



TOWN OF BRECKENRIDGE
OPEN SPACE & TRAILS

**Breckenridge Open Space Advisory Commission –
Special Topic Meeting**

January 23, 2023

Council Chambers in Town Hall

150 Ski Hill Road, Breckenridge, CO 80424

THE TOWN OF BRECKENRIDGE IS NOW HOLDING HYBRID MEETINGS. THIS MEETING WILL BE HELD IN PERSON AT BRECKENRIDGE TOWN HALL. ALL MEMBERS OF THE PUBLIC ARE INVITED TO ATTEND. IN PERSON ATTENDEES MUST NOT ACCESS THE VIRTUAL MEETING WHILE IN COUNCIL CHAMBERS.

This meeting will also be broadcast live over Zoom. Log-in information is available in the calendar section of our website: www.townofbreckenridge.com.

Questions and comments can be submitted prior to the meeting to websiteopenspace@townofbreckenridge.com.

PLEASE NOTE THE START TIME AT 4:00 PM.

4:00 pm	Call to Order	
4:05 pm	Discussion/Approval of Minutes	1
	<ul style="list-style-type: none">December 12, 2022 Draft BOSAC Meeting Minutes	
4:10 pm	Discussion/Approval of Agenda	
4:15 pm	Public Comment (Non-Agenda Items)	
4:20 pm	Staff Summary	3
	<ul style="list-style-type: none">2023 BOSAC CalendarBOSAC Term LimitsUSFS Scoping Notice for BSR 5 Chair Replacement Project	
4:25 pm	Open Space Discussion	6
	<ul style="list-style-type: none">Trails and Signage WorkplansCouncil Matters Related to Open Space Topics	
7:00 pm	Adjournment	

I) CALL TO ORDER

Duke Barlow called the December 12, 2022, regular meeting of BOSAC to order at 5:33 pm. Other members of BOSAC included Krysten Joyce, Nikki LaRochelle, David Rossi, Chris Tennial, Bobbie Zanca, and Council liaison Jeffrey Bergeron. Staff members present included, Scott Reid, Mark Truckey, Anne Lowe, Zara Hickman, Tony Overlock, and Joel Dukes. Members of the public included Katherine King (Summit County Open Space and Trails), Paul Semmer (OSAC), Rae Moody. In addition, Ryan Taylor attended virtually.

II) APPROVAL OF MINUTES

A) BOSAC REGULAR MEETING – NOVEMBER 28, 2022

The minutes were approved as presented.

III) APPROVAL OF AGENDA

The agenda was approved as presented.

IV) PUBLIC COMMENT

There was no public comment.

V) STAFF SUMMARY

A) FIELD SEASON UPDATE

Staff provided an update on 2022 field season operations. There are no seasonal staff at this time of year. Recently, staff stockpiled buck and rail materials and removed hazardous trees.

B) SUMMER CONCESSIONAIRE DATA

Staff compiled concessionaire data from nonprofits and commercial companies who have seasonal or year-long license agreements to operate on Town open spaces and/or trails.

Mr. Overlock stated that Keystone Science School expanded their use of the Town's natural surface trails. The largest users of the Town's trail system come from the Recreation Center. Additionally, there was increased use from angler outfitters along the River Trail corridor of the Blue River. Most guides utilize Town open spaces and/or trails during midweek hours. The OST program charges an application fee and 3% of gross receipts commercial outfitters, totaling \$6,500 this summer. Overall, the program is successful and allows staff to track who uses the Town's open spaces and trails, as well as manage user numbers, group size, and days/times of use. Through this process, staff monitor and educate concessionaires.

Mr. Barlow asked why the Ridden numbers declined from 2,700 to 1,500. Mr. Overlock stated he did not know other than Ridden is under new management.

C) FIELD SEASON REVIEW

Mr. Dukes presented the 2022 OST Technician Field Season Report.

VI) ADJOURNMENT

A motion to adjourn the regular BOSAC meeting was made by Ms. Zanca and Mr. Rossi seconded it. The December 12, 2022 regular meeting of BOSAC ended at 6:54 pm.

The next regular meeting of BOSAC is scheduled for January 23, 2023 at 4:00 pm to discuss trails and signage workplans.

Duke Barlow, Chair

DRAFT

Memorandum

To: Breckenridge Open Space Advisory Commission
From: Open Space & Trails Staff
Re: January 23, 2023 Meeting

Staff Summary

2023 BOSAC Calendar

The BOSAC calendar for 2023 has been set. While meetings typically fall on the 4th Monday of every month, there may be exceptions. The October meeting will be held a week later to avoid the school district's fall break and the December meeting will be held two weeks early to avoid the busy holidays.

The 2023 dates are as follows:

- January 23rd
- February 27th
- March 27th
- April 24th – Annual BOSAC Meeting and Election of Officers
- May 22nd – Annual Open Space & Trails Open House
- June 26th
- July 24th
- August 28th
- September 25th
- October 30th – changed to avoid SCSD Fall Break
- November 27th
- December 11th – changed to avoid the holidays

BOSAC Term Limits

Three BOSAC members have terms expiring in Spring 2022: Chris Tennial, Nikki LaRochelle, and David Rossi. BOSAC members are limited to serving two consecutive four-year terms and must reapply for a second term, if interested. Chris, Nikki, and David are all eligible to serve a second term.

The Town has revised its application process for committees and commissions, which now includes extensive public outreach in both English and Spanish through various local print and radio media, the Town website, and the Town social media channels. The posting for BOSAC positions will open for the month of March. Applicants will have to submit a letter of interest in serving on BOSAC and they must be electors of Town.

Council will now be conducting all interviews and will make appointments on April 11th. Any newly appointed or reappointed BOSAC members will begin serving a four-year term starting at the April 24th BOSAC meeting.

USFS Scoping Notice for BSR 5 Chair Replacement Project

Please see the attached draft comment letter for the USFS Scoping Notice for the Breckenridge Ski Resort 5 Chair Replacement Project. Council will be discussing the project at their January 24th meeting. If BOSAC has edits or further comments to include in the comment letter, please let staff know.



January 24, 2023

Scott Fitzwilliams, Forest Supervisor
c/o Sarah Strehle
USFS Dillon Ranger District
PO Box 620
Silverthorne, CO 80498

RE: Breckenridge Chair 5 Lift Replacement

Dear Mr. Fitzwilliams:

The Town of Breckenridge (Town) is a neighboring land manager and partner with the U.S. Forest Service in the Dillon Ranger District as well as the Breckenridge Ski Resort (BSR). The Town understands the challenge of providing quality opportunities for recreation while also protecting our area's biodiversity and high-quality natural resources.

The Town owns and manages Cucumber Gulch Preserve (Preserve), a unique geological and ecological wildlife preserve with a diversity of forested, meadow, shrubland, and wetland habitats adjacent to and downstream of the BSR. The Preserve is home to a diverse assemblage of species and encompasses 139 acres total, with 57 acres of wetlands and 82 acres of upland. Several types of wetlands are present, including globally rare fens and ecologically valuable beaver meiers. It is not a single habitat type that makes the Preserve such a biodiversity hotspot, but the mosaic of habitat intermix throughout the entire Preserve.

The Town and its contractors have conducted extensive water and wildlife monitoring in the Preserve for the past 20 years. One major area of concern is the amount of sediment coming from the BSR from Boreas Creek drainage above the base area at Peak 8 into a 60" culvert via several inlets on the ski resort that empty directly into the Preserve. The Town and BSR partner approximately every other year to dredge the uppermost pond of sediment, which also creates a disturbance for wildlife. Sediment drainage from BSR remains our top concern, especially with the recent wet summer and storm events, and the proposed 5 Chair Lift Replacement Project has the potential to increase the amount of sediment transported into the Preserve via the 60" culvert. Although periodically dredging the uppermost pond can be somewhat effective in reducing the amount of sediment that travels into the heart of the

Preserve, we strongly believe that preventing sediment from being transported off the ski area is a much more sustainable and cost-effective approach.

We urge the USFS to adopt conditions like those that the Town is requiring of BSR with their construction permit, which include submitting and obtaining approval from the Town Engineer of final drainage, grading, utility, and erosion control plans. Additionally, the permit requires BSR to install erosion control measures on the downhill side of disturbance areas, in a manner acceptable to the Town Engineer. An on-site inspection must also be conducted by Town Engineering Staff prior to the commencement of construction to ensure Best Management Practices are utilized. Best Management Practices for controlling erosion and sediment may include, but not be limited to, blocking affected inlets with waddles and inflatable balloon/gaskets so that the inlets that are directly within the flows of the construction zone are blocked from transporting water and sediment during and after the project, until the revegetation efforts have proven successful.

Following the highest standards and best management practices for the 5 Chair Lift Replacement Project will help ensure the quality resources of the Preserve are kept intact.

Thank you for the opportunity to comment on this project. We're happy to follow up with any additional questions or concerns.

Sincerely,

Rick Holman
Town Manager

Memorandum

To: Breckenridge Open Space Advisory Commission
From: Open Space & Trails Staff
Re: January 23, 2023 Meeting

Open Space & Trails Discussion

Trails and Signage Workplans

Town Council has requested that Open Space & Trails begin work on the trails and signage workplans to accompany and support the Master Plan. In order to come prepared for an interactive, robust discussion, staff requests that BOSAC review and reflect on the questions below. Mark Truckey will facilitate the discussion.

Trails Workplan

Please be prepared to answer the following and related questions:

1. What do we want the trails workplan to be?
2. How do we get to there?
3. What is our trail development philosophy?
4. What is our timeframe?
5. How do trails fit into established partnerships and planning efforts?
6. How often do we revisit the workplan?
7. How do we measure success?
8. Is the trails workplan a living document that can be updated or amended over time?
9. Compile ideas on:
 - a. Trail infrastructure (parking, amenities, winter access, accessibility)
 - b. Specific trail projects and general projects
 - c. Specific areas
 - d. Priority (think 0-3 years, 4-6 years, 7-10 years)

Signage Workplan

Please be prepared to answer the following and related questions:

1. What is not working and why? Provide list of issues or locations and be descriptive.
2. What is working and why? Provide list and be descriptive.
3. What guardrails or parameters can we set for signs across a jointly-managed network of open spaces and trails?
4. Are there other categories of signs in addition to the four that staff has identified below?
 - a. Regulatory
 - b. Wayfinding
 - c. Interpretive
 - d. Etiquette
5. Help Identify across the network:
 - a. Redundancy
 - b. Consistency
 - c. Clutter/Hodgepodge (think B&B, stapled signs, tacked on messages)
 - d. Etiquette messaging

- e. Management zone context
- f. Limitations of existing partnerships and joint owners

We will brainstorm these workplan ideas with the goal of running them through Master Plan framework.

Council Matters Related to Open Space Topics

Jeffrey Bergeron, in his role as Council liaison to BOSAC, will provide updates on open space-related topics that Council has recently discussed.