

## **Town Council Work Session**

Tuesday, May 26, 2020, 3:30 PM VIRTUAL Council Chambers

This meeting will be broadcast live, but the public will NOT be permitted to attend the meeting in person due to COVID-19 concerns. If you are interested, please monitor the meeting by joining the live broadcast available online. Log-in information is available in the calendar section of our website: www.townofbreckenridge.com.

Questions and comments can be submitted prior to the meeting to Mayor@townofbreckenridge.com or during the meeting using the Q&A feature in the Online Webinar.

# I. DISCUSSION WITH UNDERWRITER ON PARKING STRUCTURE/ FIBER FINANCING (3:30-4:00pm)

## II. PLANNING COMMISSION DECISIONS (4:00-4:05pm)

Planning Commission Decisions

Class A Report

# III. LEGISLATIVE REVIEW (4:05-5:15pm)

Employee Generation Code Amendment (Second Reading)

Water System Maintenance Fee Amendment (Second Reading)

Overhead Walkway Lighting (Second Reading)

Noise Ordinance Amendment (Second Reading)

Ordinance to Amend Public Notice Requirements for Town Projects (Second Reading)

Emergency Ordinance to Approve COP Funding (Emergency Ordinance)

Policy 33R Energy Conservation (First Reading)

Club Memberships (First Reading)

Walkable Main Street (Resolution)

## IV. MANAGERS REPORT (5:15-5:40pm)

Public Projects Update

Parking and Transportation Update

Housing and Childcare Update

Committee Reports

Financials

## V. OTHER (5:40-6:15pm)

Walkable Main Street Discussion

VI. EXECUTIVE SESSION (6:15pm)



# Memo

To: Breckenridge Town Council Members

From: Mark Truckey, Director of Community Development

Date: May 20, 2020

Subject: Planning Commission Decisions of the May 19, 2020 Meeting

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## DECISIONS FROM THE PLANNING COMMISSION MEETING, May 19, 2020:

### **CLASS A APPLICATIONS:**

St. John's Church Addition & Remodel, 100 South French Street, PL-2020-0063: A proposal to restore and renovate the entire structure. The proposal includes landmarking the historic structure, adding a basement, repairing and restoring the foundation, modifying doors and windows in the non-historic addition, and updating the building to meet current ADA and Building Codes. *Approved.* 

**CLASS B APPLICATIONS:** None.

#### **CLASS C APPLICATIONS:**

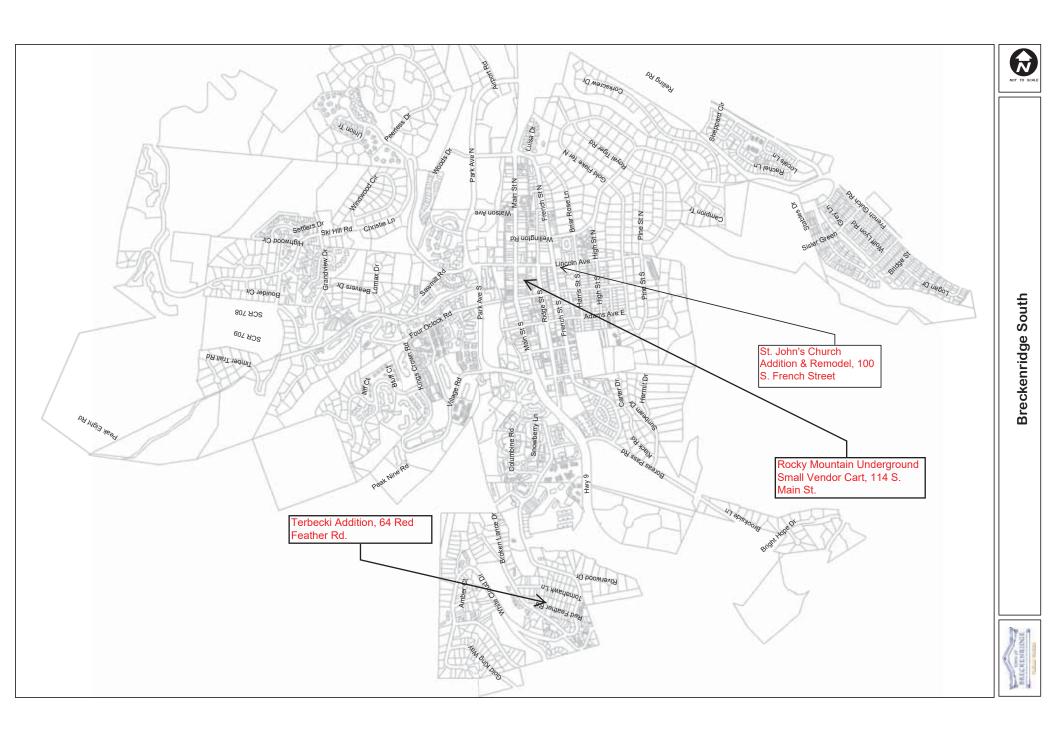
Rocky Mountain Underground (RMU) Small Vendor Cart, 114 S. Main St, PL-2020-0087 A proposal to add a small vendor cart to the property at 114 South Main Street. The vendor cart is proposed to be in the patio area behind the building. *Approved.* 

Terbecki Addition, 64 Red Feather Rd., PL-2020-0002 A proposal for a 640 sf. addition and remodel of existing residence. *Approved.* 

TOWN PROJECT HEARINGS: None.

OTHER: None.





## PLANNING COMMISSION MEETING

The meeting was called to order at 5:32 p.m. by Chair Gerard. The meeting was a virtual electronic meeting through the Zoom platform, as a result of the COVID-19 crisis.

## **ROLL CALL**

Christie Mathews-Leidal Jim Lamb – arrived 5:40 pm Ron Schuman

Mike Giller Steve Gerard

Dan Schroder Lowell Moore – arrived 5:37pm

### APPROVAL OF MINUTES

With no changes, the May 05, 2020 Planning Commission Minutes were approved.

### APPROVAL OF AGENDA

With no changes, the May 19, 2020 Planning Commission Agenda was approved.

## PUBLIC COMMENT ON HISTORIC PRESERVATION ISSUES:

• None.

#### **WORK SESSIONS:**

- 1. Amenity Club Policy: Mr. Kulick presented a code amendment to prohibit additional Amenity Clubs throughout Town. Staff asked the following questions of the Commission:
- 1. Does the Commission support the proposed Amenity Club Definition?
- 2. Does the Commission have any additional questions or comments related to this matter?

### Commissioner questions:

Mr. Schroder: I know you mentioned it right in the beginning about the Peak 7 developments when they were selling them. If you bought a timeshare and that only gave you a week or a certain number of points, you are allowed to park there and use weight room and everything else that is associated. So I am wondering if folks that did already purchase under that criteria can continue to use the amenities? I am asking that because you said you were trying to reign it in, but some folks have already purchased based using those amenities. (Mr. Kulick: That is going forward. Like with any code provision, if there is already a legally approved project, that is grandfathered in. Anything that is existing now on Peak 7 or 8 or Gravity Haus hotel is grandfathered in. Only projects coming in after code update would be subject to this amendment.

Mr. Giller: A couple of small questions. 1) Under the definition of access and different durations, would you consider any duration? It could be 2 years, I would hesitate to see someone trying to get around those 4 specific ones. Hourly, Daily, Monthly, Seasonally, or Annual? I know there are similar clubs in Vail, and I also know that if someone wanted to circumvent this they could just say it was a two year membership, then, they might get around all this. (Mr. Kulick: I will check with the Town Attorney and make sure we have everything tight before we bring it to Council. I will see if there would be any potential loophole if we don't include additional language for the duration.) OK, great, and then 2) Access as benefit, like would that allow you to go buy a nice dinner or something and then have day use access? (Mr. Kulick: That is another thing that we are investigating and making sure there is not some kind of other loophole in there. If we are trying to prohibit a fee base that there is not a way that they could purchase something and thereby gain daily access.) 3) If you took a timeshare 2 hours tour and listened to sales proposal, would you get 5 free day access to club like this? (Kulick: Going back to your second question, we are trying to tie in all those things, whether it is purchasing food and beverage at restaurant or bar or taking a tour, we are really trying to restrict access to the amenities overnight guests

unless you own a whole ownership interest in a residential property.) Great, thank you.

Chair Gerard: That is a point that I wanted to ask about. I think you want to put something in there that prevents anybody from giving those benefits away for free. Often they give your some free benefits if you sit and listen to the presentation or visit the property. While you cannot purchase it, it should also not be given away free. Wondering about the use of word lodge. Used in definition of amenity club. Also used as an exception to definition of amenity club. Seems inconsistent. Take it out of exceptions. Understand why dwelling unit would be an exception. Don't understand why a lodge would be an exception. (Mr. Kulick: Ok, we will check the consistency with the language in that portion)

Ms. Mathews-Leidal: Contacted staff before the meeting with my concerns and they echo yours. I am concerned about getting around fee based admittance if they purchased something else, like food or beverage. I would amenities restricted to overnight guests.

Mr. Schuman: What are the negative impacts the Council is concerned with? I am not sure what we are trying to outlaw. We are an amenity based community. We want people to come up here, whether for day or night. More times than not, they come up and spend money in the community. (Mr. Kulick: Coming off of the Peak 8 hotel, and looking at areas where these would be more prevalent near the base areas of the ski area that get congested. The clubs will allow people to park in closer than they otherwise would exacerbate congestion. Another concern is using amenity areas that are not counted density or mass for commercial gain. The third concern was ensuring that there is the proper amount of amenity space for overnight guests, so that you are not booking lodging based on nice amenities and a lot more people that are not staying on property are also utilizing them, so it's hard for overnight guests to get a spot in hot tub or chair by pool, etc.) I understand the parking concerns. The uses could be managed within the development code but should not have an outright ban. For proper amount of space for users: I don't think that is a government problem. It is a resort manager's responsibility. If the new hotel overloads the amenity spaces, why is that the government's fault? People will stay away from property if it is overcrowded. I think we are trying to get too far into the weeds. Trying to outlaw something that might have bad merits.

Mr. Truckey: In the Councils' discussion, their issues were parking, commercial space, and potential impact on traffic. We said we could develop a Code that addresses the commercial use. A certain percentage of that amenity space could be required to be commercial density. Parking would need to be addressed and require a traffic study in association with project. Council was clear they felt it was necessary to prohibit these uses. We will forward your comments to them. I just want you to know we had discussed those options with them. (Mr. Schuman: I appreciate that and assumed that but wanted to speak my piece and you can adjust parking. We all knew something was up when they had 300 extra parking spaces. We didn't have anything to address it in code then but we can create those tools to address.)

Commissioner comments:

Mr. Schroder: 1) Yes. 2) Support Council's position on prohibiting amenity club.

Mr. Moore: This is one of those things where bad facts make bad law. We got surprised by a development at the end of process. Everyone was a little concerned about it. I can see a potential amenity club that does not affect surrounding traffic, like Ski Hill Road traffic. 1) Yes. 2) Have problems with a blanket prohibition for the Town. I am aware of the Vail club situation. Every location is probably different. The base of Peak 7 and 8 are not appropriate because of traffic on Ski Hill Rd. Elsewhere in town may be more appropriate. I support concept but not outright prohibition. The policy should be more location dependent. There are places that are more appropriate, such as Airport Rd., will not be overrun with traffic. That is my only concern.

Mr. Giller: Mr. Schuman's and Mr. Moore's comments give me some pause. Hard to know every situation.

Certainly the East Peak 8 was a lot of impact, lot of traffic, frankly not what the Town had negotiated with development agreement. 1) Yes 2) I lean against having these in general. I am in favor of prohibition. Mr. Schuman and Mr. Moore had interesting points.

Ms. Mathews-Leidal: 1) Yes. 2) I do support and appreciate what staff is doing. We are comparing apples and oranges. Could be areas where an amenity club is appropriate, but they need to be assessed as a commercial use. The problem in the past with timeshares in Peak 7 and 8 was they were called out as amenity area and were exempt from density and mass, not as commercial use that should have used density and mass. Commercial has impacts. What we are looking at tonight is prohibiting a project from falling under the definition of an amenity area, but then using the space as commercial. Should give option of which one to do and assess as such. I like what staff gave us and sent email to Chris with suggestions for word choice. We should not hang our hats on fee charge. You can buy a lunch and oh look, its free to use amenity area or sit through timeshare presentation and get free amenity use. Those are the things we need to stop. We should tie amenity area uses to an overnight stay to someone who is not a 100% whole ownership owner. Not easy, Mr. Kulick, so thank you for staff time and effort.

Mr. Lamb: 1) Yes. 2) We did not get a lot of advance notice when we first saw this and I have had a lot more time to think. On Peak 8 it would overload an already dense project. Out on Airport Road an amenity club will work. I would not say you can't do it. Next time something like this comes before us, I will take a lot better look. I think it would nice if we could treat this on a case-by-case basis. Someone could make a strong argument on a piece of land that would be appropriate for this sort of thing. Starting to look a lot more commercial and a lot less amenity.

Mr. Gerard: You have amenity spaces which is free and commercial space which is subject to rules. Even if this rule were adopted and someone submitted a project and they called amenities commercial space, they would not be selling amenity clubs. They would be selling commercial property and could do whatever they wanted. If they are doing amenity space, they should not be able to use as a commercial property and receive benefit, financial or otherwise. 1) Yes. 2) Amenity clubs should be prohibited. Commercial clubs are fine.

The Work Session was opened to public comment:

Graham Frank, Breckenridge Grand Vacations: I think a few nuances are important and you have hit on them. A property like One Ski Hill Place, whole ownership owner with unit in rental pool, you can use amenity. One Ski Hill Place has very small indoor pool and one outdoor hot tub. A BGV property like the Grand Lodge on Peak 7 or Grand Colorado on Peak 8 has multiple facilities. When people who buy one week whole ownership deeded fractions come up, when our day use program when we are talking about traffic on ski hill road, the majority of owners do not park onsite, they park on the gondola lots. The amenities are not overcrowded. 60% of our ownership sales come from existing owners at BGV. Overcrowding notion, buying more with us, use amenities, coming to town, park in gondola lots, buy food in town, feeding the machine. Our owners are not simply driving up Ski Hill Road. BGV properties are getting lumped in with something that is not congruent with this discussion. It is correct that East Peak 8 over parked. BGV parked below code requirement. Code amended and approved in those projects. Notion of additional traffic on Ski Hill Road for guests using day use amenities who own with us. Not come take a timeshare tour and park and have your amenities for the day. Very fine line on or project's and amenity clubs. Our owners contribute tax revenue and real estate transfer tax to the community should not be talked about that in the same notion as a commercial use overcrowding. We don't have any of those complaints. 60% of our buyers, buy more with use. Continue to expand amenities. Ours is not a fee program. You get privileges if you are an owner and availability is limited. All of these factors should be should be taken into account. A one size fits all approach is dangerous because there are other developable parcels in town that are not going to continue to congest Ski Hill Road. I appreciate your consideration to those comments.

### **CONSENT CALENDAR:**

- 1. Rocky Mountain Underground (RMU) Small Vendor Cart (LS) 114 S. Main St, PL-2020-0087. After packet was published, there were changes to Staff Report and Findings and Conditions:
  - Staff Report:
    - o Added Definition to clarify small vs. large vendor cart classification requirements.
  - Findings and Conditions:
    - o Fixed the numbering issue of double #6's. The first condition is now #7 and subsequent numbers were increased by one.
    - o #11 added language to reference condition #6 as the vendor cart will not be removed from the site.
    - o #12 removed as the Vendor Cart will not be removed from the site.

Mr. Giller made a motion for a call up, seconded by Mr. Schuman. The motion passed unanimously. Mr. Gerard opened the meeting for public comment. There was none and the public comment section was closed.

Mr. Lamb: The cart's power source should be electric from the grid since generator emissions could be a concern in the small courtyard. He was comfortable with a Condition of Approval.

Mr. Giller made a motion to add a Condition of Approval that the cart use electrical power to the cart meeting Town Building Code in lieu of generator, seconded by Mr. Moore. The motion passed unanimously. This amended paragraph #11 of the specific design standards.

Mr. Gerard made a motion to approve the vendor cart as amended, seconded by Mr. Moore. The motion passed unanimously.

2. Terbecki Addition (JL), 64 Red Feather Road, PL-2020-0002 Without a call up, this item was approved as presented.

### PRELIMINARY HEARINGS:

- 1. Breck Central Market Second Preliminary Hearing (JL), 190 Stan Miller Drive, PL-2020-0044. Mr. Lott presented a proposal to construct a 12,587 sq. ft. commercial building containing 2,553 sq. ft. of office and 9,419 sq. ft. of commercial restaurant. The proposal includes 43 new parking spaces and an easement for a future connection to the Blue River Rec Path.
- 2. Placer Flats Master Plan Amendment Second Preliminary Hearing (JL), 190 Stan Miller Drive, PL-2020-0045.

Mr. Lott presented a proposal to modify the existing Placer Flats Master Plan to change the language related to architecture and the number of separate businesses allowed in one building.

Staff asked the Commission the following questions related to the Breck Central Market Second Preliminary Hearing:

- 1. Does the Commission find the architecture acceptable with the revisions made toward reflecting more of the character of the surrounding area?
- 2. Is the Commission comfortable with the proposed dumpster location?
- 3. Is the Commission comfortable with the proposed landscaping plan, including the positive point for an aesthetically attractive detention area?

- 4. Does the Commission agree with the preliminary point analysis?
- 5. Does the Commission have any other concerns?

### Commissioner questions:

Mr. Schuman: Plat note, is there a time period limiting use of the parking spaces at the Building Center (BBC)? The BBC has been busier and busier lately. I don't know that they have 30 spaces to give up. Curious on day and night use. (Mr. Lott: The existing plat note does not restrict timing of 30 spaces. This site is guaranteed 30 spaces, regardless of BBC site. Anything beyond the 30, the owners of the BBC can impose reasonable restrictions beyond 30 spaces. Of the additional restrictions that may be imposed, one may be timing and hours. Staff has discussed that the two adjacent uses are fairly complimentary. The Building Center has more business during day and this site would have more during the afternoons and evenings. Some conflicts might occur during après ski time when the Market opens and the BBC is still open. Because there is no business hour restriction, the BBC hours could change. The spaces beyond 30 on the BBC property were not part of their requirements and could be used for Breck Central Market.)

Mr. Schroder: I have a question about a precedent item. We have not given points for an aesthetically pleasing detention pond. Is that what we intend to see. When we were above the City of Aspen parking structure, you could see a landscaped detention pond. I considered it aesthetically pleasing because it was in plain view. Are we trying to gain that same idea through this policy? (Mr. Lott: The intent for the policy is that we didn't want to see large pits of gravel. The location of this proposed pond correlates to the site topography. If the pond were located in front of the building, near the road, we would award a point. However, the policy does not speak to the location of ponds.) I understand, topography is number one when locating detention, and this is somewhat naturalized.

### Mr. Moore: I have no questions.

Mr. Giller: I would like to go back to Policy 16/R. At the previous meeting, there was a lot of discussion about the rec path. This is a lot of points, so we should expect a lot of public benefit. Can you tell me more about design of the proposed Rec Path. It looks like there is no construction with this project, that it is swooping the corner of the site, and has a large radius intersection. Seems like alot of points for not much easement. (Mr. Lott: Between this site and the Water Treatment Plant to the south, there are some topography changes. With the proposed geometry of the connection, it allows for softer turn, which is one of the bigger benefits of the easement. Most of path is not on the Central Market Site, but the easement allows for a connection. There will be safer crossing at Stan Miller Dr. If you look more comprehensively at the Rec Path plans, the crossing at roundabout the might go away at some point in the future. The goal with this design is to have that turn softer than a 90-degree angle, which is made possible with this proposed easement.) It still just seems like a lot of points for a radius. (Mr. Lott: The construction discussions are still in the works. There are some topographic challenges on the water treatment site and the minimum points under this policy is 3.) Unless we decide that 3 is too generous.

Ms. Mathews-Leidal: There are offsite improvements shown for the rec path. Is that illustrative? It is a little confusing on the plans but nothing offsite is proposed, correct? (Mr. Lott: Correct. I will let the applicant speak a little more to construction of the path. There have been many discussions between applicant and Town Engineering Division, including crossing improvements for Stan Miller Rd.) Was the dumpster included in the mass calculation? (Mr. Lott: No.) Why would we not count it. (Mr. Lott: As long as it is partially open and unconditioned, it would not count as habitable area. The Building Code does not count it as habitable space either, so it was not included in the density or mass calculations) What about outdoor covered seating that is enclosed on four sides with ventilation at the top? I am very concerned we are setting precedent by not counting

square footage by not counting. I went by the distillery site and it is very different design. Please look at that project for next meeting. Staff is asking us about location of dumpster. Is staff contemplating negative points under 16/R for circulation. (Mr. Lott: that discussion has not come up). I think we still need more info. For the Master Plan, on sheet MP-2, there are proposed changes to parking. Staff did not speak to that. Does that mean there is more info forthcoming? (Mr. Lott: I do not recall any changes in that section. Parking is shown for each lot. Staff had question for amount of spaces for each lot. On the initial Master Plan, this site was initially planned for some sort of retail. If you divide the amount of SFEs allowed by 400, you get 30, which is where that number came from) Let's talk about that at next hearing after you have a chance to analyze it. They also need to modify the master plan notes because it does not allow detention in open space.

Mr. Lamb: I have no questions.

Mr. Gerard: No questions.

Lindsay Newman, Norris Design: I'll be reviewing updates to design and plan. Going over architectural character, parking, dumpster, neighborhood context, landscape plan. It's important to consider surrounding uses. The recpath relocation would improve safety and provide opportunity for scenic route and connection to housing and create destination and rest stop for path users. We are planning to provide bike racks and restrooms for users of the trail. There is an easement in place for 30 spaces of parking. A third of our site is within the 150 setback from Highway 9, which is unbuildable. Our goal is to create a transition from industrial to residential via a mixed use project. This site has no landscape currently, and we are providing quite a bit, which is a vast improvement over the existing site. This landscaping will also be providing screening as we are proposing an above average landscaping plan. The shallow detention pond is landscaped with plant material around it.

Mark Provino, Architect: Some previous concerns were about architectural compatibility. The modified elevations show a modified solid to void ratio, with less glass and glazing. As requested at the previous meeting, the window sills have been raised and a window base has been included around the building. The height of the transoms also reduced. This project is complying with material requirements of the Code, which should help because there are very little natural materials apparent on the water treatment plant. Section 4I of the proposed Master Plan language calls for canopies and trellis to help pedestrians, which have also been added. Solar was added to the roof and we are actually proposing positive one point for having an energy efficient building that is 10% above the code minimum. We do not qualify for the solar point because the building does not have suitable roof area for the 30% requirement. With the Master Plan modifications, we are trying to make modifications to create flexibility, which does not reflect what has been built at the BBC. (Mr. Giller: Regarding base: do you have base elevations below the windows?) Provino: The base is not consistent all the way around, which is intentional for architectural character.

Commissioner questions:

Mrs. Mathews-Leidal: No more questions.

Mr. Moore: I think you did wonderful job of getting where we need to be with compliance with Master Plan.

Mr. Lamb: Very detailed presentation. Everything has been covered.

Mr. Gerard: Looking at +3 points for Rec Path. Are you planning on paying for the installation for Rec Path portion on your property? (Mr. Provino: No, not at this point, we are just providing the easement. I should also respond to Christie's concern regarding dumpster mass. It should not be included as mass or density because it is not connected to interior of building. The proposed design is intended to keep trash in, and wildlife out and visibility down. The enclosure is not accessible to the main building so it should not be counted as density or mass.)

Danny Teodoru, Applicant's Attorney: The path easement dedication is not just the radius, it goes all the way across the property. Not in staff report because it was not an issue. Precedent +1 points for joint parking. Lot 1 would pick up that parking. Want to stress that it is not an option or sunset thing, part of fundamental understanding of purchase of property.

The application was opened for public hearing. No public comment and the hearing was closed.

Commissioner Comments:

Mr. Schuman: 1. Yes 2. Yes 3. No 4. No, don't agree with +3 for rec path easement. 5. Key issues parking landscaping and other points because failing at this point.

Mr. Schroder: 1. Yes 2. Yes. 3. Yes. 4. Yes 5. Yes.

Mr. Giller: 1. Yes. 2. Yes, works well and screening nicely. 3. Yes, need to carefully define this for one point. My fellow Commissioners questions are important. We need good guidance at final. 4. No, I am having second thoughts about the trail easement points. Majority of trail is outside of property line and on top of gas easement. Town should get a fair deal if the project is receiving positive three points.

Ms. Matthews-Leidal: 1. Yes 2. I don't think it meets 16/R regarding separating refuse areas. It's causing issues with potentially blocking the primary entrance to BBC site. A lot of program on the site. You could look at relocating transformer and locating dumpster there. 3. Yes 4. No, in regards to Policies 3 and 4. Dumpster should be counted as density and mass. Concerned about precedent. In regards to the easement, I don't support +3 points. Huron Landing is good precedent and +3 points is reasonable for paving and an easement.

Mr. Moore: 1. Yes 2. Yes. 3. Yes, we should encourage and it is good for precedent. 4. No, would not give +3 points for providing easement but would support if construction is included. 5. No.

Mr. Lamb: 1. Yes. 2. Yes 3. Yes. 4. Yes. 5. No.

Mr. Gerard: 1. Yes 2. No, concern with not being counted as density or mass. 3. Yes, but should not be allowed to double dip for detention pond and landscaping. 4. No, +3 should include construction of path, not just easement. 5. No.

Staff asked the following questions of the Commission regarding the Placer Flats Master Plan Amendment Second Preliminary Hearing:

- 1. Does the Commission support the proposed Master Plan changes to Density and Architecture?
- 2. Does the Commission agree with the proposed building design as it relates to the proposed Master Plan language?

Commissioner Comments:

Mr. Schuman: 1. Yes 2. Yes.

Mr. Schroder: 1. Yes. 2. Yes.

Mr. Giller: 1. Yes, 2. Yes.

Mrs. Leidal: 1. Yes. Would like more info on parking bubble on sheet MP2. Numbers changed from the original master plan and I don't understand. We need to discuss. Allow detention facilities in open

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space.

Mr. Moore: 1. Yes 2. Yes.

Mr. Lamb: 1. Yes 2. Yes.

Mr. Gerard: 1. Yes. 2. Uncomfortable with parking. We should require permanent parking easement agreement.

Mr. Truckey: Our plan was to go final hearing on this. If we can work through parking issue and issue with rec path, is the Commission comfortable with proceeding to a Final Hearing? (All Commissioners supported proceeding to Final Hearing with the issues mentioned being addressed in the final submittal.)

# **COMBINED HEARINGS:**

1. St. John's Church Addition & Remodel Combined Hearing (JL), 100 South French Street, PL-2020-0063.

## Mr. Lott presented:

The restoration and renovation of the entire structure. The project includes locally landmarking the historic church and adding a basement beneath. The foundation of the entire building is to be repaired and restored. Some changes to doors and windows are proposed on the non-historic addition on the rear. The building will be brought up to current Americans with Disabilities Act (ADA) and Building Code Standards.

Staff asked the following questions of the Commission:

- 1. Does the Commission believe the application should receive negative two (-2) points for 623 sq. ft. of heated outdoor space?
- 2. If the Commission supports negative two (-2) points for the heated space, is the added condition requiring a minimum percentage of energy savings of 20%-29% below the existing structure's energy consumption to earn positive two (+2) points acceptable?
- 3. Does the Commission support the recommended point analysis?

Commissioner Questions:

Mr. Schuman: No questions.

Mr. Schroder: Has staff discussed the safety aspect of heating? (Mr. Lott: That was part of the discussion of the Ten Mile Room.)

Mr. Giller: Did the applicant say how they will achieve energy savings? (Mr. Lott: Applicant did not say that it would not be terrible to get to with MEP upgrades. I will let applicant speak to that.)

Ms. Mathews-Leidal: Nice job Jeremy, very thorough. I thought we came out with one negative point for Milne Park, is that correct? (Mr. Lott: Yes, I think so). Question regarding easement.

Mr. Moore: No questions.

Mr. Lamb: No questions.

Mr. Gerard: How many sq. ft. outside the basement door will be heated? (Mr. Lott: 162 for the rear lower egress area and 461 sq. ft. for the sidewalk along the southern boundary.)

Matthew Stais, Architect: The Church has been working on this Development Agreement with Town Council since about September. We took the input from Planning Commission last month and made revisions

accordingly. We agree with staff report. For a clarification, the concrete below stairs is heated and the stairs will be metal grates and not heated. For the sidewalk, the church has requested sidewalk to be heated and there is precedent for that. This sidewalk will provide an important connection, like the sidewalk on Lincoln Avenue between Main and Ridge Streets. We respectfully request not to be continued to another meeting so we can meet our construction deadline. Regarding energy savings: we are going to upgrade the building remarkably. Because this building is so energy inefficient right now, we will not have a problem meeting the threshold for +2 points. We are going to do a lot of renovations, include insulation in sanctuary. The only delta is not spending \$5,000 on energy reports and instead use that money for upgrades.

Mr. Giller: Are you able to get your energy savings in a way that retains historic fabric? (Mr. Stais: We can either augment building efficiency on the outside and retain inside or we can retain the outside and do work on the inside. We are left with doing work on inside. Right now, the roof of the church is splayed out and the walls are tipping out. There is also asbestos in there that has to be removed. We are going to save everything we can, like light fixtures, windows, around alter. We can't preserve inside and outside and up the R value.) Can you speak about the naïve? (Mr. Stais: Yes, I was referring to the naïve and the parish hall as well. Vapor in existing insulation.) I hope that is done in a careful way.

The Public Hearing was opened for public comment:

Wallace Ducayet, Parishoner: Our best understanding is that the interior walls were changed in the 60s when the cinder block foundation was installed. We don't believe that they are original. (Mr. Giller: That was my guess.)

Ms. Puester: I wanted to mention to the Planning Commission before you get into the discussion on if you are recommending the negative points for the heated areas proposed to take into consideration. While I understand the church's desire to not have to complete the energy report for the positive two points, Policy 33/R requires it for the points and staff is unable to waive it in this process, would have to be in the Development Agreement. Just an FYI as you move into your point discussion.

Mr. Lott: Regarding a question earlier, the Milne Park project had 497 sq. ft. of heated space and negative one point.

Mr. Lamb: Where the heated concrete is proposed is a life safety issue. I support the project.

Mr. Moore: Heated sidewalks are small price to pay. I disagree with giving negative points.

Ms. Mathews-Leidal: Thank you Mr. Stais for not raising the building and coming up with different solution. Do not support negative points either. Landing area is life safety. Public easement creates public area. I would support 0 points.

Mr. Giller: This is a nice project. I don't think that we should give negative points for heated space. The record should show this is different than the Milne House. We will need to stick to code requirement for requiring energy rating for points. I support analysis.

Mr. Schroder: I think zero positive points and zero negative points for a passing score of zero. I support the project as presented

Mr. Gerard: You can make a motion to amend point analysis.

Mr. Schuman: The walkway is where it is because building is right on property line. I do think -2 points are warranted and if they can make them up with energy conservation then I think that is fine. Per architect

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description, I would agree with no negative points on the pad below stairs if it were more for public use.

Mr. Gerard: I can see this both ways. I think the lower level cement pad is a safety issue. With respect to sidewalk, I think when the church granted the easement for the sidewalk, they created a public walkway to the Community Center for safety. This is definitely a matter of public safety. I support zero negative points for heated sidewalk. That would negate the need to gain the positive two points for energy conservation.

Ms. Puester: If you will be modifying the point analysis, in the final motion, we will need to get a new Finding #7 to state the 33R heated outdoor space not applicable and will then need to remove #15 and # 28 related to the energy analysis and renumber thereafter.

Mr. Lott: We also need to add a Condition for the Encroachment License Agreement for the signage in the south French St. right of way.

Mr. Schroder: I would like amend the point analysis.

Mr. Schroder made a motion to change the point analysis to reflect passing point analysis with no negative points and no positive points, seconded by Mr. Lamb. The motion passed unanimously.

Mr. Schroder made a motion to approved the project, with a Finding #7 of Policy 33R not applicable, and removing Conditions #15 and #28 and renumber thereafter, and adding Condition for the Encroachment License Agreement for the signage in the south French St. right of way, and a motion to Landmark this building. The motion was seconded by Mr. Lamb and passed unanimously.

### **OTHER MATTERS:**

1. Town Council Update: A written summary was provided in the packet.

Commissioner Questions / Comments:

Mr. Schuman: What is the closure date for main street? (Mr. Truckey: Approx. June 15 for 8 weeks. Maybe

go through the end of August if successful.)

Mr. Schroder: Signage to help people find their way around? (Mr. Truckey: yes, wayfinding.) Amenities

required? (Mr. Truckey: We will be including more portalets out on the street in key

locations.)

Mr. Lamb: How are they going to manage the liquor license? (Mr. Truckey: The Council had issues

with festival license for all of Main St. because they did not want to turn it into an 8 week Octoberfest. We will be permitting each space on street. Expedited process. Extend service out onto street. 50 ft. wide street, 11 ft, drive lane. Putting seating in parking and bike lane. People can still move on sidewalk. Uniform tables. 34 x 10 area for each restaurant. Liquor

license would be extended.

Mr. Schuman: What is your opinion on lodging on restaurants opening? (Mr. Truckey: I don't have one.

Waiting on public health.)

Mr. Giller: I hope there is a little bit of thought given to all the features that are put in on Main Street.

(Mr. Truckey: We are trying to do that and it is a balancing act. BTO is getting a quote from tents and events and then we are going to pass that cost on to restaurants. Restaurants can use their own chairs and umbrellas. At one point we were talking about tents, but we are not going to pay for that. Opportunity for individual businesses to do that. Most businesses do not want to put a big investment into this not understanding what the summer holds. We are

Town of Breckenridge	
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looking into jersey barriers and how to make them attractive.) Frisco has similar idea. Good luck and thanks.

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	The meeting	was	adi	ourned	at	8:49	pm.
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Steve Gerard, Chair



# Memo

To: Town Council

From: Jeremy Lott, AICP, Planner II

**Date:** May 20, 2020 for meeting of May 26, 2020

**Subject:** St. John's Church Class A Application

A Combined Hearing for St. John's Church went before the Planning Commission on May 19, 2020. The project includes a renovation of the entire structure, locally landmarking the historic church and adding a basement beneath. The foundation of the entire building is to be repaired and restored. Some changes to doors and windows are proposed on the non-historic addition on the rear. The building will be brought up to current Americans with Disabilities Act (ADA) and Building Code Standards.

This project is subject to a Development Agreement that was approved by Town Council on March 24, 2020. The Development Agreement allowed for waiver of several Development Code policies regarding density, mass, and parking in exchange for a number of public benefits, including expanded community services, stabilization and local landmarking of the historic church structure, and a public pedestrian easement.

**Point Analysis (Section: 9-1-17-3):** Staff and the Commission found all Absolute Policies were met. The project includes 623 sq. ft. of outdoor heated concrete. A portion of the area (162 sq. ft.) is proposed on the rear lower level entryway while the remainder of the heated area (461 sq. ft.) is proposed for the sidewalk along the southern property line, which will be within the public easement required by the Development Agreement. Normally, under Policy 33/R, this amount of heated concrete would receive negative two (-2) points. However, the Commission determined that the proposed locations have public safety implications and decided to waive the negative points. The Commission approved a final point analysis with a passing score of zero (0) points.

The Planning Commission approved this application 7-0 and formally recommended locally landmarking the historic church. Staff will be available to answer any questions.



# Memo

**To:** Town Council

From: Nichole Rex, Housing Planner II

**Date:** 5/20/2020 for 5/26/2020 meeting

**Subject:** AN ORDINANCE AMENDING CHAPTER 1 OF TITLE 9 OF THE

BRECKENRIDGE TOWN CODE, KNOWN AS THE "TOWN OF

BRECKENRIDGE DEVELOPMENT CODE," BY AMENDING POLICY 24 (ABSOLUTE) AND POLICY 24 (RELATIVE) CONCERNING HOUSING-

Second Reading

In October of 2018, staff presented options for revisions to Policy 24 (Housing) to the Town Council. Options included a housing mitigation methodology, where the required mitigation is based on the number of employees generated by the project, instead of the current methodology, which is based on a percentage of gross floor area (GSFA) regardless of the use. The employee generation methodology is more equitable as the employee housing demand varies significantly based on the use.

Since October, staff has been working with the Housing Committee on a revision to Policy 24 (Housing) to require all new development mitigate a certain percentage of the employees that are generated by the project. On March 10<sup>th</sup>, Council approved the first reading of the Ordinance to amend Policy 24 (Absolute) and Policy 24 (Relative) Concerning Housing. This code amendment is being presented for second reading and we are asking for Council approval on each element to ensure that the code revision is consistent with your goals. Included below are the key elements of the proposed revisions to Policy 24 and the changes that were discussed at first reading, which are underlined.

- Employee Housing Impact Mitigation is proposed as an absolute policy. The policy would require developers to provide housing for a percentage of the employees that are generated by new development or generated by an increase of intensity of use over the existing use.
- The Employee Housing Impact Mitigation policy is proposed to apply to all new commercial uses and some types of residential development. Single family residential, duplexes, and any deed restricted Employee Housing would remain exempt, mirroring the exemptions in the existing policy. Single family residential and duplexes are proposed to be exempt because after analyzing employee mitigation for these uses, the existing housing impact fee mitigates a significant percentage of employees generated by these uses. The policy will also apply to existing square footage which undergoes a change of intensity of use (e.g. retail to restaurant). if there is an increase in the employee generation associated with the new use. As proposed, this policy will also apply to outdoor dining areas.

- The proposed absolute policy sets the employee mitigation rate at 35%. The employee mitigation rate is the percentage of employees that must be mitigated under this policy. Please see Exhibit A to this memo for calculation examples. Also, note that the existing Summit County Housing Assessment (SCHA) Impact Fee/Sales Tax does provide some funds for mitigation, but the amount generated by the Impact Fee/Sales Tax is extremely low relative to the housing needs generated by development (except in the case of single family and duplex development). The Impact Fee/Sales Tax was taken into consideration in recommending a mitigation rate of 35% in the Absolute Policy.
- The proposed size and building requirements for Employee Housing are determined by the number of employees that can be housed in a certain unit type. The following table illustrates the number of employees by unit type. The minimum requirement is 350 S.F. of housing per employee.

Type <u>Of</u> <u>Unit</u>	Size ( <u>GFA)</u>	Number Of Employees Housed
Studio	438	1.25
1 bedroom	613	1.75
2 bedroom	788	2.25
3 or more bedroom	1,225	3.5

- There are three ways for a project to satisfy their housing requirement. The proposed methods are:
  - 1. On-site unit mitigation: All projects would be required to provide a minimum of twenty-five percent (25%) of their Employee Housing requirement by constructing on-site deed restricted units. The remainder of the obligation can be satisfied by providing off-site units. The Town has the ability and full discretion to grant exceptions to this requirement if on-site mitigation is not feasible or appropriate. The Conservation District is proposed to be exempt from the on-site housing requirement and can fulfill one-hundred percent (100%) of the housing requirement off-site.
    - The amendment as presented includes a 10% density bonus when a project provides 25% of their housing requirement on-site. This revision is included in Section 13 of the attached Ordinance. This was discussed with the Planning Commission on March 17<sup>th</sup> and they were supportive of the 10% density bonus for employee housing when 25% of the housing requirement is provided on-site. As proposed, this would apply to all use types. Staff would like Town Council's feedback regarding a 10% density bonus for commercial and residential projects that mitigate 25% of their housing requirement on-site. See Exhibit C. Density Bonus Analysis for an example.
  - 2. Off-site unit mitigation: A portion of a project's Employee Housing requirement may be satisfied with off-site units. This includes new construction of off-site deed restricted units or by deed restricting existing market rate unit(s). Off-site units must be located within the Upper Blue Basin.

● Page 2

- 3. Fee in-lieu: An applicant may provide a payment of fee in-lieu only for a fractional remainder of the Employee Housing requirement totaling less than 1.0 employee (amount of fee to be determined and adopted by Council annually).
- 4. Land in-lieu was removed as an option for mitigation.
- To further incentivize the development of Employee Housing, a Relative Policy that assigns positive points for providing Employee Housing that exceeds the Absolute Policy requirement has been proposed (See Exhibit B). <a href="It is also being proposed">It is also being proposed</a> that Single-family and duplex residential may be awarded 1 positive point for providing an accessory dwelling unit.
- Please note that in addition to Policy 24, the <u>submittal requirements under Section 9-1-18 have been changed to include an Employee Housing Narrative where applicable.</u>
   Section 9-1-5 (Definitions) has also been revised to include terms that were added as a part of the proposed Policy 24 revisions. Section 9-1-26 has been revised to include substitutions for employee housing units (transferring a deed restriction from one unit to another comparable unit) except for required on-site employee housing units. Section 9-1-19-3A has also been revised for Employee Housing Density Calculations. These changes are incorporated into the ordinance in your packet.

<u>Staff Recommendation:</u> Staff recommends approval of the code revisions as presented and will be available at the meeting to answer any questions.

● Page 3

### **Exhibit A. Employee Housing Requirement Examples**

To calculate the number of employees that will be required to be housed by a project, the following formula will be used:

For projects calculated by square footage:

```
([TOTAL S.F. OF PROJECT/1,000 S.F] X [EMPLOYEE GENERATION RATE]) = TOTAL NEW EMPLOYEES GENERATED
```

NEW EMPLOYEES GENERATED X MITIGATION RATE (%) = TOTAL NUMBER OF EMPLOYEES TO BE HOUSED

EXAMPLE CALCULATION FOR A 4,149 S.F. RESTAURANT:

```
([2,000 \text{ S.F.}/1,000 \text{ S.F.}] \times [10.2]) = 42.3 \text{ EMPLOYEES GENERATED}
([20.4] \times [0.35]) = 14.8 \text{ EMPLOYEES TO BE HOUSED.}
```

For calculated by number of rooms:

```
([TOTAL NUMBER OF ROOMS] X [EMPLOYEE GENERATION RATE]) = TOTAL NEW EMPLOYEES GENERATED
```

NEW EMPLOYEES GENERATED X MITIGATION RATE (%) = TOTAL NUMBER OF EMPLOYEES TO BE HOUSED

EXAMPLE CALCULATION FOR A 100 ROOM HOTEL

```
([100] \times [0.6]) = 60 \text{ EMPLOYEES GENERATED}
([60] \times [0.35]) = 15 \text{ EMPLOYEES TO BE HOUSED}
```

The following is the proposed employee generation rates by type of use. These numbers have been determined based on the Town's, Vail's, Aspen's, and Telluride's employee generation rates. The numbers from this table will be used in calculating the employee housing requirements using different mitigation rates. Please note that the mitigation rates vary among the mountain communities with Vail proposing 25% and Aspen applying a 65% mitigation rate.

● Page 4

FIGURE1. Employee Generation Rates By Type Of Use Table:

Type Of Use	Employee Generation Rate
Hotel/Lodging/Inn, Boarding House,	0.6 employee per room, or
Condominium, Divisible Unit,	0.6 employee per unit, as applicable
Timeshare Unit	
Multi-Family Housing, and	0.33 employee per unit
Townhomes	
Office (including real estate and	3.2 employees per 1,000 square feet of
property management office)	area
Conference facility	0.8 employee per 1,000 square feet of
	area
Eating and drinking	10.2 employees per 1,000 square feet of
establishment/restaurants and	area
bars*	
Health club	0.96 employee per 1,000 square feet of
	area
Retail store/personal	2.4 employees per 1,000 square feet of
service/service commercial/repair	area
shop	
Spa	2.1 employees per 1,000 square feet of
	area

FIGURE2. Examples of Different Employee Mitigation Rates for Hotel/Lodging/Inn and Eating and Drinking Establishments:

Use Type	Total # of Units or S.F.	Mitigation Rate*	Employee Housing Requirement**	Total Amount of S.F Required (350 S.F Per Employee)
Hotel/Lodging/Inn	100 units	35%	21 employees	7,350
Eating and Drinking Establishments	4,149 S.F	35%	14.8 employees	5,184

<sup>\*</sup>The mitigation rate is the percent of total employees generated that an applicant is required to provide housing for.

\*\*The actual number of employees that an applicant is required to provide housing for.

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# **Exhibit B. Policy 24R Employee Housing Mitigation Table**

The following table illustrates Policy 24R (Housing) that would allow an applicant to gain positive points if they provide housing in excess of the employee housing requirement. This table is based on a 35% mitigation rate requirement.

FIGURE 3. Employee Housing Mitigation Table (Relative Policy)

<u>Points</u>	Percentage Of Employees Mitigated
1	35.1-48.0
2	48.1-61.0
<u>2</u> <u>3</u>	<u>61.1-74.0</u>
<u>4</u> <u>5</u>	74.1-87.0
<u>5</u>	<u>87.1-100</u>

● Page 6

## **Exhibit C. Density Bonus Analysis**

## **Project Example.**

0.50-acre commercial lot

**FAR 1:4** 

Allowed Density: 5,445 S.F

The following two scenarios illustrate how a restaurant use would be assessed if required to build 25% of their housing requirement on-site with and without a 10% density bonus:

## WITHOUT 10% DENSITY BONUS

5,445 Total Permitted S.F

**1,296 S.F.** of Employee Housing\* / **4,149 S.F.** of Restaurant

Approximately 24% of the total density is required to be housing

## WITH 10% DENSITY BONUS

**5,989.5** Total Permitted S.F (544.5 additional S.F with bonus)

1,425.5 S.F. of Employee Housing\* / 4,564 S.F. of Restaurant

Approximately 24% of the total density is required to be housing

\*Please see Exhibit A for employee generation calculation

# WORKSESSION/SECOND READING – MAY 26

Additions To The Ordinance As Approved on First Reading Are Indicated By **Bold + Double Underline**; Deletions By **Strikeout** 

COUNCIL BILL NO. 10

Series 2020

AN ORDINANCE AMENDING CHAPTER 1 OF TITLE 9 OF THE BRECKENRIDGE TOWN CODE, KNOWN AS THE "TOWN OF BRECKENRIDGE DEVELOPMENT CODE," BY AMENDING POLICY 24 (ABSOLUTE) AND POLICY 24 (RELATIVE) CONCERNING HOUSING

BE IT ORDAINED BY THE TOWN COUNCIL OF THE TOWN OF BRECKENRIDGE, COLORADO:

<u>Section 1</u>. Section 9-1-5 of the <u>Breckenridge Town Code</u> in amended by the addition of the following definitions:

EMPLOYEE HOUSING IMPACT MITIGATION:	An obligation that requires developers to provide housing for a certain number of new employees that are generated by the developer's development, focusing solely on anew development's impact or the change of intensity of use in existing square footage (e.g. retail to restaurant) as related to employee generation impact and not taking into account secondary impacts.
FEE IN-LIEU:	A voluntary fee a developer may elect to pay to the Town in lieu of the construction of employee housing when an applicant is required to construct less that one (1) unit of employee housing.
EMPLOYEE GENERATION:	The total number of new employees that are generated by a development or change of intensity of use.
EMPLOYEE HOUSING:	A dwelling unit the occupancy of which is restricted to a person eighteen (18) years of age or older who, during the entire period of his or her occupancy of the property, earns his or her

living by working for a business located in and serving in Summit County, Colorado, an average of at least thirty (30) hours per week, together with such person's spouse and minor children, if any.

All employee housing units shall be a minimum of three hundred fifty (350) square feet of density in size and shall each have a living area containing at a minimum: a kitchen sink; cooking appliance and refrigeration facilities, each having a clear working space; sleeping accommodations; a closet with a door; and a bathroom with a door, sink, toilet, and a bathtub or shower. Each employee housing unit shall have its own entrance. There shall be no interior access from any employee housing unit to any dwelling unit to which it is attached.

# Section 2. The first paragraph of Section 9-1-18-1(C)(2)(b)(1) of the Breckenridge Town Code is amended to read as follows:

1 2

(1) Five (5) copies of a site plan map <u>and one (1) electronic copy in 11"x17"</u> <u>pdf format</u> indicating the general site design of the application, including all existing and proposed improvements. The site plan map shall provide adequate detail to evaluate the preliminary landscaping; circulation; parking; snow stacking; location of all buildings and their entrances, uses and height; walls; fences; loading points; refuse container locations; location of all public rights-of-way; all existing and proposed easements; drainage facilities; finished grade elevations; dimension lines where appropriate; and direction of stormwater runoff flows.

Section 3. Section 9-1-18-1(C)(2)(b) of the Breckenridge Town Code is amended by the addition of a new item number 17, which shall read as follows:

(17) An employee housing narrative as described in Section 9-1-19-24R, "Policy 24 (Relative) Social Community."

Section 4. The first paragraph of Section 9-1-18-1(D)(1)(c)(1) of the Breckenridge Town Code is amended to read as follows:

(1) Five (5) copies of a site plan map <u>and one (1) electronic copy in pdf</u> 11"x17" format shall depict the following details of the site information required

for preliminary applications, revised in accordance with the input received from the Town's review of the preliminary application: all existing and proposed improvements; on and off site circulation; parking; snow stacking; location of all buildings and their entrances, uses and height; walls; fences; loading points; location of all public rights-of-way; all existing and proposed easements; drainage facilities; finished grade elevations; dimension lines where appropriate; and direction of stormwater runoff flows. In addition, the final site plan shall include the following: dimensions of building setbacks; dimensions of all public rights-of-way; types of surfacing; finished floor elevations for all proposed structures; lighting plan; sign locations and design (including lighting, materials and color); location of existing and proposed utilities (including sewer, water, drainage, telephone, power, gas, cable television and refuse container location); and names of adjacent subdivisions depicting their departing lot lines from the boundary of the subject property.

# Section 5. Section 9-1-18-1(D)(1)(c) of the Breckenridge Town Code is amended by the addition of a new item number 11, which shall read as follows:

# (11) An employee housing narrative as described in Section 9-1-19-24R, "Policy 24 (Relative) Social Community."

# <u>Section 6. The first paragraph of Section 9-1-18-2(C)(3)(a) of the Breckenridge</u> <u>Town Code is amended to read as follows:</u>

a. Five (5) copies of a site plan map <u>and one (1) electronic copy in pdf 11"x17" format</u> indicating the general site design of the application, including all existing and proposed improvements. The site plan map shall provide adequate detail to evaluate the preliminary landscaping; circulation; parking; snow stacking; location of all buildings and their entrances, uses and height; walls; fences; loading points; refuse container locations; location of all public rights-of-way; all existing and proposed easements; drainage facilities; finished grade elevations; dimension lines where appropriate; and direction of stormwater runoff flows.

# Section 7. Section 9-1-18-2(C)(3) of the Breckenridge Town Code is amended by the addition of a new item letter O, which shall read as follows:

(O) An employee housing narrative as described in Section 9-1-19-24R, "Policy 24 (Relative) Social Community."

<u>Section 8. Section 9-1-18-2(D)(2) of the Breckenridge Town Code is amended to read as follows:</u>

1 (2) Five (5) copies of a site plan map and one (1) electronic plan set in pdf 2 11"x17" format shall depict the following details of the site information required 3 for preliminary applications, revised in accordance with the input received from 4 the Town's review of the preliminary application: all existing and proposed 5 improvements; on and off site circulation; parking; snow stacking; location of all 6 buildings and their entrances, uses and height; walls; fences; loading points; 7 location of all public rights-of-way; all existing and proposed easements; drainage 8 facilities; finished grade elevations; dimension lines where appropriate; and 9 direction of stormwater runoff flows. In addition, the final site plan shall include 10 the following: dimensions of building setbacks; dimensions of all public rights-ofway; names of all adjacent subdivisions depicting their departing lot lines from 11 12 the boundary of the subject property; types of surfacing; finished floor elevations 13 for all proposed structures; lighting plan; sign locations and design (including 14 lighting, materials and color); location of existing and proposed utilities 15 (including sewer, water, drainage, telephone, power, gas, cable television and 16 refuse container location).

17 18

# Section 9. Section 9-1-18-2(D) of the Breckenridge Town Code is amended by the addition of a new item number 13, which shall read as follows:

19 20 21

# (13) An employee housing narrative as described in Section 9-1-19-24R, "Policy 24 (Relative) Social Community."

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# Section 10. Section 9-1-18-3(B) of the Breckenridge Town Code is amended by the addition of a new item 8, which shall read as follows:

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B. Application Requirements: The applicant shall file an application, a short description of the proposal and three (3) copies of any maps, drawings or materials needed to adequately describe the proposal and one (1) electronic copy in <a href="mailto:pdf 11"x17 format">pdf 11"x17 format</a>. All drawings and maps shall be to scale. The application shall be accompanied by a fee in the amount required by chapter 10 of this title. The director may require the following materials to be submitted as a part of a complete application:

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- 1. Site plan;
- 2. Landscaping and defensible space plan;
- 3. All elevations of the proposed building or modification;
- 4. Floor plans;
- 5. Preliminary drainage and utility plans;
- 6. A sample paint chip of each color to be used, keyed to the proposed location of the color on the building as shown on the elevation drawing; and
- 7. Electronic copy of plans. (Ord. 1, Series 2014)

1	8. An employee housing narrative as described in Section 9-1-19-24R, "Policy 24
2	(Relative) Social Community," if applicable.
3	
4	Section 211. Section 9-1-19-24A, "Policy 24 (Absolute) Social Community," of the
5	Breckenridge Town Code is amended by the addition of the following:
6	
7	C. EMPLOYEE HOUSING IMPACT MITIGATION:
8	
9	(1) The purpose of this Section C is to ensure that new development and or
10	changes in the Townintensity of use provide for a reasonable amount of
11	employee housing to mitigate the impact on <u>available</u> employee housing caused
12	by such development.
13	
14	(2) Subsections $C - \underline{MK}$ , inclusive, of this policy shall apply to all new
15 16	development and <b>changes of use</b> of the following land uses:
17	a. Commercial Use
18	b. Industrial Use
19	c. Mixed Use
20	d. Recreation and Leisure Amenities
21	e. The following Residential Uses:
22	i. Boarding House
23	ii. Condominium
24	iii. Divisible Unit
25	iv. Hotel/Lodging/Inn
26	v. Multi-Unit Residential
27	vi. Timeshared Timeshare Unit
28	vi. Townhomes
29	
30	(3) The requirement of t <u>T</u> his policy shall be in addition to all other requirements
31	of this Code does not apply to institutional uses.
32	
33	(4) When any provision of this policy conflicts with any other provision of this
34	Code, the provision of this policy shall control.
35	
36	D. EMPLOYEE GENERATION AND MITIGATION RATES:
37	
38	(1) The employee generation rates found in $t\underline{T}$ he "Employee Generation Rates By
39	<u>Type of Use Table</u> ," below, shall be applied to each type of use listed in section
40	9 1-19-24AC2(C)(2), above. For any use not listed, the Director shall determine
41	the applicable employee generation rate by consulting the Town's then-current
42 43	current nexus study.
<del>+</del> 3	

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Type Of Use	Employee Generation Rate
Hotel/Lodging/Inn, Bed and Breakfast,	0.6 employee per room <u>, or</u>
Boarding House, <del>Timeshared Unit</del>	0.6 employee per unit, as applicable
Condominium, Divisible Unit,	
<u>Timeshare Unit</u>	
Multi-Family Housing, Condominiums,	0.33 employee per-dwelling unit
Townhouse and Townhomes	
Business office and professional	3.2 employees per 1,000 square feet of net
office Office (including real estate and	floor area
property management office)	
Conference facility	0.8 employee per 1,000 square feet of net floor
	area
Eating and drinking	10.2 employees per 1,000 square feet of net
establishment/restaurants and bars <u>*</u>	floor area
Health club	0.96 employee per 1,000 square feet of net
	floor area
Retail store/personal service/service	2.4 employees per 1,000 square feet of net
commercial/repair shop	floor area
Spa	2.1 employees per 1,000 square feet of net
	floor area

# \*Outdoor dining areas shall be included in area calculation

- (2) If an applicant submits competent evidence demonstrating that the employee generation rates contained in table "Employee Generation Rates By Type Of Use Table," above, do not accurately reflect the number of employees generated by the proposed development <u>or change of intensity of use</u> and the Planning Commission finds that such evidence warrants a deviation from those employee generation rates, the Planning Commission shall allow for such a deviation as the Planning Commission deems appropriate. <u>The Town may, at its discretion, hire an independent third party consultant to verify the evidence provided by an applicant. The cost of such verification shall be paid or reimbursed by the applicant.</u>
- (3) Each development shall mitigate its impact on <u>available</u> employee housing by providing <u>new</u> employee housing for <u>twentythirty five</u> percent (25<u>35</u>%) of the employees generated <u>by the project</u>, <u>pursuant to in accordance with the</u> table

"Employee Generation Rates By Type Of Use Table," above, in accordance with and the requirements of this policy.

For example, for a development proposing two thousand five hundred (2,500) square feet of new net floor area for an eating and drinking establishment/restaurant and bar and an additional five hundred (500) square feet of outdoor eating and drinking establishment/restaurant and bar, the required employee housing would be calculated as follows:

## **Building:**

([2,500 square feet/1,000 square feet] x [10.2]) = 25.5 new employees generated x 2535% = 6.378.9 employees to be housed

## **Outdoor Area:**

 $([500 \text{ square feet/1,000 square feet}] \times [10.2]) = 5.1 \text{ new employees generated } x$ 35% = 1.78 employees to be housed

# TOTAL EMPLOYEES TO BE HOUSED:

8.9 + 1.78 = 10.68 employees to be housed

(4) If an increase in employee generation is caused by a change in the intensity of a use in existing square footage (e.g. retail to restaurant), the employee housing requirements of this policy shall apply to the difference of new employees generated (e.g. different between retail and restaurant employee generation rate).

E. SIZE AND BUILDING REQUIREMENTS: The "Size of Employee Housing Table," below, establishes the minimum size of employee housing units and the number of employees that must beare able to be housed in each employee housing unit. All Employee Housing units shall meet or exceed the minimum size of gross floor area (GFA) requirements. Each employee shall be assessed at 350 square feet per employee.

## SIZE OF EMPLOYEE HOUSING TABLE

	<u>Unit</u>	N	lumber Of	Employees
Type Of Unit	<del>Minimum</del>	E	Ioused	
	Size (GFA)			
Studio	438		<u>1.25</u>	<del>1.25</del>
1 bedroom	613		<u>1.75</u>	<del>1.75</del>
2 bedroom	788		<u>2.25</u>	<del>2.25</del>
3 or more bedroom	1,225		<u>3.5</u>	<del>3.5</del>

1 2	F. METHODS OF MITIGATION:
3	
4 5	(1) On Site Mitigation: For all:
6	(i) new construction (i.e., development that does not affect any existing buildings
7	or structures); <del>and</del>
8	(ii) demo/rebuild projects; no less than one-half (1/2)
9	(iii) development that involves a changes in intensity of use of existing square
10	<u>footage,</u>
11	
12	<u>no less than twenty-five percent (25%) of</u> the mitigation of employee housing
13	required by this policy shall be accomplished with on-site units.
14	
15	a. Exceptions: At the sole discretion of the Planning Commission, an exception may be
16	granted from this subsection F1 based upon one of the following findings:
17	
18	i. Implementation of the on-site unit mitigation method would <b>not</b> be-contrary to
19	the intent and purpose of the applicable usecompatible with the other on-site or
20	adiacent uses;
21	======================================
22	ii. Implementation of the on-site unit mitigation method would be contrary to the
23	goals of the applicable elements of the Town's comprehensive plan and the
24	Town's development objectives land use guidelines:
25	10 Wh 5 development objectives <u>tuna use guitaenness</u>
26	iii. Exceptional or extraordinary circumstances or unique conditions apply to the
27	site, which generally do not apply to other sites, that prevents the
28	implementation of the on-site unit mitigation method;
29	implementation of the on-site and intigation method,
30	iv. The method of mitigation proposed better achieves the general and
31	specific purposes of this policy than the on-site mitigation unit method-, as
32	
	decided by the Town through a development agreement; or
33	The manifest is benefit in the Comment on District
34	v. The project is located in the Conservation District.
35	
36	b. On-Site Employee Housing: All on-site Employee Housing shall be deed restricted in
37	accordance with the Town's Housing Guidelines and Subsection I of this policy.
38	
39	d <u>vi</u> . Fees In-Lieu: An applicant may pay a fee in lieu of
40	providing required employee housing only when the amount employee
41	housing requirement required by this policy is less than 1.0 employee.
42	

1 **b.** Deed Restrictions: All on-site employee housing shall be deed restricted in 2 accordance with the Town's Housing Guidelines and Subsection H of this policy. 3 4 ec. Remaining Portion of Requirement: Any remaining portion of the mitigation 5 requirement not provided with on-site units shall be provided in accordance with 6 Subsection 2 of this section. 7 8 (2) Off Site Mitigation: For all development projects except those mitigated by 9 Subsection F1, the mitigation of employee housing required by this policy shall 10 be accomplished through one or any combination of the methods further 11 described in this section. Unless otherwise regulated by this policy, the choice of 12 method(s) used to mitigate the employee housing requirements of this policy shall 13 be at the sole discretion of the applicant. 14 a. On-Site Units: 15 16 i. All on-site Employee Housing shall be deed restricted in accordance with the 17 Town's Housing Guidelines and Subsection I of this policy. 18 b. Conveyance Of Vacant Property On-Site: An applicant may convey on-site 19 real property to the Town on which no covenants, restrictions, or issues exist that 20 would limit the construction of Employee Housing, at the sole discretion of the 21 Town Council. This method does not mitigate the on-site unit requirements of 22 Subsection F1 of this Policy.c. 23 24 Off-Site Units: The required number of employee housing units, or a portion 25 thereof less the on site required mitigation, may be provided off-site within the 26 Upper Blue Basin, provided that such employee housing units are deed restricted 27 in accordance with this policy subsections A-H of this policy. 28 29 d.(3) Payment Of Fees In-Lieu: 30 31 <u>**i.**</u> a. The fee in-lieu for each employee <u>required</u> to be housed <u>by this policy</u> shall 32 be established annually by resolution of the Town Council, provided that, in 33 ealculating that fee, the Town Council shall include the net cost (total cost less the 34 amount covered by rental or sale income) of real property and all related planning, 35 design, site development, legal, construction and construction management costs 36 of the project, in current dollars, which would be incurred by the Town to 37 provide housing for the employee to be housed in that year. 38 39 ii. b. An administrative fee, established by resolution of the Town Council, shall 40 be paid by the applicant in addition to the fee in-lieuadded to the amount set forth in this Subsection F(2)d. 41 42

1	iii. c. Fees in-lieu shall be due and payable prior to the issuance of a building
2	permit for the development.
3	
4	iv. d. The Town shall use monies collected from fees in-lieu only to provide
5	additional employee housing units.
6	
7	v. e. An applicant may provide a payment of fees in-lieu only for any fractional
8	remainder of the requirement generated under this policy totaling less than 1.0
9	employee.
10	
11	e. Conveyance Of Vacant Property Off-Site: The Town Council may, at its sole
12	discretion, accept the conveyance of vacant property off-site in lieu of requiring
13	the provision of Employee Housing, provided that no covenants, restrictions or
14	issues exist on such property that would limit the construction of Employee
15	Housing.
16	
17	G. ADMINISTRATION: Each application for development review or change of
18	<u>intensity of use</u> shall include an employee housing Plannnnarrative which
19	includes the following:
20	
21	(1) Calculation Method: The calculation of employee generation and the
22	mitigation method by which the applicant proposes to meet the requirements of
23	this policy;
24	· · · -
25	(2) Plans: A dimensioned site plan and architectural floor plan that demonstrates
26	compliance with Subsection E, "Size And Building Requirements", of this policy;
27	• <del>2</del>
28	
29	(3) Lot Size: The average lot size of the proposed Employee Housing and the
30	average lot size of other dwelling units in the commercial development, if any;
31	
32	(4) Schedules: A time line for the provision of any off-site Employee Housing;
33	
34	(5) Off-Site Units: A proposal for the provision of any off-site Employee Housing
35	shall include a brief statement explaining the basis of the proposal;
36	
37	(6) Off-Site Conveyance Request: A request for an off-site conveyance shall
38	include a brief statement explaining the basis for the request;
39	
40	(7) Fees In-Lieu: A proposal to pay fees in-lieu shall include a brief statement
41	explaining the basis of the proposal; and
42	

1	(8) Written Narrative: A written narrative explaining how the Employee Housing
2	Plan meets the purposes of this policy.
3	W. DELWEW
4	H. REVIEW:
5	(1) THE DISC CONTRACTOR 110 CONTRACTOR 1
6	(1) The Planning Commission shall approve, approve with modifications, or deny
7	an Employee Housing Plan unless the Plan involves a total mitigation requirement
8	of less than 1 employee or the plan includes a request to convey property.
9	(2) The Terror Committed that the second of
10	(2) The Town Council shall approve, approve with modifications, or deny an
11	Employee Housing Plan requesting to convey property.
12	(2) Defens anothing approval of an Employee Henrica Dlan the Dlancing
13	(3) Before granting approval of an Employee Housing Plan, the Planning
14 15	Commission shall make findings that the Employee Housing Plan conforms to the
	general and specific purposes of this policy, and that the plan is complies with this Code and the development objectives of the Town.
16 17	Code and the development objectives of the Town.
18	(4) Employee Housing Plan Modification: If modifications to a submitted
19	application for development review change the obligations of the applicant under
20	this policy, the applicant shall submit a modified Employee Housing Plan. A
21	modification to an Employee Housing Plan shall be reviewed by the body that
22	reviewed the initial Employee Housing Plan, in accordance with the provisions of
23	this policy.
24	uns poney.
25	(5) Approved Employee Housing Plan: An approved Employee Housing plan
26	shall become part of the approved application for development review for the
27	affected site.
28	uncetta bite.
29	<b>L.H.</b> OCCUPANCY AND DEED RESTRICTIONS:
30	
31	(1) Each employee housing unit provided pursuant to this policy shall be
32	encumbered by a properly recorded restrictive covenant in a form acceptable
33	to the Town Attorney. The terms of such restrictive covenant shall be
34	consistent with this policy, and such restrictive covenant shall not be
35	subordinate to any senior lien or encumbrance, except the lien of the general
36	property taxes.
37	
38	(12) Employee Housing shall not be subdivided or divided into any form of
39	timeshare unit or fractional fee club unit.(2) Employee Housing shall not be
40	leased <u>or rented</u> for a period less than <u>ninety</u> <u>one hundred twenty</u> (90120)
41	consecutive days.
42	
43	$(2\underline{3})$ Employee housing may be sold or transferred as a separate unit on the site.

the proposed uses. An applicant may construct employee housing in addition to the employee housing impact mitigation requirements set forth in Section 9-1-19-24A, "Policy 24 (Absolute) Social Community" to receive positive points. The schedule for positive points is based on the percentage of employees that a project mitigates. Any development project that mitigates more than the required mitigation rate, ean may receive positive points in accordance with the table set forth below. Single-family and duplex residential developments projects shall not be assessed non-provision of employee housing, but such projects may be awarded 1 positive points for providing an accessory dwelling unit in accordance with the table set forth below.

# B. Residential projects that consist of one hundred percent (100%) employee housing shall receive positive 10 points.

		Evamelas	OfCana	ma Eastass	Comzzanaia	m Of
				_	<del>Conversio</del>	<del>n OI</del>
				econd Col		
					et (Density)	
L .						<del>e calculated</del>
Points	Percentage Of Project Density	using the	first 2 co	lumns of t	<del>his table)</del>	
	In Employee Housing	**4 <del>,000</del>	5,000	10,000	<del>20,000</del>	50,000
<del>-10</del>	0.0	<del>n/a</del>	0	0	0	
<del>-9</del>	0.01 - 0.5	<del>n/a</del>	<del>n/a</del>	<del>n/a</del>	<del>n/a</del>	*250
<del>-8</del>	0.51 - 1.0	<del>n/a</del>	<del>n/a</del>	<del>n/a</del>	<del>n/a</del>	<del>400</del>
<del>-7</del>	1.01 - 1.5	<del>n/a</del>	<del>n/a</del>	<del>n/a</del>	*250	<del>600</del>
<del>-6</del>	1.51 - 2.0	<del>n/a</del>	<del>n/a</del>	<del>n/a</del>	<del>400</del>	<del>900</del>
<del>-5</del>	<del>2.01 - 2.5</del>	<del>n/a</del>	<del>n/a</del>	*250	<del>500</del>	1,100
-4	2.51 – 3.0	<del>n/a</del>	<del>n/a</del>	<del>300</del>	<del>600</del>	1,400
<del>-3</del>	3.01 – 3.5	<del>n/a</del>	<del>n/a</del>	<del>350</del>	<del>700</del>	<del>1,600</del>
<del>-2</del>	3.51 - 4.0	<del>n/a</del>	<del>n/a</del>	400	<del>800</del>	1,900
<del>-1</del>	4.01 - 4.5	<del>n/a</del>	<del>n/a</del>	<del>450</del>	900	<del>2,200</del>
0	4.51 – 5.0	<del>n/a</del>	*250	<del>500</del>	1,000	<del>2,400</del>
1	5.01 – 5.5	<del>n/a</del>	<del>275</del>	<del>550</del>	1,100	<del>2,700</del>
2	5.51 - 6.0	*250	<del>300</del>	<del>600</del>	1,200	<del>2,900</del>
3	6.01 - 6.5	<del>275</del>	<del>325</del>	<del>650</del>	1,300	3,200
4	6.51 - 7.0		<del>350</del>	<del>700</del>	1,400	3,400
5	7.01 - 7.5	300	<del>375</del>	<del>750</del>	1,500	3,600
10***	100	***	***	***	***	***

Points Percentage Of Employees Mitigated

<u>1</u>	<del>25.1-34.0</del>
<u>2</u> <u>3</u>	<u>34.1-42.0</u>
<u>3</u>	<u>42.1-55.0</u>
4	<u>55.1-60.0</u>
<u>5</u>	<u>60.1-69.0</u>
4 5 6 7 8 9	<u>69.1-78.0</u>
<u>7</u>	<del>78.1-87.0</del>
<u>8</u>	<del>87.1-96.0</del>
9	<u>96.1-99.9</u>
<del>10*</del>	<u>100</u>

<b>Points</b>	Percentage Of Employees Mitigated
1	<u>35.1-48.0</u>
<u>2</u>	<u>48.1-61.0</u>
<u>3</u>	<u>61.1-74.0</u>
<u>4</u>	<u>74.1-87.0</u>
<u>4</u> <u>5</u>	<u>87.1-100</u>

residential units, or square footage within the project.

## (2) General Provisions:

a. The square footage of the employee housing units provided under this section shall be assessed against the allowed density and mass in the same manner as all other

b. All employee housing units provided under this section shall be designed and planned in conjunction with the remainder of the project and shall not be designed as an add on to an existing building unless in conjunction with a larger addition.

c. Employee housing units provided under this section may be on or off site, but shall be within the Town or an unincorporated area of the Upper Blue River Basin.

d. For the purpose of determining whether a development shall be awarded or assessed points under this policy, only square footage approved pursuant to a development permit the application for which was filed subsequent to December 18, 1997, shall be used to calculate the total density or gross dwelling area of a development.

e. The provisions of this policy, as amended by Council bill no. 29, series 1997, shall not apply to development permits approved prior to December 18, 1997; and no development permit approved prior to December 18, 1997, shall be modified to

1 2	reduce the amount of employee housing approved in connection with the issuance of such development permit.
3 4	$\underline{\mathbf{fc}}$ . Each employee housing unit for which positive points are awarded under this policy shall be encumbered by a properly recorded restrictive covenant in a form
5 6 7	acceptable to the Town Attorney. The terms of such restrictive covenant shall be consistent with this policy, and such restrictive covenant shall not be subordinate to any senior lien or encumbrance, except the lien of the general property taxes.
8 9	(3) Exemptions: The following developments and uses are exempt from an assessment of negative points provided for in this section:
10	a. Change of use for buildings of historic and architectural significance.
11	b. Churches.
12	c. Governmental entities exempt from the Town's planning regulations.
13	d. Mixed use projects where the combined total square footage is less than five
14	thousand (5,000)square feet.
15	e. Other governmental or public buildings such as public museums, public libraries,
16	or Post Offices, where the building is owned and operated by a governmental agency.
17	e. Public and private schools.
18	(4) Restrictive Covenants. The owner of an employee housing unit which is restricted
19	by a restrictive covenant as described in subsection A(2)(c) of this section shall have
20	the right to obtain the release of the restrictive covenant by substituting for the
21	restricted unit another unit or property located in the Town or an unincorporated area
22 23	of the Upper Blue River Basin which satisfies the definition of "employee housing"
24	set forth in section 9-1-5 of this chapter. Such right of substitution shall be subject to the Town's approval of such substitute unit or property as being of comparable size
25	and condition using the Class D minor development—permit process. No such
26	substitution shall be permitted unless the substitute unit or property shall be subjected
27	to a restrictive covenant as required by subsection $\Lambda(2)(f)$ of this section.
28	
29	(53) Summer Seasonal Housing: Between May 1 and September 30 of any year,
30	an employee housing unit may be lawfully occupied for a period not to exceed
31	twelve (12) consecutive weeks by any person participating in or employed by the
32	summer programs sponsored by a nonprofit organization or the Town. Such
33	occupancy shall be authorized by a Class D minor development permit.
34	

Section 13. Section D of Section 9-1-19-3A, "Policy 3 (Absolute) Density/Intensity" of the Breckenridge Town Code is amended to read as follows:

D. Employee Housing Density Calculations:

(1) A maximum of ten percent (10%) of the density of a project which is located outside of the Conservation District shall be excluded from the calculated density of the <u>a</u> project if such density is used to construct "<u>employee housing</u>" <u>as defined in section 9-1-5 of this chapter and the project mitigates twenty five percent (25%) of the employee housing impact requirements as determined in Section 9-1-19-24R, "Policy 24 (Relative) Social Community," through onsite mitigation. An employee housing unit which is located within the Conservation District shall count against the density and mass of the project for which such unit was provided. Employee housing units that are condominiums shall be calculated as one thousand two hundred (1,200) square feet under subsection B of this section.</u>

(2) There shall be no density bonus or adjustment allowed for employee housing constructed as part of a project located within the Conservation District.

(3) Notwithstanding subsection D(1) of this section, a project located outside of the Conservation District which consists of all employee housing units as herein defined, shall be allowed one hundred fifteen percent (115%) of its otherwise permitted density under the controlling development policy or document, including, but not limited to, the land use guidelines, master plan, planned unit development agreement or other controlling site specific rule, regulation or court order.

(4) In connection with the annexation to the Town of real property, the Town shall establish the density for the property in accordance with the Summit County zoning density for residential uses or the Town land use guideline recommended density, whichever is less. Density recommended for nonresidential uses under Summit County zoning shall not be recognized by the Town. If upon such property there is to be constructed a project which includes one or more employee housing units as herein defined, the Town may establish a density that exceeds the lesser of the County or Town density, for the portion of the property devoted to employee housing.

 (5) Any eEmployee housing which is excluded from a project's density calculation or which is part of a project for which additional density is allowed pursuant to this subsection D shall be subject to the provisions and requirements of this policy and Section 9-1-19-24R, "Policy 24 (Relative) Social Community", of this chapter.

<u>Section 14</u>. Section 9-1-26 of the <u>Breckenridge Town Code</u> is amended to read as follows:

4 5

#### 9-1-26 RESTRICTIVE COVENANTS:

 A. Form and Execution of Restrictive Covenants: Any restrictive covenant required as a condition of approval of a development permit shall be in form and substance acceptable to the Town Attorney. Upon approval by the Town Attorney, any such covenant may be executed by the Town Manager or Director on behalf of the Town. At the time of the recording, a required restrictive covenant shall not be subordinate to any senior lien or encumbrance, except the lien of the general property taxes.

B. Substitution of Deed-Restricted Property: The owner of an employee housing unit which is restricted by a restrictive covenant as described in Section 9-1-19-24A, "Policy 24 (Absolute) The Social Community," or Section 9-1-19-24R, "Policy 24 (Relative) The Social Community," shall have the right to obtain the release of the restrictive covenant by substituting for the restricted unit another unit or property located in the Town or an unincorporated area of the Upper Blue River Basin which satisfies the definition of "employee housing" set forth in section 9-1-5 of this chapter. Provided, however, there shall be no right of substitution with respect to on site housing required under Section 9-1-19-24A, "Policy 24 (Absolute) The Social Community." The right of substitution shall be subject to the Town's approval of such substitute unit or property as being of comparable size and condition using the Class D minor development permit process. No such substitution shall be permitted unless the substitute unit or property shall be subjected to a restrictive covenant as required by subsection A of this section.

Section 4<u>15</u>. The Town Council hereby finds, determines and declares that this ordinance is necessary and proper to provide for the safety, preserve the health, promote the prosperity, and improve the order, comfort and convenience of the Town of Breckenridge and the inhabitants thereof.

Section 516. The Town Council hereby finds, determines and declares that it has the power to adopt this ordinance pursuant to: (i) the Local Government Land Use Control Enabling Act, Article 20 of Title 29, C.R.S.; (ii) Part 3 of Article 23 of Title 31, C.R.S. (concerning municipal zoning powers); (iii) Section 31-15-103, C.R.S. (concerning municipal police powers); (iv) Section 31-15-401, C.R.S. (concerning municipal police powers); (v) the authority granted to home rule municipalities by Article XX of the Colorado Constitution; and (vi) the powers contained in the Breckenridge Town Charter.

1	Section 617. This ordinance shall be published and shall become effective as provided by
2 3	Section 5.9 of the Breckenridge Town Charter.
4	INTRODUCED, READ ON FIRST READING, APPROVED AND ORDERED
5	PUBLISHED IN FULL this day of, 2020. A Public Hearing shall be held at the
6	regular meeting of the Town Council of the Town of Breckenridge, Colorado on the day of
7	, 2020, at 7:00 P.M., or as soon thereafter as possible in the Municipal Building of the
8	Town.
9	
0	TOWN OF BRECKENRIDGE, a Colorado
1	municipal corporation
2	
3	
4 5	By:
6	By: Eric S. Mamula, Mayor
7	Effe 5. Walliata, Wayof
8	ATTEST:
9	
20	
1	
20 21 22 23	Helen Cospolich, CMC,
4	Town Clerk
25	
24 25 26 27 89 10 1	
8	
9	
1	500.421\ Housing Policy Ordinance 2 (05.20.20)(Second Reading)



## Memo

**To:** Breckenridge Town Council Members

From: Town Attorney

Date: May 18, 2020

**Subject:** Council Bill No. 17 (Amendment to Water System Maintenance Fee Ordinance)

The second reading of the ordinance amending the Town's Water System Maintenance Fee Ordinance is scheduled for your meeting on May 26th. There are no changes proposed to ordinance from first reading.

I will be happy to discuss this matter with you on Tuesday.

1	FOR WORKSESSION/SECOND READING – MAY 26
2	
3	NO CHANGE FROM FIRST READING
4	
5	Additions To The Current Breckenridge Town Code Are
6	Indicated By <b>Bold + Double Underline</b> ; Deletions By Strikeout
7	COLINICIA DILLA NO. 17
8	COUNCIL BILL NO. 17
9 10	Series 2020
11	Series 2020
12	AN ORDINANCE AMENDING SECTION 12-4-23 OF THE BRECKENRIDGE TOWN
13	CODE CONCERNING THE WATER SYSTEM MAINTENANCE FEE
14	
15	BE IT ORDAINED BY THE TOWN COUNCIL OF THE TOWN OF BRECKENRIDGE,
16	COLORADO:
17	Section 1 Findings. The Town Council of the Town of Dreekenwides housely finds and
18 19	Section 1. Findings. The Town Council of the Town of Breckenridge hereby finds and determines as follows:
20	determines as follows.
21	A. The Town of Breckenridge is a home rule municipal corporation organized and
22	existing pursuant to Article XX of the Colorado Constitution.
2.2	
23	B. On April 1, 1980 the people of the Town of Breckenridge adopted the Breckenridge Town Charter.
24	Town Charler.
25	C. Section 13.1 of the Breckenridge Town Charter provides in pertinent part as follows:
26	The town shall have and exercise with regard to all utilities all municipal
27	powers, including, without limitation, all powers now existing and which may be
28	hereafter provided by the Constitution and the statutes.
29	
30	D. Section 13.1 of the Breckenridge Town Charter further provides that "the right of the
31	town to construct any public utility, work or way, is expressly reserved."
32	E. Section 31-35-402(1)(b), C.R.S., authorizes a municipality to operate and maintain
33	water facilities for its own use and for the use of public and private consumers and users within
34	and without the territorial boundaries of the municipality.
25	E. Dissessant to the cost points asserted by the Dandrounides Toron Chapter and Costion 21
35 36	F. Pursuant to the authority granted by the Breckenridge Town Charter and Section 31-35-402(1)(b), C.R.S., the Town owns and operates a municipal water system.
50	33 402(1)(0), C.R.S., the Town owns and operates a municipal water system.
37	G. Section 13.3 of the Breckenridge Town Charter provides that "(t)he council shall by
38	ordinance establish rates for services provided by municipality-owned utilities."

H. Section 31-35-402(1)(f), C.R.S., authorizes a municipality with respect to a municipal water system:

To prescribe, revise, and collect in advance or otherwise, from any consumer or any owner or occupant of any real property connected therewith or receiving service therefrom, rates, fees, tolls, and charges or any combination thereof for the services furnished by, or the direct or indirect connection with, or the use of, or any commodity from such water facilities . . . .

- I. Section 31-35-402(1)(f), C.R.S., further provides that the governing body of a municipality is empowered to establish the rates, fees, tolls, and charges in connection with the operation of its municipal water system "without any modification, supervision, or regulation of any such rates, fees, tolls, or charges by any board, agency, bureau, commission or official other than the governing body collecting them."
- J. The action of the Town Council in setting the rates, fees, tolls, and charges to be charged and collected by the Town in connection with the operation of its municipal water system is a legislative matter.
- K. In connection with the adoption of this ordinance, the Town has reviewed, considered and relied upon a study of the reasonably anticipated current and future maintenance and expansion costs for the Town's municipal water system, including the construction of a second water treatment facility, as prepared by the Town's Finance Director, and all other matters, materials and information related thereto or submitted to the Town in connection therewith. All such materials are to be considered part of the record of the proceedings related to the adoption of this ordinance.
- L. It is the belief of the Town Council that customers of the Town's municipal water system should pay their fair share of the capital costs associated with the ongoing operation and the future replacement of the Town's water system. The imposition of the Water Service Maintenance Fee as a periodic charge to be paid by all users of the Town's water system, all as provided in this ordinance, is fully consistent with such beliefs.
- M. The Water System Maintenance Fee imposed by this ordinance will help achieve the Town's long-term goals and objectives as set forth in Paragraph L of this Section 1.
- N. The Water System Maintenance Fee imposed by this ordinance is a generally applicable service fee designed to cover the capital and infrastructure costs associated with the operation of the Town's municipal water system.
- O. The amount of the Water System Maintenance Fee imposed by this ordinance is determined by the Town Council to be reasonably related to the future capital and infrastructure costs in the adopted capital plan for the Town's municipal water system.
- <u>Section 2.</u> Section 12-4-20 of the <u>Breckenridge Town Code</u> is amended to read as follows:

#### 12-4-20: WATER SYSTEM MAINTENANCE FEE:

Commencing with the billing statement issued by the Town in March 2010 (for water service provided during the months of January-February 2010), tThere shall be included with each billing statement for water service, and there shall be assessed and paid by each owner whose water using property was connected to the Town's water system during any portion of the billing cycle, in arrears, a WSMF fee in the amount of four dollars (\$4.00) twelve dollars (\$12.00) per SFE per billing cycle. The WSMF shall be a water charge within the meaning of section 12-1-6 of this title, and shall be due and payable to the Town at the same time and in the same manner as other water charges are due and payable to the Town under this chapter. Unpaid WSMFs may be collected by the Town as provided by chapter 6 of this title.

<u>Section 3.</u> Section 12-4-23 of the <u>Breckenridge Town Code</u> is amended to read as follows:

#### 12-4-23: ANNUAL ADJUSTMENT OF CERTAIN FEES AND CHARGES:

A. On January 1 of each year, commencing in 2018 and continuing thereafter, the amount of the following fees and charges payable to the Town pursuant to Chapter shall be increased as follows:

1. On January 1, 2018 the amount of the PIF to be paid to the Town pursuant to Section 12-4-3 shall be increased by an amount equal to twenty (20%) percent of the previous year's PIF. On January 1, 2019, and each year thereafter, the amount of the PIF to be paid to the Town pursuant to Section 12-4-3 shall be increased by an amount equal to ten percent (10%) of the previous year's PIF. The increased PIF rate shall apply to all applications for water service that have not been fully paid by the effective date of such rate increase.

2. the amount of the in Town base user fee for all residential water users to be paid to the Town pursuant to Section 12-4-11A shall be increased by an amount equal to five percent (5%) of the previous year's base user fee.

3. the amount of the excess use charge to be paid to the Town pursuant to Section 12-4-11B shall be increased by an amount equal to five percent (5%) of the previous year's excess use charge.

4. each of the in Town base user fees for all nonresidential water users to be paid to the Town pursuant to Section 12-4-12A shall be increased by an amount equal to five percent (5%) of the previous year's base user fee.

5. the fee due to the Town pursuant to Section 12-4-13 shall be increased by an amount equal to five percent (5%) of the previous year's fee.

6. the bulk water fee due to the Town pursuant to Section 12-4-14 shall be increased by an amount equal to five percent (5%) of the previous year's bulk water fee. The connection fee and deposit required by Section 12-4-14 shall not be increased.

- B. On January 1, 2018 the water system maintenance fee (WSMF) to be paid to the Town pursuant to Section 12-4-20 shall be increased to six dollars (\$6.00) per SFE per billing cycle. On January 1, 2019 the water system maintenance fee (WSMF) to be paid to the Town pursuant to Section 12-4-20 shall be increased to eight dollars (\$8.00) per SFE per billing cycle. The water system maintenance fee (WSMF) as adjusted on January 1, 2019 shall remain in effect until changed by ordinance duly adopted by the Town Council.
- C. On January 1, 2018 the water system maintenance fee (WSMF) to be paid to the Town by each owner whose out of town water using property was connected to the Town's water system during any portion of the billing cycle pursuant to Section 12-5-6-1 shall be increased to six dollars (\$6.00) per SFE per billing cycle. On January 1, 2019 the water system maintenance fee (WSMF) to be paid to the Town by out of Town water users pursuant to Section 12-5-6-1 shall be increased to eight dollars (\$8.00) per SFE per billing cycle. The water system maintenance fee (WSMF) as adjusted on January 1, 2019 shall remain in effect until changed by ordinance duly adopted by the Town Council.
- <u>DB</u>.Not later than thirty (30) days after a fee or charge enumerated above is adjusted as provided the Town Clerk shall cause to be published a public notice setting forth the amount of the adjusted fee or charge. Such notice shall be published one time in a newspaper of general circulation in the Town; provided, however, that the failure of the Town Clerk to cause such notice to be published shall not affect the validity of the adjustment to the fee or charge as made pursuant to this section.

<u>Section 4.</u> Section 12-5-6-1 of the <u>Breckenridge Town Code</u> is amended to read as follows:

#### 12-5-6-1: WATER SYSTEM MAINTENANCE FEE:

Commencing with the billing statement issued by the town in March 2010 (for water service provided during the months of January through February 2010), there shall be included with each billing statement for out of town water service, and there shall be assessed and paid by each owner whose out of town water using property was connected to the town's water system during any portion of the billing cycle, in arrears, a WSMF in the amount of four dollars (\$4.00) twelve dollars (\$12.00) per SFE per billing cycle. The WSMF shall be a water charge within the meaning of section 12-1-6 of this title, and shall be due and payable to

1	the town at the same time and in the same manner as other water charges are due
2	and payable to the town under this chapter. Unpaid WSMFs due from out of town
3	water users may be collected by the town as provided by chapter 6 of this title.
4	
5	Section 5. Except as specifically amended by this ordinance, the <u>Breckenridge Town</u>
6	<u>Code</u> , and the various secondary codes adopted by reference therein, shall continue in full force
7	and effect.
8	
9	Section 6. The Town Council hereby finds, determines and declares that it has the power
.0	to adopt this ordinance pursuant to the provisions of Section 31-35-402, C.R.S., and the powers
1	possessed by home rule municipalities in Colorado.
2	
3	Section 7. This ordinance shall be published as required by the Breckenridge Town
4	Charter and shall become effective July 1, 2020.
5	
6	INTRODUCED, READ ON FIRST READING, APPROVED AND ORDERED
7	PUBLISHED IN FULL this day of, 2020. A Public Hearing shall be held at the
8	regular meeting of the Town Council of the Town of Breckenridge, Colorado on the day of
9	, 2020, at 7:00 P.M., or as soon thereafter as possible in the Municipal Building of the
20	Town.
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21 22 23 24 25 26	TOWN OF BRECKENRIDGE, a Colorado
23	municipal corporation
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6	
7	By:
7 8	Eric S. Mamula, Mayor
9	Die S. Waller, Wayor
0	ATTEST:
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5 5	Helen Cospolich, CMC,
6	Town Clerk
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## Memo

To: Mayor and Town Council

From: Julia Puester, AICP, Assistant Community Development Director

Date: 5/20/2020 for meeting of May 26, 2020

Subject: Overhead Walkway Lighting Second Reading

This code amendment would allow for year round decorative downcast, fully shielded lighting with Kelvin and lumen limitations above walkways between buildings in commercial Lighting Zones 1&2 (which generally includes the Historic District and areas east of Park Avenue and Main Street Station and a portion of The Village) for the purposes of safety of pedestrians walking in otherwise unlit or dimly lit walkways.

The Town Council approved the overhead walkway lighting first reading May 12th with modifications suggested by Town Council for second reading. Those modifications included:

- Remove "publically owned" from the definition to allow for both public and private walkways to be lit with overhead walkway lighting.
- Add Light Emitting Diode (LED) as a requirement for overhead walkway lighting.
- Added "safety" to the definition.
- Ensure that the lighting would not become too overwhelming. To accomplish this, staff added that overhead walkway lighting would be processed as a Class D minor development permit to allow staff to review the Kelvin and lumen limitations as well as ensure that the unlit or dimly lit walkways meet the definition for placement. Under this definition, large spans such as the large section of interior plaza at Main Street Station would not be allowed overhead walkway lighting however, the entrance consisting of 32 feet in width which leads pedestrians to the plaza area would be allowed if the Council finds that width acceptable.

Staff has included additional measurements of potential walkways in Town for width examples. Council may find some locations below are not required for safety purposes. Please note that outdoor dining areas are allowed bistro lighting from May 1 to October 31. (Photos attached)

0	Town Hall to Breck Professional Building	28'
0	Main Street Station inside Main Entrance	32'
0	Bold Outdoor Dining Bistro Light Post to Wine Shop	46'
0	Bold south wall to Simply Massage	40'
0	Main Street Station west wall to River (ped. easement)	29'
0	The Village ramp	20'
0	LaCima stairs	8'
0	LaCima Sancho to Empire Burger	24'
0	Shops on Main	16'
0	RMU north wall to adjacent building	6'
0	Columbine Café to south building (alley side)	7'
0	Columbine Café entrance to south building	24'

Staff has attached the second reading of the ordinance and will be available at the meeting for any questions.

## **Photos of Measured Areas Between Buildings**

Main Street Station inside Main Entrance (32')



Bold Outdoor Dining Bistro Light Post to Wine Shop (46')



Main Street Station west wall to River (pedestrian easement) (29')



● Page 2 50

The Village ramp (20')



LaCima stairs (8')

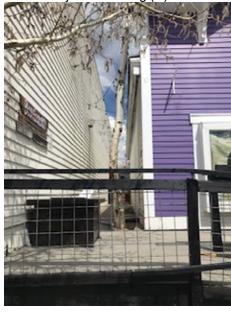


● Page 3 51

Shops on Main (16')



RMU north wall to adjacent building (6')



● Page 4 52

	OR WORKSESSION/S	SECOND READING – MAY 26
2 3 4 5		nce As Approved on First Reading Are <a href="mailto:lble-Underline">lble Underline</a> ; Deletions By Strikeout
5 5 7	COUN	NCIL BILL NO. 18
<u> </u>		Series 2020
		APTER 12 OF TITLE 9 OF THE <u>BRECKENRIDGE</u> IG OVERHEAD WALKWAY LIGHTING
	IT ORDAINED BY THE TOWN COLLORADO:	UNCIL OF THE TOWN OF BRECKENRIDGE,
<u>Br</u>	Section 1. The definition of "Cla eckenridge Town Code is amended to	ass D-Minor" development in Section 9-1-5 of the badd the following:
	EE. Overhead walkway lighting	
the	Section 2. Section 9-12-7 of the B following definition of "Overhead Wa	Breckenridge Town Code is amended by the addition of lkway Lighting":
	OVERHEAD WALKWAY LIGHTING:	Downcast, fully shielded small white or clear light emitting diode (LED) "warm or "soft" bulbs which provide outdoor light for the purpose of directing pedestrian traffic through a narrow publicly owned access corridor that is not a public street or alley. Overhead walkway lights shall be installed on a black or gray wire or metal rod, not to exceed 3,000 Kaelvin or a maximum of 850 total lumens across the property or area. Overhead walkway lighting may not be located in any location that is wider than thirty two (32) feet.
<u>ad</u>	dition of a new item 7 as follows:	he Breckenridge Town Code is amended by the
	7. Overhead Walkway Lighting year round in Lighting Zone 1.	: Overhead walkway lighting is permitted
<u>ad</u>	Section 4. Section 9-12-11B of the dition of a new item 7 as follows:	ne Breckenridge Town Code is amended by the

1 7. Overhead Walkway Lighting: Overhead walkway lighting is permitted 2 vear round in Lighting Zone 2. 3 4 Section 5. Section 9-12-12A7 of the Breckenridge Town Code is amended to read as 5 **follows:** 6 7 7. Decorative, Overhead Walkway Lighting, And Bistro Lighting: Decorative, 8 overhead walkway, and bistro lighting shall not blink all at once, flash, or rotate, 9 nor create a hazard or nuisance from glare. Decorative, overhead walkway, and 10 bistro lighting shall be maintained in good working condition at all times. 11 12 Section 6. Except as specifically amended hereby, the Breckenridge Town Code, and the 13 various secondary codes adopted by reference therein, shall continue in full force and effect. 14 15 Section 7. The Town Council hereby finds, determines and declares that this ordinance is 16 necessary and proper to provide for the safety, preserve the health, promote the prosperity, and improve the order, comfort and convenience of the Town of Breckenridge and the inhabitants 17 18 thereof. 19 20 Section 8. The Town Council hereby finds, determines and declares that it has the power 21 to adopt this ordinance pursuant to: (i) the Local Government Land Use Control Enabling Act, 22 Article 20 of Title 29, C.R.S.; (ii) Part 3 of Article 23 of Title 31, C.R.S. (concerning municipal zoning powers); (iii) Section 31-15-103, C.R.S. (concerning municipal police powers); (iv) 23 24 Section 31-15-401, C.R.S. (concerning municipal police powers); (v) the authority granted to 25 home rule municipalities by Article XX of the Colorado Constitution; and (vi) the powers 26 contained in the Breckenridge Town Charter. 27 28 Section 9. This ordinance shall be published and become effective as provided by 29 Section 5.9 of the <u>Breckenridge Town Charter</u>. 30 31 INTRODUCED, READ ON FIRST READING, APPROVED AND ORDERED 32 PUBLISHED IN FULL this day of , 2020. A Public Hearing shall be held at the 33 regular meeting of the Town Council of the Town of Breckenridge, Colorado on the 34 , 2020, at 7:00 P.M., or as soon thereafter as possible in the Municipal Building of the 35 Town. 36 37 TOWN OF BRECKENRIDGE, a Colorado 38 municipal corporation 39 40 41 42 By: 43 Eric S. Mamula, Mayor 44

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500-221\2020\Overhead Walkway Lighting Ordinance (05-18-20)(Second Reading)



## Memo

**To:** Breckenridge Town Council Members

From: Town Attorney

Date: May 18, 2020

**Subject:** Council Bill No. 19 (Decriminalizing Noise Ordinance Violations)

The second reading of the ordinance making a violation of the Town's Noise Ordinance a civil infraction instead of a misdemeanor municipal offense is scheduled for your meeting on May 26<sup>th</sup>. There are no changes proposed to ordinance from first reading.

I will be happy to discuss this matter with you on Tuesday.

1	FOR WORKSESSION/SECOND READING – MAY 26
2 3 4	Additions To The Current <u>Breckenridge Town Code</u> Are Indicated By <u>Bold + Double Underline</u> ; Deletions By <u>Strikeout</u>
5 6	COUNCIL BILL NO. 19
7 8	Series 2020
9	
10 11	AN ORDINANCE CONCERNING THE PENALTY FOR VIOLATING CHAPTER 8 OF TITLE 5 OF THE <u>BRECKENRIDGE</u> <u>TOWN</u> <u>CODE</u> CONCERNING NOISE
12 13	BE IT ORDAINED BY THE TOWN COUNCIL OF THE TOWN OF BRECKENRIDGE,
14 15	COLORADO:
16 17	<u>Section 1.</u> Section 5-8-15A of the <u>Breckenridge Town Code</u> is amended to read as follows:
18 19 20	5-8-15: PENALTY:
21 22 23 24 25 26 27	A. It shall be a misdemeanor offense for any person to violate any provision of this chapter. Any person convicted of having violated any provision of this chapter shall be punished as set forth in title 1, chapter 4 of this code. It is an "infraction", as defined in section 1-3-2 of this Code, for any person to violate any of the provisions of this chapter. Every person found liable for a violation of any provision of this chapter shall be punished as provided in section 1-4-1-1 of this Code.
28 29 30	Section 2. Except as specifically amended hereby, the <u>Breckenridge Town Code</u> , and the various secondary codes adopted by reference therein, shall continue in full force and effect.
31 32 33 34 35	Section 3. The Town Council hereby finds, determines and declares that this ordinance is necessary and proper to provide for the safety, preserve the health, promote the prosperity, and improve the order, comfort and convenience of the Town of Breckenridge and the inhabitants thereof.
36 37 38 39 40	Section 4. The Town Council hereby finds, determines and declares that it has the power to adopt this ordinance pursuant to the authority granted to home rule municipalities by Article XX of the Colorado Constitution and the powers contained in the Breckenridge Town Charter.
41 42 43	Section 5. This ordinance shall be published and become effective as provided by Section 5.9 of the Breckenridge Town Charter.
44 45 46	INTRODUCED, READ ON FIRST READING, APPROVED AND ORDERED PUBLISHED IN FULL this day of, 2020. A Public Hearing shall be held at the regular meeting of the Town Council of the Town of Breckenridge, Colorado on the day of

1	, 2020, at 7:00 P.M., or as s	soon thereafter as possible in the Municipal Building of the
2	Town.	
3		
		TOWN OF BRECKENRIDGE, a Colorado
4 5		municipal corporation
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9		By:
10		By: Eric S. Mamula, Mayor
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12	ATTEST:	
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17	Helen Cospolich, CMC,	
18	Town Clerk	
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40 41 42 43 44		
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44	500-40\Noise Ordinance Infraction Ordinanc	e (05-18-20)(Second Reading)



## Memo

**To:** Breckenridge Town Council Members

From: Town Attorney

Date: May 18, 2020

**Subject:** Council Bill No. 20 (Amendment to Town Project Ordinance)

The second reading of the ordinance amending the Town Project Ordinance is scheduled for your meeting on May 26<sup>th</sup>. There are no changes proposed to ordinance from first reading.

I will be happy to discuss this matter with you on Tuesday.

## FOR WORKSESSION/SECOND READING – MAY 26

2	
3	NO CHANGE FROM FIRST READING
4	
5	Additions To The Current <u>Breckenridge Town Code</u> Are
6	Indicated By <b>Bold + Double Underline</b> ; Deletions By Strikeout
7	·
8	COUNCIL BILL NO. 20
9	
10	Series 2020
11	
12	AN ORDINANCE AMENDING CHAPTER 14 OF TITLE 9 OF THE <u>BRECKENRIDGE</u>
13	TOWN CODE CONCERNING TOWN PROJECTS
14	
15	BE IT ORDAINED BY THE TOWN COUNCIL OF THE TOWN OF BRECKENRIDGE,
16	COLORADO:
17	
18	<u>Section 1.</u> Section 9-14-2 of the <u>Breckenridge Town Code</u> is amended to read as follows:
19	0.14.2 TOWN COUNCIL AUTHORITY OVER TOWN PROJECTS
20	9-14-2: TOWN COUNCIL AUTHORITY OVER TOWN PROJECTS:
21	
22	The town council, in its sole discretion, shall determine whether a town project is
23	necessary or advisable for the public good, and whether the project shall be
24	undertaken. If a town project is to be undertaken, the town council, in its sole
25	discretion, has the sole and final authority to determine all aspects of the town
26 27	project, including, but not limited to, its location and design. Chapters 1,3 and 12
28	of this title and the town of Breckenridge land use guidelines do not apply to town projects, but town projects shall be processed instead in accordance with the
29	projects, but town projects shan be processed histead in accordance with the provisions of this chapter.
30	provisions of this chapter.
31	Section 2. Section 9-14-4B of the Breckenridge Town Code is amended to read as
32	follows:
33	TOHOWS.
34	B. In connection with its review of a proposed town project, the planning
35	commission shall schedule and hold one or more public hearings, notice of which
36	shall be published on the town's website for at least five (5) days prior to the
37	hearing. In addition to posting on the Town's website, notice of the planning
38	commission's public hearing on a proposed town project shall be given in the
39	same manner as is required for a final hearing on a Class A development
40	permit application pursuant to chapter 1 of this title. Failure of a person to
41	receive the notice described in this section shall not impair the validity of the
42	planning commission's public hearing on a proposed town project, or the
43	planning commission's recommendation to the town council with respect to
44	such proposed town project. Because the process of reviewing and approving a
45	town project is discretionary and administrative, and not quasi-judicial, any

1 member of the town council may properly attend the planning commission's 2 public hearing(s) and deliberations with respect to a proposed town project. 3 4 <u>Section 3.</u> Section 9-14-4E of the <u>Breckenridge Town Code</u> is amended to read as 5 follows: 6 7 E. The final decision with respect to a proposed town project shall be made by the 8 town council at a regular or special meeting. The date of the town council 9 meeting shall be determined by the Town Manager. The proposed town project 10 shall be listed on the town council's agenda that is posted in advance of the meeting on the town's website. In addition to posting on the Town's website. 11 notice that the town council will consider a proposed town project at such 12 13 meeting shall be given in the same manner as is required for a final hearing 14 on a Class A development permit application pursuant to chapter 1 of this title. Failure of a person to receive the notice described in this section shall 15 not impair the validity of any action taken by the town council on a proposed 16 17 town project. 18 19 Section 4. Section 9-14-5A of the Breckenridge Town Code is amended by the addition 20 of the following provision: 21 22 2.5. Grading and underground utility work associated with a town project. 23 24 Section 5. Section 9-14-5A of the Breckenridge Town Code is amended to read as 25 follows: 26 27 9-14-5: TOWN PROJECTS NOT REQUIRING PLANNING COMMISSION 28 **REVIEW:** 29 30 A. Notwithstanding section 9-14-4 of this chapter, the planning commission is not required to review and provide a recommendation with respect to the following 31 32 categories of town projects: 1. Public road or alley improvements; 33 34 2. The installation or replacement of the town's public utilities and structures 35 associated with the operation of the town's public utilities; 3. The erection or improvement of surface public parking facilities; 36 37 4. Minor repairs to any public facility; 38 5. Any work that would be classified as a class C, class D major, or class D minor 39 development under the town's development code; or 40 6. Any other proposed town project that the town council determines need not be reviewed by the planning commission. 41 42 Approval of exempt projects under Section A3 and A5 shall be made by the 43 44 Director. All other exempt projects shall not require approval of the 45 Director.

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1	B. All exempt projects may be undertaken by the town council without planning
2 3	commission review, and without formal town council approval.
4	C. Nothing in this section limits the discretionary authority of the town council to
5	have any of the exempted town projects reviewed by the planning commission if
6	the council determines that such review would be beneficial.
7	
8	Section 6. Except as specifically amended hereby, the Breckenridge Town Code, and the
9	various secondary codes adopted by reference therein, shall continue in full force and effect.
10	
11	<u>Section 7.</u> The town council hereby finds, determines and declares that this ordinance is
12	necessary and proper to provide for the safety, preserve the health, promote the prosperity, and
13	improve the order, comfort and convenience of the Town of Breckenridge and the inhabitants
14	thereof.
15 16 17 18 19 20 21	Section 8. The town council finds, determines and declares that it has the power to adopt this ordinance pursuant to: (i) the Local Government Land Use Control Enabling Act, Article 20 of Title 29, C.R.S.; (ii) Part 3 of Article 23 of Title 31, C.R.S. (concerning municipal zoning powers); (iii) Section 31-15-103, C.R.S. (concerning municipal police powers); (iv) Section 31-15-401, C.R.S. (concerning municipal police powers); (v) the authority granted to home rule municipalities by Article XX of the Colorado Constitution; and (vi) the powers contained in the Breckenridge Town Charter.
22 23 24	<u>Section 9.</u> The town council finds, determines and declares that it has the power to adopt this ordinance pursuant to the authority granted to home rule municipalities by Article XX of the Colorado Constitution and the powers contained in the <u>Breckenridge Town Charter</u> .
25 26	Section 10. This ordinance shall be published and become effective as provided by Section 5.9 of the <u>Breckenridge Town Charter</u> .
27	
28 29 30 31 32 33	INTRODUCED, READ ON FIRST READING, APPROVED AND ORDERED PUBLISHED IN FULL this day of, 2020. A Public Hearing shall be held at the regular meeting of the town council of the Town of Breckenridge, Colorado on the day of, 2020, at 7:00 P.M., or as soon thereafter as possible in the Municipal Building of the Town.
34	TOWN OF BRECKENRIDGE, a Colorado
35	municipal corporation
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39	By: Eric S. Mamula, Mayor
40	Eric S. Mamula, Mayor
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1	ATTEST:	
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6	Helen Cospolich, CMC,	
7	Town Clerk	
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#### **MEMO**

TO: Town Council

FROM: Town Attorney

RE: Ordinance Authorizing Certificates of Participation

DATE: May 21, 2020 (for May 26<sup>th</sup> meeting)

The South Gondola Ground Lease with Vail Summit Resorts, Inc. requires the Town to approve the "Project Financing" for the construction of the new parking structure not later than July 1, 2020. Once approved, the Town can make its own determination as to when to actually close on the financing.

The Town has hired Butler & Snow LLP as our bond counsel for the Project Financing, and has engaged Stifel, Nicolaus & Company to act as the underwriter. We have been working with our bond counsel and underwriter to satisfy the other requirements of the Ground Lease with respect to the Project Financing. It is now time for the Project Financing to be considered by the Town Council.

Both the Ground Lease and the Town's Charter require that the Project Financing be approved by the Town Council through the adoption of an ordinance. The Town's bond counsel has drafted a proposed ordinance approving the Project Financing, and it is provided to you along with this memo.

The form of the Project Financing will be "certificates of participation" (COPs or Certificates). COPs are a common form of municipal borrowing in part because they do not require a municipal election to approve their issuance.

You have undoubtedly heard of a municipal bond. When a local government issues municipal bonds, the bonds are sold and the money paid for the bonds is used by the municipality to pay for its project. The municipality then pays the bond holder back at an agreed interest rate and timeline.

A COP is a type of municipal financing that is an alternative to the traditional municipal bond, and is a bit harder to explain. Here's a grossly simplified overview of the steps involved in a municipal COP such as the Town is planning:

- 1. First, the municipality determines how much money it needs to raise to pay for its municipal project(s).
- 2. Next, the municipality identifies land that it already owns, the fair market value of which approximates the amount of money the municipality wants to raise. You can think of the

municipal land as the "collateral" that is given to assure the Town fully complies with the terms under which the COPs will be issued.

- 3. Then, the municipality leases such municipal land to a trustee (a neutral third party, typically a large bank) for no rent. The trustee immediately leases the municipal land **back to the municipality** at an agreed rental rate.
- 4. Simultaneously to the lease + lease-back of the municipal property COPs are issued and sold to raise the amount of money the municipality desires to borrow. Investors purchase the COPs. The money generated by the sale of the COPs is paid to the municipality (net of all issuance costs). At that point, the municipality has raised the money it needs to do its project.
- 5. The investor who purchases a COP is entitled to an agreed percentage of the rental which the municipality pays to the trustee in connection with the lease-back of its municipal property (that is, the investor is "participating" in the rent payment, hence the name Certificate of Participation). You can think of the rental payments as the money paid by the Town to repay the investors. When the municipality pays its rent to the trustee the trustee will divide the rent equally among the owners of the COPs. The amount paid by the trustee to the COP owners is some portion of the original amount the investor paid or the COP by the investor (i.e., the principal), together with interest.
- 6. If everything works as planned, once the municipality has paid the trustee all of the original amount borrowed plus the agreed interest, the lease + lease back arrangement is terminated and the municipality gets its property back free from any encumbrance caused by the COPs.

The municipality's obligation to pay the rent to the trustee (and to indirectly pay back the investors) is subject to annual appropriation. This means that the governing body of the municipality must appropriate money each fiscal year to authorize the payment of the rent to the trustee. The governing body can legally refuse to appropriate funds to pay the rent. However, doing that would cause a default in the COP financing, and would jeopardize the municipality's property that was pledged as collateral for the COPs.

With that background, here is an overview of the new COPs to be issued by the Town:

- 1. The Town will issue its COPs to raise money for the following: (i) to construct the parking structure on the South Gondola Lot; (ii) to pay for part of the Town's broadband project; (iii) to pay off the remaining balance of a previous COP issuance the Town did in 2007; and (iv) to pay the cost of issuing the COPs.
- 2. The Town-owned lands that will be leased to the trustee and then leased back to the Town (i.e., the collateral) are:
  - -the Town Hall
  - -the BGV Community Center
  - -the Police Facility

- -the Recreation Center
- -the Ice Arena
- -the Riverwalk Center
- -the Golf Course Clubhouse

All of the Town's collateral is required to support the new COOP issuance.

- 3. One twist with the new COP issuance is that there will actually be two different groups of COPs sold by the Town. The first, to be known as the "2020A Certificates," are for the Town's Broadband project. These certificates will be taxable to the purchasers of the certificates, which means that certificate holders will have to pay federal and state income tax on the interest paid by the Town on the certificates. Taxable COPs typically require the municipality to pay a slightly higher interest rate than tax exempt COPs to account for the fact that the COP holder must be taxes on the money earned from the COP.
- 4. The second group of certificates, the "2020B Certificates," are to pay for the construction of the parking structure on the South Gondola Lot and to pay off the remaining balance on the 2007 COPs. The interest on these certificates will be exempt from both state and federal taxation. Tax-exempt COPs typically carry a slightly lower interest rate than taxable COPs to reflect that the COP holder does not have to pay income taxes on the money earned from the COP.
- 5. Another twist with the new COP issuance is that the 2020A group and the 2020B group will actually be issued under the authority of a COP issuance the Town did in 2016. Our advisors have advised that this is the preferred way to go about issuing the new COPs.

All of this is laid out in detail in the attached ordinance.

The one key deal point that still needs to be determined is the interest rate the Town will have to pay to the holders of the 2020A Certificates and the 2020B Certificates. The market for municipal COPs that was so favorable just a few months ago has been more difficult to predict in light of the COVID-19 pandemic. It is not yet completely clear how the pandemic will affect the interest rate that the Town must agree to pay to sufficiently entice the investors to purchase the COPs.

Because the COPs will not be sold immediately after the ordinance is adopted, it is impossible to accurately predict at this time what the interest rate the Town will have to pay to sell the COPs. To deal with this uncertainty, the ordinance sets a top limit of 4.5% for the interest to be paid on the 2020A group (the taxable COPs), and a top limit of 4% for interest to be paid on the 2020B group (the tax exempt COPs). Keep in mind that the actual interest rates will be determined at the time that the Town issues its COPs, and that the interest rates can vary from day to day. We are hoping that the actual interest rates will be lower than the top limits set in the ordinance. The adoption of the ordinance as presented will allow the Town to determine the best time to issue the new COPs at an acceptable interest rate that is within the limits established in the ordinance.

You will notice that the ordinance is drafted as an emergency ordinance. The Town has customarily done an emergency ordinance when authorizing the issuance of municipal debt, whether that debt be in the form of municipal bonds or COPs. This is so that the ordinance will become effective immediately, which will allow the Town to sell the COPs before the ordinance would become effective if it was adopted an a non-emergency ordinance. Basically, an emergency ordinance gives the Town the flexibility to determine the best time to actually issue the COPS.

I know that this is complicated, and both Rick and I will available to answer your questions on Tuesday.

## COUNCIL BILL NO. \_\_ ORDINANCE NO. \_\_ SERIES 2020

AN ORDINANCE AUTHORIZING THE FINANCING OF THE CONSTRUCTION OF CERTAIN PUBLIC IMPROVEMENTS AND THE REFINANCING OF CERTAIN OUTSTANDING OBLIGATIONS OF THE TOWN; AUTHORIZING THE EXECUTION AND DELIVERY OF AMENDMENTS TO A SITE LEASE AND LEASE PURCHASE AGREEMENT AND APPROVAL OF CERTAIN OTHER DOCUMENTS AND MATTERS RELATED THERETO; AUTHORIZING OFFICIALS OF THE TOWN TO TAKE ACTION NECESSARY THERETO; AND DECLARING AN EMERGENCY.

BE IT ORDAINED BY THE TOWN COUNCIL OF THE TOWN OF BRECKENRIDGE, COLORADO:

### **Section 1. Recitals:**

- (A) The Town of Breckenridge, in Summit County, Colorado (the "Town"), is a duly organized and existing home rule municipality of the State of Colorado (the "State"), created and operating pursuant to Article XX of the State Constitution and the Town's Home Rule Charter (the "Charter").
- (B) Members of the Town Council of the Town (the "Council") have been duly elected or appointed and qualified.
- (C) Pursuant to Section 11.10 of the Charter, the Council is authorized to enter into lease-purchase and installment-purchase agreements as a means of acquiring any real or personal property for public purposes.
- (D) Pursuant to Section 15.4 of the Charter, the Council is authorized to lease, for such time as the Council shall determine, real or personal property to or from any person, firm or corporation, public and private, governmental or otherwise.
- (E) Pursuant to Title 1, Chapter 11 of the Town's municipal code, any real estate leases which are longer than one year shall be approved by ordinance.
- (F) For the purpose of financing the cost of certain public improvements of the Town (the "Prior Projects"), the Town has previously executed and delivered:
  - i. A Lease Purchase Agreement dated as of December 1, 2000 (the "Original Lease"), by and between the Town and the Town of Breckenridge Finance Authority, as Lessor (the "Authority"); a First Amendment to Lease Purchase Agreement dated as of October 1, 2005 (the "First Amendment"), by and between the Town and the Authority, as Lessor; and a Second Amendment to Lease Purchase Agreement dated as of December 1, 2007 (the "Second Amendment"), by and between the Town and the Authority as Lessor (together, the Original Lease, the First Amendment and the Second Amendment Agreement are the "Prior Leases"); and

- ii. A Mortgage and Indenture of Trust dated as of December 1, 2000 (the "Original Indenture"), by and between the Authority and The Bank of Cherry Creek, N.A. (now UMB Bank, n.a.), as Trustee; a First Supplemental Mortgage and Indenture of Trust (the "First Supplement"), by and between the Authority and American National Bank, successor to The Bank of Cherry Creek, N.A., (now UMB Bank, n.a.) as Trustee; and a Second Supplemental Mortgage and Indenture of Trust (the "Second Supplement"), by and between the Authority and American National Bank (now UMB Bank, n.a.), as Trustee (together, the Original Indenture, the First Supplement and the Second Supplement are the "Prior Indentures"); and
- iii. Special Warranty Deed dated as of December 13, 2000, conveying the Town Hall building and site from the Town to the Authority as security for the Original Lease (the "2000 Leased Property") and Special Warranty Deed dated as of November 1, 2005, conveying the police building and site from the Town to the Authority as security for the 2005 Amendment (the "2005 Leased Property"). The 2000 Leased Property has been released from the Prior Leases and Prior Indentures and title thereof has been conveyed to the Town.
- (G) Pursuant to the Prior Indentures, there were executed and delivered Certificate of Participation, Series 2000 (the "2000 Certificates"), Certificates of Participation, Series 2005 (the "2005 Certificates"), and Certificates of Participation, Series 2007 (the 2007 Certificates"), each evidencing assignments of proportionate interests in rights to receive certain revenues pursuant to the Prior Lease.
- (H) The 2007 Certificates are currently outstanding in the aggregate principal amount of \$1,805,000, and the 2000 Certificates and the 2005 Certificates are no longer outstanding.
- (I) Also pursuant to such authority and in order to finance the construction of certain public improvements(the "2016 Project"), the Town has previously entered into a Site Lease Agreement, dated as of March 10, 2016 (the "2016 Site Lease"), pursuant to which the Town leased to UMB Bank, n.a. (the "Trustee"), acting solely in its capacity as trustee under an Indenture of Trust, certain real property owned by the Town (the "2016 Leased Property"), which 2016 Leased Property was leased back to the Town by the Trustee pursuant to the terms of a Lease Purchase Agreement dated as of March 10, 2016 (the "2016 Lease").
- (J) The consideration received by the Town pursuant to the 2016 Site Lease was held by the Trustee under an Indenture of Trust, executed by the Trustee, and dated as of March 10, 2016 (the "2016 Indenture") and used for the completion of the 2016 Project.
- (K) Pursuant to the 2016 Indenture, there were executed and delivered certain Certificates of Participation, Series 2016 (the "2016 Certificates"), in the original principal amount of \$10,060,000, dated as of March 10, 2016.

- (L) The 2016 Certificates are currently outstanding in the aggregate principal amount of \$8,075,000.
- (M) Pursuant to Section 2.08 of the 2016 Indenture, under certain conditions, Additional Certificates may be executed and delivered under the terms of the 2016 Indenture for the purpose of (i) financing the costs of acquiring, constructing, improving, and installing any New Facility (as defined in the 2016 Indenture), or acquiring a Site for any New Facility (and costs reasonably related thereto), (ii) financing the costs of completing the Improvement Project or making, at any time or from time to time, such substitutions, additions, modifications and improvements for or to the Leased Property as the Town may deem necessary or desirable, and as in accordance with the provisions of the 2016 Lease, and (iii) refunding or refinancing all or any portion of Outstanding Certificates.
- (N) Pursuant to Section 9.01 and 9.02 of the 2016 Indenture, the 2016 Indenture, the 2016 Site Lease, and the 2016 Lease may be amended, without the consent of or notice to the Owners (as defined in the 2016 Indenture), to authorize the execution and delivery of Additional Certificates for the purposes and under the conditions set forth in Section 2.08 of the 2016 Indenture.
- The Council has determined, and now hereby determines, that it is in the best interest of the Town and its inhabitants to amend the 2016 Indenture (the "First Supplement" or, together with the 2016 Indenture, the "Indenture"), the 2016 Lease (the "First Lease Amendment" or, together with the 2016 Lease, the "Lease") and the 2016 Site Lease (the "First Site Lease Amendment" or, together with the 2016 Site Lease, the "Site Lease") to authorize the execution and delivery of Taxable Certificates of Participation, Series 2020A (the "2020A Certificates"), the proceeds of which shall be used to finance the acquisition, construction, installation, and equipping of broadband infrastructure (the "Broadband Project"), and Tax-Exempt Refunding and Improvement Certificates of Participation, Series 2020B (the "2020B Certificates," and with the Series 2020A Certificates, the "2020 Certificates"), the proceeds of which shall be used to (i) finance additional capital improvements of the Town, including the acquisition, construction, installation, and equipping of a parking structure (the "Parking Structure Project"), and (ii) fully refund, pay and defease the outstanding 2007 Certificates (the "Refunded Certificates") in accordance with the 2007 Indenture (the "Refunding Project"). The Broadband Project, the Parking Structure Project are collectively referred to herein as the "Improvement Project", and the Improvement Project, together with the Refunding Project shall be collectively referred to herein as the "Project."
- (P) In connection with the Refunding Project, the 2005 Leased Property will be released from the terms and provisions of the Prior Leases and the Prior Indentures and the Authority's interest in such leased property will be conveyed to the Town.
- (Q) The Town owns, or will own, in fee title, certain sites and the premises, buildings and improvements located thereon (the "2020 Leased Property"), as further described in the Site Lease and the Lease (hereinafter defined); and (and together with the 2016 Leased Property, the "Leased Property").

- (R) Pursuant to the Lease, and subject to the right of the Town to terminate the Lease and other limitations as therein provided, the Town will pay certain recalculated Base Rentals and Additional Rentals (as such terms are defined in the Lease) in consideration for the right of the Town to use the Leased Property.
- (S) The Town's obligation under the Lease to pay certain recalculated Base Rentals and Additional Rentals shall be from year to year only; shall constitute currently budgeted expenditures of the Town; shall not constitute a mandatory charge or requirement in any ensuing budget year; and shall not constitute a general obligation or other indebtedness or multiple fiscal year financial obligation of the Town within the meaning of any constitutional, statutory or Charter limitation or requirement concerning the creation of indebtedness or multiple fiscal year financial obligation, nor a mandatory payment obligation of the Town in any ensuing fiscal year beyond any fiscal year during which the Lease shall be in effect.
- (T) The Trustee will execute and deliver the First Supplement, pursuant to which there is expected to be executed and delivered the 2020 Certificates, dated as of their date of delivery, that shall evidence proportionate interests in the right to receive certain Revenues (as defined in the Lease), shall be payable solely from the sources therein provided and shall not directly or indirectly obligate the Town to make any payments beyond those appropriated for any fiscal year during which the Lease shall be in effect.
- (U) The 2020 Certificates will be executed and delivered pursuant to the Indenture and the Lease and pursuant to a certain Certificate Purchase Agreement (the "Purchase Agreement"), between Stifel, Nicolaus & Company, Incorporated (the "Underwriter") and the Trustee.
- (V) The net proceeds of the 2020 Certificates are expected to be used to provide funds in an amount sufficient to finance the costs of the Project and pay the costs of issuance of the 2020 Certificates.
- (W) There has been presented to the Council and are on file at the Town offices the following: (i) the proposed form of the First Site Lease Amendment; (ii) the proposed form of the First Lease Amendment; (iii) the proposed form of the Continuing Disclosure Certificate to be provided by the Town (the "Disclosure Certificate"); (iv) a form of Preliminary Official Statement (the "Preliminary Official Statement"); and (v) a form of Escrow Agreement to be executed by the Town and Trustee, as escrow agent (the "Escrow Agreement") relating to the refunding and defeasance of the 2007 Certificates.
- (X) Capitalized terms used herein and not otherwise defined shall have the meanings set forth in the Lease.
- (Y) Section 11-57-204 of the Supplemental Public Securities Act, constituting Title 11, Article 57, Part 2, Colorado Revised Statutes (the "Supplemental Act"), provides that a public entity, including the Town, may elect in an act of issuance to apply all or any of the provisions of the Supplemental Act.
- (Z) No member of the Council has any conflict of interest or is interested in any pecuniary manner in the transactions contemplated by this Ordinance.

**Section 2. Short Title:** This Ordinance shall be known and may be cited by the short title "2020 COP Ordinance."

Section 3. Ratification and Approval of Prior Actions: All action heretofore taken (not inconsistent with the provisions of this Ordinance) by the Council or the officers, agents, or employees of the Council or the Town relating to the Site Lease, the Lease, the implementation of the Project, the execution and delivery of the First Site Lease Amendment, the First Lease Amendment, and the execution and delivery of the 2020 Certificates, is hereby ratified, approved and confirmed.

<u>Section 4.</u> Finding of Best Interests: The Council hereby finds and determines, pursuant to the Constitution, the laws of the State of Colorado, and the Charter, that the Project, under the terms and provisions set forth in the First Site Lease Amendment, the First Lease Amendment, and the First Supplement is necessary, convenient, and in furtherance of the Town's purposes and is in the best interests of the inhabitants of the Town and the Council hereby authorizes and approves the same.

Section 5. Supplemental Act; Parameters: The Council hereby elects to apply all of the Supplemental Act to the First Site Lease Amendment and the First Lease Amendment and in connection therewith delegates to each of the Mayor (the "Mayor"), any other member of the Council, the Town Manager of the Town (the "Town Manager"), or the Finance Director of the Town (the "Finance Director") the independent authority to make any determination delegable pursuant to Section 11-57-205(1)(a-i), Colorado Revised Statutes, in relation to the First Site Lease Amendment and the First Lease Amendment, and to execute a sale certificate (the "Sale Certificate") setting forth such determinations, including without limitation, the term of the Site Lease, the rental amount to be paid by the Trustee pursuant to the Site Lease, the term of the Lease and the rental amount to be paid by the Town pursuant to the Lease, subject to the following parameters and restrictions:

- (a) the Site Lease Term shall not extend beyond December 31, 2055;
- (b) the Lease Term shall not extend beyond December 31, 2045;
- (c) the aggregate principal amount of the Base Rentals relating to the 2020A Certificates payable by the Town pursuant to the Lease shall not exceed \$8,000,000;
- (d) the aggregate principal amount of the Base Rentals relating to the 2020B Certificates payable by the Town pursuant to the Lease shall not exceed \$45,000,000;
- (e) the maximum annual repayment amount of Base Rentals payable by the Town pursuant to the Lease shall not exceed \$4,000,000;
- (f) the maximum total repayment amount of Base Rentals payable by the Town pursuant to the Lease shall not exceed \$80,000,000;

- (g) the maximum net effective interest rate on the interest component of the recalculated Base Rentals relating to the 2020A Certificates shall not exceed 4.50%; and
- (h) the maximum net effective interest rate on the interest component of the recalculated Base Rentals relating to the 2020B Certificates shall not exceed 4.00%.

Pursuant to Section 11-57-205 of the Supplemental Act, the Council hereby delegates to each of the Mayor, any other member of the Council, the Town Manager, or the Finance Director the independent authority to acknowledge a contract for the purchase of the 2020 Certificates between the Trustee and the Underwriter. In addition, each of the Mayor, any other member of the Council, the Town Manager, or the Finance Director are hereby independently authorized to determine whether a reserve fund shall be funded for the 2020 Certificates, and if obtaining an insurance policy or a reserve fund insurance policy for all or a portion of the 2020 Certificates is in the best interests of the Town, and if so, to select an insurer to issue an insurance policy, execute a commitment relating to the same and execute any related documents or agreements required by such commitment. Each of the Mayor, any other member of the Council, the Town Manager, or the Finance Director are also hereby independently authorized to determine if obtaining a reserve fund insurance policy for the 2020 Certificates is in the best interests of the Town, and if so, to select a surety provider to issue a reserve fund insurance policy and execute any related documents or agreements required by such commitment.

The Council hereby agrees and acknowledges that the proceeds of the 2020 Certificates will be used to finance the costs of the Project and to pay other costs of issuance.

The Town hereby consents to and acknowledges the execution and delivery of the First Supplement by the Trustee and the use of the proceeds of the 2020 Certificates to effect the Project.

Section 6. Approval of Documents: The First Supplement, the First Site Lease Amendment, the First Lease Amendment, the Disclosure Certificate, and the Escrow Agreement, in substantially the forms presented to the Council and on file with the Town, are in all respects approved, authorized, and confirmed, and the Mayor is hereby authorized and directed for and on behalf of the Town to execute and deliver the First Supplement, the First Site Lease Amendment, the First Lease Amendment, the Disclosure Certificate, and the Escrow Agreement, in substantially the forms and with substantially the same contents as presented to the Council, provided that such documents may be completed, corrected or revised as deemed necessary by the parties thereto in order to carry out the purposes of this Ordinance.

Section 7. Approval of Official Statement: A preliminary and final Official Statement, in substantially the form on file with the Town, with such changes, updates, and modifications as hereafter directed and approved by authorized officers of the Town, is in all respects approved and authorized. The President is hereby authorized and directed, for and on behalf of the Town, to execute and deliver the final Official Statement in substantially the form and with substantially the same content as the Preliminary Official Statement, with such changes as may be approved by the Finance Director. The distribution by the purchaser of the Preliminary

Official Statement and the final Official Statement to all interested persons in connection with the sale of the 2020 Certificates is hereby ratified, approved, and authorized.

Section 8. Authorization to Execute Collateral Documents: The Town Clerk is hereby authorized and directed to attest all signatures and acts of any official of the Town in connection with the matters authorized by this Ordinance and to place the seal of the Town on any document authorized and approved by this Ordinance. The Mayor and Town Clerk and other appropriate officials or employees of the Town are hereby authorized to execute and deliver for and on behalf of the Town any and all additional certificates, documents, instruments and other papers, and to perform all other acts that they deem necessary or appropriate, in order to implement and carry out the transactions and other matters authorized by this Ordinance. The appropriate officers of the Town are authorized to execute on behalf of the Town agreements concerning the deposit and investment of funds in connection with the transactions contemplated by this Ordinance, and are specifically authorized and directed hereby to invest such funds in Permitted Investments as are defined and provided in the Indenture. The execution of any instrument by the aforementioned officers or members of the Council shall be conclusive evidence of the approval by the Town of such instrument in accordance with the terms hereof and thereof.

Section 9. No General Obligation Debt: No provision of this Ordinance, the Site Lease, the Lease, the Indenture, the 2020 Certificates, the Preliminary Official Statement, or the final Official Statement shall be construed as creating or constituting a general obligation or other indebtedness or multiple fiscal year financial obligation of the Town within the meaning of any constitutional, statutory or home rule charter provision, nor a mandatory charge or requirement against the Town in any ensuing fiscal year beyond the then current fiscal year. The Town shall have no obligation to make any payment with respect to the 2020 Certificates except in connection with the payment of the Base Rentals (as defined in the Lease) and certain other payments under the Lease, which payments may be terminated by the Town in accordance with the provisions of the Lease. Neither the Lease nor the 2020 Certificates shall constitute a mandatory charge or requirement of the Town in any ensuing fiscal year beyond the then current fiscal year or constitute or give rise to a general obligation or other indebtedness or multiple fiscal year financial obligation of the Town within the meaning of any constitutional, statutory, or Charter debt limitation and shall not constitute a multiple fiscal year direct or indirect debt or other financial obligation whatsoever. No provision of the Site Lease, the Lease or the 2020 Certificates shall be construed or interpreted as creating an unlawful delegation of governmental powers nor as a donation by or a lending of the credit of the Town within the meaning of Sections 1 or 2 of Article XI of the Colorado Constitution. Neither the Lease nor the 2020 Certificates shall directly or indirectly obligate the Town to make any payments beyond those budgeted and appropriated for the Town's then current fiscal year.

Section 10. Reasonableness of Rentals: The Council hereby determines and declares that the Base Rentals due under the Lease, in the maximum amounts authorized pursuant to Section 5 hereof, constitute the fair rental value of the Leased Property and do not exceed a reasonable amount so as to place the Town under an economic compulsion to renew the Lease or to exercise its option to purchase the Trustee's leasehold interest in the Leased Property pursuant to the Lease. The Council hereby determines and declares that the period during which the Town has an option to purchase the Trustee's leasehold interest in the Leased Property (i.e., the entire maximum term of the Lease) does not exceed the useful life of the Leased Property. The Council hereby further

determines that the amount of rental payments to be received by the Town from the Trustee pursuant to the Site Lease is reasonable consideration for the leasing of the Leased Property to the Trustee for the term of the Site Lease as provided therein.

Section 11. No Recourse against Officers and Agents: Pursuant to Section 11-57-209 of the Supplemental Act, if a member of the Council, or any officer or agent of the Town acts in good faith, no civil recourse shall be available against such member, officer, or agent for payment of the principal, interest, or prior redemption premiums on the 2020 Certificates. Such recourse shall not be available either directly or indirectly through the Council or the Town, or otherwise, whether by virtue of any constitution, statute, rule of law, enforcement of penalty, or otherwise. By the acceptance of the 2020 Certificates and as a part of the consideration of their sale or purchase, any person purchasing or selling such certificate specifically waives any such recourse.

Section 12. Repealer: All bylaws, orders, resolutions and ordinances of the Town, or parts thereof, inconsistent with this Ordinance or with any of the documents hereby approved are hereby repealed to the extent only of such inconsistency. This repealer shall not be construed as reviving any bylaw, order, resolution or ordinance of the Town, or part thereof, heretofore repealed. All rules of the Council, if any, which might prevent the final passage and adoption of this Ordinance as an emergency measure at this meeting of the Council be, and the same hereby are, suspended.

Section 13. Severability: If any section, subsection, paragraph, clause or provision of this Ordinance or the documents hereby authorized and approved (other than provisions as to the payment of Base Rentals by the Town during the Lease Term, provisions for the quiet enjoyment of the Leased Property by the Town during the Lease Term and provisions for the conveyance of the Leased Property to the Town under the conditions provided in the Lease) shall for any reason be held to be invalid or unenforceable, the invalidity or unenforceability of such section, subsection, paragraph, clause, or provision shall not affect any of the remaining provisions of this Ordinance or such documents, the intent being that the same are severable.

Section 14. Charter Controls: Pursuant to Article XX of the State Constitution and the Charter, all State statutes that might otherwise apply in connection with the provisions of this Ordinance are hereby superseded to the extent of any inconsistencies or conflicts between the provisions of this Ordinance and the Sale Certificate authorized hereby and such statutes. Any such inconsistency or conflict is intended by the Council and shall be deemed made pursuant to the authority of Article XX of the State Constitution and the Charter.

Section 15. Declaration of Emergency: In order to effect the Project in a timely manner, including the ability to fix interest rates at historically low rates and allow flexibility to enter the bond market at the most beneficial opportunity for the Town, it is hereby declared that an emergency exists and that this Ordinance is immediately necessary for the preservation of the public peace, health, safety, and financial well-being of the Town. This Ordinance is hereby declared, pursuant to Section 6.1(b) of the Charter, exempt from referendum.

Section 16. Effective Date, Recording and Authentication: In accordance with Section 5.11 of the Charter, this Ordinance shall be in full force and effect immediately upon enactment following final passage. A true copy of this Ordinance shall be numbered and recorded

in the official records of the Town, authenticated by the signatures of the Mayor and the Town Clerk, and published in accordance with the Charter and the Town's municipal code.

# INTRODUCED, READ BY TITLE, APPROVED ON FIRST READING AND ADOPTED AS AN EMERGENCY ORDINANCE THIS 26TH DAY OF MAY, 2020. A copy of this Ordinance is available for inspection in the office of the Town Clerk.

### TOWN OF BRECKENRIDGE, COLORADO

	Mayor
(SEAL)	
ATTEST:	
Town Clerk	
APPROVED IN FORM:	

STATE OF COLORADO	)	
	)	
COUNTY OF SUMMIT	) SS.	CERTIFICATE OF TOWN CLERK
	)	
TOWN OF BRECKENRIDGE	)	

- I, Helen Cospolich, the Town Clerk of the Town of Breckenridge, Colorado, do hereby certify:
- 1. That the foregoing pages are a true and complete copy of the ordinance (the "Ordinance") adopted by the Council constituting the governing board of the Town of Breckenridge, Colorado (the "Council"), had and taken at an open, regular meeting of the Council held at the Town Hall in Breckenridge, Colorado, on May 26, 2020, convening at the hour of 7:00 p.m., as recorded in the regular book of official records of the proceedings of the Council kept in my office.
- 2. Notice of the meeting of May 26, 2020, in the form attached hereto as **Exhibit A**, was posted at the Town Hall and on the Town's website, not less than 24 hours prior to such meeting in accordance with the law.
- 3. The passage of the Ordinance as an emergency on May 26, 2020, was duly moved and seconded and the Ordinance was approved by at least five (5) affirmative votes of the Council members present at the meeting, as follows:

<u>Name</u>	Voting "Yes"	Voting "No"	Absent	Abstaining
Eric Mamula, Mayor				
Jeffrey Bergeron, Mayor Pro Tem				
Dick Carleton				
Gary Gallagher				
Erin Gigliello				
Dennis Kuhn				
Kelly Owens				

- 4. The members of the Council were present at such meeting and voted on the passage of the Ordinance as set forth above.
- 5. The Ordinance was published in full by posting on the Town's official website within ten (10) days after final adoption. The affidavit of publication is attached hereto as  $\underline{\mathbf{Exhibit}}$  $\underline{\mathbf{B}}$ .
- 6. There are no bylaws, rules, or regulations of the Council which might prohibit the adoption of the Ordinance.

(SEAL)	
	Town Clerk

WITNESS my hand and the seal of said Town affixed this May 26, 2020.

# EXHIBIT A

(Attach Notice of Meeting)

# EXHIBIT B

(Attach Affidavit of Publication)

# Memo



To: Town Council

From: Luke Sponable, Planner I

Date: May 18, 2020 (for meeting of May 26, 2020)

Subject: First Reading: 33/R Energy Conservation Update

At the April 28<sup>th</sup> Council meeting, the Sustainable Building Code was approved by the Council at second reading. The Sustainable Building Code will require a number of new sustainable measures to be included in residential and commercial projects. Some of these new requirements overlap with parts of the Development Code under Policy 33/R Energy Conservation. Staff is updating the Policy to remove positive points for items that are now required, such as solar ready and Electric Vehicle (EV) ready projects to avoid "double dipping", as well as adding the ability to obtain additional positive points for sustainability measures beyond the new requirements. The proposal also includes new negative points for large outdoor pools and hot tubs as well as large areas of outdoor heated pavement.

A summary of the changes is provided below:

- Removed one positive (+1) point for obtaining HERS/ERI Index (now required in Sustainable Building Code);
- Added one positive (+1) point for 10%-19% energy saved beyond the standard specified in the Sustainable Building Code for existing residential structures;
- Revised negative point schedule for heated paving by adding additional negative points for heated paving above the existing 1,000 square foot threshold;
- Added a negative point schedule for commercial/multifamily outdoor pools and commercial/multifamily outdoor hot tubs that assesses one negative (-1) point for outdoor heated pool and hot tub square footage over 100 square feet and one additional negative (-1) point for every 500 square feet thereafter;
- Removed positive points for new construction that is solar and EV ready (now required in Sustainable Building Code); and
- Added positive points for installation of additional EVSE Installed and EV Capable spaces over the minimum required in the Sustainable Building Code.

This item was brought to the Council at the worksession on May 12<sup>th</sup>. Since that meeting, staff has added the proposed negative point assessment for commercial/multifamily outdoor heated pools and hot tubs. Points are now assessed on a point schedule with negative (-1) point being assessed for outdoor heated pool and hot tub square footage over 100 square feet and one additional negative (-1) point for every 500 square feet thereafter. Proposed code language modifications are attached in bold and strikethrough.

Staff recommends Council approve the first reading of Policy 33R attached and will be available to answer any questions at the meeting.

#### FOR WORKSESSION/FIRST READING – MAY 26 1 2 3 Additions To The Current <u>Breckenridge Town Code</u> Are Indicated By **Bold + Double Underline**; Deletions By Strikeout 4 5 6 COUNCIL BILL NO. 7 8 Series 2020 9 10 AN ORDINANCE REPEALING AND READOPTING WITH CHANGES POLICY 33 (RELATIVE) OF SECTION 9-1-19 OF THE "BRECKENRIDGE DEVELOPMENT CODE" 11 12 CONCERNING ENERGY CONSERVATION 13 14 BE IT ORDAINED BY THE TOWN COUNCIL OF THE TOWN OF BRECKENRIDGE. 15 COLORADO: 16 17 Section 1. Section 9-1-19-33R, "Policy 33 (Relative) Energy Conservation," of the 18 Breckenridge Town Code is amended to read in its entirety as follows: 19 20 9-1-19-33R: POLICY 33 (RELATIVE) ENERGY CONSERVATION: The goal 21 of this policy is to incentivize energy conservation and renewable energy systems in new and existing development at a site plan level. This policy is not applicable 22 23 to an application for a master plan. This policy seeks to reduce the community's 24 carbon footprint and energy usage and to help protect the public health, safety and welfare of its citizens. 25 26 27 A. Residential Structure Three Stories Or Less: All new and existing residential 28 developments are strongly encouraged to have a home energy rating survey 29 (HERS)/Energy Rating Index (ERI) as part of the development permit review process 30 to determine potential energy saving methods and to reward developments that reduce 31 their energy use. For new construction, positive points will be awarded for the 32 percentage of energy use reduction of the new residential structure compared to the 33 same building built to the minimum standards of the Town's most recently adopted 34 residential provisions of the International Energy Conservation Code<sup>1</sup> residential 35 provisions. This shall mean, for an interim period, that the percent energy use 36 reduction shall be compared to a baseline 70 HERS/ERI score. Upon adoption by the 37 Town of the 2018 International Energy Conservation Code, the percent energy use 38 reduction shall be compared to the baseline ERI score required as established in the 39 code. As subsequent editions of the IECC International Energy Conservation Codes 40 are adopted by the Town, the percent energy use reduction shall be compared to the 41 baseline ERI score required established in that code. 42 43 For existing residential development, including additions, positive points will be 44 awarded for the percentage of energy saved beyond the energy consumption analysis

<sup>&</sup>lt;sup>1</sup> The International Energy Conservation Code adopted and amended by title 8, chapter 1 of this code (IECC).

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of the existing structure(s) as compared to the energy consumption of the proposed structure remodel.

Positive points will be awarded according to the following point schedule for new construction:

Points	New Structures; Percent Energy Saved Beyond Adopted Residential  Energy Code <u>IECC</u> Standard <sup>2</sup>
+1	Obtaining a HERS or ERI index
+2	20% - 39%
+3	40% - 59%
+4	60% - 79%
+5	80% - 99%
+6	100+%

Note:

# $2. \ \underline{\textbf{See residential provisions of the IECC}} \ \underline{\textbf{International Energy Conservation Code}} \ \underline{\textbf{(IECC) residential provisions}}.$

Positive points will be awarded according to the following point schedule for structures that existed on <u>July 14, 2020</u> which undergo major exterior remodels or additions:

Points	Existing Residential (Prior To February 12, 2019 July 14, 2020); Percentage Improvement Beyond Existing HERS/ERI Index <sup>3</sup>
+1	Obtaining a HERS/ERI index 10-19%
+2	20 - 39%
+3	40 - 59%
+4	60 - 79%
+5	80 - 99%
+6	100+%

Note:

- 3. Existing HERS/ERI Index shall be for the structure prior to any modifications. Where an existing HERS/ERI score exceeds 125, a maximum score of 125 shall be assigned to the existing structure as a baseline to compare energy improvements to.
- B. Commercial, Lodging And Multi-Family In Excess Of Three Stories In Height: New and existing commercial, lodging, and multi-family developments are strongly encouraged to take advantage of the positive points that are available under this policy by achieving demonstrable and quantifiable energy use reduction within the development. For new construction, positive points will be awarded for the percentage of energy use reduction of the performance building when compared to the same building built to the minimum standards of the adopted IECC. The percentage of energy use saved shall be expressed as MBh (thousand BTUs/hour).

For modifications to existing buildings including additions, positive points will be awarded for the percentage of energy saved beyond the energy consumption analysis of the existing structure(s) compared to the energy consumption of the proposed structure remodel. Points shall be awarded in accordance with the following point schedule:

<u>Points</u>	New Structures; Percent Energy Saved Beyond The IECC Minimum Standards	Existing Structures (Prior To August 14, 2012 July 14, 2020; Percent Improvement Beyond Existing Energy Consumption
+1	10% - 19%	10% - 19%
+2	20% - 29%	20% - 29%
+3	30% - 39%	30% - 39%
+4	40% - 49%	40% - 49%
+5	50% - 59%	50% - 59%
+6	60% - 69%	60% - 69%
+7	70% - 79%	70% - 79%
+8	80%+	80%+

Positive points will be awarded only if an energy analysis has been prepared by a registered design professional as required by subsection— $E\underline{F1}$  of this section, using an approved simulation tool in accordance with simulated performance alternative provisions of the  $\underline{Town's}$  adopted  $\underline{Energy}$   $\underline{Code}$   $\underline{IECC}$ .

 C. Excessive Energy Usage: Developments with excessive energy components are discouraged. To encourage energy conservation, the following point schedule shall be utilized to evaluate how well a proposal meets this policy:

Point			
Range	Design Feature		
0	If the Planning Commission determines that any of the following design features are required for the health, safety and welfare of the general public (e.g., heated sidewalk in a high traffic pedestrian area), then no negative points shall be assessed.		
-1	1 - 500 square feet heated driveway, sidewalk, plaza, etc.		
-2	501 - 999 square feet heated driveway, sidewalk, plaza, etc.		
-3	1,000+ 2,499 square feet heated driveway, sidewalk, plaza, etc.		
<u>-4</u>	2,500 – 5,000 square feet heated driveway, sidewalk, plaza, etc.		
<u>-1</u>	For each additional 5,000 square feet of heated driveway, sidewalk, plaza, etc. over 5.000 square feet		
1x(-1/0)	Outdoor commercial or common space residential gas fireplace (per gas fireplace).		
<u>-1</u>	For each 500 square feet of outdoor heated pool and hot tub; provided no points shall be assessed for the first 100 square feet.		
0	Water features powered completely by a renewable energy source (e.g., solar, wind).		
-1	Water features powered by conventional energy sources utilizing less than 4,000 watts or less than 5 horsepower.		
-2	Large outdoor water features (per feature) powered by conventional energy sources utilizing over 4,000 watts or 5 horsepower motor or greater.		

# D. Other Design Features:

1x(-2 <u>-4</u>/+2 <u>+4</u>) Other design features determined by the Planning Commission to conserve significant amounts of energy may be considered for positive points. Alternatively, other features that use excessive amounts of energy may be assigned negative points. However, positive points may not be assessed under this subsection D if the project has incurred been awarded positive points under subsection A or B of this section, with the exception of subsection D(1) of this section. Higher positive point awards will be given to larger scaled projects

1	that conserve a significant amount of energy. Larger projects that consume				
2	large amounts of energy will be assessed more negative points.				
3	large amounts of energy will be assessed more negative points.				
4	(1) 1x(+1) One positive point may be awarded for new construction that has been				
5	built solar and electric vehicle ready. In order to qualify as "solar and electric				
6	vehicle ready", the following must be provided:				
7	a. Design of roof shall allow for a minimum of thirty percent (30%) designated				
8	area for PV (no obstructions or shading).				
9					
10	b. Locate and provide space for future required electrical equipment (inverter and				
11	meter).				
12					
13	c. Install conduit from roof to future electrical equipment locations.				
14					
15	d. Main electrical panel shall have space for future solar.				
16	•				
17	e. Structural live and dead loads included in roof design (only required for				
18	existing buildings).				
19					
20	f. A two hundred forty volt (240 v) outlet (or higher voltage) is provided in each				
21	garage bay to allow for charging of electric vehicles. For commercial and multi-				
22	family projects, one (1) 240-volt outlet is provided for each ten (10) parking				
23	spaces.				
24	E. EV Capable and EVSE Installed Spaces: Positive points may be awarded for				
25	additional Electric Vehicle (EV) Capable and Electronic Vehicle Supply				
26	Equipment (EVSE) installed spaces over the required minimum as determined				
27	in the IECC, as follows:				
28					
	Points EV Capable Points EVSE Installed				

<u>Points</u>	EV Capable	<u>Points</u>	EVSE Installed
<u>+1</u>	10 additional spaces	<u>+1</u>	1 additional space
<u>+2</u>	20 additional spaces	<u>+2</u>	2 additional spaces
<u>+3</u>	30 or more additional spaces	<u>+3</u>	3 or more additional spaces

#### 

#### F. General Provisions:

 (1) A projected analysis shall be submitted at the time of development permit application if positive points are requested as well as submittal of a confirmed analysis prior to the issuance of a certificate of occupancy or certificate of completion. A HERS/ERI analysis shall be performed by a certified HERS/ERI rater. An analysis of energy saved beyond the IECC shall be performed by the licensed Colorado engineer of record for the project.

- (2) No development approved with required positive points under this policy shall be modified to reduce the HERS/ERI index, percentage of improvement, or percentage of energy savings above the IECC standards in connection with the issuance of such development permit. ("Required positive points" means those points that were necessary for the project to be approved with a passing point analysis.)
- (3) Prior to the issuance of a certificate of occupancy each development for which positive points are awarded under this policy shall submit a letter of certification showing compliance with the projected energy rating or percentage of energy savings in comparison to the IECC. The required confirmed certification for a residential development three (3) stories or less in height shall be submitted by a certified HERS/ERI rater. The required confirmed certification for a residential development taller than three (3) stories, and for all commercial development, shall be submitted by a licensed Colorado engineer and accompanied by balance and commissioning reports.
- <u>Section 2.</u> Except as specifically amended hereby, the <u>Breckenridge Town Code</u>, and the various secondary codes adopted by reference therein, shall continue in full force and effect.
- <u>Section 3.</u> The Town Council hereby finds, determines and declares that this ordinance is necessary and proper to provide for the safety, preserve the health, promote the prosperity, and improve the order, comfort and convenience of the Town of Breckenridge and the inhabitants thereof.
- Section 4. The Town Council hereby finds, determines and declares that it has the power to adopt this ordinance pursuant to: (i) the Local Government Land Use Control Enabling Act, Article 20 of Title 29, C.R.S.; (ii) Part 3 of Article 23 of Title 31, C.R.S. (concerning municipal zoning powers); (iii) Section 31-15-103, C.R.S. (concerning municipal police powers); (iv) Section 31-15-401, C.R.S. (concerning municipal police powers); (v) the authority granted to home rule municipalities by Article XX of the Colorado Constitution; and (vi) the powers contained in the Breckenridge Town Charter.
- <u>Section 5.</u> This ordinance shall be published and become effective as provided by Section 5.9 of the Breckenridge Town Charter.

INTRODUCED, READ ON FIRST READING, APPROVED AND ORDERED PUBLISHED IN FULL this \_\_\_\_\_ day of \_\_\_\_\_, 2020. A Public Hearing shall be held at the regular meeting of the Town Council of the Town of Breckenridge, Colorado on the \_\_\_\_ day of \_\_\_\_\_, 2020, at 7:00 P.M., or as soon thereafter as possible in the Municipal Building of the Town.

1		BRECKENRIDGE, a Colorado
2 3		corporation
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6 7	By:	Mamula, Mayor
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56 57	500-295\Energy Conservation Ordinance\2020\ (05-19-20)(First Read	ling)
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# Memo



To: Town Council

From: Chris Kulick, AICP, Senior Planner

Date: May 20, 2020 (for meeting of May 26, 2020)

Subject: First Reading: Amenity Club Policy

At their May 12th worksession, the Town Council discussed the topic of Amenity Club memberships. Overall, the Council was not supportive of allowing any fee based day usage of amenity areas intended for overnight guests of hotels, lodges or timeshare resorts throughout Town. Their concerns about this day usage include commercial activity in areas that were not counted as commercial density, impacts on parking and external circulation, and the lack of adequate amenity space for overnight quests. At the conclusion of their discussion, the majority of Town Council members were in favor of pursuing a code amendment to prohibit additional Amenity Clubs throughout Town. Based on this directive, staff prepared draft code revisions for the Planning Commission to review at their May 19th meeting. At the Commission meeting, although a number of Commissioners supported the outright ban, a few Commission members suggested there may be locations away from the ski area bases that might be appropriate for club memberships, provided the amenity space were counted as commercial density and did not impact the nearby roadway network. The attached Code amendment language includes a prohibition of clubs in all areas of Town, as previously directed by Council. If the Council desires, locational criteria could be added (e.g., prohibit clubs within a half mile of a ski lift). Proposed code language modifications are attached in **bold** and strikethrough.

A summary of the Code changes is provided below:

- Includes an Amenity Club definition; and
- Prohibits further Amenity Clubs in all Land Use Districts throughout Town.

Staff recommends Council approve the first reading of the Amenity Club Policy attached and will be available to answer any questions at the meeting.

#### 9-1-5: DEFINITIONS

From our research, staff has prepared a draft definition of an Amenity Club which is loosely based on the Town of Vail's definition of a Commercial Ski Storage/Ski Club.

AMENITY CLUB/AMENITY CLUB USE:: A commercial use that provides access to amenity space of a hotel, lodge, or timeshare property that is not associated with an overnight stay on the same date or following day. Access to an amenity club is may be provided through: (i) membership, (ii) purchasing a fractional ownership interest in a property, (iii) payment of a separate fee for hourly, daily, monthly, seasonal or annual usage; or (iv) by other means not related to an overnight stay in the property in which the amenity club is located, such as the purchase of food, beverage, or other items. This use may have, but does not require, the following components:

- A. Personal lockers,
- B. Boot dryers.
- C. Ski storage racks.
- D. Ski tuning.
- E. Food and beverage service,
- F. Areas for congregation and/or socializing,
- G. Restrooms and/or shower facilities,
- H. Non-winter activities,
- I. Concierge ski services,
- J. Access to an aquatics facility or other recreational facilities, and/or
- K. Parking

An amenity club does not include: (i) the use of amenity space within a lodge or dwelling unit for which a separate fee for such use is not charged; and (ii) the use of common amenity space in a residential property by an owner with a whole ownership interest in such residential property.

#### 9-1-19-2A: POLICY 2 (ABSOLUTE) LAND USE GUIDELINES:

Land use guidelines have been adopted for the Town and surrounding areas by the Breckenridge Town Council. To promote the health, safety and general welfare of the community, all developments shall be reviewed against the land use guidelines and, where applicable, an approved master plan for the development of the property. Each development located within the boundaries of the Downtown Overlay District or the Cucumber Gulch Protection Overlay District as defined in the land use guidelines shall comply with all of the regulations applicable to such Overlay District. (Ord. 23, Series 2007)

A. Amenity Club: Amenity Clubs are prohibited within all Land Use Districts in the Town of Breckenridge.

1	FOR WORKSESSION/FIRST READING – MAY 26
2	
3	Additions To The Current Breckenridge Town Code Are
4	Indicated By <b>Bold + Double Underline</b> ; Deletions By Strikeout
5	
6	
7	COUNCIL BILL NO
8	
9	Series 2020
10	
11	AN ORDINANCE AMENDING CHAPTER 1 OF TITLE 9 OF THE <u>BRECKENRIDGE</u>
12	TOWN CODE, KNOWN AS THE "BRECKENRIDGE DEVELOPMENT CODE,"
13	CONCERNING AMENITY CLUBS
14	
15	BE IT ORDAINED BY THE TOWN COUNCIL OF THE TOWN OF BRECKENRIDGE,
16	COLORADO:
17	
18	Section 1. Section 9-1-5 of the <u>Breckenridge Town Code</u> is amended by the addition of
19	the following definition:
20	

AMENITY
CLUB/AMENITY
CLUB USE:

A commercial use that provides access to amenity space of a hotel, lodge, or timeshare property that is not associated with an overnight stay on the same date or following day. Access to an amenity club is may be provided through: (i) membership, (ii) purchasing a fractional ownership interest in a property, (iii) payment of a separate fee for hourly, daily, monthly, seasonal or annual usage; or (iv) by other means not related to an overnight stay in the property in which the amenity club is located, such as the purchase of food, beverage, or other items. This use may have, but does not require, the following components:

A. Personal lockers,

B. Boot dryers,

C. Ski storage racks.

D. Ski tuning,

E. Food and beverage service,

F. Areas for congregation and/or socializing,

G. Restrooms and/or shower facilities.

H. Non-winter activities,

I. Concierge ski services.

J. Access to an aquatics facility or other

recreational facilities, and/or

K. Parking

An amenity club does not include: (i) the use of amenity space within a lodge or dwelling unit for which a separate fee for such use is not charged; and (ii) the use of common amenity space in a residential property by an owner with a whole ownership interest in such residential property.

1 2

Section 2. Section 9-1-19-2A, "Policy 2 (Absolute) Land Use Guidelines," is amended to read as follows:

# 9-1-19-2A: POLICY 2 (ABSOLUTE) LAND USE GUIDELINES: **PROHIBITED USES**:

<u>A.</u> Land use guidelines have been adopted for the Town and surrounding areas by the Breckenridge Town Council. To promote the health, safety and general welfare of the community, all developments shall be reviewed against the land use guidelines and, where applicable, an approved master plan for the development of the property. Each development located within the boundaries of the Downtown Overlay District or the Cucumber Gulch Protection Overlay District as defined in the land use guidelines shall comply with all of the regulations applicable to such Overlay District.

#### B. Amenity clubs are prohibited within all land use districts within the Town.

<u>Section 3.</u> Except as specifically amended hereby, the <u>Breckenridge Town Code</u>, and the various secondary codes adopted by reference therein, shall continue in full force and effect.

Section 4. The Town Council hereby finds, determines and declares that this ordinance is necessary and proper to provide for the safety, preserve the health, promote the prosperity, and improve the order, comfort and convenience of the Town of Breckenridge and the inhabitants thereof.

Section 5. The Town Council hereby finds, determines and declares that it has the power to adopt this ordinance pursuant to: (i) the Local Government Land Use Control Enabling Act, Article 20 of Title 29, C.R.S.; (ii) Part 3 of Article 23 of Title 31, C.R.S. (concerning municipal zoning powers); (iii) Section 31-15-103, C.R.S. (concerning municipal police powers); (iv) Section 31-15-401, C.R.S. (concerning municipal police powers); (v) the authority granted to home rule municipalities by Article XX of the Colorado Constitution; and (vi) the powers contained in the Breckenridge Town Charter.

Section 6. The Town Council hereby finds, determines and declares that it has the power to adopt this ordinance pursuant to the authority granted to home rule municipalities by Article XX of the Colorado Constitution and the powers contained in the *Breckenridge Town Charter*.

Section 7. This ordinance shall be published and become effective as provided by Section

5.9 of the Breckenridge Town Charter.							
INTRODUCED, READ ON FIRST READING, APPROVED AND ORDI PUBLISHED IN FULL this day of, 2020. A Public Hearing shall be regular meeting of the Town Council of the Town of Breckenridge, Colorado on the, 2020, at 7:00 P.M., or as soon thereafter as possible in the Municipal Building Town.							
	TOWN OF BRECKENRIDGE, a Colorado						
	municipal corporation						
	By: Eric S. Mamula, Mayor						
	Eric S. Mamula, Mayor						
∆TTFST·							
MILDI.							
Town Clerk							
500-419\Club Membershin Ordinance (05-20-20)							
127 (club Membership Orumanec (05-20-20)							
	INTRODUCED, READ ON PUBLISHED IN FULL this da regular meeting of the Town Counci, 2020, at 7:00 P.M., or as soon						



# Memo

**To:** Breckenridge Town Council Members

From: Helen Cospolich, CMC, Town Clerk

**Date:** May 20, 2020

**Subject:** Resolution No. 14 (Walkable Main Street)

This purpose of this resolution is to allow for the temporary closure of portions of Main Street for additional social distancing as required by state and local health departments due to the COVID-19 pandemic.

This resolution gives the Town Manager the ability to determine businesses eligible to expand into the street and the timeframe and boundaries of the temporary closure, as well as the terms and conditions necessary for businesses to use the street during the closure.

Staff will be present to answer your questions about this resolution.

## FOR WORKSESSION/ADOPTION – MAY 26

1 2

RESOLUTION NO. \_\_\_\_

Series 2020

# A RESOLUTION CONCERNING THE TEMPORARY CLOSURE OF PORTIONS OF NORTH MAIN STREET AND SOUTH MAIN STREET

WHEREAS, North Main Street and South Main Street are public streets owned, operated, and maintained by the Town of Breckenridge; and

 WHEREAS, Section 42-4-106(6)(b), C.R.S., provides that the Town may provide for the temporary closing to vehicular traffic of any portion of a highway (or public street) under the Town's jurisdiction during a specific period for the purposes of special local events or civic functions when in the opinion of the Town Council such temporary closing is necessary for the safety and protection of persons who are to use that portion of the highway during the temporary closure; and

WHEREAS, in connection with reopening of the downtown businesses related to the COVID-19 pandemic the Town Council wants to allow and encourage any business located on North Main Street or South Main Street that wants to offer food service in the street, or other downtown businesses on North Main Street or South Main Street as reasonably determined by the Town Manager, to temporarily use portions of the Town's North Main Street and South Main Street rights-of-way to re-open and operate their businesses if such business will operate in a manner that will allow for the provision of required physical distancing and other protocols that are necessary to provide the public health, safety, and welfare; and

WHEREAS, the Town Council finds and determines that such temporary use of certain portions of the Town's North Main Street and South Main Street rights-of-way is deemed to be a special local event or civic function within the meaning of Section 42-4-106(6)(b), C.R.S.; and

WHEREAS, the Town Council further finds and determines that the temporary closure of portions of the Town's North Main Street and South Main Street rights-of-way is necessary for the safety and protection of persons who are to use that portion of the highway during the temporary closure; and

WHEREAS, the Town Council further finds and determines that it should delegate to the Town Manager the authority to determine the dates, times, and portions of the Town's North Main Street and South Main Street rights-of-way to be closed pursuant to this resolution, together with the terms and conditions of the allowed use of such rights-of-way.

NOW, THEREFORE, BE IT RESOLVED BY THE TOWN COUNCIL OF THE TOWN OF BRECKENRIDGE, COLORADO:

<u>Section 1.</u> The Town Manager is authorized to temporarily close to vehicular traffic

certain specified portions of the Town's North Main Street and South Main Street rights-of-way to permit the temporary use of the designated portions of such rights-of-way by businesses that want to offer food service in the street, or other downtown businesses, subject to the requirements of Section 4 of this resolution. Pedestrian traffic shall continue to be permitted on the Town's North Main Street and South Main Street rights-of-way to be closed pursuant to this resolution.

<u>Section 2.</u> The Town Manager is specifically authorized, from time to time, to determine the dates, times, and portions of the Town's North Main Street and South Main Street rights-ofway to be closed pursuant to this resolution.

<u>Section 3.</u> The Town Manager is further authorized to determine the terms and conditions under which the Town's North Main Street and South Main Street rights-of-way to be closed pursuant to this resolution may be used by businesses.

Section 4. No business shall be permitted to use the Town's North Main Street and South Main Street rights-of-way to be closed pursuant to this resolution without a written agreement with the Town properly executed by both the owner of the business and the Town Manager. Such agreement shall include, but shall not be limited to: (i) a requirement that prior to commencing use of the Town's rights-of-way the business shall provide to the Town Clerk proof of commercial general liability insurance with minimum combined single limits of not less than one million dollars (\$1,000,000.00); (ii) if alcoholic beverages will be served within the Town's right-of-way subject to the agreement the business must also provide proof of liquor liability insurance; and (3) the Town shall be named as an additional insured under the required commercial general liability insurance policy. All required insurance shall remain in full force throughout the entirety of the time the business is using the Town's right-of-way.

<u>Section 5.</u> No business shall be permitted to use the Town's North Main Street and South Main Street rights-of-way to serve alcohol beverages without an appropriate modification of licensed premises approved by both the State of Colorado Liquor Licensing Authority and the Liquor and Marijuana Licensing Authority of the Town of Breckenridge.

<u>Section 6.</u> All resolutions, or parts thereof, inconsistent herewith are hereby repealed to the extent only of such inconsistency. This repealer shall not be construed to revive any such resolution, or part thereof, heretofore repealed.

<u>Section 7.</u> This resolution is effective upon adoption.

Section 8. This resolution shall be repealed upon the first to occur of: (i) the Mayor of the Town of Breckenridge declaring that the current public health emergency related to the coronavirus (COVID-19) no longer exists; or (ii) this resolution is formally repealed by the Town Council of the Town of Breckenridge.

RESOLUTION APPROVED AND ADOPTED this \_\_\_\_ day of \_\_\_\_, 2020.

1			TOWN OF BRECKENRIDGE, a Colorado municipal
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6			By:
7			By: Eric S. Mamula, Mayor
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9	ATTEST:		
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14	Helen Cospolich, CMC,		
15 16	Town Clerk		
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43 44 45 46	900-46\Main Street Closure Resolution	_3 (05-21-20	))

# Memo

To: Breckenridge Town Council Members

From: Town Staff

Date: 5/20/2020

Subject: Public Projects Update

# TOWN OF BRECKENRIDGE

#### Fiber9600

<u>Schedule:</u> Fiber9600 work in the downtown core is complete including the asphalt restoration, with the exception of N. French Street and Luisa Drive. The next area of work, designated as Pon 22, includes S. Ridge, S. French, Jefferson and Adams. Jefferson has been milled, trenched, and has conduit and vaults placed from French to the Dredge pond. S. French was milled from Jefferson to Sunbeam and they are currently working on trenching for conduit and vault placement. S. Ridge was milled from Jefferson to the Marriot and a trenching for conduit and vault placement has started.











#### **River Park Phase 2**

<u>Schedule:</u> Construction continues on Phase 2 of River Park. The contractor completed excavation, grading, and placement of concrete curb. In the last couple of weeks, the custom playground equipment (fish climbers, log steppers, and slide), play boulders, and swings were installed. The bike park construction and play surfacing installation will begin next week. The bike park construction, play surfacing, parking lot paving, and landscaping will continue through June.

<u>Budget:</u> The project has been awarded to several different contractors for different portions of construction. The plans and contracts have been modified to fit within the budget below.

Project Funding	
2020 Open Space Fund	\$ 140,000
2020 GOCO Grant	\$ 350,000
Total Budget	\$ 490,000



Custom play features, including "fish climbers", being installed in the tots play area.



Log swings being installed which will include two standard swings, one infant swing, and one ADA swing.



The image above is a rendering of the bike park which will be located at the north end of the park. The bike park construction is scheduled to begin next week and be complete in June.

#### **Asphalt Overlay**

Schedule: Asphalt overlay and patching was completed on French Gulch Rd and started in sections along Ski Hill Road, Airport Road, and French Gulch Road this week. Over the next couple weeks, asphalt replacement will continue along sections of Ski Hill Road, Airport Road, Shock Hill Drive, and Tiger Road. Asphalt replacement will continue into June and restriping is schedule for mid-June. Traffic detours and delays will occur in several of the locations to facilitate the work.

Budget: The bid awarded to Columbine Hills Concrete is within the project budget below.

Project Funding	
2020 CIP Asphalt Overlay	\$ 550,000
2019 CIP Asphalt Overlay Roll Over	\$ 450,000
Total Budget	\$1,000,000

#### **Concrete Replacement**

<u>Schedule:</u> Concrete replacement was completed along Main Street recently and continues along Wellington Road. The Wellington Road concrete work is schedule to be complete in the next week and then the contractor will begin concrete replacement along French Street. Minor traffic detours and delays will continue during construction, which is scheduled to be completed in June.

<u>Budget:</u> The bid awarded to Columbine Hills Concrete is within the project budget below.

Project Funding	
2020 CIP Concrete Replacement	\$ 300,000









# Town of Breckenridge North Water Treatment Plant

Prepared by M Petters/HDR Engineering, Inc.



Chlorine Equipment 04/23/2020



# **April 2020**

Contractor:
Moltz Construction, Inc.

Designer:
HDR Engineering, Inc.
Tetra Tech

Award Date: December 8, 2017

Notice to Proceed: December 15, 2017

Notice to Mobilize: March 21, 2018

Substantial Completion Date: August 3, 2020

Original Duration: 867 Days

Days Added by CO:

Time Percent Complete: 85.6 %

Cost Percent Complete: 91.9 %

**Guaranteed Maximum Price:** 

\$42,000,000

**Change Order Total:** \$2,391,657 **Current Contract Value:** \$44,391,657

Invoiced to Date: \$40,786,130
Cost Growth: 2.5 %
Town Initiated Improvements 3.2 %
Total Cost Growth 5.7 %
Schedule Growth: 0 Days









#### **Schedule and Budget Status**

Moltz Construction Inc. (MCI) has completed work for \_\_\_.\_% of the project value within 88.9% of the available contract time. Their current schedule update shows them completing the contract on time.

Fifteen Change Orders have been issued to date on the project. There have been 27 Work Change Directives, 35 Change Proposal Requests and 32 Field Orders initiated on the project.

#### **COVID 19 and the Project**

Construction of Critical Infrastructure is considered essential by local, county, state and federal governments. The project will continue to advance while complying with the Standing Public Health Order as issued by Summit County Public Health Director. This health crises is creating some difficulties for the project but the entire project team is pulling together to find solutions. MCI is working to toward a goal of the North Water Plant providing clean water to the Town in July.









#### **Accomplishments/Highlights**

#### Raw Water Pump Station

MCI installed the small diameter piping and instrumentation on the surge tank.

Custom Linings applied sprayed insulation to the ceilings and walls in the valve vaults.

Triangle completed work on heat trace, disconnects and underground conduits at the low lift pump stations and valve vaults.

Triangle continued installing conduits, pulling and terminating wiring in the pump station.

MCI installed the seal water pumps. They installed the small diameter copper piping for the seal water, blower and compressed air.

MCI continued backfill. Stan Miller hauled in suitable fill and hauled out top soil to the Main treatment Building Site.

MCI formed concrete pipe supports.

Sierra Blanca worked on natural gas piping.

MCI installed the combination air reliefs in the valve vaults.

Falcon gave the Town of Breckenridge training in the submersible pumps.

#### Main Treatment Building

Sierra Blanca continued installing copper potable water and gas piping. Moltz and Sierra Blanca installed pipe insulation.

MCI completed installing the de-aerating weir in the sedimentation basin influent channel.

Triangle Electric continued installing conduits, junction boxes, panel boxes, pulling wire and overhead lighting.

MCI continued to install door hardware.

MCI installed the sample pump in the sedimentation basin pipe gallery. They installed cable tray and installed sample pump piping toward the laboratory.

MCI installed the elevated walkway and the stairs in the PACL room.

Triangle started installing heat trace. The Roofing Company prepped the roofs for heat trace.

MCI installed the exhaust pipe for the CL2 scrubber.

Mendoza installed downspouts. They worked on the trim around the beam penetration at the south wall.









#### **Finished Water Pump Station**

Water Technology Group installed the shafts from the motors to the pumps.

MCI continued installing the finish water and backwash water process piping in the Pump Station.

MCI formed and cast the concrete pipe supports.

MCI completed installation of the knife gate valves and slide gate stem and pedestals.

Triangle installed and wired the 4.5 MGD buildout VFD.

MCI disinfected the Clearwells and the Wet Well.

MCI set the surge tank and anchored it to the slab on grade.

#### **Residuals Building**

Coblaco painted the drywall.

MCI started installing the access hatches for the basins.

Triangle installed heat tape at the TPO roof.

MCI formed and placed the concrete pipe supports in Backwash Basins 1 and 2.

They installed downspouts to the storm water drains.

#### **Main Treatment Building**

MCI installed the compressed air piping to the filter influent valves.

MCI installed the streaming current monitor, turbidimeters, and other instrumentation. They installed the CL2 instrumentation and equipment in the CL2 room.

Horizon installed a unit heaters and vents through the roof.

Coblaco continued to paint drywall walls and process piping.

MCI installed the elevated walkway in the PACL room.

## **Administration Building**

Timberline and Triangle installed the antennae for communication with the north tank.

#### Site

Moltz completed excavating and laying 6 inch C900 underground sanitary sewer piping from the main treatment building to the existing sewer.

Moltz completed the 18 inch HDPE storm water pipe A.

Moltz backfilled around the Clearwell, east of the main treatment building and between the Administration Building and the Main treatment Building east of the covered walkway and south of the Administration Building.









Triangle Electric installed the overhead lighting, disconnects and conduits.

#### **Covered Walkway**

Mendoza installed the top of wall cap on the covered walkway parapet walls.

Coblaco painted the structural steel in the breezeway.

### **Blending Tank**

Coblaco stained the cedar siding.

Moltz installed a temporary HDPE pipe line from the 2 on site finish water pipeline blowoffs for the vertical turbine pumps vibration tests.

Stan Miller and Sturgeon Electric started excavation, laying conduit and backfilling for the overhead power reroute underground.









# **Construction Progress Photos**

## **Town of Breckenridge – North Water Treatment Plant**

04/01/2020 – Filter Pipe Gallery Elevated Walkway Stair

04/02/2020 - Blend Tank Cedar Stain





# Town of Breckenridge – North Water Treatment Plant

04/06/2020 Main Treatment Building Sanitary Sewer

04/06/2020 - Residuals Louver













04/07/2020 - Raw Water Pump Station VFD

04/08/2020 - Residuals Heat Trace





### **Town of Breckenridge – North Water Treatment Plant**

04/08/2020 - Covered Walkway Structural Steel Painted

04/09/2020 - Clearwell Knife Gate Valve Stem













04/10/2020 - Electrical Hand Hole

04/13/2020 - Residuals Stairs





### **Town of Breckenridge – North Water Treatment Plant**

04/14/2020 – Low Lift Pump Station Town of Breckenridge Submersible Pump Training

04/14/2020 - Storm Water Line A













04/15/2020 - Residuals Painting Drywall

04/15/2020 – Filter Pipe Gallery Turbidimeters Instrument Panel





## **Town of Breckenridge – North Water Treatment Plant**

04/16/2020 - FWPS Vertical Turbine Pump Motor

04/20/2020 – Backwash Waste Tanks Pipe Supports





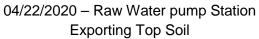








04/21/2020 - Blending Tank Copula

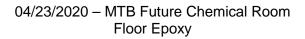






## **Town of Breckenridge – North Water Treatment Plant**

04/22/2020 - Rough Grade















4/23/2020 - RWPS Surge Tank Instrumentation

04/27/2020 – Overhead Power reroute Underground





## Town of Breckenridge – North Water Treatment Plant

04/28/2020 - Covered Walkway Heat Trace

04/28/2020 – Unit heater Exhaust Pipe





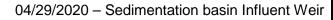








4/28/2020 - MTB Sample Piping

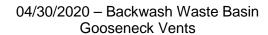






### **Town of Breckenridge – North Water Treatment Plant**

04/30/2020 - Anthracite Backwashing















Upcoming Activities/Milestones	Planned Finish Date
Administration Building: Sierra Blanca will install the emergency eyewash and the water heater vents. Horizon will install the vent in the men's and women's bathroom and the laboratory flume exhaust fan.	Ongoing
Administration Building: Mendoza will install the south canopy roof.	05/29/2020
Residual Building: Sierra Blanca will install the potable water service, water heater and safety showers.	5/27/2020
Residuals Building: MCI will install the bridge crane.	5/13/2020
Residual Building: MCI continue working on process piping to the polymers system and to the centrifuge.	5/28/2020
Residuals Building: MCI will install the conveyor.	5/21/2020
Raw Water Pump Station: Triangle will work on the electrical controls and instrumentation.	5/18/2020
Raw Water Pump Station: MCI will form and place the metal landings, set the elevated landing and install the stairs.	5/22/2020









Raw Water Pump Station: Coblaco will paint the PLC room and finish painting the process piping.	5/22/2020
Raw Water Pump Station: () will plant willows for the wet land	5/11/2020
Raw Water Pump Station: Coblaco will paint the process piping and the PLC room walls.	5/28/2020
Raw Water Pump Station: MCI will place and finish the exterior concrete.	5/20/2020
Main Treatment Building: Coblaco will continue to paint the drywall, door jambs, doors and piping.	Ongoing
Main Treatment Building: Sierra Blanca will continue installing copper piping, emergency showers and natural gas piping. Triangle Electric will continue installing conduits.	Ongoing
Filter Pipe Gallery: MCI will install CL2 injectors and turbidimeters and other instrumentation.	5/19/2020
Main Treatment Building: MCI will install the filter media.	5/6/2020
Main Treatment Building: Mendoza will continue to work on gutters, downspouts and miscellaneous trim.	5/13/2020









Main Treatment Building: MCI will complete the PACL system with related piping.	5/14/2020
Fluoride and Chlorine Room: MCI will completed the piping and related appurtenances.	5/29/2020
Finished Water Pump Station: Sierra Blanca will work on the potable water piping and the natural gas piping.	5/21/2020
Finish Water Pump Station: MCI will volume leak test the Clearwells and wet well.	5/15/2020
Site Work: MCI will continue demobilizing the staging area west of Stan Miller Drive.	Ongoing
Site Work: MCI will import fill and rough grade the site.	5/29/2020
Blend Tank: Mendoza will install the standing seam roof and the metal banding.	Ongoing









Main Treatment Building: MCI will install the exterior landings, stairs, handrail and guardrail.

5/29/2020



## Memo

**To:** Breckenridge Town Council Members

From: Shannon Smith, Town Engineer

**Date:** 5/20/2020

**Subject:** Parking Structure Budget Update

At the April 21st special meeting, Staff presented an updated budget and contractor Guaranteed Maximum Price (GMP) for Town Council's review and approval as presented in Table 1. Hyder has provided an updated figure for local dollars spent on the project between subcontractors, suppliers, and lodging as \$10.5 M (27.6%) of the GMP.

**Table 1. Construction Budget** 

Owner's Costs	Proposed Budget
Design Costs	\$1,750,000
Geotech & Testing Services	\$400,000
Utilities (Xcel & Century Link)	\$250,000
IT, Low Voltage, Lighting Controls	\$100,000
Additional Wayfinding	\$250,000
Additional Parking Technology Equipment	\$150,000
Marketing	\$40,000
Subtotal:	\$2,940,000
Construction Costs	
Hyder GMP (4/15/20)	\$38,217,946
Owner's Construction Contingency (5%)*	\$1,910,897
Total Estimated Budget:	\$43,068,843

<sup>\*</sup>Contingency will not be included in COP Bond totals.

During the April meeting Town Council elected to postpone the decision to award the contract to Hyder due to the many uncertainties and unknown impacts of the COVID pandemic. However, Council did approve \$100,000 in additional spending authority to secure shoring design and materials needed to keep the project moving forward. Hyder has successfully retained the key subcontractors and maintained the GMP presented in April.

In order to begin the project this year and meet the schedule outlined in the agreement with Vail Summit Resorts, Inc., decisive action must be taken on awarding the project. The Town will need to issue a Notice to Proceed to Hyder by May 27<sup>th</sup> and allow contractor mobilization to begin May 29<sup>th</sup> to remain on schedule for a November 2021 completion.

Staff will be available at the work session to answer questions.

#### **MEMORANDUM**

To: Breckenridge Town Council

From: Jennifer Pullen, Assistant Public Works Director

CC: James Phelps, Public Works Director

Date: May 18, 2020

**Subject:** Free Ride Transit Summer Service

The purpose of this memo is to review the Free Ride summer service and request feedback from the members of the Breckenridge Town Council.

In March 2020, the Breckenridge Free Ride along with our entire community/country/world was impacted by the COVID-19 pandemic. Per Summit County Public Health Order (SCPHO), all transportation services in the county were suspended on March 17<sup>th</sup>. The Free Ride has been in a suspended status since that date through the date of this memo. Our anticipated date of resuming service is Monday, June 1<sup>st</sup>, presuming the SCPHO is amended to allow the Free Ride to operate.

In April, due to the economic impacts of the pandemic, all Town of Breckenridge departments reduced their 2020 budgets (Tier 1 budget cuts). The Tier 1 budget reduction was presented to Town Council and included a reduced summer transit service.

Based on that direction, Public Works and transit staff developed a service plan to run the following summer service for the Breckenridge Free Ride.

Routes	Schedule	Frequency
Gray	6:15AM - 10:15PM	30 Minutes
Black	6:15AM - 10:15PM	30 Minutes
Purple A	6:15AM - 3:45PM	30 Minutes
Purple B	3:45PM - 10:15PM	30 Minutes
Trolley	not running June - August	N/A

Originally, the summer service included five buses with the Trolley on Main St. However, the planned closure of Main St. will prevent the Trolley from operating for 6-8 weeks. There are options to still run a fifth bus throughout the day depending on ridership. An additional bus to/from the Airport Road lot may be necessary given the planned loss of parking in the core.

Overall, this plan reduces frequency on all routes to 30 minutes and ends service one hour earlier than last summer. Ridership data from the past two summers show a decline in ridership on routes starting at 9PM. By ending service early it would allow more time in the evening for staff to clean buses and transit facilities.

Staff would review ridership information and make recommendations based on that data to Town Council for any summer service changes. Adding another bus on high ridership routes or

adding back the hour into the evening would be considerations.

When service resumes, staff has put in place the following COVID-19 safety protocols for our transit staff:

- All drivers and riders must wear face coverings
- All riders will enter and exit the bus from the rear door (ADA exceptions)
- Only 10 (or number per SCPHO) passengers per bus
- Breck Station will remain closed to the public with the exception of the bathrooms so that drivers can maintain the appropriate social distancing while on breaks
- Protective dividers have been installed between the driver and passengers
- Social distancing stickers are installed on the buses
- All buses will be cleaned each night with extra attention to high touch areas

Staff will be available for questions.



## Memo

To: Breckenridge Town Council Members

From: Shannon Haynes, Assistant Town Manager

Date: 5/20/2020

Subject: Summer 2020 Paid Parking Recommendation

As Council is aware, early in the COVID crisis, the Town paused paid parking requirements and enforcement. As part of the plan for the incremental reopening of town businesses staff has developed a number of recommendations to address parking in the core of town.

With the start of construction in the South Gondola lot and the closure of the majority of Main Street to vehicular traffic, 681 parking spaces will be lost. In addition, an extra 40 spaces will be lost with the following changes:

- Ski Hill Rd (7 spaces) have been removed for safety reasons
- Adams Ave parking (15 spaces) will be removed as the roadway is converted to 2-way traffic during the Main St closure
- Washington Ave parking (4 spaces) will be removed as the roadway will be closed to the west of the alley during the Main St closure
- Barney Ford lot (14 spaces) is expected to be closed during the Main St closure to provide space for animation

The reduction in available parking in the core of town creates an increased need to manage the remaining parking. With the goal to ensure available parking for guests, while continuing to provide parking options for employees, staff recommends the following:

- Begin parking lot and on-street paid parking in conjunction with the kick off of the Main Street closure
- Use parking rates from 2019 (attached). These rates do not include approved 2020 increases on Main and Ridge Streets, as well as in several lots. Further, the overnight parking rate would remain at 2019 levels.
- As no concerts are currently planned at the Riverwalk Center, staff recommends changing the hours for paid parking in the Tiger Dredge lot to match F-Lot (10am to 3pm). Previously Tiger Dredge was pay from 10am to 8pm to ensure parking for the NRO concerts and other events.
- Use the same employee permitting system as in previous years

The Main Street closure will likely push employees and guests to unapproved parking locations. Strict enforcement of parking restrictions will be required to ensure neighborhoods do not see increased parking and traffic violations.

Finally, shuttle drop stops will need to relocate. Staff is currently working on a plan to allow shuttles to drop guests as close to Main Street as possible.

Staff will be available at the May 26th work session to discuss and answer any questions.

**Monday - Thursday** 

Hours	Main (10a-8p) 200-300 N. Main	Main (10a-8p) 100 N. Main - 400 S. Main	Ridge, Ridge St Alley, Lincoln, Ski Hill, Washington, Adams, Courthouse, Exchange, Ice House, Tonopah, Barney Ford (10a-8p)	Flot 7a-5p Nov-Apr <b>10a-3p Jun-Oct</b>	Wellington 7a-3p Winter 10a-3p Summer Tiger Dredge 7a-3p Winter 10a-3p Summer	
Fifteen Minutes	Free	Free	Free	Not Available	Not Available	
First Hour	\$0.50	\$0.50	\$0.50	\$0.50	\$0.50	
1st Additional Hour	\$1.00	\$1.50	\$0.50	\$1.00	\$0.50	
2nd Additional Hour	\$1.00	\$2.00	\$0.50	\$1.00	\$0.50	
3rd Additional Hour and Every Hour Thereafter	\$3.00	\$5.00	\$1.00	\$1.25	\$1.00	
4 Hours Parking Total	\$5.50	\$9.00	\$2.50	\$3.75	\$2.50	
5 Hours Parking Total	\$8.50	\$14.00	\$3.50	\$5.00	\$3.50	
6 Hours Parking Total	\$11.50	\$19.00	\$4.50	\$6.25	\$4.50	
All Day	\$23.50	\$39.00	\$8.50	\$8.75	\$6.50	

Friday - Sunday

Hours	Main (10a-8p) 200-300 N. Main	Main (10a-8p) 100 N. Main - 400 S. Main	Ridge, Ridge St. Alley, Lincoln, Ski Hill, Washington, Adams, Courthouse, Exchange, Ice House, Tonopah, Barney Ford (10a-8p)	Flot 7a-5p Nov-Apr <b>10a-3p Jun-Oct</b>	Wellington 7a-3p Winter 10a-3p Summer Tiger Dredge 7a-3p Winter 10a-3p Summer
Fifteen Minutes	Free	Free	Free	Not Available	Not Available
First Hour	\$0.50	\$0.50	\$0.50	\$0.50	\$0.50
1st Additional Hour	\$1.50	\$1.50	\$1.00	\$1.50	\$1.50
2nd Additional Hour	\$2.00	\$3.00	\$1.50	\$3.00	\$2.00
3rd Additional Hour and Every Hour Thereafter	\$5.00	\$6.00	\$2.00	\$5.00	\$4.00
4 Hours Parking Total	\$9.00	\$11.00	\$5.00	\$10.00	\$8.00
5 Hours Parking Total	\$14.00	\$17.00	\$7.00	\$15 (day max)	\$12 (day max)
6 Hours Parking Total	\$19.00	\$23.00	\$9.00		
All Day	\$39	\$47	\$17		

**Overnight Parking** 

Hours	Ice Rink Mon-Thu	Ice Rink Fri-Sun	Satellite Mon-Thu	Satellite Fri-Sun
1 day (24 hours)	\$15.00	\$25.00	\$5.00	\$10.00
Max - 14 days	\$210.00		\$70.00	



#### **Housing Committee Notes**

Date: May 12th, 2020

Time: 1:00pm - 3:00pm

**Location:** Virtual GoTo Meeting

Attendees: Gary Gallagher, Dick Carleton, Rick Holman, Mark Truckey, Laurie Best, Nichole Rex, Julia

Puester

#### **Programs and Strategies:**

- Monthly Housing Helps Report:
  - Staff has seen a continued interest in the Housing Helps program. Thirty (30) applications have been submitted as of May 12th. Of the 30 applications, 2 were denied as they were outside of the Upper Blue/Summit County and 7 applications were withdrawn. The remaining 21 valid applications include 4 funded applications, 4 approved and in process, 4 applications have been deferred until a later date, and 8 applications are currently under review. Of the valid applications, 15 are located in unincorporated Summit County (Upper Blue Basin), 5 are in the Town of Blue River, and 1 is in the Town of Breckenridge. Please see Exhibit A for the detailed report.
- Monthly Buy-Down Report:
  - Since launching the program in July of 2019, 13 units have been purchased as a part of the Buy Down program. Of the 13 units, 4 have been re-sold (see Exhibit B). The committee discussed the current available buy down inventory and options for moving the inventory faster. The committee preferred not adjusting the sale price unless the market reflected the need for price reductions. The committee also discussed the need for providing a reasonable commission to realtors that would increase the visibility of the buy downs units to buyers. The committee supported not purchasing any additional buy downs until more of the existing buy down inventory is sold. Currently, the projected average Town investment per unit is \$51,048 (\$32,000 per bedroom). To review the updated buy down report, please see Exhibit B.
- Town Inventory Report (COVID Policies):
  - In response to housing challenges associated with COVID-19, the Town has worked with the property managers/owners at Pinewood 1, Pinewood 2, Huron Landing, and COTO Flats to implement a rental relief program. Tenants in all properties (except Pinewood 1) that have been impacted by COVID-19 can receive rental abatement up to \$1,000 and defer any remaining balanced to a further date with a payment plan. The tenants can



## TOWN OF BRECKENRIDGE

also use up to 50% of their security deposit towards their rent. Pinewood 1 has the same policy, but instead of abating \$1,000 of rent, 50% of the rent was abated for tenants impacted by COVID-19. Among these 5 projects, there are 161 units that generate \$221,215 in monthly rent. So far, \$81,596 has been abated among all 5 projects and \$13,000 in rent has been deferred. For a more detailed report by apartment, please see Exhibit C.

#### • FIRC Rental Assistance Report:

 FIRC has been sending regular updates to the Town for the Breckenridge COVID-19 Relief Fund. The committee briefly reviewed the most recent report that stated 506 households received assistance and \$439,758 of \$525,000 has been distributed.

#### **Policy Updates:**

- Policy 24 Housing Code Update:
  - Moving from relative to absolute policy (single family and duplex exempt from requirement)
  - Change of mitigation methodology from gross square floor area (GSFA) to an employee generation based methodology
  - 35% employee mitigation rate
  - Applies to new square footage and change of use
  - 25% on-site mitigation requirement (conservation district exempt)
  - Fee-in-lieu allowed for less than one employee generated
  - Positive points available for projects that exceed the absolute requirement
  - Due to COVID-19, the second reading has been continued until the May 26<sup>th</sup> Council meeting. The committee was supportive of presenting the revised Policy 24 for second reading.

#### **Development and Construction Updates:**

- Alta Verde:
  - Staff provided an update to the committee regarding the Division of Local Affairs grant that was awarded to the Town for Alta Verde. The grant is for \$650,000 for the project's roof mounted solar system. The Town will be matching DOLA's grant for the remaining cost of the system. This will be critical in achieving the net zero goal for Alta Verde.
  - Since the committee meeting, staff was notified that Alta Verde received the 9% low-income housing tax credit award. The project received the full award amount of \$1,350,000 per year, which will equate to approximately \$13,000,000 in equity to the project at the end of 10 years. Staff will be presenting an Alta Verde update to the Council during the June 9<sup>th</sup> worksession.



# TOWN OF BRECKENRIDGE

- Future Housing Sites Rec Center and Public Works:
  - The committee discussed postponing the housing projects at the Rec Center and Public Works. These projects were in the initial discussion phases and design was planned to start in 2020-2021. Given the current situation, staff proposed postponing these projects for the moment to ensure money is available for other projects including Housing Helps and Alta Verde. The committee was supportive of postponing these projects for now, but would like to revisit the development opportunities for both of these projects again soon.

#### Financials/Proforma:

- Housing Budget Overview:
  - Staff presented a draft budget of 2019 and 2020 projections that considered the impacts of COVID-19. The budget information is summarized as follows:

2019 Projected Revenue (down \$885,000)	\$6,753,021
2019 Projected Expenses (down \$983,000)	\$5,703,871
2019 PROJECTED INCREASE	\$1,049,150
2019 PROJECTED FUND BALANCE	\$18,442,726
2019 RESERVES	\$9,207,471
2020 Adjusted Revenue (down \$1,870,000)	\$5,054,240
2020 Adjusted Expenses (down \$788,000)	\$6,218,560
2020 PROJECTED DECREASE	\$1,164,320
2020 PROJECTED FUND BALANCE	\$17,278,406
2020 PROJECTED NET FUND BALANCE	\$8,068,835

Considerations for the 2020 projections include a 65% reduction in tax revenue, reduced rental revenue to cover rent abatements/relief, forgiving the Pinewood 1 land lease for 2020, and deferring the Pinewood 1 mortgage payment for 2020. This projection also assumes that the Town sells all 9 buy down properties, not purchasing additional buy downs, and deferring other project expenses including the rec center housing site, the public works housing site and Airport Road improvements.

#### Other Matters:

- Website Update:
  - Staff has created a new website platform for the Town's Housing Program. This website
    provides a greater ability to automate processes and improves the user interface for those
    looking for information on the housing program. To view the website, please go to
    townofbreckhousing.com.



#### EXHIBIT A.

#### Housing Helps Program Report -May 12, 2020

Summit County/Blue River are HIGHLIGHTED

BOLD-approved by jurisdictions

						Year			Declared Value			Decision		Purchase or		Current
Status	Case	Subdivision	Jurisdiction	Type	Size	Built	Bed/Bath	Assessor S	<u>\$</u>	\$ Requested	% Requested	Approved 2	6 Approved*	Current Owner	Timing	Equity- Status
Completed:																
Complete-Funded	2019-09	Silver Sheckel	Upper Blue	SF w ADU	1659	1993	4/3	\$683,685	\$835,000	\$125,250	15%	\$125,000	15%	Purchase	2019	12/12/2019 Completed and Funded with 50/50 split
Complete-Funded	2019-11	Now Colorado	Breck	Condo	552	1974	2/1	\$297,302	\$340,000	\$51,000	15%	\$48,600	15%	Current	2020	Funded
Complete-Funded	2020-02	French Creek	Upper Blue	SF	1145	1979	3/2	\$429,999	\$565,000	\$84,750	15%	\$84,700	15%	Purchase	2020	Funded
Complete-Funded	2019-01	Sherwood Forest	Blue River	SF	816	1970	2/1	\$402,501	\$515,000	\$70,000	13.50%	\$70,000	13.50%	Current	2020	Funded
										44						
Approved-pending																
	2019-02	Sherwood Forest	Blue River	SF	1538	1967	3/2	\$462,614	\$600,000	\$90,000	15%			Purchase	2020	BR approved-in appliants court
Pending	2015-02	SIEI WOOD FOI EST	DIUC KNCI	ar .	1330	1307	3/2	3402,014	2000,000	250,000	13/6			ruidiase	2020	вк арриочести аррианся соси с
Approved: In process																
Approved-in process	2019-05	Woodmoor	Upper Blue	Condo	812	1982	2/2	\$416,805	\$450,000	\$68,000	15%	\$68,000	15%	Current	2020	25% Value ok at \$450K/lender will not subordinate/loan is \$338K
Approved-in process	2019-14	French Creek	Upper Blue	SF	1008	1980	3/1	\$400,371		\$60,055	15%	\$60,055	15%	Current	2020	28% Lender will not subordinate-loan is \$287 K/County OK at 15%
Approved -in process	2020-11	Woodmoor	Upper Blue	TH	1356	1972	3/2	\$474,345		\$60,000	12.75%	\$60,000	12.75%	Current	2020	68% Ioan is \$156,000/LTV is good-County is good
							_									owner obtained value from several realtors-conservative estimate
Approved	2020-08	French Creek	Upper Blue	SF	960	1973	3/3	\$388,009	\$445,000	\$66,750	15%	\$66,750	15%	Current	2020	28% \$445K/loan is \$320K
Reviewed and Deferred:																
deferred/pending	2019-04	Alpine Breck	Upper Blue	SF	1288	1977	3/2	\$475,676	\$550,000	\$82,500	15%			Current	Flex	Low priority-location-re-evalate based on funding
deferred/pending	2019-06	Silver Sheckel	Upper Blue	SF	2788	1997	3/3	\$972,312		\$165,000	16.9%			Current	Flex	Low priority-price point-re-evaluate based on funding
deferred/pending	2019-10	Silver Sheckel	Upper Blue	SF	2425	2009	4/3	\$1,078,833		\$230,000	21%			Current	Flex	Low priority-price point-re-evaluate based on funding
deferred/pending	2019-15	Timber Creek Estates	Blue River	DUP	4280	2006	4/3	\$1,061,839		\$159,275	15%			Current	2019	Referred to BR Trustees-Jan 13 2020
New Application to be Review	u-															
New Application to be neview	<u>v.</u>															
	2040 47	T	Hanna Blue			1970	4.64	\$238,797		£20.000	12.5%				2020	and a fee of a fee in a sea feet in the sea feet from the sea of the season from the sea of the season from th
under review	2019-17	Tyrollean Terrace Silver Sheckel	Upper Blue	Condo	512		1/1 2/2	\$451,866		\$30,000 TBD				Current	2020	40% 4/28 price is good-loan is \$142K/LTV is good review FROR isssue w County 4/28 email-still interested?SF w lock off/lives in Denver rents to locals
under review	2020-05	French Creek	Upper Blue	SF	1680 1915	1980 1963	3/3	\$390,955		\$72,000				Current		
under review			Upper Blue	SF												40% 4/28 price is good-loan is \$350K LTV is good
under review	2020-07	Loma Verde	Upper Blue	36	1217	2002	2/2	\$634,842		TBD				Current		85% wants to build garage/loan is \$105K/talk w County re employment
																Very small loan- will pay it off. Applicant is reviewing docs and providing
under review	2020-09	French Creek		SF SF	1904	1986 1981	3/2	\$578,566		\$100,000				Current		90% value document
under review	2020-10	French Creek	Upper Blue		1792	1981	3/2	\$485,534		\$100,000	20.5%			Purchase		will be speaking w seller to determine if this proceeds-May 1
under review	2020-12		Blue River	Condo										Purchase		emailed applicant 4/28 need more info-send to BR
under review	2020-13		Blue River	SF			4/3		\$675,000	\$100,000	15%			Current		Loan is \$325K/LTV is good
Miscellaneous:																
Denied	2019-13	Denver										NO				property is not eligible
withdrawn	2019-08	French Creek	Upper Blue	SF	1150	1980	2/1.5	\$455,294		tbd				Purchase		back up offer-no longer interested
Denied	2020-03	Denver										NO				property is not eligible
Withdrawn	2020-01	Peak 7-Placer Acre Sub	Upper Blue	SF	r	iew	4/3		\$850,000	\$127,500	15%			NEW	2020	withdrawn by applicant
Withdrawn	2019-12	French Creek	Upper Blue	SF	1150	1980	2/1.5	\$455,294	\$565,000	\$84,750	15%	\$84,750	15%	Purchase	2020	applicant bought 114 Reiling instead (2020-02)
Withdrawn by applicant	2020-04	Blue Rock Springs	Blue River	SF	2592	1965	3/3	\$662,524		\$102,000				Purchase		approved by Blue River/County
Withdrawn by applicant	2019-03	Ski Side Apartments	Breck	24 APTs	25044	1981	42/24	\$4,918,100		\$200,000		\$300,000		Current	2019	Offer made-in applicants court Cmte-OK at \$300,000/15 years
																pd \$315,500 in 2019 Cmte/County OK at 15% if HOA allows STR and LTV
LTV too low-denied	2019-07	Wildflower	Upper Blue	Condo	440	1995	1/1	\$269,604	\$315,500	\$48,999	15.5%	\$47,325	15%	Current	2019	ОК
																Reviewed with County 11/12/2019-buyer will go under contract for \$400k
Withdrawn by applicant	2019-16	French Creek	Upper Blue	SF	854	1973	3/2	\$360,379	\$400,000	\$60,000	15%	\$60,000	15%	Purchase	2019	County OK at 15%



#### EXHIBIT B.

Buy Downs Monthly Report 5/12/2020

(sold units-BOLD)

					DEED						AMI	Gap				
					RESTRICTION		Target %	Actual Resale	Actual %		Target/	Projected or				
<u>Unit</u>	Acquired	Beds	Xcel Account	\$ Paid	RECORDED	Resale Target	Buy Down	Price	Buy Down	Resale Date	Sale	Actual*	HOA	Listed/SCHA	MLS	<u>Status</u>
Val Disere 111	7/1/2019	1	53-8569223-	\$335,000.00	1221419	\$325,000.00	3.08%				128%	\$23,655.00	400			hold to determine Special Assessment timing/\$
Wildflower H201	7/12/2019	1	53-8569223-	\$265,000.00	1210272	\$255,000.00	3.92%				122%	\$19,592.00	232	9/20/2019	1/1/202	0 relisted May 2020
Gold Camp 68	7/31/2019	2		\$430,000.00	1210266	\$395,000.00	8.86%	\$375,000.00	14.67%	11/13/2019	118%	\$72,422.50	429	10/8/2019	10	SOLD
Gold Camp 132	7/31/2019	2		\$445,000.00	1210267	\$385,000.00	15.58%	\$385,000.00	15.58%	11/27/2019	121%	\$75,185.00	429	10/8/2019	10	SOLD
Now Colorado A8	8/1/2019	2	53-8569223-	\$305,000.00	1210269	\$285,000.00	7.02%				90%	\$30,270.00	395	9/20/2019	1/1/202	0 relist in May2020
Now Colorado D2	8/12/2019	2	53-8569223-	\$329,000.00	1210271	\$290,000.00	13.45%				109%	\$50,270.00	395	10/8/2019	1/1/202	0 relist in May 2020
Now Colorado E8	9/26/2019	2	53-8569223-	\$339,000.00	1210270	\$290,000.00	16.90%				109%	\$65,000.00	395	10/8/2019	1/1/202	0 relist in May 2020-flood damage repaired
Highlands Green 117	8/1/2019	1		\$395,000.00	1210273	\$365,000.00	8.22%	\$350,000.00	12.86%	12/13/2019	138%	\$58,359.00	500	9/20/2019	10	SOLD
Long Branch 219	9/26/2019	1	53-8569223-	\$405,000.00	1210268	\$350,000.00	15.71%				138%	\$68,518.00	403			relist in May 2020-flood damage repaired
Gold Camp L163	11/25/2019	2		\$405,000.00	1215180	\$389,000.00	4.11%	\$389,000.00	4.11%	12/31/2019	122%	\$34,930.95	429	11/26/2019	10	SOLD
Gold Camp I120	1/12/2020	2		\$440,000.00	1221420	\$390,000.00	12.82%				123%	\$63,324.00	429	3/6/2020		New Buy Down-will list with SCHA for 7 days, then MLS
Highlands Green 205	3/31/2020	1		\$400,000.00		\$350,000.00	12.50%									New Buy Down-will list with SCHA for 7 days, then MLS
Highland Green 309	3/21/2020	1		\$400,000.00		\$350,000.00	12.50%									New Buy Down-will list with SCHA for 7 days, then MLS
Sub-totals		18		\$4,893,000.00		\$4,069,000.00		\$1,499,000.00				\$561,526.45	4436			
average	,			\$376,384.62		\$339,923.08	10.18%	\$374,750.00	11.81%		120%	\$51,047.86				
												\$31,195.91	per BED			

Notes: PROJECTED average buy down is \$32,000 per bed

PROJECTED average subsidy is \$51,047.86/unit (includes carry cost and repairs)

PROJECTED average AMI target-120%AMI

<sup>\*</sup> Projected Gap includes buy down plus 6 months HOA dues/utility estimate/2% commission/\$1,500 closing/\$1,000 for inspection report and repairs



#### EXHIBIT C.

Town Rental Units -Rent Relief Tracking (updated 5/12/2020)

				l	Tra	acking	
Apartment	# units	#mo rent	COVID Rental Relief	Month	Rent Abated	Rent Deferred	Sec Dep
Pinewood 1	72	\$121,415	\$182,000 rental assistance fund	April	\$31,671	\$0	)
(not Town-owned)			source:	May	\$13,000	\$0	)
			TOB deferred 2020 mortgage payment due in 2020 \$46K				
			2020 land rent to TOB forgiven- \$68K				
			partners forego 2019 distribution \$68K				
			abate 50% of rent for impacted households				
			defer balance due-with payment plan				
			apply 50% of security deposit				
Pinewood 2	45	\$40,085	abate up to \$1,000 per household impacted	April	\$9,944	\$0	)
			defer balance due-with payment plan	May	\$12,056	\$0	)
			apply 50% of security deposit				
Huron Landing	26	\$42,382	abate up to \$1,000 per household impacted	April	\$12,925	\$13,000	)
			defer balance due-with payment plan	May	\$2,000	\$0	)
			apply 50% of security deposit				
сото	18	\$17,333	abate up to \$1,000 per household impacted	April		\$0	)
			defer balance due-with payment plan	May	\$1,000	\$0	)
			apply 50% of security deposit				
TOTAL	161	\$221,215			\$82,596	\$13,000	\$0



## Memo

To: Breckenridge Town Council Members

From: Corrie Burr

Date: May 20, 2020

Subject: Breckenridge Child Care Advisory Committee Minutes

The Child Care Advisory Committee meeting minutes are attached for the March 4<sup>th</sup> and May 6<sup>th</sup>, 2020 meetings. The April committee meeting was cancelled due to COVID-19.

Staff will be available for any questions during the Town Council worksession.



## Memo

To: Breckenridge Town Council Members

From: Corrie Burr

Date: May 6, 2020

Subject: March 4, 2020 Child Care Advisory Meeting Report

The Child Care Advisory Committee held a regular meeting on March 4, 2020. Committee members present included Scott Perlow, Greta Shackelford, Laura Amedro, Heather Garcia, Jay Homola, Johanna Gibbs and Austyn Dineen. Joyce Ruderman and Mary Jo Zweig were unable to attend. Town Council representative Dick Carleton was present. Staff from the Town of Breckenridge included Julia Puester, Mark Truckey and Corrie Burr. Leslie Davis and Emily Wahl joined the meeting.

#### **Committee Appointments**

Greta Shackelford, Jay Homola and Laura Amedro have all been appointed to the committee for another 3-year term. Austyn Dineen introduced herself to the group as the newest member of the committee.

#### **Long Term Funding Update**

Corrie shared the information from the Town Council meeting discussion on the plan for long-term funding for the child care tuition assistance program. The path decided is to go to vote on an accommodation / lodging tax. This will evolve over the next year to go to voters in April of 2022. There will be a very strategic approach to this plan to include the lodging community along with our Town voters. We will include discussions and preparation for this in our meetings, so we can have a plan in place with lots of program marketing, so the community is well aware of the good the program has done. One big plan is to do a 10-year review once the 2020 data is available in the fall. This would be looked at as up to 1%, but would start below that. We did not see push back from Council or the community after the Summit Daily article, but know there is work to be done to prepare, so everyone is ready when it is time to vote. Some discussion to package with housing like other similar communities have done.

The next step is to get through the April election for Town Council and then dig in with a plan for the next 2 years with a communication strategy for public awareness and community education. It is a good story that needs the right way to communicate out to the community. We know the path which gives us the ability to consider this aspect with every message we have over the next 2 years.

BCCAC will create a subcommittee this summer that will tackle the strategy for 2022 April voting.

Scott Perlow recommended a monthly "summit stories" through the Daily or other avenue to tell the real story of the program participants. The goal is that when the ballots come out, the community

questions more why anyone wouldn't support this amazing program instead of worrying about it being another tax. This relies on good, thoughtful communication over the next 2 years.

The biggest items to consider are the approval of SPK funding where people feel they have already voted to support child care along with any other item that could be on the same ballot at the same time.

#### **Annual Family Funding Statement**

Corrie asked the committee to consider an annual statement to all families to show each family what TOB has paid to their center on their behalf. Letter format that gives a total amount. The award letter shows the estimate to the family on an annual basis, but this would show the exact amount (after August billing) contributed to the family for child care. Can we ask the family to share what they were able to do with the extra money to prepare for when we go to voters? We would need to have a simple platform for the family to share their experience. This group is probably already going to vote positively for long-term funding, but will give us the ability to use their story to show others how much this program needs to continue. The committee recommended forward thinking messaging to families in this annual statement (2020 and 2021) bringing to light the need for long-term funding. All messaging going forward will need to establish the difference between the Breckenridge Tuition Assistance program and SPK.

Link for feedback, link to the annual report etc. Corrie will bring an example of the letter and links to the group in July.

#### **RFP Update for Capacity Study**

Corrie updated the group of the three proposals that have been submitted. There is a wide range of the three. The mid-range proposal was the only group that came to tour the facilities and has ties to Breckenridge. Jay, Johanna and Laura agreed to review the proposals and provide feedback. Corrie will send these out to each group.

#### Discussion: AMI vs cost-burdened families (12-15% of gross income)

The committee had a healthy conversation about the goals of the program with the 12-15% of gross income spent on child care vs the AMI cap of 150%. There is no good way to consider how much this would affect the fund since those over 150% AMI do not apply. The committee asked if we could look at data from SPK to understand how many families are over the 150% threshold. Corrie will meet with ECO to understand the number of families over this threshold to help consider this change. The committee recommendation is to change the eligibility in SurveyMonkey Apply to remove or change the question about income to be more generic or change it to "Are you currently or plan to spend more than 12 to 15% of your GROSS income on child care in 2020/2021, and add more detail about the program being based on need and is not guaranteed to any applicant. The other recommendation was to increase the program to be 175% AMI with up to 20% of gross income spent on child care. Look at comparisons for the next meeting to show what the threshold is at 150% and 175%. The application opens on May 15th, so we would need to decide prior to that date. Corrie will send comparisons to the group prior to the April meeting.

#### Discussion: Preparation for Breckenridge Montessori

Breckenridge Montessori will be attending the BCCAC April meeting to give a small presentation of their program, who they serve and their history. They are in a very good place as they are happy where they are and their program offerings, but they are happy to expand if the opportunity arises. They are already large-center qualified. Their current lease is for 5 years and ends May 2021. There is not a lot of documentation on

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what the plan was supposed to be after 2021. The goal is to keep Breckenridge Montessori in the community. The current lease does not auto renew, so a new lease would need to be done. The other centers in Breckenridge could not absorb their children if Breckenridge Montessori were to no longer exist. The options will be discussed at the April meeting with Breckenridge Montessori present.

Next meeting scheduled for April 1st, 2020 at 3:00.

Adjourned at 4:35 pm

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## Memo

To: Breckenridge Town Council Members

From: Corrie Burr

Date: May 20, 2020

Subject: May 6, 2020 Child Care Advisory Meeting Report

The Child Care Advisory Committee held a regular meeting on May 6th 2020 (April meeting was cancelled due to COVID-19). All committee members were present via GoToMeeting: Scott Perlow, Greta Shackelford, Laura Amedro, Heather Garcia, Jay Homola, Johanna Gibbs, Austyn Dineen, Joyce Ruderman and Mary Jo Zweig. Town Council representative Kelly Owens was present. Staff from the Town of Breckenridge included Laurie Best, Julia Puester, Mark Truckey and Corrie Burr. Leslie Davis and Emily Wahl joined the meeting.

#### **Application Start Date Delayed**

Due to the application system being utilized for the Small Business Rent Relief program, we are delaying the start of the Child Care Tuition Assistance application to open on June 1<sup>st</sup>. This was communicated to all current families on tuition assistance via email through SurveyMonkey Apply on April 30<sup>th</sup>. With the extended tax deadline to July 15<sup>th</sup>, we will proceed with 2018 taxes, but will require 2019 taxes prior to September 1<sup>st</sup>. SurveyMonkey Apply will most likely morph into a Community Benefit page that will allow us to have more than one program running at a time and be ready to add new programs without changing the platform.

#### **Current Financial State of Child Care**

Greta updated the committee on all the financial programs the 5 large centers in the County have taken advantage of. They took advantage of the PPP loan and Carriage House did job-attached unemployment with a smaller PPP loan. Teachers have continued to be paid at all other facilities and working as much as possible. The current parameters for forgiveness for the PPP loan is just about impossible to obtain 100% forgiveness, so they are hoping this is clarified and changed as it is very difficult to process through. The centers do expect to be in the negative as they prepare to open. Fundraising will be drastically cut, or non-existent for the centers for 2020. The current standing is that they can open with 10 or fewer kids in each classroom with 2 teachers. This will dramatically impair the preschool classrooms that are the main rooms to sustain the centers financially. There are still more unknowns than known.

The centers applied for the Colorado Disaster Relief grant for \$25,000, but they did not receive it. The program was not established to go to general operating expenses which is what they needed. Both LRSH and TLC were denied. They have applied for additional small grants throughout the last few months. There was a question about additional support from the Summit Foundation for child care. If the centers open with 10 preschool kids instead of the normal 15, it would be approximately a \$1000 /

day deficit. ECO is looking into options to make up the difference with this situation. The centers will open with up to a \$40,000 deficit on June  $1^{st}$  even with the continued payments from Breckenridge Tuition Assistance and SPK.

All centers have reached out to families, but so many of them do not know what their immediate future looks like. They have been working to get an idea of the need and what their numbers look like for June 1<sup>st</sup>.

#### **Transitional Opening for Breckenridge Child Care**

The Centers are all preparing to open on June 1<sup>st</sup>, but may start with half days, so everyone can get used to the new restrictions, set up, cleaning etc. They will gradually move back to full days. They are working with families to assess needs based on reduced numbers. As for Tuition Assistance, the committee recommends to continue to support the centers by paying the planned amount for children even if they are only able to attend fewer days (due to their status or the schools new requirements). The question was posed about an idea of how much more assistance families will need or how many more families will qualify. We will have a better idea of this in June / July as the applications start to come in. All centers do anticipate their teachers will return as they are able to open, so that is good news. The tuition assistance program will see at least a \$200,000 reduction going into the fund due to the projected reduction in marijuana sales. The current proforma shows the fund going into the negative in early 2024. With the anticipated increase in need and reduced income, the fund would go into the negative in 2023. This will be reviewed in the next meeting to look at the potential change in the fund and possible scenarios. There is certainly incredible support for this program through Council and the community, so we anticipate more discussion to fund the program as needed in the next 2 to 4 years.

The center's biggest challenges right now are the ever changing regulations that appear to be coming from people that have never worked in child care or with 10 small children at one time, the financial unknowns and how best to address it, group care spreads germs and how does this look locally. It is difficult to be looking at the logistics of opening on June 1<sup>st</sup> with all the added (and necessary) safety regulations. The centers are working together across the county with Public Health and ECO to formalize the opening plans.

#### **On Hold Projects**

The capacity study was put on hold given the centers have been closed and the companies have been closed as well. We will look at this when things start to normalize and the need returns. We will also not pursue any changes to the program for 2020/2021 applications except to reword the eligibility to start gathering the numbers of people that may be over 150% AMI, but spending more than 15% of their gross income on child care. Corrie will prepare the wording change and send to the committee to review.

#### **Breckenridge Montessori Meeting Update**

The heating system in the Breckenridge Montessori building failed and is being replaced. This is a very large project and the estimate is \$40,000. This will also come out of the child care fund. It is a blessing the problem happened now when the center is closed. The replacement will be done in time for the

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center to open on June  $1^{st}$ . We will work with Breckenridge Montessori to reschedule the meeting to discuss options for their future. Most likely July or August.

Next meeting scheduled for June 3rd, 2020 at 3:00.

Adjourned at 4:17 pm.



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## Memo

**To:** Breckenridge Town Council Members

From: Rick Holman, Town Manager

**Date:** 5/21/2020

**Subject:** Committee Reports

No committee reports were submitted for this meeting.

Committees*	Representative	Report Status
Summit Stage Advisory Board	Jennifer Pullen	No Meeting/Report
Police Advisory Committee	Chief Jim Baird	No Meeting/Report
CMC Advisory Committee	Rick Holman	No Meeting/Report
Recreation Advisory Committee	Scott Reid	No Meeting/Report
Breckenridge Events Committee	Shannon Haynes	No Meeting/Report
Transit and Parking Advisory Committee	Jennifer Pullen	No Meeting/Report
Communications	Haley Littleton	No Meeting/Report

\*Note: Reports provided by the Mayor and Council Members are listed in the Council agenda.



## April 30, 2020

## Department of Finance



### **Executive Summary**

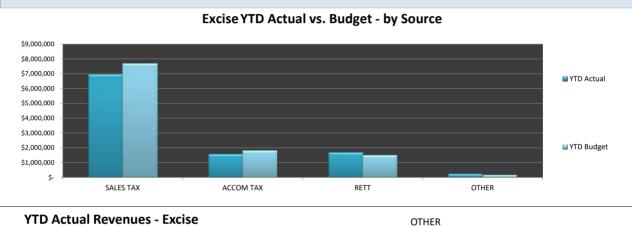
April 30, 2020

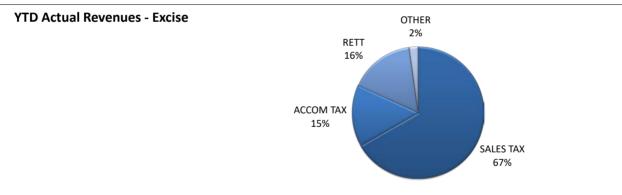
This report covers the first 4 months of 2020. April is largely reflective of March tax collections. The Town was greatly impacted by COVID-19 in March 2020, with the shut-down of local businesses beginning on March 16, 2020.

Overall, we are approximately \$746k under 2020 budgeted revenues in the Excise fund. Sales tax is currently \$741k under YTD budget, and \$764k behind prior year (down 10% over prior YTD). Accommodations tax is \$238k under budget, and \$191k behind last year. Real Estate Transfer Tax is \$172k over budget, yet \$442k behind prior year.

See the Tax Basics section of these financial reports for more detail on the sales, accommodations, and real estate transfer taxes.

Expenditures are generally holding the line, with most General Fund departments tracking slightly below YTD budgeted expense amount (see General Fund Expenditures Summary for details).



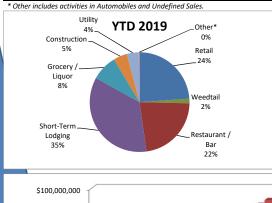


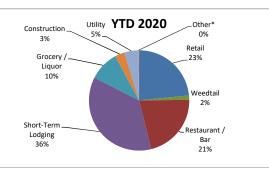
					Prior YTD	Prior Annual
	YTD Actual	YTD Budget	% of Budget	Annual Budget	Actual	Actual
SALES TAX \$	6,938,865	\$ 7,680,244	90%	\$ 25,345,100	\$ 7,703,094	\$ 25,979,792
ACCOMMODATIONS TAX	1,557,816	1,795,920	87%	3,726,500	1,748,909	3,901,868
REAL ESTATE TRANSFER	1,664,957	1,493,174	112%	5,700,000	2,106,752	7,166,614
OTHER*	230,905	169,622	136%	886,320	166,330	1,158,166
TOTAL \$	10,392,542	\$ 11,138,960	93%	\$ 35,657,920	\$ 11,725,085	\$ 38,206,441

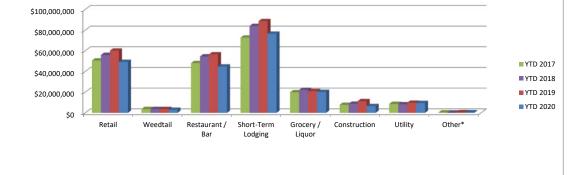
<sup>\*</sup> Other includes Franchise Fees (Telephone, Public Service and Cable), Nicotine Tax, Cigarette Tax, and Investment Income

#### The Tax Basics: March 2020

Net Taxable Sales b	y Industry-YTD							
				2019		2019/2020	2019/2020	2020
Description	YTD 2017	YTD 2018	YTD 2019	% of Total	YTD 2020	\$ Change	% Change	% of Total
Retail	\$50,582,099	\$55,986,464	\$60,168,305	23.88%	\$49,193,587	(\$10,974,718)	-18.24%	23.40%
Weedtail	\$3,683,013	\$3,737,347	\$3,714,213	1.47%	\$2,980,094	(\$734,120)	-19.77%	1.42%
Restaurant / Bar	\$48,053,975	\$54,527,938	\$56,612,926	22.47%	\$44,754,673	(\$11,858,252)	-20.95%	21.29%
Short-Term Lodging	\$72,807,692	\$84,068,028	\$88,755,813	35.22%	\$76,484,956	(\$12,270,857)	-13.83%	36.38%
Grocery / Liquor	\$19,893,520	\$22,139,030	\$21,052,637	8.35%	\$20,240,622	(\$812,016)	-3.86%	9.63%
Construction	\$7,781,120	\$8,776,837	\$11,284,308	4.48%	\$6,514,352	(\$4,769,956)	-42.27%	3.10%
Utility	\$8,637,606	\$8,309,223	\$9,776,871	3.88%	\$9,479,198	(\$297,672)	-3.04%	4.51%
Other*	\$405,183	\$269,706	\$611,990	0.24%	\$571,927	(\$40,063)	-6.55%	0.27%
Total	\$211,844,208	\$237,814,573	\$251,977,063	100.00%	\$210,219,408	(\$41,757,655)	-16.57%	100.00%







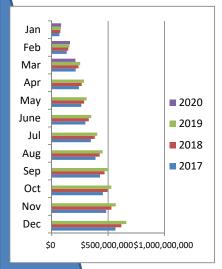
#### New Items of Note:

- $\bullet$  For the year, net taxable sales are currently behind 2019 by 16.57%.
- March net taxable sales are currently behind March 2019 by 48.88%. This is due to the COVID-19 Town-Wide business closures that were effective March 16th, 2020.
- For March 2020, there were decreases across all sectors Short Term Lodging (57.92%), Restaurant/Bar (56.97%), Weedtail (56.75%), Retail (46.31%), Construction (26.71%), and Grocery/Liquor (19.26%).
- Distribution of disposable bags experienced a decrease over prior year, the decrease was 24.01%. On March 27th, an executive order went into effect to waive bag fees during the COVID-19 pandemic.

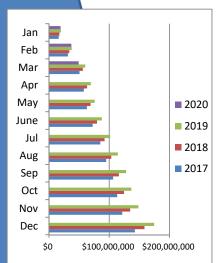
#### **Continuing Items of Note:**

- In 2014, a new category was added to the Sales by Sector pages for the Weedtail sector. The category encompasses all legal marijuana sales, regardless of medical or recreational designation.
- A section on Disposable Bag Fees was added in 2014.
- A section on Short Term Rentals was added in 2018.
- Taxes collected from the customer by the vendor are remitted to the Town on the 20<sup>th</sup> of the following month.
- Quarterly taxes are reported in the last month of the period. For example, taxes collected in the first quarter of the year (January March), are included on the report for the period of March.
- Net Taxable Sales are continually updated as late tax returns are submitted to the Town of Breckenridge. Therefore, you may notice slight changes in prior months, in addition to the reporting for the current month.
- "Other" sales relate to returns that have yet to be classified. Much of this category will be reclassified to other sectors as more information becomes available.

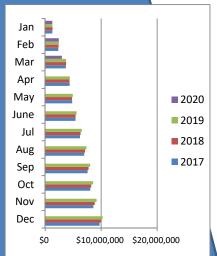
## Net Taxable Sales by Sector-Town of Breckenridge Tax Base



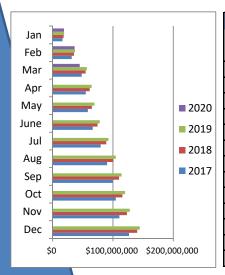
	Total Net Taxable Sales								
					% change				
	2017	2018	2019	2020	from PY				
Jan	\$67,602,475	\$76,144,986	\$81,398,427	\$83,240,754	2.26%				
Feb	\$64,772,287	\$70,315,224	\$75,466,232	\$78,355,067	3.83%				
Mar	\$79,469,446	\$91,354,363	\$95,112,403	\$48,623,587	-48.88%				
Apr	\$28,633,160	\$27,945,344	\$33,750,869	\$0	n/a				
May	\$21,492,032	\$20,570,536	\$23,512,947	\$0	n/a				
Jun	\$35,789,125	\$41,931,377	\$40,991,240	\$0	n/a				
Jul	\$49,248,840	\$52,292,165	\$53,638,907	\$0	n/a				
Aug	\$40,989,760	\$44,375,478	\$47,514,328	\$0	n/a				
Sep	\$40,543,665	\$43,422,466	\$44,690,453	\$0	n/a				
Oct	\$25,037,316	\$27,217,667	\$31,829,795	\$0	n/a				
Nov	\$28,825,651	\$33,740,984	\$39,580,215	\$0	n/a				
Dec	\$82,489,348	\$88,010,590	\$93,158,374	\$0	n/a				
Total	\$564,893,106	\$617,321,181	\$660,644,189	\$210,219,408					



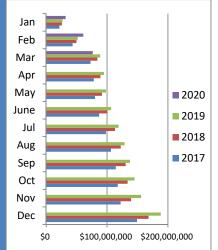
	Retail							
					% change			
	2017	2018	2019	2020	from PY			
Jan	\$16,115,056	\$17,209,414	\$19,712,457	\$19,061,190	-3.30%			
Feb	\$15,250,487	\$16,415,520	\$17,851,229	\$17,996,720	0.82%			
Mar	\$19,216,556	\$22,361,529	\$22,604,619	\$12,135,678	-46.31%			
Apr	\$7,227,573	\$7,211,490	\$9,159,963	\$0	n/a			
May	\$4,961,041	\$5,672,962	\$6,392,006	\$0	n/a			
Jun	\$9,637,104	\$10,744,214	\$11,927,740	\$0	n/a			
Jul	\$12,770,431	\$12,574,061	\$13,955,154	\$0	n/a			
Aug	\$9,676,543	\$11,140,142	\$12,575,800	\$0	n/a			
Sep	\$11,574,425	\$12,637,778	\$13,768,450	\$0	n/a			
Oct	\$6,688,217	\$8,626,684	\$8,745,930	\$0	n/a			
Nov	\$8,427,286	\$10,074,660	\$11,716,664	\$0	n/a			
Dec	\$21,006,238	\$23,788,641	\$26,130,168	\$0	n/a			
Total	\$142,550,957	\$158,457,095	\$174,540,181	\$49,193,587				



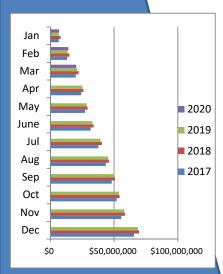
	Weedtail							
					% change			
	2017	2018	2019	2020	from PY			
Jan	\$1,263,370	\$1,299,492	\$1,278,628	\$1,266,253	-0.97%			
Feb	\$1,076,236	\$1,077,296	\$1,143,834	\$1,155,097	0.98%			
Mar	\$1,343,407	\$1,360,559	\$1,291,752	\$558,744	-56.75%			
Apr	\$683,486	\$603,052	\$682,583	\$0	n/a			
May	\$436,712	\$432,876	\$525,557	\$0	n/a			
Jun	\$608,808	\$646,541	\$691,544	\$0	n/a			
Jul	\$798,038	\$884,964	\$905,548	\$0	n/a			
Aug	\$756,690	\$804,530	\$845,682	\$0	n/a			
Sep	\$596,781	\$624,657	\$658,693	\$0	n/a			
Oct	\$484,253	\$496,522	\$536,078	\$0	n/a			
Nov	\$554,576	\$615,385	\$605,820	\$0	n/a			
Dec	\$1,112,445	\$1,131,042	\$1,088,987	\$0	n/a			
Total	\$9,714,804	\$9,976,918	\$10,254,704	\$2,980,094				



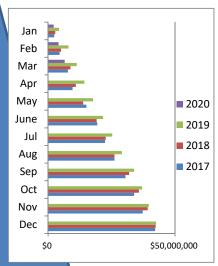
	Restaurant / Bar							
					% change			
	2017	2018	2019	2020	from PY			
Jan	\$16,276,306	\$18,113,738	\$18,862,733	\$18,601,981	-1.38%			
Feb	\$15,181,858	\$17,105,472	\$17,902,023	\$17,611,611	-1.62%			
Mar	\$16,595,811	\$19,308,728	\$19,848,169	\$8,541,081	-56.97%			
Apr	\$6,821,901	\$6,767,406	\$7,976,390	\$0	n/a			
May	\$3,448,281	\$3,635,557	\$4,574,924	\$0	n/a			
Jun	\$8,089,688	\$9,485,924	\$8,944,958	\$0	n/a			
Jul	\$13,124,240	\$14,352,235	\$14,288,581	\$0	n/a			
Aug	\$10,631,602	\$11,842,888	\$12,227,112	\$0	n/a			
Sep	\$9,211,502	\$9,446,920	\$9,607,131	\$0	n/a			
Oct	\$5,227,314	\$5,536,613	\$5,844,363	\$0	n/a			
Nov	\$6,000,732	\$7,424,201	\$7,827,028	\$0	n/a			
Dec	\$15,895,058	\$17,163,832	\$16,542,804	\$0	n/a			
Total	\$126,504,293	\$140,183,514	\$144,446,216	\$44,754,673				



	Short-Term Lodging							
					% change			
	2017	2018	2019	2020	from PY			
Jan	\$21,594,876	\$25,677,161	\$26,944,780	\$31,817,593	18.08%			
Feb	\$21,775,651	\$23,902,995	\$24,789,164	\$29,087,674	17.34%			
Mar	\$29,437,165	\$34,487,872	\$37,021,868	\$15,579,688	-57.92%			
Apr	\$5,341,101	\$5,049,394	\$6,081,837	\$0	n/a			
May	\$2,009,505	\$2,465,550	\$3,271,360	\$0	n/a			
Jun	\$6,825,710	\$9,133,071	\$8,598,862	\$0	n/a			
Jul	\$11,182,266	\$12,295,670	\$12,237,618	\$0	n/a			
Aug	\$8,267,603	\$9,513,481	\$9,972,190	\$0	n/a			
Sep	\$7,952,996	\$7,967,829	\$8,728,034	\$0	n/a			
Oct	\$3,257,303	\$3,286,586	\$7,653,654	\$0	n/a			
Nov	\$4,649,007	\$5,719,696	\$10,633,294	\$0	n/a			
Dec	\$26,835,256	\$28,664,916	\$32,293,612	\$0	n/a			
Total	\$149,128,440	\$168,164,221	\$188,226,272	\$76,484,956				



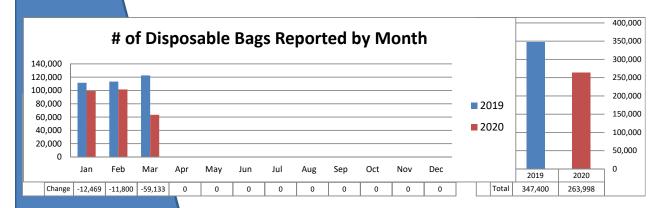
	Grocery / Liquor							
					% change			
	2017	2018	2019	2020	from PY			
Jan	\$6,608,924	\$8,108,346	\$6,653,945	\$6,922,182	4.03%			
Feb	\$6,612,305	\$6,858,048	\$6,918,554	\$7,279,103	5.21%			
Mar	\$6,672,292	\$7,172,637	\$7,480,138	\$6,039,336	-19.26%			
Apr	\$4,258,760	\$3,761,922	\$4,118,397	\$0	n/a			
May	\$3,098,290	\$3,340,611	\$3,354,349	\$0	n/a			
Jun	\$4,439,619	\$4,746,854	\$4,448,586	\$0	n/a			
Jul	\$6,059,042	\$6,474,680	\$6,385,747	\$0	n/a			
Aug	\$5,817,425	\$5,681,926	\$5,986,763	\$0	n/a			
Sep	\$4,621,933	\$4,553,381	\$4,568,142	\$0	n/a			
Oct	\$3,807,540	\$3,652,184	\$3,935,787	\$0	n/a			
Nov	\$3,726,441	\$4,245,207	\$3,950,006	\$0	n/a			
Dec	\$9,924,458	\$11,003,103	\$10,901,776	\$0	n/a			
Total	\$65,647,028	\$69,598,900	\$68,702,190	\$20,240,622				

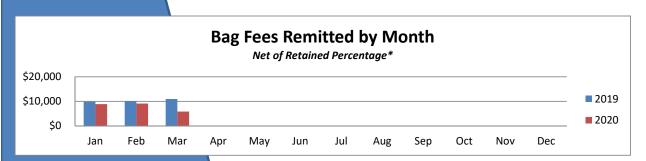


	Construction							
			% change					
	2017	2018	2019	2020	from PY			
Jan	\$2,379,108	\$2,793,781	\$4,263,101	\$2,162,140	-49.28%			
Feb	\$2,078,486	\$2,270,113	\$3,720,154	\$1,932,884	-48.04%			
Mar	\$3,323,526	\$3,712,943	\$3,301,054	\$2,419,328	-26.71%			
Apr	\$1,816,536	\$2,112,592	\$2,988,095	\$0	n/a			
May	\$5,475,408	\$2,891,845	\$3,360,292	\$0	n/a			
Jun	\$4,265,128	\$5,308,494	\$3,962,468	\$0	n/a			
Jul	\$3,055,565	\$3,567,360	\$3,649,036	\$0	n/a			
Aug	\$3,712,040	\$3,456,062	\$3,811,256	\$0	n/a			
Sep	\$4,318,183	\$5,764,700	\$4,819,944	\$0	n/a			
Oct	\$3,434,986	\$3,869,698	\$3,117,174	\$0	n/a			
Nov	\$3,377,030	\$3,463,136	\$2,653,542	\$0	n/a			
Dec	\$4,904,716	\$3,107,487	\$2,887,774	\$0	n/a			
Total	\$42,140,712	\$42,318,210	\$42,533,888	\$6,514,352				

#### **Disposable Bag Fees**

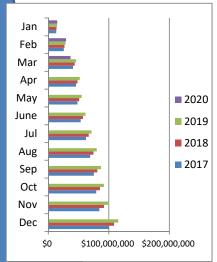
The Town adopted an ordinance April 9, 2013 (effective October 15, 2013) to discourage the use of disposable bags, achieving a goal of the SustainableBreck Plan. The \$.10 fee applies to most plastic and paper bags given out at retail and grocery stores in Breckenridge. The program is intended to encourage the use of reusable bags and discourage the use of disposable bags, thereby furthering the Town's sustainability efforts. Revenues from the fee are used to provide public information about the program and promote the use of reusable bags.



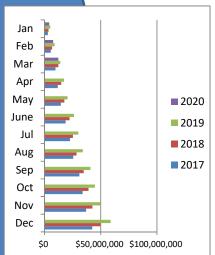


\*Retailers are permitted to retain 50% of the fee (up to a maximum of \$1000/month through October 31, 2014; changing to a maximum of \$100/month beginning November 1, 2014) in order to offset expenses incurred related to the program. The retained percent may be used by the retail store to provide educational information to customers; provide required signage; train staff; alter infrastructure; fee administration; develop/display informational signage; encourage the use of reusable bags or promote recycling of disposable bags; and improve infrastructure to increase disposable bag recycling.

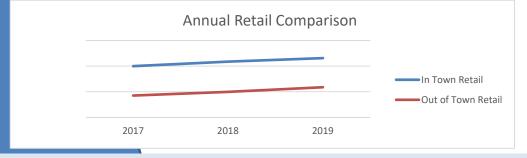
## The Tax Basics: Retail Sales Sector Analysis



	Retail: In-Town							
					% change			
	2017	2018	2019	2020	from PY			
Jan	\$13,096,116	\$13,605,184	\$14,542,794	\$14,811,341	1.85%			
Feb	\$12,636,631	\$13,199,875	\$13,996,694	\$14,509,134	3.66%			
Mar	\$15,085,056	\$16,811,167	\$17,537,004	\$7,480,110	-57.35%			
Apr	\$5,099,020	\$4,668,932	\$5,830,752	\$0	n/a			
May	\$2,310,164	\$2,924,905	\$3,269,082	\$0	n/a			
Jun	\$5,342,764	\$6,111,383	\$6,258,173	\$0	n/a			
Jul	\$8,865,951	\$9,530,914	\$10,024,612	\$0	n/a			
Aug	\$6,848,954	\$7,903,296	\$8,652,385	\$0	n/a			
Sep	\$6,082,012	\$6,303,509	\$6,972,672	\$0	n/a			
Oct	\$3,877,500	\$4,349,427	\$4,729,944	\$0	n/a			
Nov	\$5,248,808	\$6,626,993	\$6,905,161	\$0	n/a			
Dec	\$15,513,951	\$16,711,142	\$17,009,013	\$0	n/a			
Total	\$100,006,926	\$108,746,727	\$115,728,286	\$36,800,585	-68.20%			



	Retail: Out-of-Town							
					% change			
	2017	2018	2019	2020	from PY			
Jan	\$3,018,940	\$3,604,230	\$5,169,663	\$4,249,848	-17.79%			
Feb	\$2,613,856	\$3,215,646	\$3,854,535	\$3,487,586	-9.52%			
Mar	\$4,131,501	\$5,550,362	\$5,067,615	\$4,655,568	-8.13%			
Apr	\$2,128,553	\$2,542,558	\$3,329,210	\$0	n/a			
May	\$2,650,877	\$2,748,057	\$3,122,925	\$0	n/a			
Jun	\$4,294,341	\$4,632,831	\$5,669,567	\$0	n/a			
Jul	\$3,904,480	\$3,043,148	\$3,930,542	\$0	n/a			
Aug	\$2,827,588	\$3,236,846	\$3,923,415	\$0	n/a			
Sep	\$5,492,413	\$6,334,269	\$6,795,778	\$0	n/a			
Oct	\$2,810,716	\$4,277,257	\$4,015,987	\$0	n/a			
Nov	\$3,178,479	\$3,447,666	\$4,811,503	\$0	n/a			
Dec	\$5,492,288	\$7,077,499	\$9,121,155	\$0	n/a			
Total	\$42,544,031	\$49,710,368	\$58,811,894	\$12,393,002	-78.93%			



#### **New Items of Note:**

• Starting in March 2019, the Finance Department has split the Retail sector into two categories, In-Town Retail sales and Out-of-Town Retail sales. In-Town Retail sales comprise businesses that are in Town limits, the sector had an overall increase of 15.72% in 2019 as compared to 2017. The Out-of-Town Retail Sales had a overall increase in sales of 41.82% for 2019 compared to 2017.

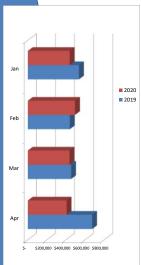
#### **Real Estate Transfer Tax**

#### New Items of Note:

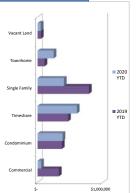
- Revenue for the month of April was behind prior year by 39.59%, and behind monthly budget by \$84,945.
- Year to date, revenue is behind prior year by 17.68%, yet has surpassed budget by \$287,527.
- Timeshare sales accounted for the majority of the sales (34.64%), with Single Family Home sales in the second position of highest sales (23.22%) subject to the tax. Condominium sales were in third position with (22.05%) in sales for the year.
- April 2020 churn was 7.60% below April 2019.

#### Continuing Items of Note:

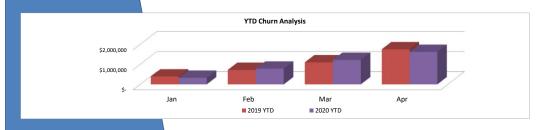
• 2020 Real Estate Transfer Tax budget is based upon the monthly distribution for 2018.



Total I	RETT										
	2018	2019	2020	% change	2020 budget	+/- Budget					
Jan	\$350,102	\$536,802	\$439,913	-18.05%	\$323,732	\$116,181					
Feb	\$338,813	\$441,411	\$494,762	12.09%	\$313,293	\$181,469					
Mar	\$391,670	\$454,470	\$436,991	-3.85%	\$362,169	\$74,822					
Apr	\$532,220	\$674,070	\$407,188	-39.59%	\$492,133	-\$84,945					
May	\$618,610	\$781,528	\$92,989	-88.10%	\$572,016	-\$479,027					
Jun	\$468,350	\$480,111	\$0	n/a	\$433,074	n/a					
Jul	\$564,797	\$510,302	\$0	n/a	\$522,256	n/a					
Aug	\$778,848	\$784,245	\$0	n/a	\$720,185	n/a					
Sep	\$398,296	\$684,950	\$0	n/a	\$368,296	n/a					
Oct	\$622,750	\$561,093	\$0	n/a	\$575,844	n/a					
Nov	\$598,966	\$604,298	\$0	n/a	\$553,851	n/a					
Dec	\$500,878	\$653,338	\$0	n/a	\$463,151	n/a					
Total	\$6,164,300	\$7,166,618	\$1,871,844		\$5,700,000						
*May #s	*May #s are as of 05/18/2020										



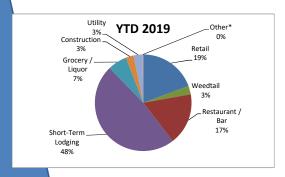
by Category					
Description	2019 YTD	2020 YTD	\$ change	% change	% of Tota
Commercial	\$ 325,650	\$ 54,276	(271,375)	-83.33%	3.13%
Condominium	371,545	382,344	10,799	2.91%	22.05%
Timeshare	466,927	600,851	133,924	28.68%	34.64%
Single Family	785,653	402,725	(382,928)	-48.74%	23.22%
Townhome	106,031	245,709	139,678	131.73%	14.17%
Vacant Land	50,946	48,450	(2,496)	-4.90%	2.79%
Total	\$ 2,106,752	\$ 1,734,354	(372,398)	-17.68%	100.00%
* YTD as of April 30th					

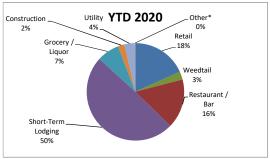


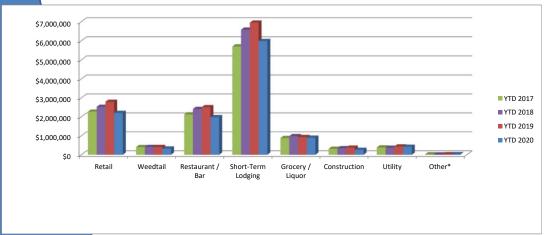
#### TAXES DUE - SALES, ACCOMMODATIONS, AND MARIJUANA TAXES

Tax Due by Industry-YTD	)							
				2019		2019/2020	2019/2020	2020
Description	YTD 2017	YTD 2018	YTD 2019	% of Total	YTD 2020	\$ Change	% Change	% of Total
Retail	\$2,273,105	\$2,527,358	\$2,792,171	19.36%	\$2,206,638	(\$585,532)	-20.97%	18.24%
Weedtail	\$402,553	\$408,492	\$405,964	2.81%	\$325,724	(\$80,239)	-19.77%	2.69%
Restaurant / Bar	\$2,128,791	\$2,415,588	\$2,507,953	17.39%	\$1,982,147	(\$525,806)	-20.97%	16.38%
Short-Term Lodging	\$5,700,842	\$6,582,527	\$6,949,580	48.19%	\$5,984,802	(\$964,778)	-13.88%	49.46%
Grocery / Liquor	\$881,283	\$980,759	\$932,632	6.47%	\$896,660	(\$35,972)	-3.86%	7.41%
Construction	\$312,386	\$341,656	\$373,180	2.59%	\$258,961	(\$114,219)	-30.61%	2.14%
Utility	\$382,646	\$368,099	\$433,115	3.00%	\$419,928	(\$13,187)	-3.04%	3.47%
Other*	\$17,950	\$11,948	\$27,111	0.19%	\$24,246	(\$2,865)	-10.57%	0.20%
Total	\$12,099,556	\$13,636,426	\$14,421,705	100.00%	\$12,099,107	(\$2,322,598)	-16.10%	100.00%

<sup>\*</sup> Other includes activities in Automobiles and Undefined Sales.







#### Items of Note:

- The general sales tax rate includes the 2.5% Town sales tax + 1.93% County sales tax distributed to the Town.
- The Short -Term Lodging sector includes an additional 3.4% accommodation tax.
- Weedtail includes an additional 5% marijuana tax (recreational and medical). The 1.5% distribution from the State is also included in this category. While the State distribution is only due on recreational sales, the majority of weedtail sales are recreational and the distribution has been applied to the entire sector.
- Report assumptions include: applying tax specific to a sector to the entire sector, as well as assuming the same tax base across the State, County, and Town taxes due. As a result, the numbers indicated above are a rough picture of taxes due to the Town and not an exact representation. Additionally, the data is representative of taxes due to the Town and not necessarily taxes collected year to date.

## **General Fund Revenues Summary**

## April 30, 2020

These next two pages report on 2020 year-to-date financials for the General Fund. This area contains most "Government Services," such as public works, police, community development, planning, recreation, facilities, and administrative functions.

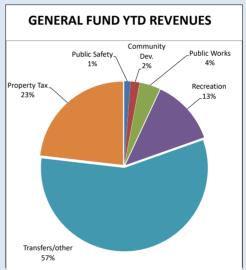
<u>General Fund Revenue</u>: At the end of April, the Town's General Fund was at 81% of YTD budget (\$6.6M actual vs. \$8.1M budgeted).

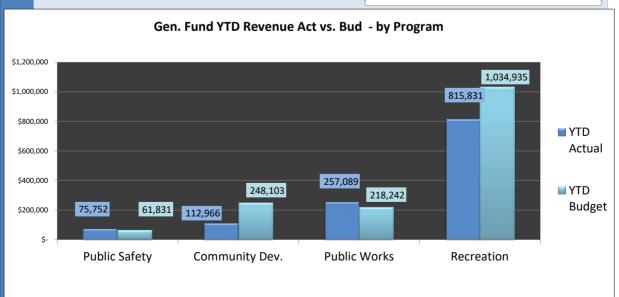
Property tax is under budget due to the timing of collections. This is expected to even out throughout the year.

Community Development is under budget due to building plan check fees being under budget. This is likely most attributable to a slow down in new permits related to COVID-19.

Public Works was over budget due to insurance recoveries. This revenue also has related expenses.

Recreation fell behind budget across the board attributable to the COVID-19 closure. However, summer camp registration still occurred in April.





#### **General Fund Expenditures Summary**

#### April 30, 2020

The General Fund as of April 30, 2020 was at 102% of budgeted expense (\$7.9M actual vs. \$7.8M budgeted). The below graphs represent the cost of providing the services contained in this fund (Public Safety, Recreation, Public Works, Community Development, and Administration).

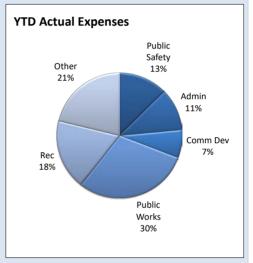
#### Variance Explanations:

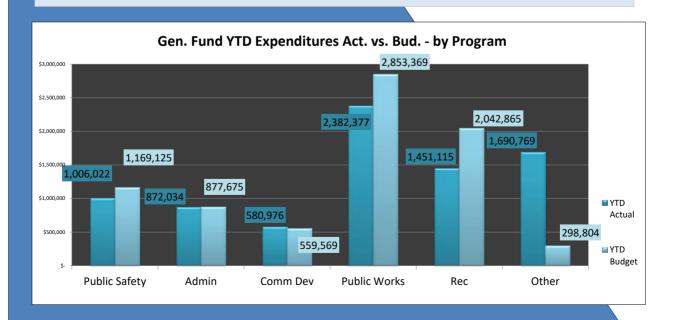
The main factor in departmental variances is the timing of 2020 expenses, versus the monthly 2018 actual expenses that the budget distribution is based upon. This variance will even itself out throughout the year and is most visible in smaller departments, such as Administration & Community Development. An example in Community Development is the timing of High Country Conservation expenses that exceeded YTD budget, but not the annual budget; this will even out later in the year.

Spending was conservative in April, largely attributable to COVID. Some reductions are related to decreased ordering of supplies, other contracted services expenses, open positions, and other operational savings realized from the shut-down. Some of the spending was also reduced through department identifed cuts in spending as a part of our response to the anticipated effect of COVID-19 on Town revenue.

The "Other" category includes \$500k provided in relation to COVID relief to employees through the FIRC and \$900k directly to local businesses for rent relief.

Without this expense (not yet included in the budget),





# Combined Statement of Revenues and Expenditures All Funds April 30, 2020

					% of YTD			
REVENUE		YTD Actual		YTD Budget	Bud.		Annual Bud.	
General Governmental								
1 Gen/Excise/MMJ/Child Cr/Spec Prj/P&T	\$	16,041,330	\$	15,647,174	103%	\$	103,292,281	
2 Special Revenue		2,649,556		4,005,696	66%		14,890,136	
3 Internal Service		2,348,926		2,979,698	79%		9,484,572	
4 Subtotal General Governmental	\$	21,039,813	\$	22,632,568	93%	\$	127,666,989	
5 Capital Projects		46,473		13,277	350%		10,210,260	
Enterprise Funds								
6 Utility Fund		1,745,350		2,173,714	80%		12,779,037	
<b>7</b> Golf		14,394		31,678	45%		2,660,636	
8 Cemetery		2,600		0	N/A		15,900	
9 Subtotal Enterprise Funds	\$	1,762,344	\$	2,205,392	80%	\$	15,455,573	
10 TOTAL REVENUE		22,848,630		24,851,237	92%		153,332,822	
11 Internal Transfers		9,934,145		10,034,490	99%		48,821,982	
12 TOTAL REVENUE incl. x-fers	\$	32,782,775	\$	34,885,727	94%	\$	202,154,804	

EXPENDITURES										
		YTD Actual		YTD Budget	% of Bud.		Annual Bud.			
General Governmental										
1 Gen/Excise/MMJ/Child Cr/Spec Prj/P&T	\$	11,680,184	\$	10,722,360	109%	\$	35,245,017			
2 Special Revenue		2,392,192		2,356,668	102%		8,701,644			
3 Internal Service		2,055,672		1,810,459	114%		9,389,465			
4 Subtotal General Governmental	\$	16,128,047	\$	14,889,487	108%	\$	53,336,126			
5 Capital Projects		3,507,568		72,750,040	5%		72,750,040			
Enterprise Funds										
<b>6</b> Utility Fund		3,339,841		2,651,481	126%		9,995,990			
<b>7</b> Golf		297,508		444,654	67%		2,467,853			
8 Cemetery		0		0	n/a		20,000			
9 Subtotal Enterprise Funds	\$	3,637,350	\$	3,096,135	117%	\$	12,483,843			
10 TOTAL EXPENDITURES		23,272,965		90,735,662	26%		138,570,009			
11 Internal Transfers		9,934,145		10,034,490	99%		48,821,982			
12 TOTAL EXPENDITURES incl. x-fers	\$	33,207,110	\$	100,770,152	33%	\$	187,391,991			
13 TOTAL REVENUE less EXPEND.	\$	(424,335)	\$	(65,884,425)	N/A	\$	14,762,813			

General Governmental Funds - General, Excise, Special Projects, Marijuana, Child Care and Parking and Transportation Special Revenue Funds - Marketing, Affordable Housing, Open Space, and Conservation Trust Internal Service Funds - Garage, Information Technology (IT), Facilities, and Health Benefits

#### **ALL FUNDS REPORT**

#### April 30, 2020

The YTD breakdown of the revenue/expenses variances is as follows:

#### **Governmental Funds:**

#### General Fund:

#### •Revenue:

•Under budget by \$746k. Please see General Fund Revenue page for more detail.

#### •Expense:

•Over budget by \$100k. See General Fund Expense page of this report for more details.

#### Excise Fund:

#### •Revenue:

•Under budget by \$746k - see Executive Summary or Tax Basics for more information.

#### Special Revenue:

#### •Revenue:

•Housing sales tax is down due to a delayed monthly sales tax payment.

#### •Expense:

•Housing expenses are over YTD budget due to timing of expenses related to buy-down units. This will even out over the year.

#### Capital Fund:

#### •Revenue:

•Ahead of budget mostly due to investment income and unbudgeted rock royalties.

•The Combined Statement does not include transfers (appx. \$61.8M).

#### •Expense:

•Under budget due to the timing of projects. The annual budget is assigned to January, although projects will occur throughout the year. The budgeted amount will be reduced by the COVID-19 related budget cuts that have been presented to Town Council.

#### **Enterprise Funds:**

#### **Utility:**

#### •Revenue:

•Plant Investment Fees are below budget.

#### •Expense:

•Over 2020 budget due to timing of new water plant related expenses. However, this spending authority continues from the prior year and expenses are still below the appropriated amount.

#### Internal Service Funds:

#### •Expense:

•Over budget due to timing of health insurance claims for the year. This may even out as the year progresses.

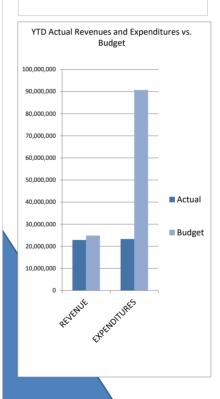
#### **Fund Descriptions:**

General Governmental - General, Excise, Capital, Special Projects, Child Care, Marijuana, and Parking and Transportation

Special Revenue Funds -Marketing, Affordable Housing, Open Space, and Conservation Trust

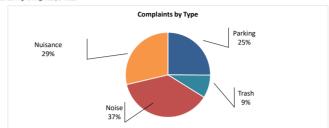
Enterprise Funds: Golf, Utility, Cemetery

Internal Service Funds - Garage, Information Technology (IT), and Facilities



Complaints Made by Type											
		201	.9	0							
Complaint Type	Quarter 1	Quarter 2	Quarter 3	Quarter 4	Quarter 1	Apr-20	Total Calls	Percentage			
Parking	17	6	15	8	16	1	63	25%			
Trash	7	4	3	5	3	0	22	9%			
Noise	25	6	29	11	22	1	94	37%			
Nuisance	10	6	6	5	16	29	72	29%			
Total	59	22	53	29	57	31	251	100%			

<sup>\* &</sup>quot;Nuisance" includes complaints not concerning Parking, Trash, or Noise.



Please note, all 9 of the complaints in March 2020, and 29 complaints in April 2020, were for "Nuisance" calls concerning the STR Ban in Summit County









- VRBO will begin collecting and remitting Breckenridge sales and accommodations tax for hosts on January 1, 2020.
- Annual renewal billing occured in November 2019.
- STR sent email communication to all STR License holders and property managers in March concerning the extended STR moratorium in the county through April 30, 2020; we have since sent out an updated communication regarding the extended order. Also, STR complaints that involved possible violations of this order have been coordinated with Chief Baird and Assistant Chief Gress. So far, with the exception of 1 complaint received during the first weekend of the order, all complaints have involved either long-term renters or property owners staying in their own homes.

#### **Continuing Items of Note:**

- Airbnb will begin collecting and remitting Breckenridge sales and accommodations tax for hosts on October 1, 2019.
   AirBnB sales fall into all management categories.
   Certain timeshares, such as Wyndham, Woods Manor, French Corner, and French Ridge, are filed on consolidated returns under Other Management Companies.
- Total active licenses fluctuates throughout the year. We use the number of active licenses on January 1 to determine annual number of licenses.
   STR Helper Hotline began accepting calls on January 1, 2019.
- The number to lodge a complaint is (970)-368-2044.
  This report will be provided to Town Council on a monthly basis.

