI?

Title VI is a section of the Civil Rights Act of 1964 requiring that "No person in the United States shall on the grounds of race, color or national origin, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving federal financial assistance." Note that Title VI does not address gender discrimination. It only covers race, color, and national origin. Other Civil Rights laws prohibit gender discrimination.

#### What is LEP?

As part of Title VI requirements, the TOB has developed a Limited English Proficiency (LEP) Plan to help identify reasonable steps to provide language assistance for LEP persons seeking meaningful access to TOB services as required by Executive Order 13166 "Improving Access to Services for Persons With Limited English Proficiency," reprinted at 65 FR 50121 (August 16, 2000). A Limited English Proficiency person is one who does not speak English as their primary language and who has a limited ability to read, speak, write, or understand English.

The person(s) whose signature appears below, are authorized to sign these assurances on behalf of the grant applicant, recipient, or sub-recipient.

#### TOB's Complaint and Investigation Procedures

These procedures cover all complaints filed under Title VI of the Civil Rights Act of 1964, Section 504 of the Rehabilitation Act of 1973, and the Americans with Disabilities Act of 1990, for alleged discrimination in any program or activity administered by the TOB.

These procedures do not deny the right of the complainant to file formal complaints with other State or Federal agencies or to seek private counsel for complaints alleging discrimination. Every effort will be made to obtain early resolution of complaints at the lowest level possible. The option of informal mediation meeting(s) between the affected parties and the TOB may be utilized for resolution. Any individual, group of individuals or entity that believes they have been subjected to discrimination prohibited under Title VI and related statutes may file a complaint.

The following measures will be taken to resolve Title VI complaints:

A formal complaint must be filed within calendar 180 days of the alleged occurrence. Complaints shall be in writing and signed by the individual or his/her representative, and will include the complainant's name, address and telephone number; name of alleged discriminating official, basis of complaint (race, color, or national origin) and the date of alleged act(s). A statement detailing the facts and circumstances of the alleged discrimination must accompany all complaints.

The TOB strongly encourages the use of the attached <u>TOB Title VI Complaint Form</u> when filing official complaints.

The preferred method is to file your complaint in writing using the <u>TOB Title VI Complaint</u> <u>Form</u>, and sending it to:

# APPENDIX D (Continued) TITLE VI PUBLIC NOTICE OF RIGHTS / COMPLAINT PROCESS TOWN OF BRECKENRIDGE, COLORADO (TOB)

Title VI Coordinator Town of Breckenridge Free Ride Transit System P.O. Box 168 Breckenridge, CO 80424

- 2) In the case where a complainant is unable or incapable of providing a written statement, a verbal complaint of discrimination may be made to the TOB Title VI Coordinator. Under these circumstances, the complainant will be interviewed, and the TOB Title VI Coordinator will assist the Complainant in converting the verbal allegations to writing.
- 3) When a complaint is received, the Title VI Coordinator will provide written acknowledgment to the Complainant, within ten (10) calendar days by registered mail.
- 4) If a complaint is deemed incomplete, additional information will be requested, and the Complainant will be provided 60 calendar days to submit the required information. Failure to do so may be considered good cause for a determination of no investigative merit.
- 5) Within 15 calendar days from receipt of a complete complaint, the TOB will determine its jurisdiction in pursuing the matter and whether the complaint has sufficient merit to warrant investigation. Within five (5) calendar days of this decision, the TOB Transit Manager or his/her authorized designee will notify the Complainant and Respondent, by registered mail, informing them of the disposition.
  - a. If the decision is not to investigate the complaint, the notification shall specifically state the reason for the decision.
  - b. If the complaint is to be investigated, the notification shall state the grounds of the TOB's jurisdiction, while informing the parties that their full cooperation will be required in gathering additional information and assisting the investigator.
- 6) When the TOB does not have sufficient jurisdiction, the TOB Transit Manager or his/her authorized designee will refer the complaint to the appropriate State or Federal agency holding such jurisdiction.
- 7) If the complaint has investigative merit, the TOB Transit Manager or his/her authorized designee will instruct the Title VI Coordinator to fully investigate the complaint. A complete investigation will be conducted, and an investigative report will be submitted to the Transit Manager within 60 calendar days from receipt of the complaint. The report will include a narrative description of the incident, summaries of all persons interviewed, and a finding with recommendations and conciliatory measures where appropriate. If the investigation is delayed for any reason, the Title VI Coordinator will notify the appropriate authorities, and an extension will be requested.
- 8) The TOB Transit Manager or his/her authorized designee will issue letters of finding to the Complainant and Respondent within 90 calendar days from receipt of the complaint.

#### APPENDIX D (Continued)

## TITLE VI PUBLIC NOTICE OF RIGHTS / COMPLAINT PROCESS TOWN OF BRECKENRIDGE, COLORADO (TOB)

9) If the Complainant is dissatisfied with the TOB's resolution of the complaint, he/she has the right to file a complaint with the:

Federal Transit Administration Region 8 Attn: Civil Rights Officer 12300 West Dakota Avenue Suite 310 Lakewood, CO 80228 720-963-3300 Fax 720-963-3333

FTA Complaint procedures can also be found on the FTA web site at: <a href="www.fta.dot.gov">www.fta.dot.gov</a>. These procedures are also outlined in FTA Circular 4702.1B, Chapter IX.

#### **APPENDIX D (Continued)**

# TITLE VI PUBLIC NOTICE OF RIGHTS / COMPLAINT PROCESS/ COMPLAINT FORM TOWN OF BRECKENRIDGE, COLORADO (TOB)



# Title VI Complaint Form

#### **Complaint Form**

Instructions: If you would like to submit a Title VI complaint to the Town of Breckenridge (TOB) Free Ride Transit System, please fill out the form below and send it to: TOB Free Ride Transit System, Attn: Title VI Coordinator, P.O. Box 168, Breckenridge, CO 80424. For questions or a full copy of TOB's Title VI policy and complaint procedures call 970-547-3141 or email <a href="mailto:transit@townofbreckenridge.com">transit@townofbreckenridge.com</a>.

Name (Complainant):		
2. Phone:	3. Home address	(street no., city, state, zip):
4. If applicable, name of per	rson(s) who allegedly discrim	inated against you:
5. Location and position of p	person(s) if known:	6. Date of incident:
7. Discrimination because of	of:	
Race		
National origin		
Color		
Other	Please specify:	

discriminated against.	Indicate who was involved. Be	nappened and how you believe you were sure to include how you feel other persons tten material pertaining to your case.
9. Why do you believe	these events occurred?	
10. What other informa	ation do you think is relevant to	the investigation?
11. How can this/these	e issue(s) be resolved to your s	atisfaction?
12. Please list below a clarify your complaint		or additional information to support or
Name:	Address:	Phone number:

federal or state cou				
Yes	ı	No		
If yes, check all tha	t apply:			
Federal ag	ency	Federal court	State co	urt
Local ager	ю	State agency		
agency/court where	the compl	aint was filed.		t a contact person at the
	the compl	aint was filed.	nformation abou	t a contact person at the Phone number:
agency/court where	the compl	aint was filed.		

In the case where a complainant is unable or incapable of providing a written statement, a verbal complaint of discrimination may be made to the TOB Title VI Coordinator. Under these circumstances, the complainant will be interviewed, and the TOB Title VI Coordinator will assist the Complainant in converting the verbal allegations to writing.

A translator will be provided for persons with Limited English Proficiency to assist with the process.

# Non-Discrimination – Your Rights Under Title VI of the Civil Rights Act of 1964 - No discriminación - Sus derechos en virtud del título VI del Acta de Derechos Civiles de 1964

- regard to race, color, and national origin in accordance with Title VI of the Civil Rights Act. Any person who believes he or she has been aggrieved by any unlawful discriminatory The Town of Breckenridge operates its transportation program and services without practice under Title VI may file a complaint with the Town of Breckenridge.
- For more information on the Town of Breckenridge's civil rights program, the obligations, transit@townofbreckenridge.com; or visit our administrative office at 1105 Airport Road, Breckenridge, Colorado 80424. Visit the Title VI page on our website for additional and the procedures to file a complaint, contact 970-547-3140; or send an email to information at www.BreckFreeRide.com
- A complainant may file a complaint directly with the Federal Transit Administration by contacting the Office of Civil Rights, Attention: Title VI Program Coordinator, East Building, 5th Floor-TCR, 1200 New Jersey Ave., SE, Washington, DC 20590
- If information is needed in another language contact, 970-547-3140
- Si información es necesitada en otro contacto del idioma, el 970-547-3140









# TITLE VI / LEP COMPLAINT LOG

January 1, 2008 to December 31, 2008 - NONE

January 1, 2009 to December 31, 2009 - NONE

January 1, 2010 to December 31, 2010 - NONE

January 1, 2011 to December 31, 2011 - NONE

January 1, 2012 to December 31, 2012 - NONE

January 1, 2013 to date - NONE



### Town of Breckenridge Limited English Proficiency (LEP) Plan APPENDIX E

Endorsed and Approved October 22, 2013 by the: TOWN OF BRECKENRIDGE COUNCIL

Submitted to:
Federal Transit Administration
Region 8
12300 West Dakota Avenue, Suite 310
Lakewood, CO 80228-2583

October 23, 2013

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#### I INTRODUCTION

The purpose of this limited English proficiency policy guidance is to clarify the responsibilities of recipients of federal financial assistance from the U.S. Department of Transportation (DOT) and assist them in fulfilling their responsibilities to limited English proficient (LEP) persons, pursuant to Title VI of the Civil Rights Act of 1964 and implementing regulations. It was prepared in accordance with **Title VI of the Civil Rights Act of 1964, 42 U.S.C. 2000d, et seq.**, and its implementing regulations provide that no person shall be subjected to discrimination on the basis of race, color, or national origin under any program or activity that receives federal financial assistance, and;

#### II EXECUTIVE ORDER 13166

Executive Order 13166 "Improving Access to Services for Persons With Limited English Proficiency," reprinted at 65 FR 50121 (August 16, 2000), directs each Federal agency that is subject to the requirements of Title VI to publish guidance for its respective recipients clarifying that obligation. Executive Order 13166 further directs that all such guidance documents be consistent with the compliance standards and framework detailed in the Department of Justice's (DOJ's) Policy Guidance entitled "Enforcement of Title VI of the Civil Rights Act of 1964--National Origin Discrimination Against Persons With Limited English Proficiency." (See 65 FR 50123, August 16, 2000 DOJ's General LEP Guidance). Different treatment based upon a person's inability to speak, read, write, or understand English may be a type of national origin discrimination.

Executive Order 13166 applies to all federal agencies and all programs and operations of entities that receive funding from the federal government, including state agencies, local agencies such as the Town of Breckenridge (TOB), and governments, private and non-profit entities, and sub-recipients.

#### III PLAN SUMMARY

The TOB has developed this Limited English Proficiency Plan (LEP) to help identify reasonable steps to provide language assistance for LEP persons seeking meaningful access to TOB services as required by Executive Order 13166. A Limited English Proficiency person is one who does not speak English as their primary language and who has a limited ability to read, speak, write, or understand English.

This plan details procedures on how to identify a person who may need language assistance, the ways in which assistance may be provided, training staff, how to notify LEP persons that assistance is available, and information for future plan updates.

In developing the plan while determining the TOB's extent of obligation to provide LEP services, the TOB undertook a U.S. Department of Transportation four factor LEP

analysis which considers the following: 1) The number or proportion of LEP persons eligible in the TOB service area who maybe served or likely to encounter an TOB program, activity, or service; 2) the frequency with which LEP individuals come in contact with an TOB services; 3) the nature and importance of the program, activity or service provided by the TOB to the LEP population; and 4) the resources available to the TOB and overall costs to provide LEP assistance. A brief description of these considerations is provided in the following section.

#### IV FOUR FACTOR ANALYSES

1. The number or proportion of LEP persons eligible in the TOB service area who maybe served or likely to encounter a TOB program, activity, or service

The TOB examined the US Census report from 2010 (the Town of Breckenridge was included in an American Community Surveys) and was able to determine that approximately 7.6%, or 314 people spoke a language other than English. Of the 314 people reporting they speak other languages than English, 102 or 2.46% of respondents either speak English "not well" or "not at all." This is an increase of (2) people since the 2000 US Census report.

In addition, to assist us in gauging the linguistics of the community, we requested enrollment information from the Summit County School District for the two local elementary schools. That data showed 7.5% of the enrolled students are participating in the English Learners Program. The school data may be disproportionally higher because most families likely have more than one student enrolled. (See <u>SUB-APPENDIX A</u> TOB Languages Spoken at Home Chart & Local School Enrollment).

2. The frequency with which LEP individuals come in contact with a TOB program, activity, or service

The TOB regularly assesses the frequency of which staff and drivers have or could possibly have contact with LEP persons. This includes documenting phone inquiries and verbally surveying drivers. The TOB has never had a request for interpreters, either on the bus or for meetings. The TOB provides, on its own accord, the public transportation use policy documents and bus schedules translated into Spanish. The TOB has had zero requests for other translated TOB documents. The staff and drivers have had very little contact with LEP individuals. Most of our foreign tourists that visit the TOB service area are bi-lingual. We conduct bi-annual on-board customer surveys to determine if our ridership demographics have changed.

3. The nature and importance of the program, activity, or service provided by the TOB to LEP community

There is no large geographic concentration of any one type of LEP individuals in the TOB service area. The overwhelming majority of the population, 92.4% or 3,819 speak only English. The Spanish speaking population appears to be bi-lingual with only 2.46% or 102 individuals reporting that they speak English "less than very well".

The community has one social organization, the Family and Intercultural Resource Center, providing outreach services to LEP individuals within the TOB service area. We provide service information to that organization to assist with their outreach efforts and to ensure we are meeting the needs of our LEP population.

#### 4. The resources available to the TOB and overall costs

The TOB assessed its available resources that could be used for providing LEP assistance. This included identifying how much a professional interpreter and translation service would cost on as needed basis, which documents would be the most valuable to be translated if and when the populations supports the mandated need, taking an inventory of available organizations that the TOB could partner with for outreach and translation efforts, and what level of staff training is needed to be provided. TOB Transit budgets approximately \$5,000 per year for the support of our LEP Plan.

After analyzing the four factors, the TOB developed the plan outlined in the following section for assisting persons of limited English proficiency.

#### V LIMITED ENGLISH PROFICIENCY PLAN OUTLINE

- a) How to Identify an LEP Person who Needs Language Assistance Below are tools to help identify persons who may need language assistance:
- Examine records requests for language assistance from past meetings and events to anticipate the possible need for assistance at upcoming meetings;
- When TOB sponsored workshops or conferences are held, post on the public notices contact information for people with special needs and/or required translation. Also set up a sign-in sheet table, have a staff member greet and briefly speak to each attendee. To informally gauge the attendee's ability to speak and understand English, we will ask a question that requires a full sentence reply;
- Have the Census Bureau's "I Speak Cards" at the workshop or conference signin sheet table (contained herein as <u>SUB-APPENDIX B</u>). While staff may not be
  able to provide translation assistance at that particular day's meeting, the cards
  are an excellent tool to identify language needs for future meetings. Also, have
  the cards available at the TOB Transit Office and Customer Service Area; and
- Frequently survey transit operators and other first line staff of any direct or indirect contact with LEP individuals.
- Transit Operators will be trained to recognize people who appear to be confused and may be of need for some assistance. (Language barrier related or not)

- b) <u>Language Assistance Measures</u> The TOB has or will implement the following LEP procedures. The creation of these steps are based on the very low percentage of persons speaking other languages or not speaking English at least "well," and the lack of resources available in the TOB service area:
- Census Bureau's "I Speak Cards" are to be located at the TOB Transit Customer Service locations at all times.
- The computer(s) located at the TOB Transit office have AltaVista Babel Fish, Bing Translator, or Google Translate added to the favorites listing for easy access via Microsoft Internet Explorer for the translations of blocks of texts.
- Supervisors will have an Android tablet with the Google Translate App. This will aid the TOB staff in the interpretation of services on a one-on-one basis for LEP individuals visiting the TOB Transit Center.
- When the TOB Transit hosts public meetings or conferences and a special need is identified in advance, TOB will make every effort to have a translator available at the meeting. Our public meeting notices shall have a translation available sentence in Spanish and a phone number to arrange for such service.
- The Breck Free Ride website was redesigned in 2013 and the Google Translate feature was incorporated into the website design as an added feature.
- When an interpreter is needed, in person or on the telephone, and the TOB staff
  has exhausted the above options, staff will first attempt to determine what
  language is required. Staff shall use the telephone interpreter service Language
  Line Services at <a href="http://www.languageline.com">http://www.languageline.com</a>. On the Language Line home page
  the staff will select the Need an Interpreter Now link and follow the directions to
  receive and access code.
- c) <u>TOB Staff Training</u> All TOB transit staff will be provided with the LEP Plan and will be educated on procedures to follow. This information will also be part of the TOB staff orientation process for new hires. Training topics are listed below:
- Understanding the Title VI policy and LEP responsibilities;
- What language assistance services the TOB offers;
- Use of LEP "I Speak Cards";
- How to access translation programs via the transit computer(s) in the TOB Transit Office;

- How to use the tablet and the Google Translate App;
- How to use the Language Line interpretation and translation services;
- Documentation of all language assistance requests;
- How to handle a Title VI and/or LEP complaint (this process is contained in <u>APPENDIX D of the TOB Title VI Plan</u>)
- Annual classroom instruction using the Colorado Department of Transportation's "Basic Spanish for Transit Employees" program or a Spanish instructor for basic vocabulary and common transit phrases in Spanish
- d) <u>Outreach Techniques</u> Due to the lack of LEP population and resources available in the service area, the TOB does not have an overly formal practice of outreach techniques. However, the following are a few options that the TOB will incorporate for LEP outreach as the need arises:
- If staff knows that they will be presenting a topic that could be of potential importance to an LEP person or if staff will be hosting a meeting or a workshop in a geographic location with a known concentration of LEP persons, meeting notices, fliers, advertisements, and agendas will be printed in an alternative language, based on known LEP population in the area.
- When running a general public meeting notice, staff will insert the clause, based on the LEP population and when relevant, that translates into "A (insert alternative Language) translator will be available". For example: "<u>Un traductor del</u> <u>idioma español estará disponible</u>" This means "<u>A Spanish translator will be</u> available".
- Key print materials, including but limited to schedules and maps, will be translated and made available at the TOB Transit Center and on board transit vehicles. When a specific and concentrated LEP population is identified, we will make every effort to include the community. The TOB Transit Department will provide updated materials to the Family and Intercultural Resource Center to use for their outreach services as they are implemented. The Use Policies for the public transportation system are on public display both in English and Spanish at the Transit Center.
- e) Monitoring and Updating the LEP Plan This plan is designed to be flexible and is one that can be easily updated. At a minimum, the TOB will follow the Title VI Program update schedule for the LEP Plan. However, major updates

most likely will not occur until the next Census in 2020 unless the TOB finds it necessary and crucial for an update before such time.

Each update should examine all plan components such as:

- How many LEP persons were encountered?
- Were their needs met?
- What is the current LEP population in TOB service area?
- Has there been a change in the types of languages where translation services are needed?
- Is there still a need for continued language assistance for previously identified TOB programs? Are there other programs that should be included?
- Have the TOB's available resources, such as technology, staff, and financial costs changed?
- · Has the TOB fulfilled the goals of the LEP Plan? and
- · Were any complaints received?
- f) <u>Dissemination of the TOB Limited English Proficiency Plan</u> The TOB includes the LEP Plan with its Title IV Policy and Complaint Procedures. The TOB's Notice of Rights under Title VI to the public is posted in the TOB office, TOB Transit Center, on all TOB vehicles, on all TOB Bus Stops, and in selected printed materials. A statement in Spanish that indicates if information is needed in another language and contact information is included.

Any person, including social service, non-profit, and law enforcement agencies and other community partners with internet access will be able to access the plan.

Copies of the LEP Plan will be provided, on request, to any person(s) requesting the document via phone, in person, by mail or email. LEP persons may obtain copies/translations of the plan upon request.

Any questions or comments regarding this plan should be directed to the TOB Title VI Coordinator. That individual may be contacted at the coordinates listed below:

TOB Title VI Coordinator Town of Breckenridge Free Ride Transit System P.O. Box 168 Breckenridge, CO 80424 Phone: 970-547-3141

Fax: 970-453-0643

Email: transit@townofbreckenridge.com

#### **SUB-APPENDIX A**

TOB Languages Spoken at Home Chart

# TOB Languages Spoken at Home Based on 2010 Census (ACS Data)

LANGUAGE SPOKEN AT HOME BY ABILITY TO SPEAK ENGLISH FOR THE POPULATION 5 YEARS AND OVER	Total	Percent of population	
Total resident population 5 years and over:	4,133	100.00%	
Speak only English	3,819	92.4%	
Language other than English	314	7.6%	
Speak English less than "very well"	102	2.46%	
Speak Spanish	265	6.4%	
Speak English less than "very well"	95	36%	
Speak Other Indo-European Languages	29	0.7%	
Speak English less than "very well"	4	14%	
Speak Asian and Pacific Island Languages	20	0.5%	
Speak English less than "very well"	3	16%	

Final Findings on Town of Breckenridge "Non" or "Limited" English Speakers:

There is a very small population of potential TOB riders or current riders who speak Spanish/Other Languages, and those that do, the majority speak English "very well" and "well."

#### Breckenridge School Enrollment as of October 1, 2012 Summit County School District

The Town of Breckenridge has two local elementary schools, Breckenridge Elementary and Upper Blue Elementary. As a whole, there are 529 elementary students attending school in Breckenridge. There are 127 students eligible for free or reduced school lunches. That is a 24% poverty rate. There are 40 students participating in the English Language Learners program (7.5% of the student body). This program supports students whose primary language at home is not English and they do not have sufficient language skills in English for their success in education. The numbers may be disproportionally high compared to the community because many families likely have more than one student enrolled in the local school system.

The table below shows the breakdown of enrollment demographics on the Official County Day (October 1, 2012)

School	Am. Indian /Alaska Native	Asian Islander	Black (Not Hispanic)	Hispanic	White (Not Hispanic)	Native Hawaiian/ Pacific Islander	Two or More Categories	Total
Breckenridge	0	2	1	16	187	0	5	211
Upper Blue	0	2	0	83	220	0	7	312

Note: The demographics collected do not reflect any students who were absent on the official Count Day.

# SUB-APPENDIX B FREE RIDE PROCEDURES FOR LIMITED ENGLISH PROFICIENCY

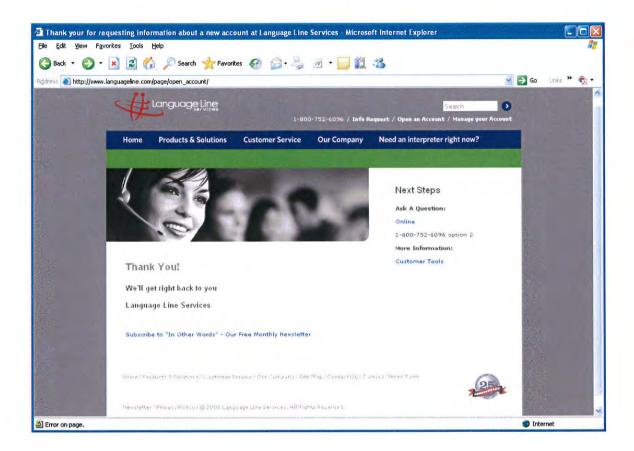
1. USE THE "I SPEAK" CARD TO IDENTIFY THE PERSON'S LANGUAGE

Census Bureau's "I Speak Cards"

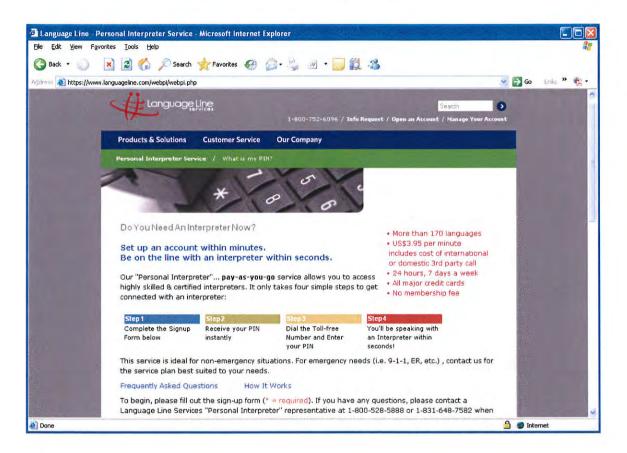
Census 2000	U.S. Department of Commerce: 112	
يع اذا كنت تقرأ أو تتحدث العربية.		Arabic
ինի խոսում ենջ նչում կատարել ենի խոսում կամ կարդում եջ	ջ այս քառակուսում, Հայերե՛ս:	Armonian
হাদ আপাট ৰংল পড়েন হা ৰাজ্য	হ হছে এই বাকে দাণ দীন	Bengali
្នា ស្ថិយបើរបន់ទីក្រុមនោះ ក្នុងនិងមាន វិត្តនេះនេ	រាណ ខ្មែរ។	Cambodian
Mai.sa i kahhon kormu un tsitai	pat un sang i Chamorro.	Chamorro
□ 対果係具有學文別捷和會新能	方,请在本套格内標上X記號。	Chinase
Make kazye sa a si ou li oswa o	u pale kreyði ayisyen.	Creole
Označite ovaj kvadratić ako čite	ne ili govorite brvatski jezik.	Croatian (Serbo Croatian)
Zaškninėw tuto kolonku, pokud	čiote a hovoříte česky.	Czech
Kruis dit vakja aan als u Nederb	ands kunt lezen of spreken.	Dutch
Murk this box if you read or spe	ak English.	English
ن در هستنین. این مربع را علامت بگذارید.	اگر خواندن يغوشش فارسم	Farsi

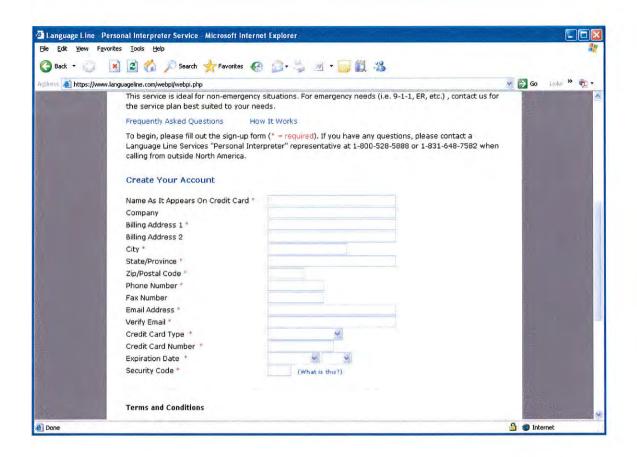
2. GO TO OUR INTERPRETER SERVICE www.languageline.com

#### 3. CLICK ON "Need an interpreter right now?"



4. WE USE THE PAY AS YOU GO SERVICE. FOLLOW THE STEPS SHOWN.





- 5. ENTER THE CREDIT CARD NUMBER AND OTHER INFORMATION REQUIRED.
- 6. YOU WILL RECEIVE AN EMAIL WITH AN 800-NUMBER TO CALL AND YOUR PIN NUMBER.
- 7. MAKE THE CALL.
- 8. TELL THE INTERPRETER WHAT YOU WANT TO COMMUNICATE TO THE PERSON.
- 9. PUT THE PERSON ON THE PHONE AND THE INTERPRETER WILL TELL THE PERSON WHAT YOU SAID.
- 10. AND YOU GO BACK AND FORTH UNTIL YOU ARE DONE COMMUNICATING.

Please remember this call costs \$3.95 per minute so expedite your communications as much as possible. If you are requiring Spanish translation services, check to see if Officer Esteban Ortega or CSO Herrera is on duty to assist you before resorting to Language Line.

#### FREE RIDE PROCEDURES FOR LIMITED ENGLISH PROFICIENCY

- When TOB sponsored workshops or conferences are held, post on the public notices contact information for people with special needs. Also set up a sign-in sheet table, have a staff member greet and briefly speak to each attendee. To informally gage the attendee's ability to speak and understand English, ask a question that requires a full sentence reply;
- When the TOB Transit hosts public meetings or conferences and a special need is identified in advance, TOB will make every effort to have a translator available at the meeting.
- If staff knows that they will be presenting a topic that could be of potential
  importance to an LEP person or if staff will be hosting a meeting or a workshop in
  a geographic location with a known concentration of LEP persons, meeting
  notices, fliers, advertisements, and agendas will be printed in an alternative
  language, based on known LEP population in the area.
- When running a general public meeting notice, staff will insert the clause, based on the LEP population and when relevant, that translates into "A (insert alternative Language) translator will be available". For example: "<u>Un traductor del</u> <u>idioma español estará disponible</u>" This means "<u>A Spanish translator will be</u> available".

Public Notices can either have that a translator will be available at the meeting or we can post information where people with special needs can contact us in advance of the meeting to arrange for accommodations. Public Notices must contain one or the other.



# TITLE VI / LEP REQUESTS FOR SERVICES

January 1, 2008 to December 31, 2008 - NONE

January 1, 2009 to December 31, 2009 - NONE

January 1, 2010 to December 31, 2010 - NONE

January 1, 2011 to December 31, 2011 - NONE

January 1, 2012 to December 31, 2012 - NONE

January 1, 2013 to Date - NONE



## **PUBLIC NOTICE**

Breckenridge Free Ride Transit invites you to attend their Summer Route and Service Modifications presentation.

A Spanish translator will be available at the meeting.

Un traductor del idioma español estará disponible.

Wednesday, April 8, 2009 | 6:00 pm - 7:30 pm Breckenridge Town Hall | 150 Ski Hill Road

The 2009 summer season schedule begins April 25 and remains in effect until November 14. Updated route and schedule information will be available April 25 at www.townofbreckenridge.com. New bus maps/schedules will be available at Breckenridge Station on April 19.



## Town of Breckenridge Title VI Plan

Related to
Transportation Planning, Improvements, and Transportation Services

### APPENDIX F

#### Policies and Procedures for the Use of Town of Breckenridge Public Transportation

The following document is on public display, both in English and in Spanish translation, at the TOB Transit Center and summarized on the official TOB website. The document was originally adopted on May 1, 2004 and is reviewed on an annual basis. Any revisions to the policy and procedure document are immediately updated for public information in both languages.

#### General Use Policies

1. <u>General Policy</u>. Free Ride public transportation vehicles and facilities (Free Ride) are provided by the Town of Breckenridge (Town) for the benefit of the Breckenridge community, visitors, and the general public. All permissible use of public transportation vehicles and facilities (Free Ride Services) shall be strictly limited to conduct consistency with the reasonable use and enjoyment of such services and for their safe and reliable operation.

#### 2. Use of Free Ride Services.

- a. There are no user fees for the use of basic Free Ride Services.
- Use of Free Ride Services is available on a first-come, first-served basis until capacity is reached. The buses cannot wait for incomplete boarding parties.
- c. The Town reserves the right to impose user fees for Free Ride Services when it is deemed that such action is necessary and in the best interest of the Town.
- d. Use of the Free Ride Transit System constitutes an acceptance of the terms of use.
- e. All users must wear shirts and shoes and display proper hygiene as to not be overtly offensive to other passengers.
- 3. <u>Standing Passengers</u>. All standing passengers (whether adults or children) must use the handrails or other stabilization devices provided on the vehicles in order to stabilize themselves while the vehicle is in operation. Passengers are not permitted to stand forward of the Standee Line per federal regulations. Passengers stand at their own risk.

#### 4. Children.

- a. Riders age eight (8) and younger must be under the supervision of a responsible adult at all times when using Free Ride Services.
- b. Children must be removed from strollers while on the Free Ride.
- c. All children under the age of six (6) must be seated.
- d. Diapers may not be changed aboard a Free Ride Transit vehicle.

#### 5. Strollers; Wagons.

- a. Only collapsible strollers, wagons and similar child transport devices are permitted on the Free Ride. Non-collapsible strollers, wagons, and similar child transport devices are not permitted on the Free Ride.
- b. All strollers, wagons, and similar child transport devices shall be carried on the Free Ride in their collapsed condition.

#### 6. Bicycles, Skis, and Snowboards.

- a. On a seasonal basis, public transportation vehicles are equipped to carry bicycles, skis, and snowboards on a first-come, first-served basis until capacity is reached.
- Any rider traveling with a bicycle, skis, or snowboard must be able to load without assistance.
- c. Bicycles may not be brought on-board transit vehicles. If space is available, skis and snowboards may be brought on-board. Use of the provided bicycle rack is at the user's own risk.

#### 7. Carry-On Items.

- a. Free Ride Services do not have space specifically designed for storage.
- Riders may bring packages and groceries on-board vehicles if space is available and if they maintain control of these items within their immediate seating area.
- Any rider traveling with carry-on items must be able to board without assistance.
- Carry-on items must not interfere with passenger safety or obstruct the aisles.
- e. Portable music devices such as radios, iPods, etc. must not be played at a volume that would disrupt the safe operation of the transit vehicle or annoy other passengers. Transit riders are required to use headphones for their radios or IPods while on board a transit vehicle as a courtesy to your fellow passengers.
- f. No food or beverages may be consumed aboard a Free Ride transit vehicle. Beverages should be transported in a spill proof container. The Free Ride may impose a total ban of all beverage containers for special events and holidays. Notice will be posted.

- 8. <u>Hazardous Materials</u>. Hazardous materials such as car batteries, explosives, flammable liquids, firearms, or weapons (except as authorized by law) are prohibited on Free Ride Services. Mention of any such materials is considered to be threatening behavior and will not be tolerated. Any violation of this prohibition will result in immediate notification of the appropriate law enforcement officials.
- 9. <u>Animals</u>. All animals are prohibited from Free Ride Services, subject to the following limited exceptions:
  - a. Legitimate service animals under the control of a guest with a disability as permitted by the ADA.
  - b. Small animals stored in an approved carrier under the control of a responsible guest, at the discretion of the transit operator.
  - c. Any rider traveling with an animal may be expelled if the animal's behavior compromises the safe operation of Free Ride Services or otherwise poses a threat to the health, safety, and welfare of the public.
- 10. <u>Smoking</u>. Smoking is strictly prohibited while using Free Ride Services. This includes inside the buses, inside transit facilities, and at bus stops. Outdoor smoking areas may be provided, as designated by the Town in the exercise of its sole discretion. Electronic cigarette devices and Marijuana are included in the definition of smoking as being prohibited.
- 11. <u>Loitering</u>. Remaining on board a Public Transit Vehicle without a destination, sleeping on-board a transit vehicle, or loitering at a Public Transit Station or designated Bus Stop is not permitted.
- 12. <u>Disruptive Behavior</u>. Loud, obnoxious behavior or the use of foul language is not permitted aboard a Free Ride Transit Vehicle, at a designated public bus stop, or at a Public Transit Station. Disruptive passengers may be denied Free Ride Services at the discretion of the Transit Operator.
- 13. <u>Flash Photography, Laser Pointers</u>. Taking flash photographs or the use of a laser pointer while on board a transit vehicle is extremely dangerous and not permitted.
  - 14. Alcohol; Illegal Drugs.
  - The consumption of alcohol is prohibited while using the Free Ride Services.
  - b. The possession of an open alcoholic beverage container is prohibited while using the Free Ride Services.

- No person may ride the Free Ride Services while he or she is visibly intoxicated and not in control of their own person.
- e. The possession, sale, or use of any illegal drug is prohibited while using Free Ride Services.
- f. Medical marijuana or Recreational marijuana may not be used on-board, at designated bus stops, or at a Public Transit Station.
- 14. <u>Fixed Route System</u>. The Free Ride Transit System is a fixed route public transportation system. We are prohibited by federal law from making undesignated stops in which to board or disembark passengers. All bus stops are hail stops. The Free Ride Transit System complies with all state and federal regulations for public transportation and is under the jurisdiction of the Federal Transit Administration and Federal Motor Carrier Safety Regulations.
- 15. <u>Emergencies</u>. In the event of an unforeseen emergency, the Transit Operator shall provide passengers with specific directions for evacuation and/or other necessary actions. For your safety and that of our other passengers, you must comply with the directions provided. Transit Operators are licensed Commercial Drivers and are provided extensive training to meet federal regulations for safety.
- 16. Compliance with Use Policies. The Free Ride Transit System reserves the right to deny boarding or Free Ride Services to any person not complying with the "Use Policy and Procedures" for the transit system. Refusal to comply with the directions of a Transit Operator or Transit Supervisor and/or the hindering of the movement of public transportation is punishable by Federal Law with up to 16 years in prison and up to \$750,000 in fines. Other state and local laws may also apply. Persons not following the basic requirements for Use of the Free Ride Services will not be allowed to board or will be told they must disembark. The Free Ride Transit System will notify law enforcement officials of any misconduct involving Free Ride Services at its sole discretion.
- 17. <u>Audio & Video Surveillance</u>. The Free Ride Transit System has on-board camera surveillance technology for the safety and security of our passengers. Each bus and facility equipped with such technology shall have a notice posted.
- 18. Non-Discrimination. The Town of Breckenridge complies with Title VI of the Civil Rights Act of 1964. The level and quality of transportation service will be provided without regard to race, color, or national origin in accordance with Title VI. The Town of Breckenridge also does not discriminate based upon disability, religion, creed, sex, age, orientation, political ideology, or any other similar factor. All Free Ride services are provided with equal access to all.
- 19. <u>Accessibility</u>. All Free Ride Services provided by The Town shall meet the standards of accessibility for persons with disabilities established by the Federal Transit Administration pursuant to the Americans with Disabilities Act, 42 U.S.C. §12101, et

<u>seq.</u> (Public Law 101-336). Accessibility is provided along our fixed route system <u>at designated bus stops only</u>. All mobility devices aboard a Free Ride transit vehicle must be secured. Persons requiring point-to-point accessibility service may contact our contracted service provider, Mountain Mobility, at (970) 389-1041 to arrange for that type of ADA mobility service.

#### **Notice**

Any person who believes he/she or any specific class of persons is subjected to discrimination prohibited by Title VI Civil Rights Act or the provisions of the Americans with Disabilities Act may by him/herself or by a representative file a written complaint with Town of Breckenridge and/or the Federal Transit Administration. All complaints will be promptly investigated.

To request additional information on the Town of Breckenridge nondiscrimination obligations or the Americans with Disabilities Act, contact:

Transit Manager
Town of Breckenridge
Free Ride Transit System
1105 Airport Road
P.O. Box 168
Breckenridge, Colorado 80424-0168

Information in languages other than English will be provided as needed and will be consistent with DOT LEP Guidance. Additionally, alternative formats, i.e. large print, Braille, audio or video tapes of the use policies and procedures are available upon request.



Policies and Procedures for the Use of Town of Breckenridge Public Transportation -Free Ride Transit System

Adopted: May 1, 2004

Reviewed: May 6, 2013



TOWN OF BRECKENRIDGE
Title VI – Appendix F

10/13

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## Town of Breckenridge Title VI Plan

Related to
Transportation Planning, Improvements, and Transportation Services

## **APPENDIX G**

**Demographics of non-elected Commissions & Committees** 

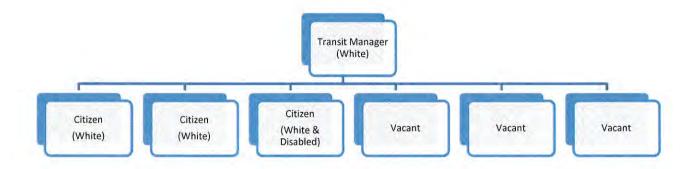
The Town of Breckenridge Free Ride Transit System is governed by the Town Council of the Town of Breckenridge. All policy decisions, service plans, and budget appropriations must be approved by the Town Council. The Town Council is an elected body.

The Town of Breckenridge operates on the Council – Manager form of government. The Town of Breckenridge is a Home Rule municipality in the State of Colorado.

The Free Ride Transit System utilizes a citizen committee in an advisory role. The TAC (Transit Advisory Committee) is seated to provide broad representation of the community. Potential members are asked to submit a letter of interest and to commit to a two-year term on the committee. The committee serves without compensation on a volunteer basis.

The call for letters of interest was advertised in the Summit Daily News and on the town website. We received only three letters of interest and the Transit Division has been very challenged trying to find citizen participation for this committee. Since we are still trying to form a complete committee, the committee has not been active.

#### FREE RIDE TRANSIT ADVISORY COMMITTEE

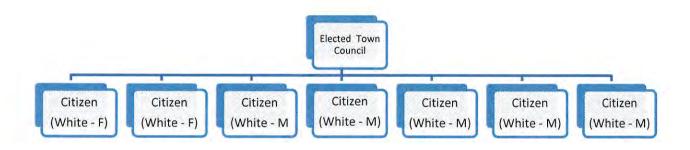


The demographics of this committee are representative of the community make-up at this time. We are actively trying to solicit more members for the committee. One of our key strategies has been to do a personal grass roots effort. The Transit Manager has been going out into the community and personally trying to solicit members to join the advisory committee. Minority participation on the committee would be very welcome.

For Transit Planning, the Town of Breckenridge Free Ride utilizes the services of the Town of Breckenridge Community Development Department. The Planning Commission is the body that reviews submitted planning applications and then recommends planning decisions to the Town Council for approval.

The Planning Commission is seated through a similar process to the TAC; however the Town Council performs interviews of the applicants and is the body that selects members for the Planning Commission.

#### TOWN OF BRECKENRIDGE PLANNING COMMISSION



The demographics of this commission are representative of the community make-up. It can be challenging in such a small community to get any participation for commissions or committees. All of our advertisements for commission/committee appointments are placed into the newspaper with the widest local circulation and on the town website.



## Town of Breckenridge Title VI Plan

Related to Transportation Planning, Improvements, and Transportation Services

## **APPENDIX H**

Service Standards & Service Policies For Fixed Route Service

No monitoring required – less than 200,000 population and less than 50 vehicles in operation

#### I. Vehicle Load for Fixed Route Service

The Town of Breckenridge Free Ride Transit System currently has four (4) different models of transit coaches in its Fleet. Vehicle load can be expressed as the ratio of passengers to the total number of seats on a vehicle.

## FREE RIDE TRANSIT SYSTEM VEHICLE LOAD STANDARDS

#### Average Passenger Capacities

Vehicle Type	Seated	Standing	Total	Maximum Load Factor	# of units in Fleet
27' Low Floor Cutaway (Med Duty)					
Champion Bus	22	14	36	1.64	3
29' Low Floor Opus/Optima Bus	20	35	55	2.75	7
29' Low Floor Gillig Bus	22	23	45	2.05	1
35' Low Floor Hybrid Gillig Bus	28	48	76	2.71	2

The average of all loads during the peak operating period generally should not exceed vehicles' achievable capacities, which are 36 passengers for 27-foot cutaway buses, 55 passengers for 29-foot Opus/Optima buses, 45 for 29-foot Gillig buses, and 76 passengers for 35-foot Hybrid Gillig buses.

When consistent loads meeting these standards appear on any route, the route will be evaluated for increased service frequencies or other alternative strategies to meet the transit demand.

#### II. Vehicle Headways for Fixed Route Service

Vehicle headway is the amount of time between two vehicles traveling in the same direction on a given line or combination of lines. A shorter headway corresponds to more frequent service. Vehicle headways are measured in minutes (e.g., every 15 minutes); service frequency is measured in vehicles per hour (e.g., 4 buses per hour).

The Town of Breckenridge Free Ride Transit System adjusts its service plan approximately five times per year. The levels of transit demand vary with much seasonality. The transit service ramps up and down throughout the year in response to the transit demand. With Breckenridge being home to the most visited ski area in North America, the highest transit demands level exist during the winter months and that is

when the greatest level of transit service is provided. The tables below outline the minimum service headways by season.

## FREE RIDE TRANSIT SYSTEM POLICY HEADWAYS AND PERIODS OF OPERATION

SPRING SEASON	Base Service Interval (in minutes)
Yellow Route	60
Black Route	60
Purple Route	60
<b>Brown Route</b>	60

6:15 am - 11:45 pm

SUMMER SEASON	MORNING Service Interval (in minutes)	DAY Service Interval (in minute s)	NIGHT Service Interval (in minutes)
Yellow Route	60	. 30	60
Black Route	60	60	60
		60	CO
Purple Route	60	60	60

The Breckenridge Ski Resort provides service on the Black Route from 9:45 am to 6:15 pm in the Summer. In lieu of providing redundant service, we realign our resources to provide an increased service frequency on the Yellow Route during the day. The Yellow Route produces the highest ridership levels in the summer.

Morning = 6:15 am to 9:45 am Day = 9:45 am - 6:15 pm Night = 6:15 pm to 11:45 pm Headways will be improved first on routes that exceed the load factor standard or on routes that have the highest load factors.

FALL SEASON	Base Service Interval (in minutes)				
Yellow Route	60				
Black Route	60				
Purple Route	60				
Brown Route	60				
	6:15 am - 11:45 pm				

EARLY WINTER SEASON	Base Service Interval (in minutes)
Yellow Route	30
Black Route	60
Purple Route	60
<b>Brown Route</b>	60
Orange Route	60

6:15 am - 11:45 pm

WINTER SEASON	DAY Service Interval (in minutes)	NIGHT Service Interval (in minutes)	PEAK Service Interval (in minutes)
Yellow Route	20	20	
Black PM Route	**	30	
Purple Route	30	30	
<b>Brown Route</b>	30	30	15
Orange Route	30	**	
Day = 6:15 am to 5:45 pm			
Night = 5:45 pm to 11:45 pm			
Peak = 7:30 am to 6:00 pm			
TOWN OF BRECKENRIDGE Title VI – Appendix H	10/13		59

Winter Table Notes:

\*\* The Breckenridge Ski Resort operates the Black Route during the day. Our Orange Route bus turns into the Black PM bus at 5:45 pm.

#### III. On-time Performance for Fixed Route Service

#### a. Definition of "On-time Window":

The Free Ride Transit System prohibits as a matter of policy any bus from servicing a bus stop ahead of the scheduled pick-up time or running early. (At times, we may fall behind during gridlock conditions to where the bus is late and not actually running early. This is different that running ahead of schedule.) The Free Ride further defines an on-time performance if a bus is no more than 2 minutes late for servicing a particular stop or the origin & destination points of an entire route. These guidelines are the established "On-time Window" for calculating the overall System On-Time Performance.

#### b. Established Service Standard

<u>95 percent</u> of all runs system-wide or on a particular route or line completed within the allowed "on-time" window during the Spring, Summer, and Fall seasons is the established standard.

During the winter season, we face conditions that are beyond our control, including weather and traffic congestion, so in the winter <u>90 percent</u> of all runs system-wide or on a particular route or line completed within the allowed "ontime" window is the established standard.

#### IV. Service Availability for Fixed Route Service

The standard is expressed by bus stop spacing. Bus stop spacing generally depends on ridership. Ridership, in turn, is typically affected by surrounding land use type, such as residential, commercial, or Central Business District. The range of spacing between each stop in Breckenridge is standardized on average to be between 600 and 1,000 feet on all routes in developed areas.

#### **Typical Bus Stop Spacing**

Land Use	Range of Spacing	Typical Spacing
<b>Central Business District</b>	300 to 1,000 feet	600 feet
Service or Activity Center	500 to 1,200 feet	750 feet
Residential	600 to 2,500 feet	1,000 feet
Rural	650 to 2,640 feet	1,250 feet

#### V. <u>Distribution of Transit Amenities for Fixed Route Service</u>

Distribution of all transit amenities such as bus shelters, benches, and trash receptacles is determined through ridership levels. Based upon boarding counts and bus stop utilization, the following table outlines the standard for how the transit amenities are placed by the transit system.

#### **Transit Amenity Placement**

Activity	Amenity
Less than 25 passenger boardings per day	None
Between 25 and 80 passenger boardings per day	Bench
81 or more passenger boardings per day	Shelter

Many private entities, such as homeowner's associations and property developers, have added their own transit amenities that may not conform to the standards above. We use the above standard when making a determination if an amenity is warranted that does not currently exist.

#### VI. Vehicle Assignment for Fixed Route Service

It is the policy of the Free Ride Transit System to assign vehicles with more capacity to routes with higher ridership and/or to routes with additional capacity needs during peak periods.

The Free Ride Transit System has performed mid-life cycle refurbishments on each bus in its Fleet; therefore the quality of the equipment available for use is equal - regardless of its age.

#### **MEMO**

TO: Mayor & Town Council

FROM: Tim Gagen, Town Manager

**DATE:** October 17, 2013

SUBJECT: Committee Reports for 10-22-2013 Council Packet

No committee reports were submitted at this time.

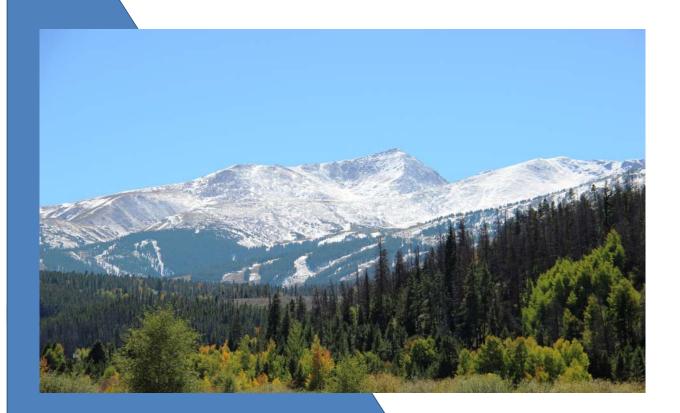
Committees	Representative	Report Status
CAST	Mayor Warner	Verbal Report
CDOT	Tim Gagen	No Meeting/Report
CML	Tim Gagen	No Meeting/Report
I-70 Coalition	Tim Gagen	No Meeting/Report
Mayors, Managers & Commissions Meeting	Mayor Warner	Verbal Report
Summit Leadership Forum	Tim Gagen	No Meeting/Report
Liquor Licensing Authority*	Taryn Power	No Meeting/Report
Wildfire Council	Matt Thompson	No Meeting/Report
Public Art Commission*	Jenn Cram	No Meeting/Report
Summit Stage Advisory Board*	James Phelps	No Meeting/Report
Police Advisory Committee	Chief Haynes	No Meeting/Report
Housing/Childcare Committee	Laurie Best	Verbal Report
CMC Advisory Committee	Tim Gagen	No Meeting/Report

Note: Reports provided by the Mayor and Council Members are listed in the council agenda.

<sup>\*</sup> Minutes to some meetings are provided in the Manager's Newsletter.



## September 30, 2013 Financial Report



Autumn in the mountains

Finance & Municipal Services Division

### **Executive Summary**

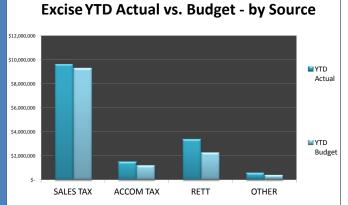
September 30, 2013

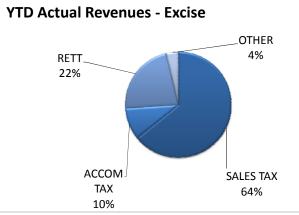
Our results thus far this year continue to be very strong. At the end of September, we were at 115% of budgeted revenue in the Excise fund (\$1.9M over budget). August sales taxes (received in September) were up from the prior year in all categories. RETT continues to be strong (see Tax Basics); we are at 91% of the prior year's total RETT revenue as of 9/30/13.

The General Fund revenues are at 100% of budget and expenses slightly below YTD budget at 93%.

Other funds continue to perform according to budget with exceptions noted in the All Funds report narrative.

Graph below shows the YTD revenue (both sales and accommodation taxes) from the Lodging Sector as compared to the Sales Tax revenues received from all other sectors for the YTD 2006-2013





YTD Taxes Received from Lodging Sector - Ex	xcise
---	-------

				a	,			SALES TAXES
\$5,704,323	\$6,204,014	\$6,273,833	\$5,891,170	\$5,921,459	\$5,987,827	\$6,307,212	\$6,784,515	FROM OTHER SECTORS
62%	63%	63%	62%	63%	63%	62%	61%	
\$3,355,063	\$3,704,966	\$3,788,223	\$3,179,336	\$3,411,128	\$3,543,865	\$3,813,281	\$4,317,540	TAXES FROM LODGING
38%	37%	37%	38%	37%	37%	38%	39%	
2006	2007	2008	2009	2010	2011	2012	2013	

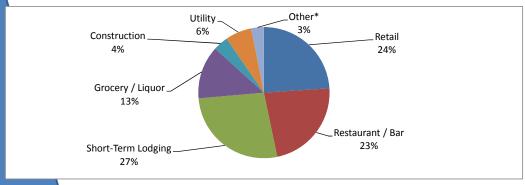
					%	of						
	YT	D Actual	Υ	TD Budget	Bud	get	An	nual Budget	Prio	YTD Actual	Pric	or Annual Actual
SALES TAX	\$ !	9,628,492	\$	9,286,451		104%	\$	13,887,999	\$	8,819,032	\$	13,369,549
ACCOMMODATIONS TAX		1,473,563		1,187,421		124%		1,757,401		1,301,461		1,774,359
REAL ESTATE TRANSFER		3,349,376		2,241,178		149%		3,000,501		2,152,864		3,691,087
OTHER*		564,630		392,392		144%		648,101		528,712		841,322
TOTAL	\$ 1.	5,016,061	\$	13,107,442		115%	\$	19,294,002	\$	12,802,069	\$	19,676,316

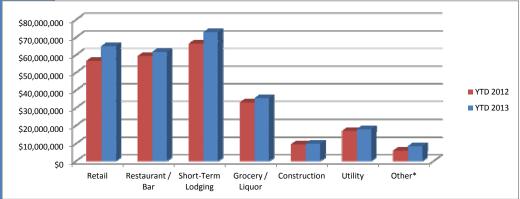
<sup>\*</sup> Other includes Franchise Fees (Telephone, Public Service and Cable), Cigarette Tax, and Investment Income

#### The Tax Basics

Net Taxable Sales	by Industry-YTD				
Description	YTD 2012	YTD 2013	\$ Change	% Change	% of Total
Retail	\$56,572,650	\$64,809,634	\$8,236,984	14.56%	23.97%
Restaurant / Bar	\$59,179,952	\$61,540,560	\$2,360,607	3.99%	22.76%
Short-Term Lodging	\$66,211,282	\$72,718,378	\$6,507,096	9.83%	26.89%
Grocery / Liquor	\$32,947,200	\$35,328,322	\$2,381,122	7.23%	13.06%
Construction	\$9,456,171	\$9,903,578	\$447,408	4.73%	3.66%
Utility	\$16,775,038	\$17,762,477	\$987,439	5.89%	6.57%
Other*	\$5,814,358	\$8,347,952	\$2,533,594	43.57%	3.09%
Total	\$246,956,652	\$270,410,902	\$23,454,250	9.50%	100.00%

<sup>\*</sup> Other includes activities in Automobiles and Undefined Sales.





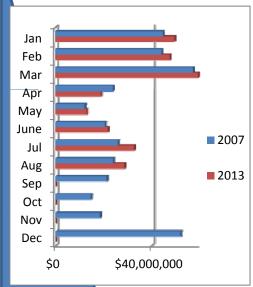
#### New Items of Note:

- August net taxable sales are currently up from 2012 by 8.92% for the month. We are also ahead of 2007 for monthly sales by 19.5%.
- All sectors were ahead of August 2012.
- The Retail sector was up over 17% and Construction up over 11% as compared to August 2012.
- Construction was the only sector still lagging behind 2007.

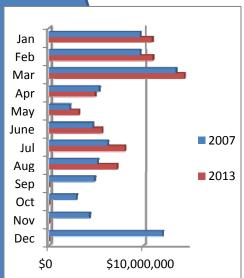
#### **Continuing Items of Note:**

- Taxes collected from the customer by the vendor are remitted to the Town on the 20<sup>th</sup> of the following month.
- Quarterly taxes are reported in the last month of the period. For example, taxes collected in the first quarter of the year (January March), are included on the report for the period of March.
- Net Taxable Sales are continually updated as late tax returns are submitted to the Town of Breckenridge. Therefore, you may notice slight changes in prior months, in addition to the reporting for the current month.

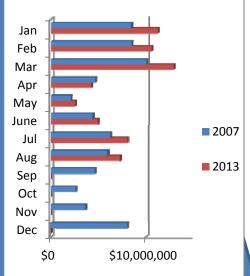
### Net Taxable Sales by Sector - Town of Breckenridge Tax Base



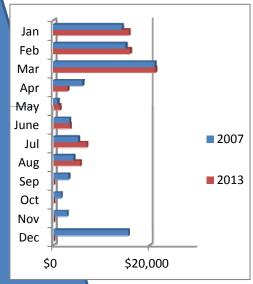
	Total Net Taxable Sales							
			% change					
	2010	2011	2012	2013	from PY			
Jan	\$40,110,228	\$39,458,390	\$41,710,862	\$49,203,483	17.96%			
Feb	\$39,472,293	\$39,800,228	\$43,263,471	\$47,478,236	9.74%			
Mar	\$50,006,174	\$51,130,458	\$53,057,483	\$58,970,300	11.14%			
Apr	\$19,917,465	\$19,743,401	\$20,546,924	\$18,827,031	-8.37%			
May	\$11,425,462	\$9,611,782	\$11,552,299	\$12,990,200	12.45%			
Jun	\$16,219,027	\$17,062,992	\$20,147,361	\$21,657,380	7.49%			
Jul	\$23,624,523	\$27,602,363	\$30,302,574	\$32,557,054	7.44%			
Aug	\$20,834,028	\$24,678,734	\$26,375,678	\$28,727,218	8.92%			
Sep	\$17,062,327	\$20,248,599	\$23,532,807	\$0	n/a			
Oct	\$11,637,368	\$13,185,469	\$14,052,163	\$0	n/a			
Nov	\$14,957,071	\$17,669,724	\$17,498,068	\$0	n/a			
Dec	\$46,198,390	\$51,587,451	\$50,189,412	\$0	n/a			
Total	\$311,464,356	\$331,779,590	\$352,229,102	\$270,410,902				



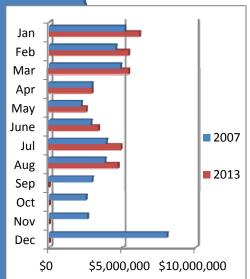
	Retail								
	% cha								
	2010	2011	2012	2013	from PY				
Jan	\$8,530,276	\$8,804,920	\$9,220,717	\$10,917,088	18.40%				
Feb	\$8,378,341	\$8,972,613	\$9,459,511	\$10,924,034	15.48%				
Mar	\$12,850,864	\$12,184,150	\$12,638,060	\$14,263,592	12.86%				
Apr	\$4,031,843	\$4,299,060	\$4,564,888	\$4,855,632	6.37%				
May	\$3,251,038	\$1,876,216	\$2,444,796	\$3,130,391	28.04%				
Jun	\$3,895,330	\$3,973,630	\$4,864,310	\$5,584,490	14.81%				
Jul	\$5,582,057	\$6,407,381	\$7,266,795	\$7,968,861	9.66%				
Aug	\$4,301,609	\$5,207,972	\$6,113,573	\$7,165,547	17.21%				
Sep	\$3,847,858	\$4,344,035	\$5,528,806	\$0	n/a				
Oct	\$2,452,634	\$2,946,071	\$3,274,787	\$0	n/a				
Nov	\$3,763,526	\$4,370,374	\$4,709,433	\$0	n/a				
Dec	\$10,823,585	\$12,275,994	\$12,780,099	\$0	n/a				
Total	\$71,708,960	\$75,662,415	\$82,865,774	\$64,809,634					



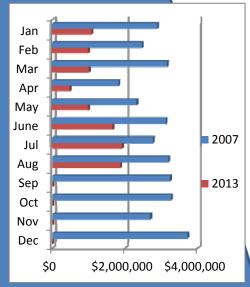
	Restaurant / Bar							
					% change			
	2010	2011	2012	2013	from PY			
Jan	\$8,514,996	\$9,083,327	\$10,000,475	\$11,210,890	12.10%			
Feb	\$8,342,961	\$8,660,328	\$10,578,852	\$10,529,654	-0.47%			
Mar	\$9,185,595	\$10,169,762	\$12,086,391	\$12,880,787	6.57%			
Apr	\$4,041,861	\$4,204,314	\$4,662,012	\$4,235,116	-9.16%			
May	\$1,811,793	\$1,618,782	\$1,975,658	\$2,494,464	26.26%			
Jun	\$3,397,497	\$3,724,982	\$5,006,301	\$4,950,071	-1.12%			
Jul	\$6,222,078	\$7,106,056	\$7,964,540	\$8,014,839	0.63%			
Aug	\$5,728,881	\$6,594,385	\$6,905,724	\$7,224,738	4.62%			
Sep	\$3,882,885	\$4,683,989	\$5,423,426	\$0	n/a			
Oct	\$2,420,192	\$2,662,113	\$2,924,663	\$0	n/a			
Nov	\$3,006,237	\$3,476,935	\$3,613,665	\$0	n/a			
Dec	\$8,351,439	\$9,776,293	\$9,534,760	\$0	n/a			
Total	\$64,906,415	\$71,761,267	\$80,676,467	\$61,540,560				



	Short-Term Lodging								
		% change							
	2010	2011	2012	2013	from PY				
Jan	\$12,493,479	\$12,273,406	\$12,972,568	\$15,727,956	21.24%				
Feb	\$12,368,672	\$12,861,701	\$14,088,331	\$15,888,392	12.78%				
Mar	\$16,099,458	\$18,399,939	\$18,317,924	\$21,131,863	15.36%				
Apr	\$4,079,901	\$4,053,070	\$4,473,786	\$2,984,064	-33.30%				
May	\$773,209	\$832,715	\$1,088,058	\$1,268,358	16.57%				
Jun	\$2,010,085	\$2,532,271	\$3,483,556	\$3,427,568	-1.61%				
Jul	\$4,188,735	\$5,513,083	\$6,616,644	\$6,821,528	3.10%				
Aug	\$3,229,826	\$4,612,218	\$5,170,416	\$5,468,648	5.77%				
Sep	\$2,162,726	\$3,118,560	\$3,499,692	\$0	n/a				
Oct	\$1,270,196	\$1,351,146	\$1,494,911	\$0	n/a				
Nov	\$2,298,412	\$2,981,024	\$2,761,865	\$0	n/a				
Dec	\$14,187,765	\$16,009,018	\$15,239,457	\$0	n/a				
Total	\$75,162,464	\$84,538,151	\$89,207,207	\$72,718,378					



		Groce	ery / Liquor		
				% change	
	2010	2011	2012	2013	from PY
Jan	\$4,472,454	\$4,853,813	\$4,857,276	\$6,142,115	26.45%
Feb	\$4,590,195	\$4,803,009	\$4,962,402	\$5,407,026	8.96%
Mar	\$4,877,466	\$5,179,766	\$5,219,990	\$5,386,799	3.20%
Apr	\$3,186,035	\$3,261,348	\$3,469,430	\$2,938,151	-15.31%
May	\$2,023,538	\$2,053,046	\$2,309,947	\$2,511,410	8.72%
Jun	\$2,682,462	\$2,757,191	\$3,097,820	\$3,351,678	8.19%
Jul	\$3,999,077	\$4,219,220	\$4,489,506	\$4,907,793	9.32%
Aug	\$3,896,409	\$4,271,490	\$4,540,829	\$4,683,350	3.14%
Sep	\$2,955,420	\$3,278,161	\$3,404,220	\$0	n/a
Oct	\$2,487,769	\$2,647,930	\$2,855,324	\$0	n/a
Nov	\$2,422,067	\$2,598,982	\$2,778,270	\$0	n/a
Dec	\$7,431,683	\$7,776,073	\$7,705,640	\$0	n/a
Total	\$45,024,575	\$47,700,028	\$49,690,652	\$35,328,322	



	Construction								
	% chan								
	2010	2011	2012	2013	from PY				
Jan	\$1,094,954	\$561,988	\$752,255	\$1,072,239	42.54%				
Feb	\$1,111,091	\$619,675	\$703,811	\$964,673	37.06%				
Mar	\$1,469,445	\$903,899	\$881,518	\$996,930	13.09%				
Apr	\$1,005,902	\$721,817	\$779,206	\$464,575	-40.38%				
May	\$1,138,209	\$752,424	\$1,761,256	\$978,334	-44.45%				
Jun	\$1,569,090	\$1,552,324	\$1,540,822	\$1,653,588	7.32%				
Jul	\$1,351,864	\$1,500,224	\$1,366,520	\$1,903,161	39.27%				
Aug	\$1,444,489	\$1,450,106	\$1,670,785	\$1,870,078	11.93%				
Sep	\$1,468,840	\$1,697,142	\$2,297,356	\$0	n/a				
Oct	\$1,594,643	\$1,486,042	\$1,521,388	\$0	n/a				
Nov	\$1,495,098	\$1,339,040	\$1,482,393	\$0	n/a				
Dec	\$1,211,382	\$1,435,591	\$1,226,412	\$0	n/a				
Total	\$15,955,006	\$14,020,272	\$15,983,720	\$9,903,578					

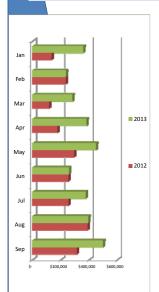
#### Real Estate Transfer Tax

#### New Items of Note:

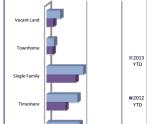
- Revenue for the month of September surpassed prior year by 59.54%, and we surpassed the monthly budget by \$120.191.
- YTD Collections are up 55.42% from prior year and ahead of budget by \$979,010 (through 9/30).
- We exceeded the prior year churn by an even greater amount resulting in an increase of 67.1% in the churn year to date.
- Vacant Land continues to track quite well, up 108.19% from prior year.
- Single Family homes account for the majority of the sales (29.98%), with condominiums coming in second (26.76%).

#### **Continuing Items of Note:**

• 2013 Real Estate Transfer Tax budget is based upon the monthly distribution for 2007. The reasoning is that we should compare to a year with a "normal distribution."

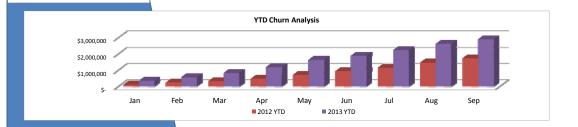


T-4-1							
Total	KETT						
	2010	2011	2012	2012	% change	2012 B. I. I.	. / 5
	2010	2011	2012	2013	from PY	2013 Budget	+/- Budget
Jan	\$588,874	\$436,605	\$132,557	\$358,948	170.79%	\$186,609	\$172,339
Feb	\$149,303	\$350,866	\$234,630	\$234,357	-0.12%	\$181,342	\$53,015
Mar	\$175,161	\$250,986	\$114,921	\$281,202	144.69%	\$143,710	\$137,492
Apr	\$167,038	\$333,424	\$174,514	\$380,279	117.91%	\$298,517	\$81,761
May	\$484,618	\$337,577	\$292,708	\$446,840	52.66%	\$282,157	\$164,682
Jun	\$326,779	\$251,806	\$251,397	\$255,184	1.51%	\$276,510	-\$21,326
Jul	\$186,067	\$83,522	\$252,104	\$373,510	48.16%	\$181,667	\$191,843
Aug	\$404,004	\$350,730	\$388,749	\$393,244	1.16%	\$314,232	\$79,012
Sep	\$227,440	\$276,774	\$311,285	\$496,624	59.54%	\$376,433	\$120,191
Oct	\$297,809	\$208,831	\$387,028	\$223,297	-42.30%	\$207,648	\$15,649
Nov	\$249,583	\$223,271	\$389,275	\$0	n/a	\$242,751	n/a
Dec	\$406,078	\$301,397	\$761,919	\$0	n/a	\$308,924	n/a
Total	\$3,662,755	\$3,405,788	\$3,691,087	\$3,443,484		\$3,000,501	\$994,659
*Octobe	er #s are as of 10/	09/2013					



\$1,000,000 \$2,000,000

by Category							
						% change	
Description		2012 YTD		2013 YTD	\$ Change	from PY	% of Total
Commercial	\$	6,470	\$	40,740	34,270	529.68%	1.18%
Condominium		523,533		922,572	399,039	76.22%	26.76%
Timeshare		534,823		864,692	329,869	61.68%	25.08%
Single Family		810,141		1,033,629	223,488	27.59%	29.98%
Townhome		159,715		203,712	43,997	27.55%	5.91%
Vacant Land		183,760		382,564	198,804	108.19%	11.10%
Total	Ś	2.218.441	Ś	3.447.909	1.229.467	55.42%	100.00%



#### **General Fund Revenues Summary**

#### September 30, 2013

<u>General Fund Revenue:</u> 2013 budget has been updated for Supplemental Apppropriations per the September 24 resolution. 100% of YTD budget (total of \$17.6M vs. \$17.5M budget). Results are consistent with prior year and budget. The variances explained below are all fairly minor.

#### Variance Explanations:

Special Events over budget due to timing-NRO/BMF

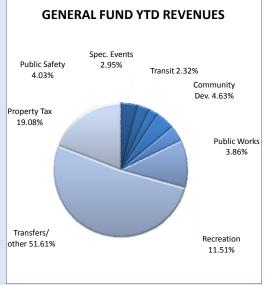
Transit under budget due to timing.

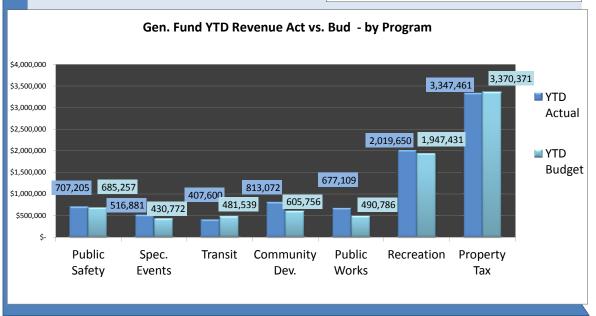
Public Safety over budget due to Parking Tickets.

Comm. Dev. over budget due to permits, plan check and Planning Fees (Class A, B, C, etc.).

Public Works over budget due to Insurance Recoveries and the sale of crushed asphalt.

Recreation over budget due to ice leagues, climbing programs, and tennis lessons.





#### General Fund Expenditures Summary

#### September 30, 2013

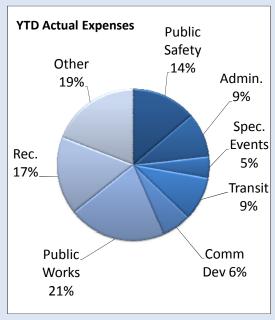
The General Fund 2013 expense budget has been updated for Supplemental Appropriations per the September 24 resolution (primarily Abby Hall and Theobald Lot purchase). Actual expenditures are now are under budget for the YTD ending September 30 at 93% or \$18.6M vs. budgeted expenses of \$19.9. There are favorable expense variations in most departments due to staff turnover. Public Works expenditures are over budget due to last winter's late season snow and the timing of sand purchases early in 2013.

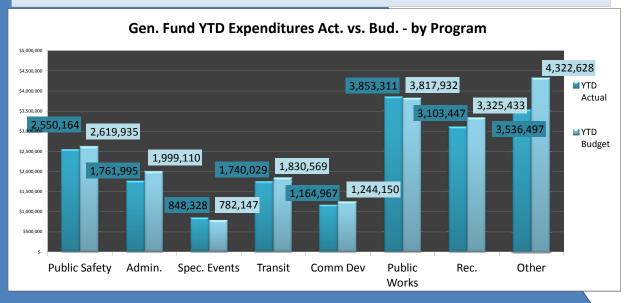
#### Variance Explanations:

Special Events: over budget due to timing-BMF/NRO pass through.

Public Works: timing of purchases. Should "catch up" to budget by year-end.

Other: Abby Hall and Theobald Lot purchasesbudget has been supplemented for these appropriations. Other items should "catch up" to the full budgeted amount by year-end (timing).





# Combined Statement of Revenues and Expenditures All Funds September 30, 2013

					% of YTD	
REVENUE		YTD Actual		YTD Budget	Bud.	Annual Bud.
General Governmental						
1 General and Excise Fund	\$	23,616,550	\$	21,635,623	109%	\$ 29,249,043
<b>2</b> Special Revenue	·	3,869,079	·	3,568,333	108%	12,341,167
3 Internal Service		2,634,267		2,518,446	105%	3,362,045
4 Subtotal General Governmental	\$	30,119,897	\$	27,722,402	109%	\$ 44,952,255
5 Capital Projects		146,073		3,586,103	4%	5,133,004
Enterprise Funds						
6 Utility Fund		2,264,923		2,213,539	102%	3,129,541
<b>7</b> Golf		2,032,281		2,043,675	99%	2,097,780
8 Subtotal Enterprise Funds	\$	4,297,205	\$	4,257,214	101%	\$ 5,227,321
9 TOTAL REVENUE		34,563,174		35,565,719	97%	55,312,580
10 Internal Transfers		21,240,276		21,170,388	100%	26,540,466
11 TOTAL REVENUE incl. x-fers	\$	55,803,450	\$	56,736,107	98%	\$ 81,853,046
EVDENDITUDEC						
EXPENDITURES						
EXPENDITURES		YTD Actual		YTD Budget	% of Bud.	Annual Bud.
General Governmental		YTD Actual		YTD Budget	% of Bud.	Annual Bud.
General Governmental						
General Governmental  1 General and Excise Fund	\$	19,714,259	\$	21,306,561	93%	\$ 27,210,292
General Governmental		19,714,259 11,176,762		21,306,561 13,890,494	93% 80%	\$ 27,210,292 15,515,588
General Governmental 1 General and Excise Fund 2 Special Revenue		19,714,259 11,176,762 2,632,937		21,306,561 13,890,494 1,902,803	93%	\$ 27,210,292 15,515,588 2,612,717
General Governmental 1 General and Excise Fund 2 Special Revenue 3 Internal Service	\$	19,714,259 11,176,762	\$	21,306,561 13,890,494	93% 80% 138%	\$ 27,210,292 15,515,588
General Governmental 1 General and Excise Fund 2 Special Revenue 3 Internal Service 4 Subtotal General Governmental	\$	19,714,259 11,176,762 2,632,937 33,523,958	\$	21,306,561 13,890,494 1,902,803 37,099,858	93% 80% 138% 90%	\$ 27,210,292 15,515,588 2,612,717 \$ 45,338,597
General Governmental 1 General and Excise Fund 2 Special Revenue 3 Internal Service 4 Subtotal General Governmental 5 Capital Projects	\$	19,714,259 11,176,762 2,632,937 33,523,958	\$	21,306,561 13,890,494 1,902,803 37,099,858	93% 80% 138% 90%	\$ 27,210,292 15,515,588 2,612,717 \$ 45,338,597
General Governmental 1 General and Excise Fund 2 Special Revenue 3 Internal Service 4 Subtotal General Governmental 5 Capital Projects Enterprise Funds	\$	19,714,259 11,176,762 2,632,937 33,523,958 3,004,274	\$	21,306,561 13,890,494 1,902,803 37,099,858 12,741,250	93% 80% 138% 90% 24%	\$ 27,210,292 15,515,588 2,612,717 \$ 45,338,597 15,362,500
General Governmental  1 General and Excise Fund  2 Special Revenue  3 Internal Service  4 Subtotal General Governmental  5 Capital Projects Enterprise Funds  6 Utility Fund	\$	19,714,259 11,176,762 2,632,937 33,523,958 3,004,274 1,868,460	\$	21,306,561 13,890,494 1,902,803 37,099,858 12,741,250 2,487,033	93% 80% 138% 90% 24%	\$ 27,210,292 15,515,588 2,612,717 \$ 45,338,597 15,362,500 3,387,385
General Governmental 1 General and Excise Fund 2 Special Revenue 3 Internal Service 4 Subtotal General Governmental 5 Capital Projects Enterprise Funds 6 Utility Fund 7 Golf	\$	19,714,259 11,176,762 2,632,937 33,523,958 3,004,274 1,868,460 1,499,022	\$	21,306,561 13,890,494 1,902,803 37,099,858 12,741,250 2,487,033 1,583,908	93% 80% 138% 90% 24% 75% 95%	\$ 27,210,292 15,515,588 2,612,717 \$ 45,338,597 15,362,500 3,387,385 2,296,912
General Governmental 1 General and Excise Fund 2 Special Revenue 3 Internal Service 4 Subtotal General Governmental 5 Capital Projects Enterprise Funds 6 Utility Fund 7 Golf 8 Subtotal Enterprise Funds	\$	19,714,259 11,176,762 2,632,937 33,523,958 3,004,274 1,868,460 1,499,022 3,367,482	\$	21,306,561 13,890,494 1,902,803 37,099,858 12,741,250 2,487,033 1,583,908 4,070,941	93% 80% 138% 90% 24% 75% 95%	\$ 27,210,292 15,515,588 2,612,717 \$ 45,338,597 15,362,500 3,387,385 2,296,912 \$ 5,684,297
General Governmental 1 General and Excise Fund 2 Special Revenue 3 Internal Service 4 Subtotal General Governmental 5 Capital Projects Enterprise Funds 6 Utility Fund 7 Golf 8 Subtotal Enterprise Funds 9 TOTAL EXPENDITURES	\$	19,714,259 11,176,762 2,632,937 33,523,958 3,004,274 1,868,460 1,499,022 3,367,482 39,895,714	\$	21,306,561 13,890,494 1,902,803 37,099,858 12,741,250 2,487,033 1,583,908 4,070,941 53,912,050	93% 80% 138% 90% 24% 75% 95% 83% 74%	\$ 27,210,292 15,515,588 2,612,717 \$ 45,338,597 15,362,500 3,387,385 2,296,912 \$ 5,684,297 66,385,395
General Governmental 1 General and Excise Fund 2 Special Revenue 3 Internal Service 4 Subtotal General Governmental 5 Capital Projects Enterprise Funds 6 Utility Fund 7 Golf 8 Subtotal Enterprise Funds 9 TOTAL EXPENDITURES 10 Internal Transfers	\$	19,714,259 11,176,762 2,632,937 33,523,958 3,004,274 1,868,460 1,499,022 3,367,482 39,895,714 21,240,276	\$	21,306,561 13,890,494 1,902,803 37,099,858 12,741,250 2,487,033 1,583,908 4,070,941 53,912,050 21,170,388	93% 80% 138% 90% 24% 75% 95% 83% 74% 100%	\$ 27,210,292 15,515,588 2,612,717 \$ 45,338,597 15,362,500 3,387,385 2,296,912 \$ 5,684,297 66,385,395 26,540,466
General Governmental 1 General and Excise Fund 2 Special Revenue 3 Internal Service 4 Subtotal General Governmental 5 Capital Projects Enterprise Funds 6 Utility Fund 7 Golf 8 Subtotal Enterprise Funds 9 TOTAL EXPENDITURES 10 Internal Transfers	\$	19,714,259 11,176,762 2,632,937 33,523,958 3,004,274 1,868,460 1,499,022 3,367,482 39,895,714 21,240,276	\$ \$	21,306,561 13,890,494 1,902,803 37,099,858 12,741,250 2,487,033 1,583,908 4,070,941 53,912,050 21,170,388	93% 80% 138% 90% 24% 75% 95% 83% 74% 100%	\$ 27,210,292 15,515,588 2,612,717 \$ 45,338,597 15,362,500 3,387,385 2,296,912 \$ 5,684,297 66,385,395 26,540,466

**General Governmental Funds** - General, Excise and Special Projects

<u>Special Revenue Funds</u> - Marketing, Affordable Housing, Open Space, Conservation Trust, and Medical Marijuana

capital expeditures. See supplemental appropriation resolution from 9-24-13 meeting.

Internal Service Funds - Garage, Information Technology (IT), and Facilities

#### ALL FUNDS REPORT

September 30, 2013

As stated in the Executive Summary section of this month's report, tax revenues are performing ahead of budget. Most other revenue variances are due to timing.

Expense variations are primarily from timing and will typically "catch up" to budget over the course of the year. Budgets have been supplemented for items in the September 24 Resolution.

#### Special Revenue Funds:

- •Revenues at 108% of budget due to Tax revenues in excess of budget.
- •Corum Loan expenditure and repayment included in Affordable Housing budget.
- •Expenditures at 80% of budget. Open Space and Affordable Housing have budgeted for acquisitions which have not yet taken place.

#### **Internal Service Funds:**

- •Revenues ahead of budget due to insurance recoveries and grants.
- •Expenditures at 138% of budget. These funds are fully appropriated during the budget process. The Garage Fund budgeted the purchase of three low-floor buses in 2012 but the receipt was delayed until 2013 due to hurricane Sandy. One Gillig bus scheduled for purchase in 2013 was received in September.

#### Capital Fund:

- •Revenue: under budget due to County contribution budgeted for Harris Street building (timing).
- •Expense: under budget due to timing of capital expenditures.
- •The Capital Fund is the primary cause of the gap in YTD budget vs. actual in the graph at right.

#### **Utility:**

- Revenue: over budget due to PIF's
- Expense: under budget due to timing of capital

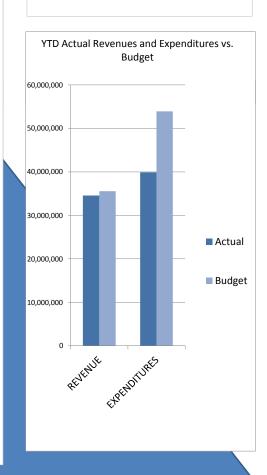
#### **Fund Descriptions:**

General Governmental -General, Excise and Special Projects

Special Revenue Funds -Marketing, Affordable Housing, Open Space, Conservation Trust, and Medical Marijuana

Enterprise Funds: Golf, Utility

Internal Service Funds - Garage, Information Technology (IT), and Facilities



#### Memorandum

TO: Town Council

FROM: Shannon Smith, Engineering Department

DATE: October 15, 2013

RE: Old Masonic Hall Programming

The Old Masonic Hall (formerly called Abby Hall), located at 136 S. Main Street at the corner of Washington Avenue and Main Street, is a historic building constructed circa 1892 and is listed under the National Register of Historic Places. J.L. Sutterley, Architect was retained by the Town to complete a building assessment, programming, and conceptual study of the Old Masonic Hall for use as an Arts District facility. The goal of this study was to examine two distinct programming options; one with the most minimized plan and smallest budget (Option A,) and a fully programmed option for the Arts District (Option B). There are many ways that the two plans can be blended in the next steps of the design process as preferred.

#### **Option A. Minimized Construction and Renovations**

Option A illustrates the most basic plan of bringing the existing structure into conformance with code and to house the Arts District functions of dance, 2 staff offices, and a passive art studio for classes. The limited function of the existing, non-commercial kitchen also remains on the first floor. Even for this limited program, some foundation and structural repairs are recommended for safety and to prevent further deterioration of the building. It is also required that the Town provide ADA accessibility to both levels and convert the current restroom to meet accessibility standards. The cost estimate considers only refinishing interior items disturbed by required structural improvements.

This programming option does not include a full historic rehabilitation of the structure, site improvements, or Washington Avenue improvements, as Staff wanted to present a minimal option for Council to consider.

#### Option A Programming:

This option maintains the dance studio, restrooms, and kitchen in their current locations on the main level. This floor plan limits the ability of the public to enter the building when a class or function is being held in the dance studio. Dance studio and yoga classes are typically considered "closed door" activities and public entry to the building would be cut-off when a class is held. Catering from the existing kitchen works well for functions in the first floor studio, however; using this kitchen for events at the Arts District campus is not desirable as food and drink would need to be taken either up the existing stairs and out the back stairs to the east, or through the front entrance and up Washington Avenue. This floor plan also does not accommodate an Arts District information desk accessed from Main Street due to the required length of the dance studio.

In this programming option, the second floor of the building would be partitioned to accommodate two offices in the front (west) and a central art studio for classes. Additional partitioned areas could be used as rental spaces for artists. The east end of the second floor is proposed as an exhibition space.

#### ADA Accessibility Requirements:

An exterior ramp on the north side of the building would provide main level accessibility and a lift would be added in the existing east addition to provide access to the second floor. A shed roof element would be needed on the north side ramp.

#### Recommended Structural Improvements:

JVA Consulting Engineers performed a thorough investigation of the current condition of the building. As expected with a building of this age, both foundation repairs and structural shoring are needed to keep the building from further deterioration. The minimal recommendations for the foundation and structure include:

- New frost walls and slab on grade foundation for main building
- Repairing the floor joists that have rotted from contact with the ground
- Adding studs from the foundation to the roof
- Building structure to support the new ADA lift in the east
- Strengthening the roof system (needs further study for code compliance)
- Rebuild east entry stairs
- Supplement joists for 2<sup>nd</sup> floor stability

#### Other Recommended Improvements:

The current sewer line for the building is under-sized and often freezes. Upgrading the line with a new connection on Washington Avenue is recommended.

#### Cost estimate for Option A:

Design and Engineering	\$ 65,000.00
Construction	\$ 625,000.00
Geotechnical Testing	\$ 5,000.00
FF&E	\$ 10,000.00
5% Owner's Contingency	\$ 34,500.00
Option A TOTAL:	\$ 739,500.00

#### **Option B. Full Arts District Program**

#### Option B Programming:

Option B illustrates the full Arts District program which includes an information desk, dance studio, 2 staff offices, art studio for classes, 2 rentable artist work spaces, storage area, catering and event support, exhibition gallery, a new addition on the east side of the building, and a full restoration of the existing historic structure. Site improvements include an outdoor plaza space for events, a realignment of the Washington Avenue sidewalk, and new storm drainage for the site and roof drains.

The first floor of the building has the historic store front replicated on Main Street and an Arts District informational area that could accommodate class registration and other ticket sales, and a interpretive display of the building's history. Low partition walls then separate space for working artists and classes that can be viewed from the information area. The back (east) portion of this level houses 2 staff offices, a restroom, and the mechanical and storage areas. ADA access is gained through the same north side ramp as Option A. Historic openings on this level will be restored and will increase the amount of natural light entering the building.

The second floor can be accessed by new code compliant stairs or an elevator. In this programming option, the dance studio is located on the second floor. This allows for the studio to be closed from the public when a dance or yoga class is in session, and allows the public access to first floor functions at all times. This location for the dance studio is also designed to function in concert with the catering area and outdoor space for special events. Having the dance function on the second floor will require additional acoustical assemblies in the ceiling/floor assembly to dampen noise. The galley and exhibition area create a circulation space between the plaza and dance studio. A

restroom is also added on the second floor.

A small addition is proposed on the east side of the building (the existing addition will be removed). This space houses the catering and event support, provides a south entry visible from Main Street, and addresses the awkward grade change from the proposed plaza into the 2<sup>nd</sup> floor. The catering area is not designed for cooking, but provides warming/finishing ovens, tables, refrigeration, and large commercial sinks and disposal units. An outdoor grill is also shown as an option.

The plaza is designed to fit a medium-sized event tent and utilizes finishes that tie into the Arts District main campus. The same paver detail used in the Barney Ford Parking Lot extends from the edge of the plaza and across the alley. A conceptual site plan sketch is included.

We have received very positive feedback from a local event planner that this facility could easily be rented for events in this configuration and combined with the Barney Ford House and Arts District campus for larger events. Option A would not give us this programming option however.

#### Structural Improvements

In Option B, additional support is also required for the increased dynamic loads of the dance studio. The structural recommendations include:

- New frost walls and slab on grade foundation for main building
- · Repairing the floor joists that have rotted from contact with the ground
- Add studs from the foundation to the roof
- Concrete elevator pit
- Strengthening the roof system
- Rebuild east entry stairs
- Supplement joists for 2<sup>nd</sup> floor to support dance studio loading
- New interior stairs
- Extend new wall between floor for shearing

#### Other Improvements:

New water, sewer, and electric services would be required for Option B. Site drainage would be improved by the addition of roof gutters and storm sewer.

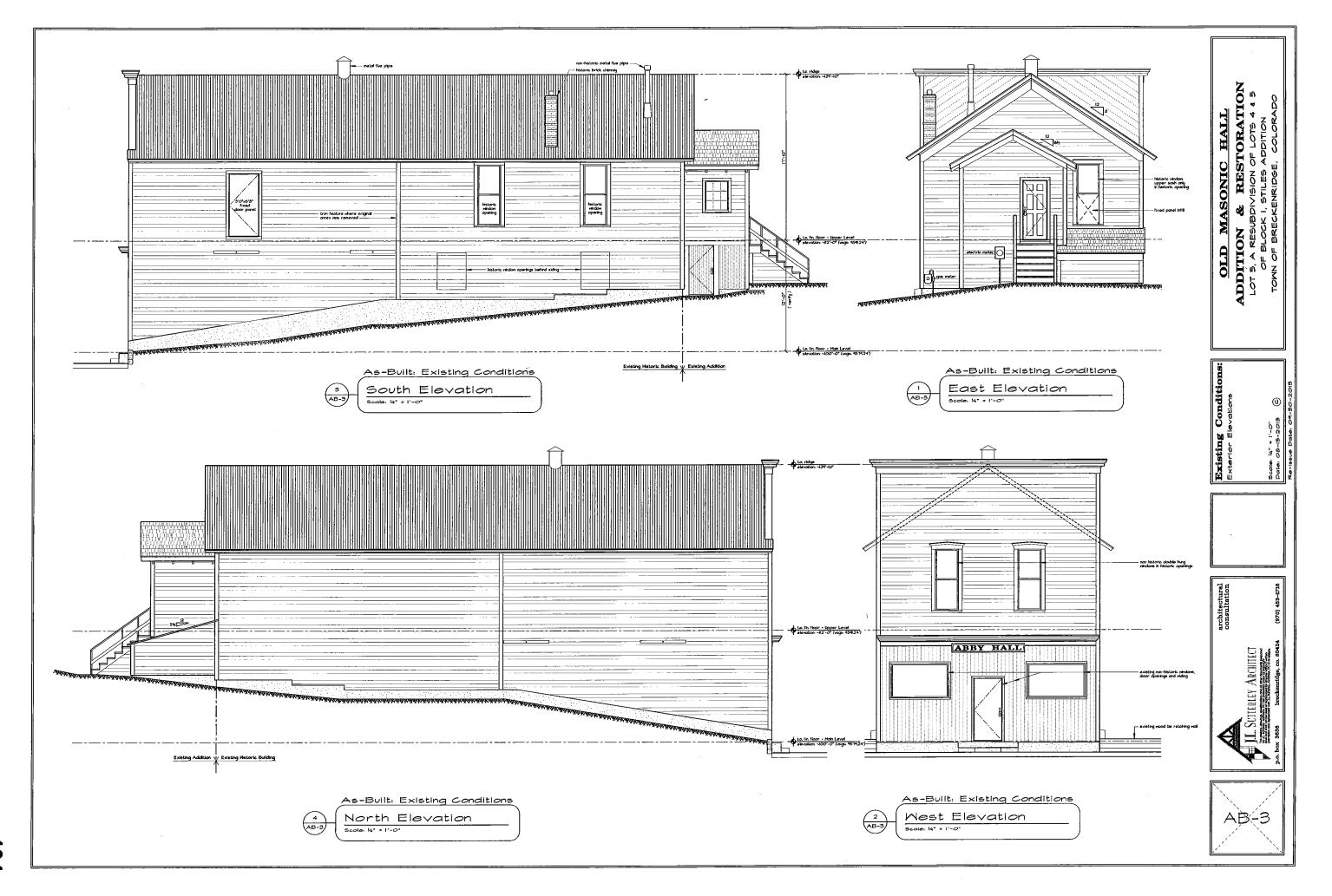
#### Washington Avenue Improvements:

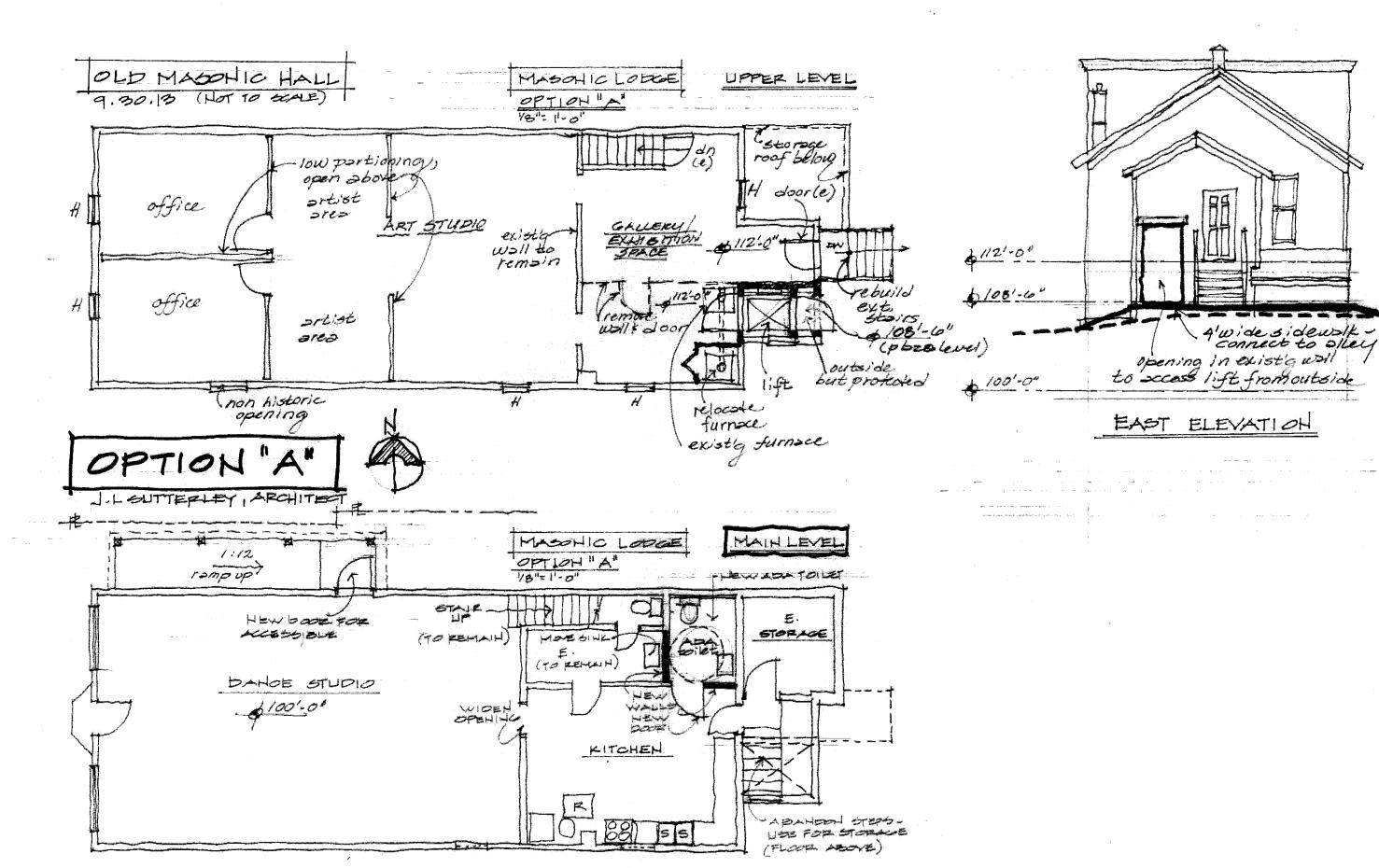
Option B includes a proposed realignment of the Washington Avenue sidewalk. Parking and one-way traffic are maintained. This realignment provides more room for plaza grading and better accommodates the new storm sewer needed for the Arts District campus and the Old Masonic Hall. Locations for art sculptures provide a visible connection between the Blue River Plaza and the Arts District Campus. A stairway is also proposed that leads to the new south entry of the building.

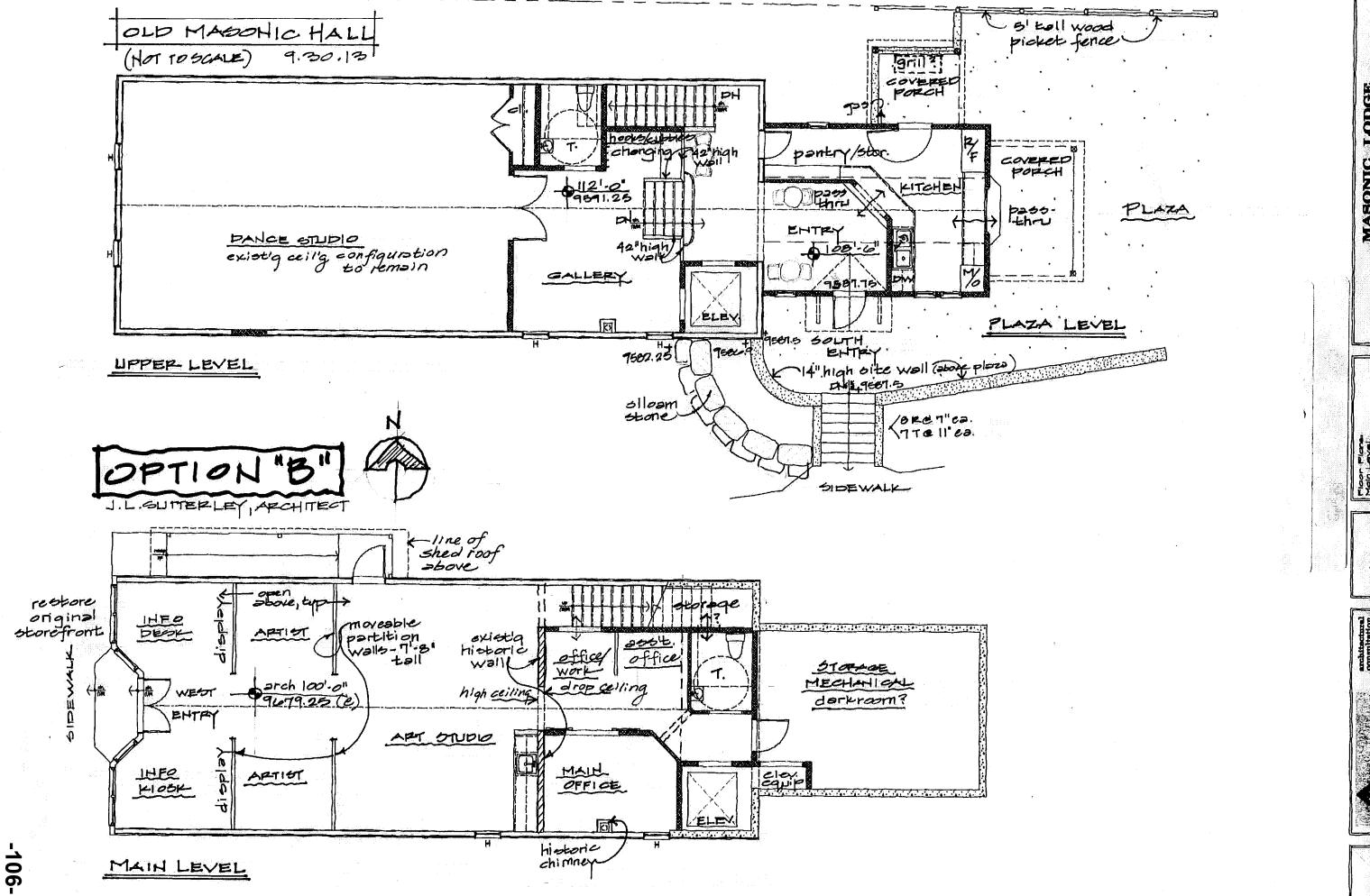
#### Cost estimate for Option B:

Design and Engineering	\$ 120,000.00
Construction	\$ 1,500,000.00
Geotechnical Testing	\$ 7,500.00
FF&E	\$ 50,000.00
Xcel Permitting Fee	\$ 5,000.00
Elevator Inspection	\$ 2,500.00
Fiber Optics Connection (Town IT)	\$ 30,000.00
5% Owner's Contingency	\$ 83,750.00
OPTION B TOTAL:	\$ 1,800,750.00

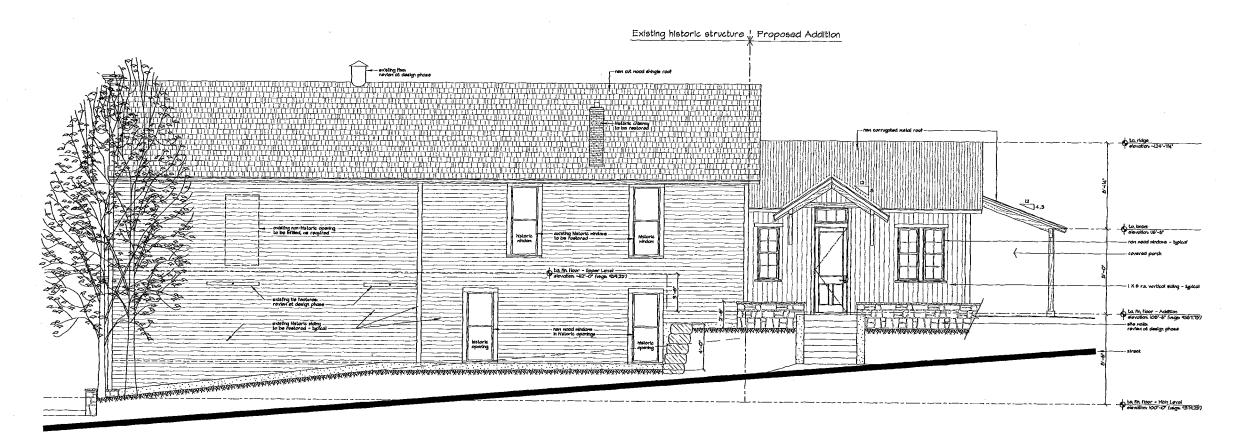
Staff and the architect Janet Sutterley will be present at the work session to answer questions on this project.







ADDITION & RESTORATION





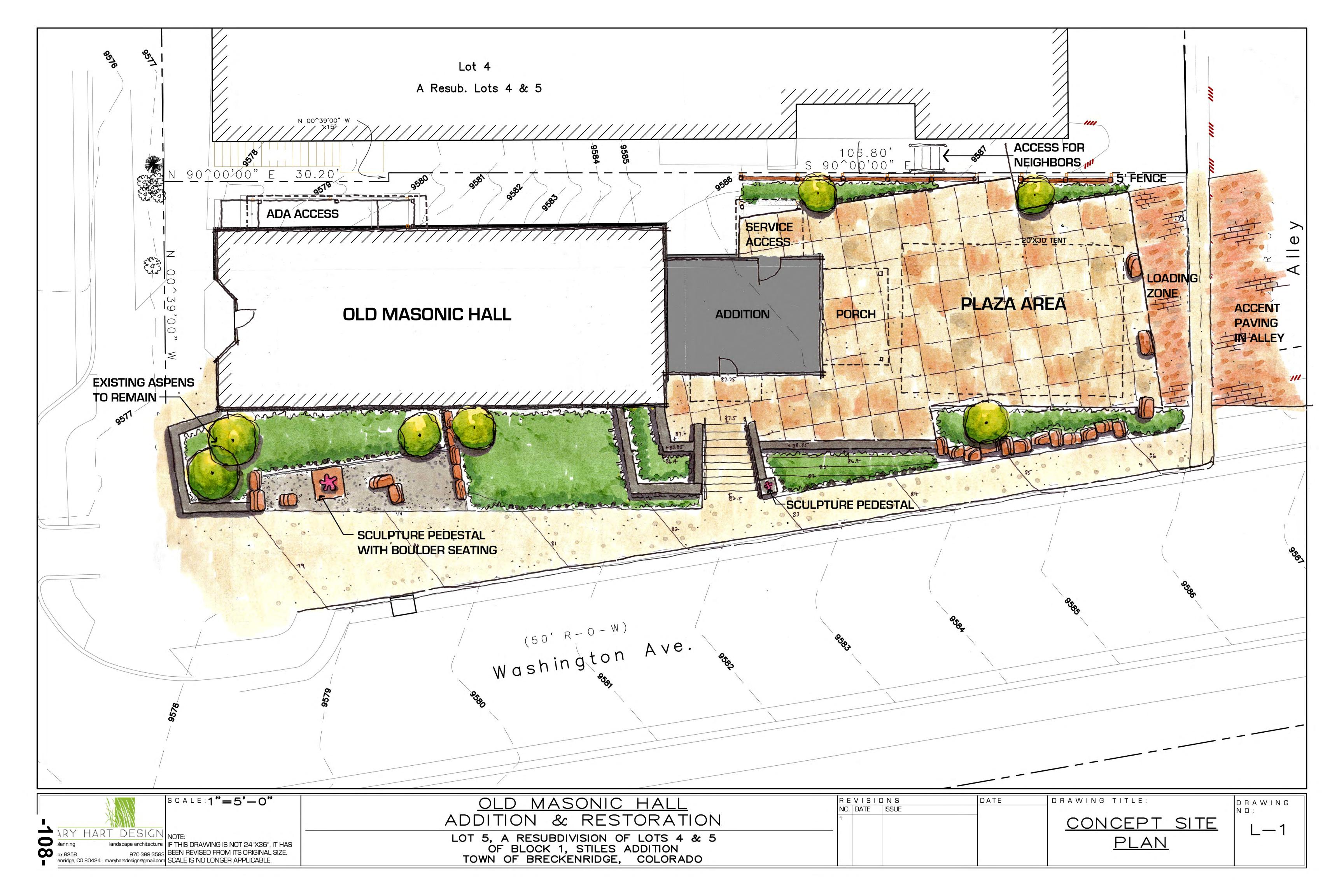
ADDITION & RESTORATION LOT 5, A RESUBDIVISION OF LOTS 4 & 5
OF BLOCK I, STILES ADDITION
TOWN OF BRECKENRIDGE, COLORADO

architecture consultation



À3

South Elevation



## Breckenridge Recreation Department

## Memo

To: Town Council Members

From: Michael Barney, Director of Recreation

Date: 10/16/2013

Re: North Main Street Park Development

The purpose of this MEMO is to provide a summary of the stakeholder feedback that has been gathered on the development of the north Main Street park site, present suggested programming elements based on that feedback, present a site analysis, and solicit your thoughts on the development of this park site.

#### **Stakeholder Feedback**

In being asked to help facilitate the process of identifying what programming elements should be included in the new park site, public input has been gathered through Engage Breckenridge and through an open house held on August 14<sup>th</sup> at the recreation center. The Recreation Department Advisory Committee also provided input. The management of Alpine Bank and Local's Market were directly approached to share their thoughts on the development of a park at this site as well. Also, the Town's Senior Leadership Team (SLT) participated in a planning process and provided guidance in the development of the park concept. The Heritage Alliance was additionally consulted with as the property adjoins the Edwin Carter Museum. The current project team, consisting of Peter Grosshuesch, Julia Puester, Chris Kulick, Jenn Cram, Shane Greenburg, and I have prepared this MEMO and presentation.

#### Active or Passive

One of the first decisions to be made in developing this park site is to determine whether the site should be a primarily active park site or a passive park site. An active park site is one which would offer elements that promote physical activity and / or directed play or sport, while a passive site is one which would offer elements that promote relaxation, tranquility, and aesthetics. For example, an active park may include a children's playground or a basketball court, and a passive park may include flower gardens, brick pathways, and a small pavilion for social gatherings. It is important to view this designation as a continuum however, recognizing that a park site can contain a variety of both active and passive elements, though a truly passive park would certainly lack active elements.

Through Engage Breckenridge, individuals were asked to indicate their preference for the park site to be designed as active or passive park space. In reviewing responses, 29 votes were placed for "passive" and 45 votes were placed for "active". Through the open house, 5 votes were placed for "passive" and 10 votes were placed for "active". Overall, 62% of the 89 total votes were for an "active" park site.

Through Engage Breckenridge, individuals were provided the opportunity to share comments as to their preference for either an "active" or "passive" park site and some of these comments are provided below:

- Please don't make it passive, if you want to sit and do nothing, you can do that anywhere, we need some action up here!
- bring some activity to the north end of town....public restrooms too!
- I love all the active ideas. There are plenty of quiet places in the mountains. Keep the kids
- I lean more towards active. Many parents bring their kids in the spring, summer and fall to experience "doing things" with their kids outdoors
- I think a green area for relaxing and a small pavilion for performances and/or ceremonies would be a nice addition to that area of town
- I chose an active park because I believe there are a lot of places around town that are conducive to relaxing on a bench
- Quiet space is needed. Breckenridge needs to be a bit more than T shirts and tourists
- There is almost 0 green space or areas to just sit and take in the view- more playgrounds and terrain parks are unnecessary

Discussions amongst the SLT and the project team paralleled the public input and it is being proposed that the Town have a strong emphasis on active elements for individuals of all ages while also providing passive elements. Influencing this decision was the known desire of business owners on north Main Street to bring activity to the area. An assessment of existing park sites in the downtown core also influenced the preference for an active site. Both the Blue River Plaza and the Riverwalk Lawn are primarily passive sites, and there is not an expressed need for additional passive recreational space. Lastly, Town staff have expressed that both residents and guests consistently request that the Town consider additional places to "play", more specifically, children's playgrounds.

#### **Programming Elements**

There is certainly no shortage of possibilities when exploring the amenities or elements to be included in the development of a new park site. To spur the brainstorming process, Recreation Department staff and Citizen Advisory Committee members were asked to share their thoughts and ideas on what active and passive elements / amenities should be included in the design of this new town park. The following list was generated and public feedback was sought on these ideas through both Engage Breckenridge and the open house. The number of individuals which expressed support for each element is shown in parentheses.

Active Elements

Bocce Ball Court(s) (17)

Bouldering Wall / Boulders (32)

Slackline Feature (14)

Terrain Park / Jibbing (7)

Musical Play Garden (17)

Splash Pad / Water Feature (38)

Children's Playground (37)

Passive Element Picnic Tables (21)

Seating for Quiet Reflection (18)

Kinetic / Public Art (12)

Chess Tables (4)

Green Space / Flower Gardens (28)

Small Pavilion (21)

In discussing the future park site with Mark Williams of Alpine Bank, he did not provide any specific support for neither an active or passive park site, nor elements / amenities that he felt should be included in a park site. He did express that the bank had recently done some landscaping along the north edge of their property and asked if the park could be tied into that in some manner. He stated that the park would be a great addition for the Town. Olivia Fowlie, the owner of Local's Market, did express that she desired the park site to be much more active than

passive. She stated that the business owners on the north end of Main Street are interested in more activity in the area and felt that this park site could help promote that activity. She expressed specific support for bouldering and slacklining and requested that thought be given to active winter elements such as a small terrain park for snowboarders to utilize. She also requested that a pavilion be considered so as to provide a venue for small events and gatherings. She also expressed a desire for the park to be cleared of snow in Winter so as to keep it usable all year round.

Through Engage Breckenridge, individuals were also provided the opportunity to share any thoughts or ideas that they had on additional elements / amenities that they felt should be included in the design of the park. These are summarized below with the number of individuals who expressed the same or similar thoughts / ideas:

- Fountain or Water Feature
- Community Garden
- Miniature Golf
- Historical Theme on Ute Indians
- Public Restrooms (4)
- Parking Lot (3)
- Ice Climbing Structure
- Bike Park (3)
- Shuffle Board
- Map of the World Visitors Place a Pin Where they are from
- Skatepark
- Outdoor Pool
- Ice Skating Area

Discussions amongst the SLT and the project team were focused on interpreting the feedback that we received from the public process and assessing the feasibility of desired park elements / amenities. The feasibility and appropriateness of including or excluding any element / amenity in the design of the park should be based on being fiscally responsible with Town resources, understanding the needs and desires of residents as well as business owners in the area, understanding how the new park will impact our visitor experience, adhering to the Town's sustainability commitments, managing liability, and recognizing the costs associated with construction, maintenance and upkeep. For example, a splash pad was expressed by the public to be the most desired element in the new park, though it is our responsibility to determine if the short season of use, the required maintenance, the energy costs, water consumption, and the cost of installation justify including this element in the park design.

Through this vetting process, SLT and the project team eliminated some potential elements and is proposing that the following programming elements be included in the park design:

#### Active Elements

While it was agreed that a traditional playground should not be located at this park site, it was agreed that the park should contain a variety of "stand alone" play features that appeal to individuals of all ages. Climbing boulders or a bouldering wall, net climbers, hill slides, spring rockers, and an animal themed play area for toddlers are being proposed. Pictures will be shown during the presentation.

#### • Passive Elements

It was agreed that the park site should provide spaces for individuals to sit and relax, perhaps a spot to enjoy an outdoor lunch, as well as seating for parents and any events that may occur in the park. The need to tier or terrace the site for topographical reasons will present

many options for benches, picnic tables, and natural seating options. It is also proposed that the site accommodate public art in some manner.

#### Site Analysis

The park site includes .44 acres along north Main Street between Alpine Bank and The Local's Market. The site is approximately 100 feet x 135 feet, with 100 feet of Main Street access to the west. The site is flat for approximately 65 feet to the east and then slopes up at a 15% grade toward the existing alley. The Edwin Carter Museum is immediately across the alley toward the east.



While vacating the alley and physically connecting the new park site to the existing Edwin Carter Museum property would be ideal and create a large downtown park/ heritage site, the alley is needed for traffic flow purposes. Alpine Bank is to the south of the site and has done some landscaping along the property line which the park can effectively complement. The Local's Market is to the north of the park site and there is no existing border as the site is currently being used for their parking. There is an existing steel staircase that provides access from the alley to the rear of The Local's Market, and this access must be maintained, though not necessarily by the existing staircase. The site also has several encumbrances that will need to be accommodated in any plan for the park. Those are: provide one additional parking space for the market (this would be located along the alley); provide a solution for storm water runoff for the market property; and an easement allowing for building maintenance on the south side of the market.

There are currently 3-4 medium sized lodgepole pines on the site, and it is likely they will need to be removed unless the slope is left undisturbed. The trees are not particularly healthy and it is the opinion of the planning staff that the trees should not be a determining factor in the design.

Drainage is currently handled by drain near the Local's Market on the north side of the property. Drainage would most likely need to continue to be collected and piped since the cross slope of the site currently sends stormwater toward the Local's Market.



Figure 1 - Looking west across the proposed park site to the Edwin Carter Museum

#### **Summary and Next Steps**

The development of a park site along the north end of Main Street presents a great opportunity to encourage increased traffic and activity in that area and offer residents and guests with new recreational amenities which further increase the quality of life and enhance the visitor experience. Staff recommends that the park be developed as a primarily active site, with play features such as climbing boulders, net climbers, spring rockers, and a small play area for toddlers. The park should also include a variety of seating options to accommodate parents watching their children play, families wanting to enjoy lunch in the park, and shoppers on Main Street needing to take a rest. The park should be landscaped so as to incorporate and accentuate the natural environment and spectacular views, though high maintenance flower beds and gardens should be avoided. The park should have a connection to the Edwin Carter Museum. Though a direct physical connection is not possible due to the alley, a connection can be created through signage and an animal themed play area for toddlers.

If Town Council supports the staff recommendations, the project team will proceed with the design of the park. Design drawings will be brought back before council when completed for review. Project costs will then be determined and presented to council. Depending upon the project cost and the will of the council, it is possible that the development of the park can be phased or the design revisited.

The project team will be available at the council meeting to discuss the proposed concepts and address any questions regarding this MEMO and the park development.

#### Memorandum

**TO:** Town Council

**FROM:** Mark Johnston, Streets and Parks Manager

**DATE:** October 15<sup>th</sup> 2013

**RE:** Median and Roundabout Landscape Concepts

On August 27th 2013, Staff provided Council with examples of other mountain community median and roundabout landscaping. Since that meeting and based on Council feedback, Staff has been working with Norris Design, a landscape design company, to illustrate the Council-desired concepts.

During the October 22nd work session, Staff and Norris Design will provide Council with an update on this landscaping project. After this meeting we will take Council feedback and come back at a later meeting and present final proposed concepts. Although the illustrations will not be ready by the Council packet submittal deadline for the October 22<sup>nd</sup> meeting, the illustrations of the proposed median and roundabout concepts will be presented.



#### **MEMO**

*TO*: Town Council

CC: Town Manager & Assistant Town Manager

FROM: Kim Dykstra-DiLallo, Director of Communications DATE: October 16, 2013 (for 10.22.13 work session)

*RE:* Art Galleries & Art Fairs – follow up from 10/8/13 meeting

At the October 8 Council meeting, the Council asked for comparison information on Art Fairs in other communities as well as lodging occupancies for the summer here in Breckenridge.

CAST (Colorado Association of Ski Towns) sent out a survey to their members. Mount Crested Butte and Frasier responded that their towns do not have any, however, there are nearby towns that do host art events. Twelve responded that they do host art shows, fairs or festivals. All towns but one also host a summer-long 'Farmers' Market' which also offer art. The results follow this memo on a matrix.

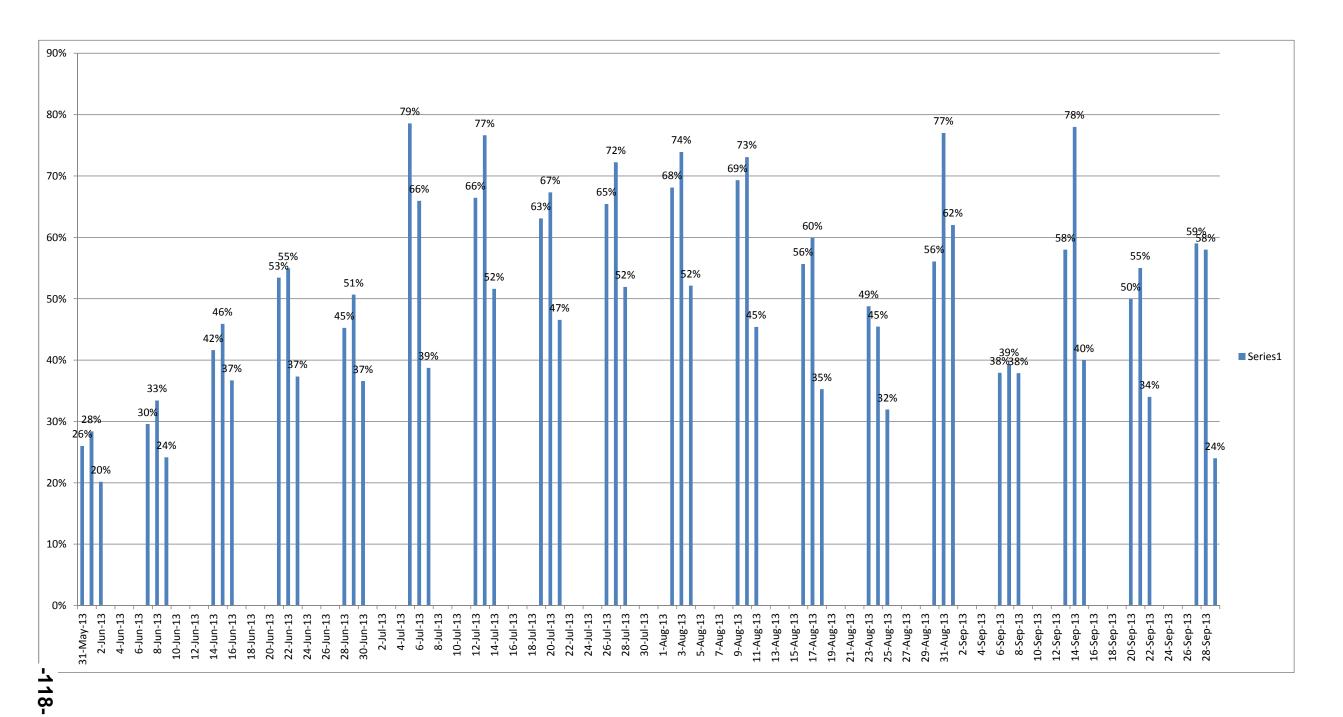
The BRC provided the occupancy levels for this past summer for Friday, Saturday and Sunday. This bar graph follows this memo.

I will be at the Work Session to answer questions.

Thank you.

CAST Survey 2013	Vail	Aspen	Jackson, WY	<u>Steampoat</u>	Telluride	Snowmass Villg	Estes	Dillon	Crested Butte	Park City	Grand Lake	<u>Minturn</u>
Does your community have outdoor art shows?	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes, Summer & Winter Markets
If so, how many per year?	One - Vail Arts Festival, plus Farmers' Market that includes art	Three art shows, plus Farmers' Market that includes art	Four, plus several on private property; not included here.	Two festivals + art is sold at the farmers' market.	One	Three	Four: Art Market, Arts & Crafts Show, Plein Air, Fine Arts & Crafts	One art show & Farmers' Market that includes artists	Two	One art show & Summer Market	Three	12 Summer & 2 Winter
When are they held?	Last weekend in June, Fri - Sun	1 in June, 2 in July	July, Aug (2) & Sept.	July (Art in the Park) & August (All Arts Festival)	Independence Day week	July & August	Memorial Day Wknd - mid- Sept.	3rd weekend in July (art show); summer long (Farmers' Market)	early Aug. & Labor Day Wknd	August	June - Sept.	Saturdays June - September; 2 Sat. in Dec.
Where are they held - public or private property?	Combo of public & private property	Public streets & malls	Combination of public and private property	Public (park & streets)	Combination of public and private property	Public	Combination of public and private property	Public streets & I	Public/downtow n streets & park	Public/downtow n streets & park	Public	Combination of public and private property
Who are they produced by?	Eagle Valley Chamber, Private Events, a for-profit producer & Private organizer producer in conjunction with the City's Wheeler Opera House.		NPO, Chamber & ForProfit	Art Council & Chamber; Farmers' market by Main Street Steamboat	Sheridan Arts Fnd/NPO	Town of Snowmass Village	Local NPOs (Art Center, Cultural Arts Council, Rotary & Guild)	Art show is produced by third party forprofit organize; Market by TOD	NPO & art gallery	NPO	Chamber	Town of Minturn
How long have they been in existence?	25 years	Two are three years old, the other is 10 years old	30, 48 & mulitple yrs.	Long time	10 yrs	Varies on the event but some type of art show has been held for several years	varies - up to 39 yrs.	Art show: 6 years; Market: started in 1997	41 & 24 yrs.	40 yrs.	3+ years	15 years
Do local merchants oppose or embrace?	Very much embrace this event	Wide range of acceptance	Generally embrace, but sometimes competion plays a factor	Embrace them	Both. Overall, merchants benefit; some issues (parking & street closures) that may negatively affect merchants negatively; but the overall impact on economy is significant.	Embrace	Merchants are split evenly in opposition & embracing	Most merchants embrace bringing folks into town	Merchants seems to embrace	30% oppose, 70% embrace	Mixed	Local merchants vary in level of support, but have allowed free or special rates to merchants depending on circumstances.

	Asp	ien	Jackson, WY	Steamboat	Telluride	Snowmass Villg	Estes	Dillon	Crested Butte	Park City	Grand Lake	Minturn
Embrace as well Wide range of Generally acceptance embrace, but sometimes competion plays a factor	Generally embrace, but sometimes competion plays a factor	a		Participate in them	Local galleries generally embrace	At this time there are no local galleries	galleries join events & host some private functions	N/A, we don't really have any galleries	It is mixed- we get both, but most embrace festivals	50% oppose, 50% embrace	Embrace	N/A; they participate
Creates vibrancy They help to Tourism draw, and vitality, brings "program" the sales tax town in a desirable town, provide generation, or clientele, promotes something for the exposure to local Vail's guests to do, and galleries, exposure also serve as arts, increases specific draws for certain guests.  Sales tax for local certain guests. businesses, restaurants and lodges	They help to Tourism draw, "program" the sales tax town, provide generation, something for the exposure to local guests to do, and galleries, exposure also serve as to local restaurants specific draws for certain guests.		We town or a	We are a resort town, any festival or attraction is beneficial	Economic engine, community vitality through the arts.	AN A	Attracts guests to increase sales tax revenues; events are intended to encourage visitation or to offer experiences	Offering activities which of brings visitors to be town core; atrickles down to irestaurants & the like.	They bring huge a conomic benefits & cattract individuals who will be repeat by visitors.	Adds to cultural diversity of the community, overall positive economic benefits, exposes non-residents to our communities activities	Town contracts chamber to market; chamber organizes arts fairs to provide activity & to raise \$ for other events	Supports; sees positive impact on image & tourism
ancy They help to Community  Drings "program" the building event ble town, provide which also motes something for the supports the local guests to do, and economy to the also serve as lses specific draws for local certain guests.  Ss, and	They help to Community  "program" the building event town, provide which also something for the supports the local guests to do, and also serve as specific draws for certain guests.		Som why traff agree to the to the state of t	Some old-timers who hate the traffic, but most agree that it adds to the quality of life here	Community sometimes feel displaced by crowds, but mostly embrace because of the cultural & economic impacts.	AN TO STATE OF THE	Again the businesses are split on the benefit as well as our citizens. Some like the events and attend them while others don't like the extra traffic brought to town because they came here to retire.	Adds culture to our community, 6 and it's a great beautiful is summer day in billon	They bring huge aconomic benefits & cattract individuals who will be repeat visitors.	Adds to cultural diversity of the community, overall positive economic benefits, exposes non-residents to our communities activities	Town contracts chamber to market; chamber organizes arts fairs to provide activity & to raise \$ for other events	Positive sales tax revenues, awareness of Town/brings people back other times for restaurants, bars, other activities
Yes - creates All 3 are well range: 1k - 10k Yes; the vibrancy and attended, but we visitors of vitality, brings in a have no specific measures of promotes Vail's success sales tax for local businesses, restaurants and lodges	All 3 are well range: 1k - 10k attended, but we visitors have no specific measures of success		Yes; the of virial large, have	Yes; the numbers of visitors are large, but do not have specifics.	Yes. Measurements include tax revenues, plus Americans for the Arts & economic prosperity report, 2013 Telluride Cultural Master Plan.	A Z	Calculate success thru tickets sales, vendor sales, overnight lodging/restauran t sales & downtown business sales.	Yes; nothing quantifiable; landarket has 120 maxed out; generates revenue via registration as well as tax revenues.	Yes, the business owners a report increased bases.	Yes, event attendance, tax receipts and reports from year-round merchants	yes, as they generate \$s for other events	Thru an annual survey; seeing more out of town varticipants & greater cross section of age & demographics
mers' Yes yes - two	Yes yes-two	- two	yes, not	yes, noted above	yes	NA	yes	yes, noted above	yes	yes	no	yes, noted above





# Breckenridge Town Council & Summit School District Board Joint Meeting Agenda

Tuesday, October 22, 2013 6:00 – 7:15 pm Town of Breckenridge, Town Hall Council Chambers

#### **AGENDA**

- 1) Introductions
- 2) Community presentation on Summit Schools (10 min)
- 3) Pro Cycling Challenge planning and communication
- 4) Workforce Housing Block 11 Status and SSD Plans
- 5) SSD Solar update
- 6) Future plans for two Breckenridge Elementary Schools
- 7) SSD efforts on football and rugby traumatic brain injury evaluation and prevention